

BEFORE THE
CALIFORNIA ENERGY COMMISSION

In the Matter of) Docket No. 14-IEP-1B
)
2014 Integrated Energy Policy)
Report Update (2014 IEPR Update)) Workshop

ALTERNATIVE FINANCING OPTIONS
FOR ADVANCED TECHNOLOGY TRANSPORTATION PROJECTS

CALIFORNIA ENERGY COMMISSION
HEARING ROOM A, 1516 NINTH STREET
SACRAMENTO, CALIFORNIA

WEDNESDAY, APRIL 23, 2014
10:00 A.M.

Reported by:
Kent Odell

APPEARANCES

Commissioners Present (*Via WebEx and telephone)

Janea A. Scott, Lead Commissioner for the 2014 IEPR Update
Lead Commissioner on Transportation
Rhetta DeMesa, Her Advisor
Jim Bartridge, Her Advisor

Karen Douglas

CEC Staff Present

Heather Raitt

Presenters

John Butler, Office Manager, Emerging Fuels and
Technologies Office, CEC

*David Greene, University of Tennessee

Panel 1

Tyson Eckerle, Governor's Office of Business and
Economic Development

*Charles A. Myers, Massachusetts Hydrogen Coalition

*Cisco DeVries, Renewable Funding

Renee Webster-Hawkins, California Pollution Control
Financing Authority

John Rhow, Kleiner Perkins

Panel 2

*Sunita Satyapal, U.S. Department of Energy, Fuel Cell
Technologies Office, Energy Efficiency and
Renewable Energy

Penny McDaniel, U.S. Environmental Protection Agency
Region 9, West Coast Collaborative

*Damian Breen, Bay Area Air Quality Management District
Clark Williams, California Department of Resources
Recycling and Recovery (CalRecycle)

Andy Panson, California Air Resources Board

Also Present:

Bill Boyce

*Noel Crisostomo

Quentin Foster

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P R O C E E D I N G S

APRIL 23, 2014 10:08 a.m.

MS. RAITT: Good morning and welcome to today's IEPR Workshop on Alternative Financing Options for Advanced Technology Transportation Projects. This workshop is part of the 2014 IEPR Update.

I'm Heather Raitt, I am the Lead for the IEPR and I'll begin by going over the usual housekeeping items.

Restrooms are in the atrium, please be aware that the glass doors next to the restrooms are for staff only, and an alarm will sound if you try to exit that way. A snack room is on the second floor at the top of the atrium stairs under the white awning.

If there is an emergency and we need to evacuate the building, please follow staff to Roosevelt Park, which is across the street diagonally from the building, and wait there until it is safe to return.

Today's workshop is being broadcast through our WebEx conferencing system and parties should be aware that they're being recorded. We'll post the audio recording on the Energy

1 Commission's website in a couple of days and a
2 transcript in about three weeks.

3 I'll briefly go over the agenda. This
4 morning we'll have opening comments from the
5 Commissioners, and then two speakers will provide
6 a framework for the day. Then we'll have a panel
7 to explore some financial instruments, and then
8 we'll break for an hour at about 12:15.

9 In the afternoon we have a second panel
10 to discuss opportunities for leveraging funding,
11 and at the end of the day there will be an
12 opportunity for public comments and questions.

13 The agenda is tight, so we're asking
14 speakers to limit their comments to 10 minutes to
15 allow time for all the presenters. And we ask
16 the public to limit their comments to three
17 minutes during the public comment period.

18 We'll take comments first from those in
19 the room, followed by people participating by
20 WebEx, and finally by folks participating by
21 phone. Please do fill out a blue card if you'd
22 like to make comments at the Public Comment
23 period and when it's time, come to the center
24 podium and speak into the microphone, and please
25 give the Court Reporter your business card.

1 For WebEx participants, you can use the
2 chat function to tell our WebEx Coordinator that
3 you want to ask a question or make a comment
4 during the public comment period, and we'll
5 either relay your question or open your line at
6 the appropriate time. And for phone-in
7 participants, we'll open your lines after we've
8 taken comments from the others in the room and on
9 WebEx.

10 Materials for the meeting are posted at
11 the entrance of the hearing room and also online.
12 We do encourage written comments and request that
13 they be submitted by May 7th, and the process for
14 submitting comments is on the Notice. And with
15 that, I'll turn it over to the Commissioners for
16 opening comments.

17 COMMISSIONER SCOTT: Thank you, Heather.
18 And good morning, everybody. And welcome to our
19 third workshop for the 2014 Integrated Energy
20 Policy Report Update.

21 I'm Janea Scott, the Lead Commissioner on
22 Transportation and for the 2014 IEPR Update, and
23 I'm joined on the dais here by my two terrific
24 Advisors, Rhetta DeMesa and Jim Bartridge. And
25 Commissioner Douglas will probably come in and

1 out periodically throughout the day.

2 So historically, the Alternative and
3 Renewable Fuel and Vehicle Technology Program has
4 relied primarily on grants as a form of the
5 incentives. And within this program, we've been
6 able to leverage about \$2.00 of private funding
7 and investment for every dollars that we've
8 invested.

9 The AB 118, recently reauthorized by AB
10 8, gives the Energy Commission the option of
11 using multiple financial instruments. So one of
12 the goals of today's workshop is to explore some
13 of those other possible funding mechanisms that
14 AB 8 mentions, like revolving loans, loan
15 guarantees, loans, vouchers, rebates, and other
16 appropriate funding measures. These mechanisms
17 may also help support ongoing development and
18 deployment of the projects, the Alternative and
19 Renewable Fuel and Vehicle Technology Program
20 funds.

21 The Program makes available up to \$100
22 million per year to support a portfolio of
23 projects to meet the state's energy,
24 environmental and economic goals. This program
25 is consistently oversubscribed, and although \$100

1 million sounds like a lot of money, and it really
2 is, we know that this funding alone is not enough
3 to support the transformation of California's
4 transportation sector.

5 So another of the goals of today's
6 workshop is to learn more about some of the other
7 funding opportunities from our Federal, State,
8 and local partners, and to think about if there
9 are ways that funding may complement one another.

10 I think it's important for us to
11 collaborate in the places where it makes the most
12 sense with our Federal, State, and Regional
13 efforts to best leverage public and private
14 dollars, the expertise, the data, and to learn
15 from each other's experiences.

16 So we're honored to have with us a number
17 of financial experts, as well as other funding
18 entities today. And I'm looking forward to
19 seeing what we can learn from our discussions.
20 And so let us go to our first presentation, which
21 will be from John Butler, who is the Office
22 Manager of the Emerging Fuels and Technologies
23 Office. Welcome, John.

24 MR. BUTLER: Thank you, Commissioner
25 Scott. My name is John Butler, I'm the Manager

1 of the Emerging Fuels and Technologies Office, as
2 the office here at the Energy Commission that is
3 primarily responsible for implementation of the
4 Alternative and Renewable Fuel and Vehicle
5 Technology Program, and I'll refer to that as
6 "the Program" from now on because it's a
7 mouthful.

8 Thank you. I will give you a brief
9 overview on the funding mechanisms that the
10 Program currently uses and has the authority to
11 use and a little bit of what our future thinking
12 and vision is in this area.

13 So let's start with the authority, so
14 Commissioner Scott did mention our authority in
15 AB 8 and in our statute, but we do have the
16 ability to issue competitive grants, revolving
17 loans, loan guarantees, and loans. And then the
18 one I think we really like is this "other
19 appropriate funding mechanisms." That certainly
20 opens a wide door for us; however, we always have
21 to be careful with that, we need to make sure
22 that we're always operating within the prudent
23 use of State funds and it doesn't give us a carte
24 blanche to do any type of funding mechanism, but
25 we always want to make sure that they're

1 appropriate to meet the goals of the State of
2 California and the Energy Commission.

3 So what have we used under the Program?
4 As Commissioner Scott mentioned, we typically use
5 the Competitive Grant awards. We use that
6 because we are oversubscribed. And typically
7 we're looking for the best projects to achieve
8 the goals that we're trying to achieve in all the
9 different funding categories we have under the
10 Program. That gives us the ability to have our
11 Applicants come to the table with their
12 proposals, their projects, and we can evaluate
13 those and provide funding to those that will best
14 meet our needs.

15 We have also run some incentive programs,
16 so the Natural Gas Vehicle Incentive Program, we
17 had a number of those reservations approved at
18 yesterday's Business Meeting. These are
19 typically used when we have a more mature market
20 where we're just trying to deploy the
21 technologies that are out there in the field.
22 We're giving these rebates or incentives, you
23 know, for natural gas vehicles to incentivize
24 those to get those on the road.

25 We are having discussions internally that

1 EVSE or Electric Vehicle Charging Infrastructure
2 that may be near the time where we start looking
3 at possibly giving that incentive rather than
4 doing competitive awards. We recently completed
5 a competitive solicitation for electric charging,
6 we've released the Notice of Proposed Awards, and
7 we're in the process of writing those agreements.

8 But one of the things I know we're
9 kicking around internally is, you know, maybe
10 that is at a stage, a market stage, where we can
11 start providing incentives or rebates and try to
12 streamline some of the administrative burden of
13 administering these funds.

14 Last but not least, we do from time to
15 time issue exempt contracts with public agencies.
16 We actually try to minimize the use of that, but
17 there are opportunities, unique opportunities
18 that come up from time to time where contracting
19 directly with a public agency, and the obvious
20 one that comes to mind is when we implement our
21 Light-Duty Vehicle, Zero Emission Vehicle
22 Program, we have an exempt contract with the ARB
23 and we provide funding for them for the Clean
24 Vehicle Rebate Project.

25 So our leveraging, typically in our

1 competitive solicitations we have a minimum
2 leveraging requirement of 1:1, so for each dollar
3 of ARFVTP funding we're expecting a match share
4 of at least one dollar, and we certainly
5 encourage higher cost sharing under our awards.

6 As Commissioner Scott, mentioned, we have
7 experienced about a 1.8:1 leveraging in the
8 program to date. That leveraging comes from the
9 private capital from federal funds and from local
10 funds, so it's a good mix of sources that we
11 have. And what this does is it just helps us
12 increase the breadth and our ability to advance
13 the Alternative Fuels and Vehicles Technologies
14 throughout the state. Now, it also enhances the
15 economic and job benefits that are resulting from
16 these projects.

17 What we're looking at in the future, and
18 I think I touched on this a little bit, you know,
19 we're interested in matching the funding
20 mechanism with the state of the technology or the
21 market. Like I mentioned, with the Electric
22 Vehicle charging, we may be at a point in time
23 where we can switch to a different funding
24 mechanism; again, it's still something we need to
25 talk about internally and get input from you

1 today, and into the future on is this an
2 appropriate mechanism. I hope to hear a lot of
3 good ideas today.

4 And then also, how do we go about
5 increasing our leveraging? As technologies
6 mature, perhaps they need to be incentivized less
7 by the State of California, that is something
8 we're interested in hearing about, as well. You
9 know, the best thing we can do is ultimately put
10 ourselves out of business in a market or
11 technology area; let the private market -- let it
12 be incentivized by the cost benefit of the
13 technology itself. So if it's worth a company to
14 switch to an alternative fuel, they should be
15 making those decisions without an incentive.
16 We're not there, obviously, but that is our goal
17 at some point, you know, that we will be backing
18 away and letting the private markets take over.

19 We also want to seek options on how we
20 increase program benefits with our limited
21 funding. The way to do that is obviously
22 increasing our leveraging and getting more
23 projects out there, leveraging more vehicles and
24 more facilities, alternative fuel facilities to
25 be built in California, utilizing less California

1 State funding.

2 Finally, we're working with a number of
3 agencies, I'll call out the California
4 Alternative Energy and Advanced Transportation
5 Financing Authority -- and I thought our acronym
6 was a difficult one -- thank you, Renee, I know
7 Renee Webster Hawkins is here today. And while
8 we're working with them and others to look at
9 what are the options we have available, we do
10 have some ideas we're looking at and, again, I
11 think today is going to be a great opportunity to
12 hear some feedback on what everybody here thinks
13 today.

14 So I never give a presentation without
15 ending with this. These are some websites where
16 our funding opportunities are, we're always
17 looking to make sure that all of our stakeholders
18 are aware of what our current funding
19 opportunities are. The first webpage is where
20 you can go for our active funding solicitations,
21 and even though it says "contracts" in the line,
22 that includes everything, and that will be
23 contracts, that will be grants, that will be
24 loans. So if you're interested in seeing what's
25 currently available from the Energy Commission,

1 please feel free to visit there. Subscribe to
2 our Opportunity List, we'll get automatic emails
3 as new opportunities become available or as they
4 change over time. And then, for the ARFVTP
5 Program, we do have a little forward looking
6 listing of what we think our upcoming
7 solicitations will be, they're not on the streets
8 yet, and that's the third URL that's on this
9 slide. So thank you very much and back to you,
10 Commissioner.

11 COMMISSIONER SCOTT: Thank you, John.
12 That was a great presentation and a really
13 informative overview of how our Alternative and
14 Renewable Fuel and Vehicle Technology Program
15 typically funds projects. So thank you for that.

16 I would like to welcome Commissioner
17 Douglas to the dais. Let's now turn to Professor
18 David Greene from the University of Tennessee.
19 David Greene is a Senior Fellow of the Howard H.
20 Baker, Jr. Center for Public Policy and a
21 Research Professor in the Department of Civil and
22 Environmental Engineering. In 2013, he retired
23 from Oak Ridge National Laboratory as a Corporate
24 Fellow. He is an author of more than 250
25 professional publications on transportation

1 energy issues, including over 100 articles in
2 peer-reviewed journals and the National Research
3 Council Reports. The 2012 recipient of the
4 Transportation Research Board's Roy W. Crum
5 award, he is also an Emeritus member of both the
6 Energy and Alternative Fuels Committees of the
7 TRB and a Lifetime National Associate of the U.S.
8 National Academies. Thank you, Dr. Greene, for
9 joining us today.

10 DR. GREENE: Commissioner Scott, it's a
11 pleasure to be a part of this. I think the work
12 that you all are doing today is extremely
13 important and I hope to provide a little bit of
14 context to that. Based on findings from studies
15 by the National Research Council, the Transitions
16 to Alternative Vehicles and Fuels Report shown
17 here, and studies that we did here at the Baker
18 Center, using the same model and the same
19 technical assumptions to try and better
20 understand how energy transitions can be
21 accomplished in the Light-Duty Vehicle sector.
22 Next slide, please.

23 So I think it has become clear that
24 environmental sustainability requires the world
25 to undergo an energy transition, and this is not

1 just true for electric utilities, but for the
2 transportation sector, as well. Here are some
3 quotes from major studies, the Global Energy
4 Assessment, a huge undertaking by the
5 International Institute for Applied Systems
6 Analysis, and without question a radical
7 transformation of the present energy system will
8 be required over the coming decades. They also
9 go on to say that essentially we have to phase
10 out petroleum use by 2050 in order to achieve
11 sustainability.

12 The reason the IPCC Mitigation Study
13 that's been in the news as the only safe path
14 forward is to arrive at a carbon neutral world in
15 the second half of this century. And our own
16 National Research Council Transition Study, which
17 I showed on the title slide, says that we are
18 going to have to have multiple solutions to this
19 problem, definitely including energy efficiency,
20 which is emphasized by the Global Energy
21 Assessment, as well, but also a transition to low
22 carbon energy. Next slide, please.

23 I'd like to point out that this is a new
24 challenge for public policy. This is not the
25 environmental externality problem of the previous

1 century, if you will. This is a new kind of
2 problem. This is a problem that takes decades to
3 solve and how society values the future versus
4 how the markets value the future is a critical
5 difference. It requires technological progress
6 which we are seeing every day in Electric
7 Vehicles and Fuel Cell Vehicles and in other
8 technologies. But that technological process is
9 never guaranteed, and so this introduces some
10 uncertainty into where we're going.

11 It certainly involves environmental
12 externalities. Global climate change and
13 greenhouse gas emissions is a classic
14 environmental externality. But there are also
15 other market problems here, monopoly power in the
16 world oil market and the implications of oil
17 dependence. And there are other market
18 shortcomings, the Energy Paradox, for example,
19 why markets tend to under invest in energy
20 efficiency.

21 And the process of change, the process of
22 transition itself creates network external
23 benefits, not only external costs, but external
24 benefits are being created and positive feedbacks
25 to the system through the value of fuel

1 availability, the car buyers, the value of having
2 more cars out there to the profitability of fuel
3 retailing, learning by doing spillover effects,
4 and reduction in risk aversion of the majority of
5 consumers, and the value of diversity in choice
6 which fights with scale economies which are
7 extremely important in the automotive industry.
8 These kinds of things create positive feedbacks
9 which lead to path dependencies and tipping
10 points, making this a very complex problem.

11 And then we have deep uncertainty about
12 how future markets will be and how future markets
13 will react to advanced technology, what the
14 technology will be in the future. And we also
15 need to create more knowledge of how this process
16 works, and that in itself creates some certainty
17 for us, and not really understanding all of the
18 aspects of this problem.

19 So this is a problem that goes beyond
20 internalizing externalities and it means that
21 policies such as incentives, such as advanced
22 placement of infrastructure, is extremely
23 important to making it work. Next slide, please.

24 So from these studies, the National
25 Research Council Study, the ICPP Studies, what

1 have we learned? I think that we have learned a
2 great deal, even though there's still a great
3 deal of uncertainty. And I'd like to review in
4 the next few slides what I think we have learned
5 from these studies, both in our Safe Transition
6 Study which looked at 80 percent reduction in
7 greenhouse gas emissions and petroleum use by
8 2050, and what policies and technologies would be
9 necessary to get there, and the ICPP Study which
10 took that same model and same assumptions and
11 looked at how policies in California interact,
12 and the 177 states interact with the rest of the
13 U.S. and, indeed, the world in making this
14 transition happen. Next slide, please.

15 So I think the first think I want to say
16 is this is not easy. I like to show this slide
17 of U.S. Energy Consumption and Transportation
18 simply because it so clearly shows that, despite
19 some very serious and well-organized efforts in
20 the past, it has been not possible yet to truly
21 dislodge petroleum as the primary energy source
22 for transportation. But we're going to have to
23 do a lot of things. We're going to have to do
24 fuel economy standards beyond the 2025 standards,
25 we're going to need some biofuel, I think, a low

1 carbon biofuel, we're going to need some pricing
2 mechanisms, we're going to need new low carbon
3 vehicles and fuels. Next slide, please.

4 Continuous Improvement in Energy
5 Efficiency, I think, is emphasized by every study
6 that looks at this carefully and rigorously.
7 This shows from the NRC Study what assumptions
8 they made about continuing improvement in Energy
9 Efficiency; it's dramatic, but it's not more
10 dramatic than what's been accomplished in the
11 past. And the 2025 Standards get us a long way
12 towards where we need to go. Still, we are
13 talking about vehicles that are about three times
14 as efficient as the vehicles we have today on the
15 road. Next slide, please.

16 A very interesting result came out of
17 that NRC Study based on a very careful analysis
18 of the future technologies and how improving
19 energy efficiency would affect the
20 competitiveness of technologies like Battery
21 Electric Vehicles and Fuel Cell Vehicles. And
22 one of the things that was concluded is that it's
23 possible for Fuel Cell Vehicles and Battery
24 Electric Vehicles eventually to be cheaper than
25 Internal Combustion Engine Vehicles of a

1 comparable nature. And the reason for that is
2 essentially when you improve energy efficiency by
3 reducing the mass of the vehicle, maintaining its
4 size, reducing the aerodynamic drag, reducing the
5 rolling resistance, essentially reducing the load
6 and the power requirements for the drive train,
7 downsizing of the drive train, while maintaining
8 performance, benefits technologies like Battery
9 Electric Vehicles and Fuel Cell Vehicles more
10 than Internal Combustion Engine Vehicles, because
11 the cost scales better, more linearly, with the
12 power requirement. So this is a TD finding and
13 assumption, I think, from that NRC Study, it
14 takes a long time to get there, you can see this
15 doesn't happen, they don't think, until after
16 2040, but there is a future in which these
17 technologies cost less. Next slide, please.

18 Second, as I said previously, this is not
19 only about externalities and, in fact, in the NRC
20 Study when they internalize their best estimates
21 of the external costs of climate change and oil
22 dependence and made that a tax on gasoline
23 effectively or a tax on carbon, they found that
24 the transition didn't happen fast enough, let's
25 say. Because here we see after 2040 when

1 electric vehicles get to be cheaper than gasoline
2 vehicles, we see them coming into the market
3 without explicit policies to deploy
4 infrastructure or provide any incentives after
5 2016. So we see some coming in, but this doesn't
6 happen fast enough and it doesn't happen
7 extensively enough. So internalizing the
8 externalities alone, it's a good thing to do,
9 it's a helpful thing to do, but it's not
10 sufficient. Next slide, please.

11 Another lesson is that this is going to
12 take decades. The time constancy for change to
13 allow manufacturers to retool and to expand new
14 technologies across their product lines for those
15 technologies to penetrate the market, to develop
16 the infrastructure, and then to turn over the
17 fleet of vehicles, we are talking three decades
18 anyway. This takes a long time, even for what
19 you see here which is one of the successful
20 scenarios from the NRC Study that met the goal of
21 reducing greenhouse gas emissions by 80 percent.
22 Next slide, please.

23 This is a global problem of energy
24 transition and this is also a global industry and
25 a global market for vehicles. And what happens

1 in the EU matters to California; what happens in
2 Japan and Korea and the rest of the U.S. matters
3 to California. And what we see in the first
4 scenario is one in which California goes ahead
5 with its ZEV Program, gets a very successful
6 result on PHEVs and BEVs, but because the rest of
7 the U.S. is not deploying any Hydrogen
8 infrastructure or doing anything to incentivize -
9 -- in this scenario, anyway -- to incentivize
10 these advanced technology vehicles, it takes a
11 long time to get the market going.

12 The second slide in the bottom left shows
13 what happens if the U.S. is still not doing --
14 the rest of the U.S. outside of California and
15 the section 177 states is not doing anything, but
16 the rest of the world is in the EU, and in Japan,
17 and in Korea, they are, but they drive down the
18 cost of the advanced technology vehicles and help
19 accomplish the learning by doing, and that makes
20 a big difference. Next slide, please.

21 And this is rather obvious, but a
22 critical part of the energy transition is
23 infrastructure. In the top slide here you see
24 what if you don't deploy any Hydrogen
25 infrastructure. Well, you don't get any Hydrogen

1 Fuel Cell vehicles. You do get a significant
2 number of PHEVs, which benefit from
3 infrastructure, and BEVs which benefit from
4 infrastructure, but it's not as critical to them
5 as is the infrastructure to Hydrogen Fuel Cell
6 vehicles. Next slide, please.

7 And, yes, the timing and intensity of
8 policies matter. Here's an estimation of total
9 net present value benefits depending on when you
10 start, in this case, the ZEV Program in
11 California and 177 states, followed five years
12 later by a similar national program. Okay, so
13 the benefits decrease, the costs decrease, the
14 costs of subsidies decrease, but the benefits
15 decrease even more and even faster. So in this
16 case, it's beneficial to get started early is
17 what it says. On the other hand, this does not
18 really reflect our uncertainty in these
19 calculations and so the fact that we don't really
20 know that the technologies are going to develop
21 as assume by the NRC Study is not reflected in
22 these numbers. Next slide, please.

23 This is a very surprising slide, but
24 illustrates the importance of these positive
25 feedback effects. This is a case of a very well

1 timed hundred dollar subsidy, a hundred dollar
2 per vehicle increase in the subsidy of Fuel Cell
3 vehicles, and you can see that starting in 2020
4 and then it skyrockets. Why? Because of the
5 positive feedback's effects -- scale economies,
6 learning by doing, and that sort of thing. And
7 then the benefits in terms of fuel savings, in
8 terms of reduced cost of fuel availability, in
9 terms of reducing the majority of risk aversion,
10 those continue well beyond. But the only point
11 here, it's a rather complicated slide and hard to
12 explain, but the point is here that there are
13 potentially very strong positive feedback effects
14 in this process. Next slide, please.

15 This was kind of a shock to us working on
16 the NRC Committee on transitions when we saw this
17 result, but it kept coming up over and over and
18 over again. Yes, there is a period of net
19 subsidies and even net negative social value in
20 the early part of the transition, but then this
21 gets swamped in the long run by the benefits, and
22 this is comparing two cases of equal technology,
23 one with and one without transition policies, so
24 this is the impact of the transition policies,
25 not the impact of better technology or changes in

1 prices or anything, this is just the impact of
2 having the policies in place. And you can see
3 that the total benefits, these are annual
4 benefits discounted back to the present value at
5 2.3 percent per year, is at least an order of
6 magnitude bigger than the cost. And this is a
7 very comforting result, I think, because probably
8 we're underestimating the cost, probably we have
9 missed something, try as we might to include
10 everything and to get it right, there's a lot we
11 don't know, and things always don't go as easily
12 as you think. So having total benefits that are
13 at least on order of magnitude bigger than the
14 cost is a good thing to see. There is a better
15 world there, in other words. Next slide.

16 I mention uncertainty a lot and there's
17 deep uncertainty here. And we tried in the study
18 for ICCT to characterize uncertainty both about
19 the technology, in some cases the technology
20 doesn't improve at all, and in some cases it's
21 even a little better than expected by the NRC
22 Committee, and uncertainty about the markets, so
23 we have about 20 different market parameters that
24 we describe as probability distributions here,
25 and simulate what that means for the probability

1 of success, the probability that benefits will
2 exceed costs, and as you can see it's about a 90
3 percent probability that benefits would exceed
4 costs, but there is this time period of about 10
5 years in the beginning where it's almost
6 guaranteed that they will not. And so this is a
7 difficult problem in which you have to proceed
8 with policies even though the benefit is yet to
9 come in the future.

10 And the uncertainty is quite large, as
11 you can see. And I think here the lesson comes
12 from Rob Lempert's work at the RAND Corporation,
13 which showed that we don't need to know the
14 optimal policy, we don't need to know in advance
15 what the very best policy is because an adaptive
16 policy, one that changes and responds and learns
17 as it goes along is almost as good as an optimal
18 policy faced with this kind of profound
19 uncertainty. Final slide.

20 So these I think are the lessons we've
21 learned from what we've done, there's still a lot
22 more that we don't know. There's still much to
23 be understood about this process, but I think
24 it's very clear that we do need to make this
25 energy transition, it's extremely important for

1 society, and that the kinds of things that you
2 are doing today are an essential part of making
3 that happen.

4 So thank you and good luck with all your
5 work today.

6 COMMISSIONER SCOTT: Thank you very much.
7 This is a really interesting presentation and
8 it's just, I think, a great framework or overview
9 for us to kind of think about the importance of
10 the incentives that we have here in the state
11 going forward. I had a couple questions for you.

12 Up on Slide 5, you mentioned the national
13 numbers and I suspect I know the answer to this
14 already when I think about the number of Electric
15 Vehicles on the road in California versus the
16 number of total vehicles on the road in
17 California, but I wonder how this mix might look
18 different, or if it does look different in
19 California, if it was California-specific versus
20 national.

21 DR. GREENE: Okay. Is it Slide 5 you're
22 referring to?

23 COMMISSIONER SCOTT: Uh-huh.

24 DR. GREENE: Or a different slide?

25 COMMISSIONER SCOTT: Yeah, Slide 5 with

1 the big red chunk.

2 DR. GREENE: Oh, okay. So this is a
3 history and basically it just shows that, you
4 know, we had a very small dent in reducing
5 petroleum dependence, and almost all of that that
6 we have accomplished has come from blending
7 Ethanol with gasoline. Even in California, the
8 number of electric vehicles and their energy use
9 is still very small relative to the rest of the
10 country, but as you well know, the market share
11 of these vehicles in California is a few times
12 the national market share. So we're still at the
13 bottom of this S-shaped curve, if you will, even
14 in California.

15 COMMISSIONER SCOTT: Yep. Thank you.
16 And then up on Slide 7, you mentioned here that
17 when we get out into the 2040-2050 time range,
18 the prices of the Fuel Cell Electric Vehicles and
19 the Battery Electric Vehicles may be less than an
20 Internal Combustion Engine, and I just thought
21 that was a really interesting point and I was
22 wondering if you would -- I don't know if
23 "reiterate" is quite the right word, but walk us
24 through that one more time because I thought that
25 was really interesting.

1 DR. GREENE: Sure. And I went through
2 this very quickly, so of course. These prices
3 are intended to be high volume -- they're
4 theoretical in a sense, they're high volume,
5 fully learned prices. So in the model that the
6 NRC Committee used, the actual prices at any
7 given time, especially early in the period, would
8 be much higher because the volumes would be lower
9 and there would still be a lot of learning to do.
10 So these are the prices that you approach in the
11 long run as you get more and more vehicles sold.
12 But the point is that there is an effect of
13 advancing technology; the Battery Electric
14 Vehicles eventually have batteries that cost
15 between \$150 and \$200 a kW hour, the Fuel Cell
16 stack costs get down to \$20 to \$25 a kW, and so
17 there's a large amount of technological progress
18 assumed in these prices in the future.

19 But also, what we see here that causes
20 the Battery and Fuel Cell Vehicle costs to
21 crossover the Internal Combustion Engine Vehicle
22 costs is the fact that the cost of a battery
23 electric motor system scales much more linearly,
24 much more direct proportion to the power of that
25 system. So if you preserve a 100-mile range, for

1 example, and the vehicle power requirements are
2 reduced by 30 percent, let's say, because you've
3 taken a lot of mass and aero drag and so on out
4 of the vehicle, you can reduce the battery pack
5 proportionately, which reduces the cost of the
6 vehicle. But with an Internal Combustion Engine,
7 you don't get the same cost savings because
8 there's so many moving parts and so many
9 auxiliary systems that have to be maintained
10 regardless of the size of the engine. And that's
11 essentially what you see going on here is, as you
12 get later in the period of better scaling of
13 costs for the advanced technologies with the
14 power requirements as the vehicles are made
15 lighter and more aerodynamic and with lower
16 rolling resistance.

17 COMMISSIONER SCOTT: That's really
18 fascinating. Okay, I have two more and then I'll
19 see if anybody else has questions for you. So on
20 Slide 8, you mention kind of what this looks like
21 if there are no vehicle subsidies after 2016 and
22 no early infrastructure. And I'm wondering if
23 you have a thought for us on, if we continue
24 vehicle subsidies after 2016 and we do make early
25 investments in infrastructure, how does that kind

1 of shift -- I would imagine that would shift
2 everything over to the left a little bit.

3 DR. GREENE: Oh, very much so. And you'd
4 get not only Battery Electric Vehicles, you get
5 Battery Electric Vehicles and Plug-In Hybrid
6 Electric Vehicles coming in sooner, and with
7 eventually greater market share, and you'd get
8 Hydrogen Fuel Cell Vehicles coming in, and
9 eventually taking, well, in our scenarios, 40-50
10 percent of the market by 2050. So by the time
11 you get to 2050, you have the overwhelming
12 majority of vehicles are Electric Drive. And so
13 it's a combination of starting sooner and having
14 a bigger impact in the long run. And as you saw
15 the costs of the subsidies, it's actually rather
16 small compared to the long run impact. That is
17 what our results kept showing us from the NRC
18 Study and from the ICCT Studies, of course this
19 is contingent on continued technological
20 progress, but we keep seeing technological
21 process. I just talked to an automobile
22 manufacturer recently and he said, "Well, we've
23 now figured out how to get the platinum loading
24 for a Fuel Cell system down to below 10 grams for
25 a 90-kilowatt system." This was one more giant

1 step towards making this technology work and be
2 cost-effective, and we've seen the same thing for
3 battery costs coming down. There's still a ways
4 to go. We still have expensive Hydrogen storage
5 tanks and we still have the need to get
6 infrastructure out there, and there's still a
7 ways to go in getting battery costs down, but
8 what is achieved over the past is very impressive
9 and I think bodes well for the future.

10 COMMISSIONER SCOTT: Excellent. And then
11 my last question -- actually, I have lots and
12 lots, but the last one that I'll ask is on Slide
13 11, and I wanted to know if when you look at
14 these scenarios, so let's say we look at the one
15 on the bottom left there, you have Fuel Cells at
16 45 percent, battery electrics at 20 percent, and
17 Plug-In Hybrids at 10 percent, so can you -- is
18 that additive? So that means in 2050 they have
19 the potential to be -- what is that? Seventy-
20 five? Am I adding that right?

21 DR. GREENE: Yes.

22 COMMISSIONER SCOTT: Yeah, 75 percent of
23 the market.

24 DR. GREENE: That's right.

25 COMMISSIONER SCOTT: Okay. And I ask

1 that --

2 DR. GREENE: That's right, that is
3 additive.

4 COMMISSIONER SCOTT: Cool.

5 DR. GREENE: And I think it also
6 illustrates the fact that there's some
7 substitutability here, so that when the Fuel Cell
8 Vehicles don't come on and do really well, or
9 they're not even there at all, then you see more
10 Plug-In Hybrids and more Battery Electric
11 Vehicles. But when you are successful with the
12 Fuel Cells, you see more total Electric Drive
13 Vehicles overall.

14 COMMISSIONER SCOTT: I like that. So
15 this is really interesting because we had in our
16 first workshop both the Air Resources Board came
17 and they were speaking of needing about 90
18 percent of the vehicles by 2040 if we're going to
19 meet our climate change goals, and then South
20 Coast Air Quality Management District came and
21 they said, "Oh, but wait, if we're going to meet
22 the clean air challenges that they have on the
23 South Coast, they need it to be a little earlier
24 than that." And so the message of the story from
25 them was more, faster. But it's really

1 interesting to see these scenarios and how it all
2 fits together in the information that we've been
3 gathering so far.

4 DR. GREENE: Right. And the energy
5 efficiency matters, too, so that matters a great
6 deal what assumptions they've made about energy
7 efficiency. And also, there's a fair amount of
8 biofuel in these scenarios, it's a drop-in
9 biofuel made by pyrolysis. Whether that's going
10 to turn out to be the right approach or not, you
11 know, we don't know.

12 COMMISSIONER SCOTT: Uh-huh. Oh, this is
13 just fascinating. Do you have any questions?

14 COMMISSIONER DOUGLAS: This is
15 Commissioner Douglas. I don't have any
16 questions, but I want to thank you for the
17 presentation, it was really interesting.

18 DR. GREENE: Thank you. My pleasure.

19 COMMISSIONER SCOTT: Absolutely. Thank
20 you so very much. Okay, so now we will turn to
21 the next part of our agenda, which is a panel
22 where we will explore some of the financial
23 instruments provided for in A.B. 8, and so I'd
24 like to see if Tyson and Renee Webster-Hawkins
25 and John Rhow can come up. We have some spaces

1 for you here. And then I believe we have Charlie
2 Myers on the WebEx. We're still looking for
3 Cisco, right? Okay.

4 MS. RAITT: So we can either turn the
5 slides for you, or you could come here and turn
6 your slides yourself, whichever you prefer.

7 COMMISSIONER SCOTT: So let me warmly
8 welcome Tyson Eckerle from the Governor's Office
9 of Business and Economic Development. Tyson was
10 recently appointed to serve as the Zero Emission
11 Vehicle Infrastructure Project Manager in the
12 Governor's Office of Business and Economic
13 Development. In this role, he focuses on
14 streamlining the permitting process for Hydrogen
15 and Plug-In stations, so that these critical
16 stations can be deployed as quickly as possible.

17 Prior to joining Go-Biz, Tyson served as
18 the Executive Director of Energy Independence
19 Now, where he and his team most recently
20 developed the Hydrogen Network Investment Plan,
21 the body of work that he will be talking about
22 here today. So thank you for joining us, Tyson.

23 MR. ECKERLE: Great. Thank you,
24 Commissioner Scott. So I'm Tyson Eckerle with
25 Go-Biz, and what I'm going to be talking about

1 today is actually work that I did with Energy
2 Independence Now, so this is not something coming
3 from the Governor's Office, this is coming from
4 prior to that, just to be clear, but I think they
5 would believe in it if we ran it through, but...

6 Just a little brief background. The
7 Hydrogen Network Investment Plan Project was
8 supported by the California Fuel Cell
9 Partnership, Air Resources Board, South Coast Air
10 Quality Management District, Toyota Daimler, EIN
11 donors, so Energy Independence Now donors, the
12 CEC had a lot of input into this, and it was an
13 iterative process. We developed a financial
14 model that really took into account the Hydrogen
15 Fueling Stations, in particular, different market
16 segments and scenarios, and throwing different
17 incentive structures at the system to look at how
18 an incentive could impact what the State invests
19 and also the financial picture for a station
20 owner.

21 So just to kind of give a little bit of
22 backdrop, actually what I'm going to be talking
23 about today is a specific concept within the
24 Hydrogen Network Investment Plan called Market
25 Insurance Grants. And what they are really

1 trying to do is target the uncertainty in the
2 marketplace. So there's uncertainty both on the
3 station developer side, will the cars come in
4 time to help fund the ongoing operations and
5 maintenance of a station? And on the vehicle
6 side, you know, will the stations be there when
7 my cars come to market?

8 And so what we did is kind of this
9 backdrop is these market scenarios, so the first
10 one here is a graph of the 2010 surveys that the
11 California Fuel Cell Partnership did, asking the
12 automakers if the infrastructure was not
13 constrained, and there was plenty of
14 infrastructure out there, how many cars could you
15 bring to market? And so what this blue line
16 shows is the total number of vehicles on the
17 road, and that's scaled on the left axis there,
18 working its way up. The yellow bars represent
19 the number of stations that are actually out
20 there, kind of this is a scenario that we
21 developed, so you look at getting that 68
22 stations was the original target by 2017, and you
23 can see that very quickly under that scenario the
24 blue line is above the yellow line, so it means
25 we have not enough stations and capacity to

1 support the amount of vehicles that were expected
2 to be out in the marketplace if you follow those
3 2010 surveys.

4 The next slide here is what we call the
5 Zero Emission Vehicle Likely Compliance Scenario,
6 and that is what the Air Resources Board put
7 together and their Zero Emission Vehicle
8 Rulemaking, okay, what is a likely compliance
9 path under the Zero Emission Vehicle Mandate in
10 terms of how many Battery Electric, Fuel Cell
11 Electric, and Plug-In Hybrid Electric Vehicles
12 would be there. So this, what happens here is if
13 you build out your network to 68 stations by
14 2017, it would be 2020 before we would have any
15 capacity constraint and need to expand that
16 network.

17 And if you're a station developer, you
18 have to think, okay, well, what if the cars come
19 out a lot slower than that? That's just one
20 scenario, this is one quarter of that ZEV likely
21 compliance scenario. And in this case, if we got
22 to 68 stations and 68 stations just to say kind
23 of as a background, as a coverage number, and so
24 that's within the marketplace, the California
25 Fuel Cell Partnership, we're very diligently

1 figuring out, okay, how many station access
2 points do we need to adequately sell these
3 vehicles to the marketplace? And basically if
4 you go into a dealership, you know, I'd like to
5 go to Santa Barbara, can I do that? Yes. Can I
6 go to Palm Springs? Yes. And those types of
7 questions can be answered.

8 So we got up to 68 stations by 2017, but
9 the cars came much slower, you're facing a long
10 term of under-utilized stations, and that's a
11 scary scenarios for a station owner.

12 So capital cost share which was the
13 approach prior to 2014, capital cost share of the
14 stations can definitely help reduce some of the
15 station uncertainties. So this graph here just
16 shows the old numbers, you know, 70 percent
17 government cost share, and then 30 percent from
18 the private sector. Okay, it looks like some of
19 this stuff got translated a little weird, but
20 what this graphic is, it is showing the relative
21 rates of return for a station, and so on this
22 left axis here, you can see the cost of the
23 station, so starting at a million dollars at the
24 top, going to \$2.4 million, so there's some
25 uncertainty on how much of the cost of the

1 station, and this is a 500 kilogram a day station
2 built in 2015. Along the top is actually the
3 price of Hydrogen, which is very important for
4 the consumer to know. So as you move towards the
5 left, the prices are better for the consumer,
6 \$8.00 a kilogram, which is very competitive with
7 gasoline today, and you move towards the right,
8 and you get \$12.00 a kilogram, it's much better
9 for the station provider.

10 So what we've done here is highlighted it
11 just so you can kind of point it out, that 12.4
12 percent internal rate of return is if we had a
13 ZEV likely compliance scenario, so that kind of
14 middle scenario that I showed you, what would the
15 rate of return be for a two million dollar
16 station charging nine dollars a kilogram for
17 Hydrogen? So it looks pretty attractive in the
18 early market, you know, a lot of people would be
19 willing to take that to get to a toehold in the
20 marketplace.

21 Let's see here, yeah. But let's say
22 instead of coming out in the ZEV likely
23 compliance, it comes out a quarter of the ZEV,
24 all of a sudden that same station that you can
25 see is -5.9 percent rate of return. So they're

1 losing money over the 10-year life of the
2 project. And you can see these reds and greens
3 are basically showing you would have to have a
4 million dollar station, so really reduce the cost
5 of the station, and charge \$12.00 a kilogram to
6 make this thing make any economic sense from a
7 private developer perspective.

8 So a concept that we put out there, and
9 I'll go into the details on the next slide, but
10 it's just kind of market assurance grants are
11 helping to pay for our operations and maintenance
12 support, and so the Energy Commission did that
13 this year, they offered up to \$100,000 a year for
14 three years moving forward, and so that helps
15 kind of bridge that operations gap. You can see
16 what something like that does, and actually I'll
17 go into a little bit more of the particulars
18 about how the market assurance grant differs from
19 that strategy slightly, but you can see under a
20 quarter ZEV scenario you can keep the station
21 owner from losing their shirt, so to speak, by
22 helping fund operations and maintenance expenses
23 as needed. And so just kind of walking it back
24 you can see, you know, you're in the negative
25 without an operations and maintenance support or

1 market assurance grants and then you can go into
2 the positive.

3 So the picture, this is kind of a picture
4 of what this would look like from an individual
5 station owner perspective. And so this is the
6 Zero Emission Vehicle Likely Compliance Scenario
7 and you can see I've highlighted down at the
8 bottom here -- sorry, it didn't translate well,
9 it's probably a Mac thing -- but the capital
10 grant plus market assurance grants on the very
11 bottom, if you added those in, you'd get a 16.4
12 percent rate of return under the ZEV Likely
13 Compliance Scenario. That 12.4 percent is the
14 one they show without any operations and
15 maintenance support.

16 So what the Market Assurance Grant does
17 is basically, if cars don't come to the full
18 capacity of the station, you would make up the
19 difference there and the way it would have to be
20 set up is in a manner that it is always better to
21 sell a kilogram of Hydrogen than it is to get the
22 market assurance grant. What this green bar here
23 does, so the green line shows the station's
24 operational profit, not including capital costs.
25 The dashed green line shows what it would be

1 without any operations and maintenance support or
2 Market Assurance Grant support. The solid green
3 line shows what you would do if you did offer
4 that operations and maintenance support. So the
5 horizontal line down the middle is at zero, so
6 basically what we're doing is bringing the
7 operational support to zero. If there aren't any
8 cars coming, they're not losing money on the
9 station is the idea. So under a ZEV likely
10 compliance scenario, that would cost the station
11 in total -- cost the government if the government
12 was funding the Market Assurance Grant -- about
13 \$114,000, and that's in this kind of MAG support
14 column if you look at the very bottom over here.

15 And so that's one scenario. Now, if you
16 look at a Quarter ZEV Scenario, there's a much
17 longer timeline need for Market Assurance Grant
18 support going out. So if the station was built
19 in 2015, it would need support all the way
20 through 2020. So to keep it from being a
21 negative rate of return, you would have to add
22 operations and maintenance support, or Market
23 Assurance Grant support. And this turns out to
24 be about \$427,000 based on our scenario. And you
25 can see down at the bottom we're assuming \$9.00 a

1 kilogram for these things, \$5.50 to buy the
2 Hydrogen at a wholesale cost and being able to
3 sell it, you know, and make it a \$2.18 margin on
4 the sales.

5 So the general idea here is really tying
6 operation and maintenance support to station
7 throughput. So as throughput increases, the
8 operation and maintenance support decreases. And
9 that's the general fundamental market assurance
10 grant concept.

11 One thing to keep in mind is, when we
12 pitch this idea, is to have 10 years' worth of
13 MAG support, Market Assurance Grant support, and
14 being able to go at it from a network-wide
15 perspective so it wouldn't be tied to an
16 individual station. Each individual station
17 would have access to this money, but the idea
18 being that you could apply these Market Assurance
19 Grants to the stations most in need, and it's
20 almost like a cross subsidization of stations.
21 So hopefully, did that make sense? Great.

22 So just as kind of a closing thing, and
23 I'm happy to take questions however you guys want
24 to do it, but the in-depth report is available on
25 the Energy Independence Now's website. My new

1 contact email is here, and Remy Garderet, my
2 colleague at Energy Independence Now, and now the
3 Director there, his email is there as well.

4 COMMISSIONER SCOTT: Thank you for this
5 informative presentation and for pinch hitting
6 for Energy Independence Now today. I don't have
7 any specific questions right this minute, but I
8 do have some for when we're in discussions with
9 the panel. But, Commissioner Douglas, any
10 questions?

11 COMMISSIONER DOUGLAS: So I think I just
12 have one question, and go ahead and answer from
13 there, it's easier. What can you tell us about
14 the likely timing of roll-out of vehicles? It's
15 been a little while since I've kind of dived into
16 this area, so I'd be very interested to hear.

17 MR. ECKERLE: Yeah, I mean, there's a lot
18 of different moving parts happening. I think the
19 roll-out is definitely not that 2010 scenario
20 anymore, and that never really was a realistic
21 scenario, it was unlimited infrastructure. And
22 so I think this year is going to be a very
23 pivotal year. My new job is getting these
24 stations that had been funded in the ground, and
25 that really changes the whole dynamic, and so I

1 think, you know, Hyundai, they're bringing cars
2 to market in California by June, they're saying
3 now; Toyota is making a huge push in 2015; and
4 then Honda is right behind. And so I'm very
5 optimistic. As far as specific numbers, we don't
6 have them, but I think it's one of those things
7 that's going to be a positive feedback loop.

8 COMMISSIONER SCOTT: Well, I think it's a
9 really interesting point in the slides and how
10 you think through the Market Assurance Grants,
11 how strong the compliance with the ZEV is, and
12 how that changes the numbers, and pretty
13 dramatically depending on the scenarios here, so
14 they really are tied together.

15 MR. ECKERLE: Right. And just one thing,
16 too, you know, Battery Electric Vehicles and
17 Plug-In Electric Vehicles are exceeding what the
18 Air Resources Board was expected under the ZEV
19 Mandate, so it's becoming kind of a market driven
20 thing and less of a regulatory driven thing. And
21 I think you'll see the same thing happen in the
22 Fuel Cell space if we can get the infrastructure
23 out there and the automakers have confidence that
24 the infrastructure will be there when their cars
25 come, and that's the key.

1 COMMISSIONER SCOTT: Great. Thank you,
2 Tyson. We're now going to turn to the WebEx
3 where we have Charles A. Myers from the
4 Massachusetts Hydrogen Coalition. Charles Myers
5 has been the President of the Massachusetts
6 Hydrogen Coalition for five years now and a
7 member of the Board of Directors for over seven
8 years. He is the Chairman for the Massachusetts
9 Fuel Cell Electric Vehicle Working Group and a
10 participating member of H2USA. He also provides
11 support to the Massachusetts Electric Vehicle
12 Initiative Task Force. He is a founder and
13 advisor for Trenergi -- I hope I said that right
14 -- Trenergi Operation, an early stage Fuel Cell
15 company using HTPEM technology, you'll have to
16 explain that to us, to develop a microchip
17 product and serves as a technical reviewer and
18 finalist judge in the Massachusetts Clean Energy
19 Center Catalyst Awards Program. Mr. Myers serves
20 on the Medway Energy Committee in Medway,
21 Massachusetts, a Massachusetts Green Community.
22 Additionally, he is a patent holder, co-author of
23 two national standards, published a wide range of
24 technical articles, and is a recipient of the
25 Lifetime Achievement Award from the Massachusetts

1 Association of School Committees. Welcome,
2 Charles.

3 MR. MYERS: Well, thank you very much. I
4 appreciate the opportunity to visit you via the
5 Web on this. We'll go to the next slide.

6 Massachusetts formed up a Fuel Cell
7 Electric Vehicle Working Group to create programs
8 that would effectively launch Fuel Cell Electric
9 Vehicles, in addition to the Battery Electric
10 Vehicles, in the Commonwealth of Massachusetts.
11 We put together a working group with a cross
12 section of industry, state and federal, and fleet
13 operators and automakers initially to sit down
14 and talk about what we could do to bring these
15 vehicles into the state. From those discussions,
16 we said we should create a demonstration program
17 and that demonstration program then said, well,
18 wait a minute, the cars are almost here now, the
19 Hydrogen generation technology is mature enough,
20 we should look at ways we can actually start the
21 deployment program.

22 And so we decided to create a program
23 that parallels the solar industry, where the
24 solar industry in our state launched and moved
25 forward creating Power Purchase Agreements.

1 Someone put up several hundred kilowatts of solar
2 and got a Power Purchase Agreement for that
3 amount of power, and that Power Purchase
4 Agreement was then marketed to third parties by
5 the solar installer, and that was how they raised
6 the money to put the solar panels up.

7 So what we did was take that work with
8 Hydrogen and can we create something called the
9 Hydrogen Purchase Agreement? Well, certainly the
10 consumer side of the equation is more difficult,
11 but with the fleet operator side of the equation
12 where the vehicles are more operated in a return
13 to base, or in general close proximity, we saw an
14 opportunity to create a Hydrogen Purchase
15 Agreement that was between the fleet operator and
16 the station operator, and so we've been
17 proceeding down that path. It does require some
18 front end work for us to do it in that we have to
19 average out what the daily mileage is of the
20 vehicle, so that we can match the number of
21 vehicles that are being ordered against the
22 station size.

23 Now, I know that there are different
24 station sizes being talked about in different
25 consumer markets, 250 kilograms, 500 kilograms,

1 1,000 kilograms, we looked around and said what
2 stations were readily available today and sizes,
3 and we said 45 to 50 kilograms, and that
4 represented somewhere between 25 and 50 or more
5 fleet vehicles, which seemed to be a good fit.
6 So by recruiting National Grid, the symbol in the
7 top right of the fleets column, is the City of
8 Boston. We've also had conversations with Zipcar
9 and Hertz, the General Services Administration in
10 Nashport, and these people are all there to say
11 are you willing to maneuver? Are you willing to
12 adjust the size of a fleet order to the output of
13 the station? And they've all said yes.

14 So then we turned around and we went to
15 the Hydrogen generation industry and said, "If we
16 do this for fleets, and use a Hydrogen Purchase
17 Agreement, can you go out and raise money to put
18 the station in and not necessarily rely on the
19 state for funding?" And they turned around and
20 said, "Yes, this works for us." So we happen to
21 have four different companies in the state that
22 make this equipment, so we were blessed in that
23 respect. So we then said, "Well, what's the lead
24 time for the stations?" And they told us the
25 lead time for the stations would be something on

1 the order of 10 to as much as 12 months, and with
2 that in mind, we queried the auto industry, and
3 Tyson had it about right on that, Massachusetts
4 will follow California, we won't get them at
5 about the same time, but we'll be shortly
6 thereafter, so things seemed to fit together.

7 We recognized, because we are a 177
8 state, we are also one of the eight states that
9 signed the ZEV MOU on that, and when my bio was
10 read, there is a Massachusetts Electric Vehicle
11 Initiative Passport, I just call it MEVI, and
12 MEVI is working on combined Battery and Fuel Cell
13 deployment programs, incentives, and rebates for
14 the vehicle side to move all that through. So we
15 know there's this retail market. We want to
16 build the critical mass of the stations using the
17 Hydrogen Purchase Agreement model, and then
18 transition and start leaning rock so that the
19 station in the initial phase would be 100 percent
20 fleet, in the later phase it might be 60 percent
21 fleet, 40 percent retail, then 30 percent fleet,
22 70 percent retail. And so we're looking at ways
23 that we can do that and transition and move
24 through on it. Next slide.

25 So the idea also is not just to use

1 fleets that we think of as light-duty vehicles,
2 but what other ways can we put a station on the
3 ground and utilize that Hydrogen. So working
4 with the Department of Energy, we noodled on a
5 variety of ideas and we're actually going to be
6 putting a Fuel Cell Bus on the ground by the end
7 of this year. We're looking at Logan Airport as
8 a potential location. We've had discussions with
9 big box retailers to look at using Fuel Cells as
10 range extenders in their vehicles, and those
11 discussions got interesting. Some of the earlier
12 comments already in this meeting talked about
13 efficiency and one of the big box retailers that
14 we visited with was talking about the fact that
15 to carry an extra 2,000 or 3,000 pounds of
16 batteries meant that that was extra energy that
17 was needed, it was a whole different chassis of
18 truck, it just had a whole raft of issues with
19 it, but if a Fuel Cell went on there, it would be
20 lighter duty, lighter weight, and so they saw
21 that as an option on it. And then we're looking
22 at combined use fleet sites with rapid transit.
23 Next slide, please.

24 So in Massachusetts, we do have some
25 Hydrogen. We have a station up in Billerica in

1 the top left, northwest corner of Boston inside
2 495, it's run by Nuvera, we've got several Toyota
3 Highlanders running there, and then in the top
4 right, pointing down to Charlestown,
5 Massachusetts is where the Fuel Cell Bus will be
6 located at one of the MTBA facilities, and then
7 on the bottom right, Braintree, MA, for those of
8 you that have driven around the Boston area, if
9 you go to the southeast expressway down 95, that
10 junction right there is Braintree. At the end of
11 June, we'll have a 50 kilogram a day Electrolyzer
12 site there. And then we also have a food
13 distribution center on the south shore operated
14 by Sysco Foods that has one there and that site
15 is interesting because they also provide food for
16 hospitals and nursing homes, so they're a site
17 that has to operate regardless of the weather or
18 the environment. Next slide.

19 This is just to show we've done the
20 mapping exercises and we've identified the
21 corridors which are in the top left where the
22 residential communities and earned income and
23 people are located in the right, and then
24 distilled some of it down to a general Greater
25 Boston map and ignore the time dots on it, some

1 of that has already passed, but if you go to the
2 next slide, what starts to work out for Boston is
3 we think we can do 10 stations if you take the
4 outer arc is 495, the inner arc is 128, and then
5 you've got the commuter slope that goes in and
6 out of Boston, and where those intersect plus two
7 in the center of Boston, and we feel that we can
8 effectively blanket the Greater Boston
9 marketplace and do a complete Fuel Cell
10 integration on it. We're looking at the fleets
11 that fit into those loops so that we can work on
12 the co-location and the reduced dependence to go
13 along with it. Next slide.

14 So as we move forward in Massachusetts,
15 we are looking at the fleet program, we have
16 talked with the auto companies and they're on
17 board with that, we've talked with the fleet
18 operators and they're on board with it, and we've
19 talked with the equipment companies. So it seems
20 like we're in a go mode on that and we actually
21 expect to start going into some negotiations
22 toward the middle of this year into the third
23 quarter so that, by the end of next year, we
24 should have in Massachusetts roughly three to
25 five fleets, three to five stations operating

1 using the Hydrogen Purchase Agreement thought
2 process, and then moving forward we'll reduce
3 that reliance on it, as I mentioned, we will
4 offer rebates, the rebates for the vehicles will
5 be on par with the Battery Electrics. We're
6 actually basing the rebates based on the energy
7 storage on the vehicle. And so that's the
8 general direction. We recognize we're part of
9 New England, so we are working with Connecticut,
10 we're working with Rhodes Island, New York State,
11 and so we'll put those connector stations in and
12 they will be a combination of site generated, as
13 well as deliver Hydrogen in the program. And
14 thank you very much. That's the Massachusetts
15 direction.

16 COMMISSIONER SCOTT: Well, thank you very
17 much, Charlie, for presenting that to us. I saw
18 this first in Washington, D.C. when we were at
19 the Hydrogen Technology Advisory Committee
20 Meeting and I just thought it's such an
21 interesting and innovative model. I like how you
22 are developing the partnerships with the Hydrogen
23 Purchase Agreement, and using a broad set of
24 fleets to really jumpstart this. And you're
25 matching the supply with the anticipated

1 throughput, and I think it's neat and innovative,
2 and I wanted to make sure that it was something
3 that we knew more about here in California.

4 A question that I have for you is, you
5 mention that there will be the retail phases,
6 right? So you kind of phase out -- and it was a
7 30 percent reduction, and this is on Slide 2, and
8 then a 50 percent reduction, and then 75 to zero.
9 And I'm wondering if you're also thinking about
10 building stations that could be scaled up, so if
11 additional cars or fleets wanted to use them,
12 that the stations could also be scaled up?

13 MR. MYERS: The answer to the question is
14 yes, and that's why we're trying to negotiate --
15 we will negotiate with the fleet operators so the
16 station is not behind the fence, and to see if we
17 can put the station at an appropriate location
18 that allows scale-up and access to the retail
19 market. I should also add that Bank of America
20 was listed there because we've enlisted them to
21 help create the financial instrument and de-risk
22 it in such a way that third-party money can come
23 to the table.

24 COMMISSIONER SCOTT: Oh, this is great.
25 Other questions? Okay, thank you so much. Let's

1 turn to our next panelist, who is also on the
2 phone, which is Cisco DeVries, who is the
3 President and CEO of Renewable Funding.
4 Renewable Funding is a finance company that
5 provides innovative clean energy solutions to
6 governments, utilities, and private sector
7 clients in the United States and internationally.

8 The firm administers all aspects of
9 energy financing programs, builds technology
10 systems to simplify program and consumer
11 engagement, and delivers capital for energy
12 improvements. Renewable funding has provided
13 services to over 200 state and local governments,
14 including the states of California, Pennsylvania,
15 Hawaii, and many others.

16 Previously, as the Chief of Staff to the
17 Mayor of Berkeley, he envisioned and led the
18 initial development of the first Property
19 Assessed Clean Energy Program, PACE, which allows
20 property owners to pay for solar installations in
21 energy efficiency projects as a line item on
22 their property tax bill. He also served as an
23 appointee in the Administration of President Bill
24 Clinton, serving as an aid to the U.S. Secretary
25 of Transportation and the U.S. Secretary of

1 Energy. Welcome, Cisco.

2 MR. DEVRIES: Thank you very much. Thank
3 you for having me, Commissioners, and for folks
4 getting together on this important issue. It's a
5 real pleasure to join. I understand there was
6 some technical issue and my slides aren't there,
7 so I will run Powerpointless and hopefully it
8 will probably improve my presentation.

9 You heard a little bit about renewable
10 funding; the goal of our -- what I was requested
11 to talk about today, and I'm pleased to do so, is
12 to talk about lessons learned from a very related
13 area around energy efficiency and clean energy
14 financing, and just hearing Charles before
15 talking about how they built off of a PPA model
16 as they looked at this, I think is a great
17 example. We spend a lot of our time here at
18 Renewable Funding working with states and
19 utilities on how to de-risk third-party money,
20 just as Charles said. We work on a variety of
21 products and services that look for how we get
22 large-scale, low-cost money from the capital
23 markets into the energy efficiency renewable
24 energy space, and through that experience in the
25 last six years have really kind of come to

1 understand a lot about how to bridge the gap
2 between the need in the market and the scale at
3 which that need is, as well as how to structure
4 and organize in a public/private partnership so
5 that this large-scale, low cost capital can come.
6 And that's really what we're talking about,
7 Property Assessed Clean Energy, or Residential
8 Unsecured Loans, and I'll talk about each of
9 these, or Utility On Bill Financing, or some of
10 the other tools that are here or talked about are
11 all -- and even PPAs which integrate tax credits
12 into Federal tax credits and often State credits
13 and rebates into financing.

14 So all of these are tools being used to
15 help governmental entities and utilities finance
16 this transition by bringing in this large-scale
17 capital. So that is our approach. And I was
18 going to give some examples and some
19 understanding of how that approach has worked and
20 not worked, as a way to help understand I think a
21 little bit about the task underway, specifically
22 with this effort.

23 The first example I wanted to give is
24 really related to -- is helping to make this, I
25 think, a little bit more clear to folks who don't

1 spend their lives in a finance environment. The
2 first thing about financing is that financing is
3 not a demand generator, and it doesn't make
4 people want to do things, it doesn't make
5 building owners want to install projects, whether
6 that's Hydrogen fuel stations, or EV charging
7 stations, or whatever else, nor does financing
8 encourage somebody to put an energy efficiency
9 improvement on their home, which is what I mostly
10 focus on. However, financing is a threshold
11 issue. You need to have financing in place to
12 fulfill demand when it is there. And so I often
13 remind folks that nobody gets up in the morning
14 looking to go finance things, but they do often
15 get up looking to get certain things done for
16 their homes or businesses. And that's where
17 financing comes in, we need to turn these ongoing
18 costs into a service-based approach.

19 And a good example of where this has
20 worked is in the car industry. We have
21 essentially over the last 30 years eliminated the
22 upfront cost hurdle to buying a car, and we've
23 created an essentially unlimited low cost capital
24 coming from the capital markets to fund car
25 loans. We've integrated those car loans,

1 integrated the financing seamlessly into a
2 process when you buy your car.

3 And we have pricing that is specific to
4 auto loan performance, meaning that we're basing
5 the interest rates and the costs of borrowing
6 based on the actual experience with car loans,
7 and not just other consumer debt, in general, or
8 other debt in general.

9 So we have essentially solved that
10 financing issue and, really, what I try and do,
11 and what we're looking at here, is how to solve
12 the upfront cost hurdle using financial tools for
13 other clean energy and energy efficiency and
14 transportation-related improvements. That's my
15 first sort of point which is on the auto loans,
16 and just understanding how those pieces work.

17 The second point that I wanted to make,
18 which I think is critically important, is that in
19 our research, both in the commercial sector and
20 in the governmental sector, and in the
21 residential sector, so in pretty much every area,
22 we find that it is very difficult to have
23 property owners or investors or folks make
24 improvements that aren't otherwise needed. So
25 I'll give an example from the housing market.

1 People don't start off, for the most part, with a
2 notion of getting an energy efficiency
3 improvement. We hope over time that that grows
4 and, of course, a big effort at the CEC is to
5 help develop that market. But most people make
6 an energy efficient improvement because they have
7 another more pressing need that relates to
8 energy, so their HVAC has gone on the fritz, or
9 their car is broken and they're getting a new
10 car. So the financing need comes in because
11 you're solving a problem, there's a problem that
12 a customer, a consumer, a homeowner, a business
13 owner has identified, and financing is a tool to
14 help solve it. So we spend a lot of our work
15 helping to bring folks who are already making
16 decisions, who are at decision moments for other
17 reasons, and help them use financing as a tool to
18 help them make better, more efficient decisions.

19 And as we look at how to make these
20 infrastructure improvements and these other
21 improvements that we're talking about today, I
22 think it's important to recognize that there are
23 a lot of improvements going on already, and one
24 of the best ways to capture people's attention is
25 to help them solve a problem. So if they're

1 going to make improvements to something on their
2 building already, how do we help them using
3 financial tools and other incentives to get them
4 to also do something related to this, an EV
5 charging station or otherwise. So that's just a
6 key notion, is it's very difficult to motivate
7 people in whatever sector they're in to do
8 something that they have not identified as a
9 problem, and it's much easier to find a place
10 where they've already identified the problem and
11 you can help them solve it as long as they also
12 help move the agenda that you've set related to
13 efficiency or energy or transportation.

14 So I'm going to give now a couple of
15 examples quickly about how this has come to pass
16 and as tools that might be helpful for you, one
17 if the so-called WHEEL financing program. This
18 is an effort that started with the State of
19 Pennsylvania where they had a loan program called
20 Keystone Help available to consumers, homeowners
21 in the State of Pennsylvania who were making
22 improvements to their homes that involved energy
23 efficiency, HVAC improvements all the way to home
24 retrofits.

25 The State of Pennsylvania initially

1 provided 100 percent of loan capital from its
2 State Treasury to fund this loan program. But
3 quickly the program's success exceeded their
4 ability to fund these loans and they looked for
5 an approach to get out of the business they were
6 in and bring third party capital in to take on
7 the bulk of the financing.

8 We worked with the State of Pennsylvania
9 and Citigroup among other partners, including
10 NASEO, the National Association of State Energy
11 Officials, whom I'm sure you all are very aware
12 of, to put together a program that both solved
13 that for Pennsylvania, but also was available for
14 other states. The key part here, though, is that
15 we were able to bring large-scale third-party
16 capital, in this case Citigroup, to bring low
17 cost capital in, as long as we set up the program
18 at the beginning, set up the funding, the loans,
19 so that they could accept it. And that was a
20 long collaborative process. At this point we're
21 over 80 percent of the capital for loans that
22 comes from third parties, and states like
23 Pennsylvania provide the other 20 percent in
24 terms of credit enhancement. And that has made
25 their scarce dollars available for these programs

1 to go a lot further by leveraging financing.
2 That was one example that folks thought would be
3 helpful to share.

4 The second is another approach which
5 you're familiar with called PACE, Property
6 Assessed Clean Energy, which also works for
7 obviously making EV charging station improvements
8 and other things on commercial properties and
9 residential properties. PACE, Property Assessed
10 Clean Energy, allows cities and counties to set
11 up programs that allow homeowners and business
12 owners to finance energy efficiency renewable
13 energy and other related improvements, water
14 efficiency, on their properties and repay it on
15 their property tax bill. Obviously there has
16 been a long history with PACE and it's in fits
17 and starts, although it is definitely in a growth
18 mode now.

19 PACE, similar to WHEEL, uses a
20 public/private partnership, although in this case
21 what happens is that the state has enabled a
22 security mechanism, in this case the property
23 tax, to be used as a tool for repayment. And
24 that certainly enhances and provides additional
25 credit for private investors to bring in money.

1 So today large scale low cost capital from the
2 capital markets is coming into support PACE
3 projects, both at the residential and commercial
4 level, and it was done, again, using a tool where
5 the governmental entities have been able to
6 provide that enhancement. In this case, like I
7 said, it's not cash or dollars invested as it is
8 with WHEEL, in this case it's using another tool
9 of government, the property tax assessment
10 mechanism.

11 PACE has a lot of interesting viability
12 here, in particular related to the build-out of
13 advanced technology transportation infrastructure
14 because PACE can be used to finance the cost of
15 charging stations and other fueling systems in
16 stations on privately held commercial properties.
17 So there is an interesting opportunity,
18 obviously, for the Commission to look at how to
19 implement AB 8 and to provide PACE as a tool when
20 private sector commercial properties are having
21 installations of these systems, and perhaps there
22 are ways for the Commission to support that, to
23 reduce costs or to make that an easier process
24 for commercial property owners, and I'm sure
25 there are others, as well. So a lot of good

1 examples from there, but I wanted to make those
2 two examples known because there are two ways in
3 which there are public/private partnerships to
4 deliver financial instruments to solve a public
5 policy challenge.

6 The last thing I wanted to mention today
7 comes from our work in Hawaii. And we work for
8 the State of Hawaii in a couple of capacities,
9 but part of our work is to support their
10 essentially Green Bank, but it's their Green
11 Infrastructure Authority, a financing program to
12 support energy efficiency and renewable energy
13 projects in the state. And the State of Hawaii
14 has seen a pretty dramatic change in the last few
15 years, just as we have, in terms of the amount of
16 solar that's been deployed and the amount of
17 energy efficiency that's been deployed, such that
18 they're now shutting down and turning off power
19 plants that used to run because of the amount of
20 distributed generation that's in place.

21 And what we do with Hawaii, again, that
22 public/private partnership, it really looks to
23 take the same kind of capital, this large-scale
24 capital markets capital, take that same capital
25 that was used to build power plants and

1 distribution facilities for power, and instead
2 use that same capital at the low cost for folks
3 to put solar on the roofs and do efficiency
4 measures in their homes and businesses. And that
5 is all of our goals here, is how to make this
6 transition to better alternatively fueled
7 transportation systems, homes, businesses and the
8 rest. And I would say that a big part of the
9 jobs, and as you guys look at getting this going
10 and getting it to scale over the next coming
11 years is how to move from the test case and from
12 one off projects to a place where it's a
13 standardized approach where large-scale capital
14 can come in, and I think there are some, as I
15 mentioned, some good useful lessons from other
16 spaces, solar PPAs, WHEEL, PACE, what's happening
17 in Hawaii with their funding, and others that can
18 be deployed here, as well.

19 So I apologize for the mis-queue on the
20 slides, but hopefully this was helpful in setting
21 the stage for some of the broader conversations
22 you're having about how to deploy financial tools
23 and financial instruments as part of AB 8.
24 Thanks for your time.

25 COMMISSIONER SCOTT: Yes, thank you very

1 much. This is absolutely helpful and we very
2 much appreciate you taking the time to lay this
3 out for us.

4 So one question that I have is you talked
5 a little bit about how it's very difficult to
6 have a property owner make an improvement that
7 isn't otherwise needed, and so it sounds like
8 maybe you put together a package of options so
9 that when someone does need to make an
10 improvement, they have -- I don't know what it
11 would be -- is it like a list to choose from? Or
12 how did you kind of take that step from when
13 there is a problem to solve, enticing them to
14 make additional improvements and to know those
15 options are out there for them? Did we lose you?
16 Okay, well, I'll hold that thought.

17 MR. RHOW: I can actually answer that
18 question.

19 COMMISSIONER SCOTT: Sure.

20 MR. RHOW: I'm pretty familiar with PACE
21 myself and I think the question you raise is a
22 very critical question on the PACE front because
23 when you're trying to get the mortgage lender to
24 basically agree to consent to allow this PACE
25 lien to be above his lien or her lien, I'm sorry,

1 then they're going to want to know exactly what
2 is critical and ranking, you know, what kind of
3 fixtures or projects you're putting in and
4 whether it be a charging station, how that stacks
5 up versus, let's say, a solar or energy
6 efficiency fixture, I think, is part of that sort
7 of screening process that the mortgage lender is
8 really going to want to understand and I think
9 could present a challenge, frankly, in terms of
10 applying PACE because they may say, "Well, I get
11 the energy efficiency stuff, but now you want to
12 put in another charging station, is that really
13 critical?" I think that's the absolute right
14 question that you've raised.

15 COMMISSIONER SCOTT: I keep thinking
16 about that.

17 MR. DEVRIES: Can you guys hear me now?

18 COMMISSIONER SCOTT: Oh, we can, yes.

19 MR. RHOW: Oh, sorry, Cisco, I didn't
20 mean to -

21 MR. DEVRIES: No, no, thank you, John.
22 It's great to hear your voice and you were great,
23 and I don't know what happened, but I was sitting
24 here and then I was gone, and now I'm back. Let
25 me answer in two quick ways if that's okay.

1 COMMISSIONER SCOTT: Sure.

2 MR. DEVRIES: Adding on to what John said
3 to your question, the first is a lot of what we
4 look to do, and I think John was getting at this,
5 if you come to somebody and say, "Hey, we'd like
6 you to do this big improvement," you'd like to
7 make this change, but it's not part of something
8 you had already considered doing, if it's not
9 solving a problem that you had identified, you're
10 not going to do it. And it's very expensive and
11 difficult to essentially incentivize somebody
12 over that hurdle. And so what we look for in our
13 efficiency programs increasingly is how do I
14 capture somebody who is already in a place that
15 needs to make a decision? So how do I bundle
16 certain things together? So if they come in and
17 say, "Well, my HVAC is broken," and they ask the
18 contractor to get it fixed, they say, "Well,
19 great, but if you get a very good efficient HVAC
20 and I do some air sealing while I'm here, I can
21 get you this great financing." And so what
22 happens, then, is you've captured somebody who is
23 already going to make an improvement and you've
24 helped to make it a better improvement.

25 And the second thing is we recognize that

1 a lot of improvements that get made aren't
2 necessarily directly tied to energy, but are
3 connected to the project when they're doing it,
4 so we allow for 25 percent of the loan proceeds
5 from our WHEEL program to be used for non-
6 efficiency measures. These can be new wiring or
7 other things that are part of the improvement.

8 So again, where I think that leaves me
9 with this conversation is, how do you make sure
10 that you're talking to people at a time that
11 they're ready to make a decision, so that they're
12 interested in what you have to say? And how do
13 you give them a product, both them and the
14 contractor that serves them, a financial product
15 that they can use regularly, that can help them
16 do both the project they've identified as a
17 problem, but also help solve your problem? And I
18 think those are the two things that I wanted to
19 sort of say is really to that issue, is it really
20 is a question of motivation and how you set up a
21 financing tool that is not simply reliant on
22 people showing up and saying I'd like to finance
23 this very specific thing that I've never heard of
24 before.

25 COMMISSIONER DOUGLAS: This is

1 Commissioner Douglas. This is just a quick
2 follow-up, Cisco. So I'm really familiar with
3 what you're talking about in the efficiency area,
4 and I think that's absolutely the right approach
5 to find ways to approach people and offer them
6 these opportunities at the moment in which
7 they're making a purchasing decision and it's
8 front and center in their minds, so to speak. I
9 guess I'm interested in learning more about how
10 that applies in the area of alternative
11 transportation infrastructure.

12 With vehicles, maybe it's a little more
13 clear, but infrastructure. So as we have a panel
14 discussion, or as people have thoughts about
15 that, I'd love to hear that.

16 MR. DEVRIES: I do agree that that is an
17 important conversation and why I wanted to raise
18 it, and I don't certainly have the answer. I
19 would say that as we look at EV charging stations
20 and other infrastructure that are being attached
21 to private commercial buildings or other
22 buildings, capturing them at times of other
23 improvements when they're making other tenant
24 improvements, other improvements to the facility,
25 it's probably easier than capturing people when

1 they're not planning otherwise to make an
2 improvement. It's just a lot more economical and
3 they're already in the mode where they need
4 contractors to do certain amounts of work. So,
5 you know, I will leave it to the panel and to the
6 rest of you guys to see if this is applicable,
7 but I wanted to make sure, as you well know, and
8 I think most of you are well aware from the
9 issues in efficiency about how this is played
10 out.

11 MR. RHOW: I can make a comment now or I
12 can wait later. I don't know what the format is.
13 I think Cisco is absolutely right with his stress
14 on bundling, which is what we're seeing now,
15 particularly at the home, but it is also
16 happening in the commercial space and I think
17 when you talk about some of these funding
18 mechanisms, which were really designed to run
19 energy efficiency and how to utilize these
20 mechanisms, the strategy, if you will, in terms
21 of how to fund EV infrastructure is to bundle
22 that. So, you know, a good proof point is what
23 we're seeing in the solar space. For example,
24 SolarCity is heavily marketing a program that
25 they call PVEV and there's a lot of studies that

1 have been shown that people who put solar panels
2 on their house, they're likely to be EV drivers,
3 and so there's a natural connect there, and
4 particularly if you can approach to be completely
5 off the Grid and know that your charging station
6 itself is being, let's say, powered by solar. So
7 that's a good example of bundling. You know, for
8 these mechanisms to fund on a standalone basis,
9 EV infrastructure I think is a tough sell, so it
10 would have to be bundled.

11 COMMISSIONER SCOTT: Great. Thank you
12 very much. Let's turn to Reneé Webster-Hawkins.
13 Reneé is the Executive Director of the California
14 Pollution Control Financing Authority, an
15 independent public agency chaired by the State
16 Treasurer, dedicated to steering private capital
17 and public funds towards environmental clean-up
18 projects through conduit bond issuances and other
19 financing mechanisms tailored to specific markets
20 and policy objectives.

21 Ms. Webster-Hawkins has served as an
22 attorney in both the public and private sectors,
23 including here at the Energy Commission, and as
24 an administrator at several state agencies. In
25 those roles, she has been at the drawing table of

1 many successful public/private partnerships to
2 advance California's environmental policy goals,
3 including collaborations between Sister-State
4 Agencies. Welcome, Reneé.

5 MS. WEBSTER-HAWKINS: Thank you,
6 Commissioner Scott, Commissioner Douglas, really
7 nice to see you again. Can you hear me okay?
8 I'm going to be speaking with you today a little
9 bit more on a practical level. I've really
10 appreciated hearing this industry-specific data
11 about the challenges and the needs, and what I'd
12 like to share with you today are some of the very
13 specific and might even seem like bread and
14 butter financing tools that may be able to be
15 brought to the table in this comprehensive
16 strategy towards financing alternative
17 transportation infrastructure. My comments are
18 going to be primarily focused on EV
19 infrastructure because that's what our staff has
20 been engaged in speaking with the Energy
21 Commission staff and others about, but some of
22 the strategies are also applicable to the
23 Hydrogen infrastructure, as well, and I'll note
24 that where it's appropriate.

25 Just to give you a little bit of an

1 introduction to the alphabet soup that I come
2 from, CPCFA, we were established in the '70s to
3 be a conduit bond issuer, primarily for private
4 activity bonds that are tax-exempt in the
5 wastewater, solid waste and water furnishing
6 facilities space. So we issue millions and
7 sometimes billions of dollars of bonds each year
8 for those kinds of projects statewide.

9 And since that time we've also developed
10 niches in other environmental projects. We
11 provide grants and loans, some which are funded
12 from our own revenue, and other grants under
13 Proposition 1C for assessments and remediation
14 for Brownfields and Infield development in
15 California. And then also since 1994, we have
16 had the authority to run small business lending
17 programs. And so what's distinct about that is
18 it doesn't have to be an environmentally focused
19 small business program, or business to benefit
20 from our small business lending programs, but we
21 like them to.

22 So since 1994, we have been issuing and
23 administering a bread and butter loan loss
24 reserve program that's very familiar to lenders
25 of all sizes, and we are proud of our program

1 because it's quite nimble. For any of you that
2 have had any experience with the Federal Small
3 Business Lending Programs, we're just proud to
4 say that the lenders we work with really like our
5 program, and have designed it intentionally to be
6 less burdensome while maintaining the oversight
7 and prudence that we need to keep track of the
8 public funds, but we design it also intentionally
9 to be very efficient not only for the lenders,
10 but for the small businesses that take advantage
11 of that program.

12 So we've touched on in the conversations
13 today a number of different public financing
14 options and certainly rebates, grants and direct
15 loans have been mentioned, I'm not going to cover
16 those today, but I'd like to talk to you more
17 about some of our more tailored options that we
18 have administered, or could easily administer.

19 And keep it in mind that I'd like you to
20 think of these as sort of a mix and match list of
21 options; they can be tailored. And I'll show you
22 some examples of how we've done that in some
23 environmental programs and so that, depending on
24 the objective to be achieved, the amount of money
25 to be dedicated to these efforts, you can mix and

1 match these options to try to best achieve the
2 goals that we're talking about here today.

3 Just by way of an example, the CalCAP
4 Program, which is our Loan Loss Reserve program,
5 it has seen tremendous performance over the
6 years. Cumulatively, our lenders have lent over
7 \$2.4 billion directly supported by our Loan Loss
8 Reserve program, and these are all to small
9 businesses in California. And one of the things
10 that we're most proud of is that, in California,
11 the way that our CalCAP program is designed, it
12 stands alone compared to other CAP programs in
13 other states. We're very well suited to
14 microloans and we define microloans as those less
15 than \$40,000. So you can see just from our last
16 year's stats alone, nearly half of our loans were
17 loans indeed to microloans, so small businesses,
18 sole proprietorships, mom and pops, and I think
19 that's instructive here where if, especially if
20 we're talking in the EV space and we're talking
21 about some sort of incentive designed to small
22 businesses or hosts of small charging stations,
23 this kind of model could be well-suited and easy
24 to administer.

25 Also just as a quick overview, and I'm

1 providing a lot of this information for you if
2 you want to consult it later from the slides on
3 the website, but just to underscore that a Loan
4 Loss Reserve is not a direct loan. The lender
5 maintains the primary underwriting role for all
6 the loan, and so the risk assessment is that of
7 the lender's. We have a simple loan enrollment
8 process, a simple set of both criteria for the
9 lender eligibility, as well as what kind of
10 businesses are eligible to receive the loan loss
11 reserve contribution.

12 Typically, the CalCAP Program requires a
13 Lender contribution, a Borrower contribution, and
14 then our State contribution matches the
15 combination, the total of the Lender and the
16 Borrower contribution. And then all of that
17 money goes into the Loan Loss Reserve Fund and
18 sits as a pooled insurance fund against that
19 lender's portfolio of loans that they've enrolled
20 in our program.

21 And this is just a graphic to show again
22 how we think how easy our process is, it's quick,
23 the enrollment form to our agency is just two
24 pages, and we're generally able to turn our
25 approvals around within a matter of a week or so.

1 And some examples of how we've both used
2 the CalCAP model and tailored it in a couple of
3 different environmental contexts. So our basic
4 small business program is the one at the top, and
5 we've listed that there's a Lender and a Borrower
6 premium, just as I just described; in that case,
7 for instance, let's say the Lender decided to
8 contribute two percent of the loan amount, the
9 Borrower would contribute the same, and then we
10 would contribute four percent for a total of
11 eight percent of the loan in the Loan Loss
12 Reserve Fund to insure against that loan.

13 We administer on behalf of ARB over \$54
14 million of their AQIP funding for the purpose of
15 assisting small truck owner and operators with
16 coming into compliance with the truck and bus
17 regulations that ARB administers, and we've been
18 doing that in earnest since 2009. Obviously,
19 we've been seeing an uptick this year with the
20 enforcement of those rules coming into play. You
21 can see there we have, according to both the
22 regulatory imperative faced by those consumers,
23 as well as the borrower profile which assumes
24 that they're on the riskier end of a Borrower's
25 profile, as well as not having the access to the

1 funds perhaps to make the upfront fees for the
2 CalCAP Program. So in this case, we've tailored
3 it so that the ARB funds pays the entire
4 contribution, the Lender doesn't, the Borrower
5 doesn't, it's the ARB funds that pay the entire
6 contribution to insure against those loans.

7 Again, we have another smaller program we
8 partner with on behalf of CalRecycle to back
9 similar loans for eligible recycling projects,
10 and there's a typically structured lender and
11 borrower and state match for that program.

12 So the trade-offs of a Loan Loss Reserve
13 Program for EVSEs, so you can see from the stats
14 that I provided you from 2013 that the
15 private/public leverage ratio is, I think
16 impressive, 5:1 to 10:1, depending on the
17 contribution terms of the program. Recapture is
18 slower if we're talking about a program in which
19 we hope to recapture some of the public funds
20 under optimum performance of the loan or the
21 lease, it's slower because in most of our CalCAP
22 Programs, we let the Lender set the term of the
23 loans, and so they can be anywhere between three
24 and 10 years. So the recapture is slower, but
25 the leverage is great. The benefits are that

1 Loan Loss Reserves are easy, the structure is
2 well understood by Lenders, it is most attractive
3 to Lenders if the amount of funding available in
4 the program is either significant or enduring,
5 the ARB Program is an example of that, both
6 significant and annually refreshed funding so
7 far. So that encourages Lenders to realize the
8 benefit of a volume-driven portfolio of loans or
9 leases in that area, and it helps them spread the
10 risk, especially when you're talking about a
11 small business type or a business profile that is
12 riskier.

13 So depending on the size of the funding
14 to put towards any kind of pilot project, it
15 might only benefit one or two Lenders who are
16 really willing to enter into that space until the
17 hope of future funding or subsidies is available.
18 A benefit is it's easily replicable and a trade-
19 off is that, again, there's no incentive for the
20 Borrower for earlier pay-off because, again, the
21 Lender set the term, the Borrower really doesn't
22 receive a direct benefit in the sense up front
23 they do because they receive better loan terms
24 than they might otherwise if they are, in fact, a
25 riskier borrower. But in terms of payoff, timely

1 payoff is their incentive, there's no added
2 incentive to increase the State's recapture.

3 Collateral Support is another kind of
4 program that we run that's more suited for loans
5 of a larger amount, the minimum loan amount that
6 we accept right now is \$100,000 per project, the
7 loans can be a maximum of up to \$20 million, and
8 what a collateral support does different than a
9 loan loss reserve, it's an individual
10 contribution per loan, so it's not a pooled
11 approach; however, what the State does is it
12 provides the Lender cash support for qualified
13 loans that the Lender can hold on deposit in
14 their institution during the term of the loan,
15 and it's designed again to defray the risk the
16 Lender might experience associated with an
17 otherwise solid business plan where there is a
18 lack of sufficient capital. So it's ideally
19 suited for either new or expansion businesses or
20 business plans where the Borrower doesn't have
21 the collateral to secure the loan.

22 We offer it very frequently in situations
23 where there are either SBA or USDA loans, loan
24 guarantees for projects; because our product is
25 ideally suited as a bridge loan, we incentivize

1 it through our fees for rapid pay-off, so that
2 both incentivizes the Lender and the Borrower to
3 set aggressive loan terms. And an example of how
4 the collateral support works is, for instance,
5 let's say you have a million dollar project, you
6 come in for a million dollar loan, you don't have
7 the collateral support, we can provide up to 40
8 percent of that million dollar total loan amount
9 to the Lender to hold on account during the term
10 of the loan. They can get an additional 10
11 percent if the project or the Borrower is located
12 in an area of high unemployment, and then there's
13 an annual recapture. So if the loan exceeds 12
14 months, we recapture on a prorated basis the
15 collateral support back into the State funds to
16 recycle into similar projects.

17 We provided a substantial collateral
18 support to the Clean World U.C. Davis Anaerobic
19 Digester that just celebrated its ribbon cutting
20 yesterday, that I know the Energy Commission was
21 a big supporter of, as well, and our collateral
22 support went to the construction loan pending the
23 approval of the USDA loan guarantee that that
24 facility will enjoy. So it's both aggressive, it
25 meets the Lender's uncertainty, especially in the

1 area of lack of collateral, and it can be
2 tailored to the type of business and the type of
3 risk. This is just an indication of how the fees
4 are graduated, so it incentivizes aggressive pay-
5 off.

6 So the public/private ratio is 5:1, the
7 recapture can be quick. It would be good for
8 larger project proponents with plans, so in this
9 case if you have either a deployment packager or
10 an entity with broad contact and prospects in the
11 business community for installations, this kind
12 of loan would be good for that packager, or that
13 intermediary, that master contractor, if you
14 will, that's going to be leading the path and
15 facilitating the installation and maintenance of
16 charging stations at numbers of sites. It's
17 ideally designed to support working capital,
18 inventory, business start-up costs, it's easily
19 replicable, easy for us to administer. One
20 drawback is that this product cannot be used to
21 support the making of loans, so it couldn't be a
22 loan to either a Lender, or an investor, or an
23 entity who in turn would make leases or loans to
24 other entities, to small businesses, unless this
25 particular loan was, again, for the working

1 capital, the non-loan making working capital, of
2 that entity.

3 COMMISSIONER SCOTT: And Reneé, I just
4 want to do a quick time check to make sure that
5 we have enough time for John to give his
6 presentation, and then hopefully a few minutes
7 for you all to either ask each other questions,
8 or for us to do a little --

9 MS. WEBSTER-HAWKINS: Absolutely. So we
10 have -- loan participation is just a twist on
11 Loan Loss Reserve, it's actually direct lending,
12 but it's where the State and a private agency or
13 a private entity would agree to invests together
14 in loans. And ideally here the State would take
15 the first loss position, again giving the private
16 Lender and Investor some comfort in any risk
17 associated with the portfolio of loans. We find
18 that a loan participation program works well
19 where there's a possibility of selling the bundle
20 of loans in the secondary market such as in a
21 PACE Program or other established asset class
22 and, again, this is well designed to accelerate
23 the recapture of public funds.

24 We also could set up a Debt Service Fund
25 and this would be more straightforward where it's

1 similar to a Loan Loss Reserve, with the
2 exception that a Loan Loss Reserve is tapped by
3 the Lender after the loan has gone into default
4 and the Lender has charged off the loan off its
5 books according to its own charge-off policies.
6 What a Debt Service Fund could do is it could be
7 set up to defray either the costs or the actual
8 payments in the event that a Borrower skipped a
9 couple of payments. So in this context where
10 utilization rate may be directly related to a
11 Borrower or a host's ability to pay the monthly
12 payments of a lease or a loan, especially in the
13 early term when they're attempting to reach their
14 optimum utilization rate, a Debt Service Fund
15 could be very attractive to both the Lender and
16 the Borrower to keep the Borrower's credit intact
17 and also to keep the Lender comforted that they
18 have the funds available and to keep that loan or
19 lease from going in default. Easy to administer
20 and, again, very straightforward, much like the
21 Loan Loss Reserve, except it wouldn't need the
22 trigger of the default of the charge-off.

23 And then lastly, this is sort of a twist
24 on a rebate program. I take to heart John
25 Butler's comments about rebate programs may be in

1 the EV Charging market, we're there, especially
2 if the goal is sort of first come first serve,
3 and let's get the charging stations, those hosts
4 that see the need and that are ready to take the
5 leap. However, this kind of model could also
6 help to direct a rebate in a more strategic way
7 where there's also some strategic goals that the
8 state would like to achieve. It could be, for
9 instance, some regional placement to ensure a
10 deliberate network in major transportation
11 corridors, it also could be in areas where the
12 utilization rate -- the optimum utilization rate
13 would not be what it would be expected to be,
14 say, in the Bay Area, or is spotty at best,
15 cannot be predicted. And this model, it's sort
16 of a mix and match of what we talked about above,
17 it's just to show that there are a host of
18 financing mechanisms, which I believe could be
19 easily tailored and easily administered. And
20 because CPCFA has had experience in this area and
21 our statutory authority allows us to have this
22 kind of flexibility, we're happy to look forward
23 to any kind of partnership or assistance that we
24 can provide the Commission in achieving its goals
25 in the infrastructure deployment. That's it.

1 COMMISSIONER SCOTT: Thank you very much.
2 This is very thorough. I appreciate the good
3 walk-through of the different types of mechanisms
4 and sort of what the pros and cons of some of
5 them will be. I'm going to hold my questions and
6 turn right to John.

7 John Rhow is the Senior Portfolio Advisor
8 to Kleiner Perkins, focusing on renewable and
9 clean energy financing alternatives for the
10 firm's clean tech portfolio. He has structured
11 innovative finance plans for solar, wind and
12 geothermal projects, which involved the
13 monetization of available federal tax credits.
14 Recently, he has been active in developing
15 financial projects to support Kleiner's
16 investments in the electric vehicle and electric
17 vehicle infrastructure markets.

18 Prior to this, John served as the Senior
19 Vice President for Barclay's Public Utility
20 practice on the West Coast, working for both
21 public and private sector clients across the
22 country. John possesses a unique understanding
23 of developer driven infrastructure financing as
24 he began his investment banking career at Goldman
25 Sachs, advising Fortune 500 companies on debt and

1 hybrid equity capital raising and public finance.
2 John has led efforts in identifying financing
3 solutions related to Property Assessed Clean
4 Energy, PACE, Utility On-Bill financing, and
5 Energy Services Agreement Programs throughout the
6 U.S. John is a graduate of Harvard University.
7 Welcome.

8 MR. RHOW: Thank you. Thank you,
9 Commissioner Scott. And it's a pleasure to
10 participate in this forum. I think sometimes the
11 advantages of being last is to really demonstrate
12 and highlight, frankly, the consistency of the
13 themes that you're hearing, words like public-
14 private partnership, the need for financing to
15 accelerate adoption. The downside, of course, is
16 that I may sound repetitive in a little bit of my
17 presentation, so I'll try to be very brief. It's
18 hard to follow Reneé because I think Reneé has
19 done a very thorough job, frankly, in researching
20 potential financing solutions for the EVSE space,
21 and you'll see that some of the recommendations I
22 have reflect the programs that she's outlined and
23 I think, you know, from my perspective, a
24 collaboration with CPCFA and STO, to the extent
25 that there is a sort of understanding of the

1 general philosophy of a public-private
2 partnership, I think, would be effective because
3 I think there needs to be a bridge, if you will,
4 between the State and the financing banking
5 community, and I think Renee and her team are
6 well-suited to serve as that conduit.

7 Now, the perspective I want to take,
8 frankly, is to talk a little bit -- or
9 contextualize, if you will, the need for a public
10 private partnership, the need to move away from a
11 grant type of model, or what I call a Full
12 Subsidization model, and attracting Private
13 Sector Capital. But philosophically why this
14 makes sense from a policy standpoint because I've
15 structured a lot of what I call PPPs or Public
16 Private Partnerships, and there needs to be sort
17 of an alignment of what the policy objectives are
18 of the government or entity, and identification
19 of where the market is and what gaps there are in
20 the market, and where the public government can
21 serve to fill these gaps, if you will, to
22 basically get to -- and I've heard this before --
23 a steady state, long term, sustainable model that
24 does not need or rely upon government subsidies
25 because, of course, the subsidy well dries up

1 eventually. And I think the CEC really has the
2 opportunity here to unlock what I would describe
3 as billions of dollars of global capital in this
4 sector and really accelerate deployment in the
5 state and frankly leverage off the success it's
6 achieved in really turbo charging this industry.
7 And this goes to my next slide, which frankly
8 talks to the success the state has had in meeting
9 its goals for EV adoption. It's been the poster
10 child across the U.S. and, speaking to other
11 states such as New York and Connecticut, there's
12 sort of this urgency to catch up very quickly to
13 what the state has done.

14 I think it's important to note that a lot
15 of industry projections of EV penetration,
16 there's this sort of magical number of 2.5
17 percent of light-duty vehicles, my understanding
18 is that this past year we surpassed that here in
19 the state, so that is a tremendous achievement,
20 again, for the state and, again, what the CEC and
21 other entities have done to stimulate adoption of
22 EV cars throughout the state.

23 But the Governor has set a very high
24 hurdle -- 1.5 million ZEVs by 2025. And if you
25 look at the bottom graphic, what we've been

1 seeing is that the growth of cars now has really
2 picked up significantly, but the ports, which is
3 the bars on the bottom, or what I describe as
4 "public ports" which obviously solves the range
5 anxiety issue, is lagging. And what we're seeing
6 is a widening and widening in infrastructure gap.
7 And based on sort of our projections, and I know
8 this is highly based in assumptions, but when we
9 think about kind of where the state needs to be
10 in terms of public infrastructure over the next
11 five to 10 years, and you sort of incorporate
12 current market estimates of station price, etc.,
13 you know, you're looking at anywhere from a \$500
14 million to a \$2 billion capital requirement to
15 sort of catch up and meet the needs of EV
16 drivers, and keep up, if you will, with the pace
17 of adoption.

18 Clearly, a full subsidization grant model
19 cannot solve this problem on its own. But it was
20 very effective in the early stages of what I
21 described as a very nascent industry. And I've
22 seen this in other sectors such as solar and
23 others. You need that full sort of
24 subsidization, if you will, to kind of pull the
25 private sector, particularly customers, to

1 understanding the value proposition of the
2 technology. So that's been done very successful.
3 The challenge sometimes with full subsidization,
4 and this is what I've seen in some of Kleiner
5 Perkins' portfolio companies in terms of how they
6 compare versus maybe some of their competitors,
7 is that in this space when the Federal Government
8 had the DOE grant and they were basically giving
9 away chargers for free, there were -- thankfully
10 we did invest in some of these companies -- but
11 there was basically companies that based their
12 whole model on a grant sort of give it away for
13 free type of business strategy. And what ended
14 up happening and we saw was, when you don't get
15 the private sector's skin in the game, they end
16 up putting these stations in what I call
17 "ceremonial sites" that don't really maximize
18 utilization. And that's very important.

19 So you need to find a way to kind of --
20 and again, this is the idea of a public-private
21 partnership is, if you're giving the money to the
22 private sector, you need to create the proper
23 incentives and behavior to make sure that they're
24 using that capital appropriately.

25 Now, we believe at Kleiner that we're at

1 a sort of inflexion point in the industry where
2 there's a lot of customers, particularly in the
3 state, who have received the chargers, both on
4 the municipal and the private sector side, have
5 seen the benefits of providing charging, and are
6 ready to what we say lean forward and move to
7 what we call the scale phase.

8 What we've seen in other clean tech
9 sectors is that when you try to move to that
10 scale growth phase, financing is sort of the
11 solution because a lot of these customers have
12 very limited capital budgets. The challenge is,
13 while there is a big pool of capital of what I
14 call "infrastructure and transportation
15 investors" here in the U.S. and across the world,
16 and this is the "but" here at the last bullet
17 point, station utilization and revenue risk,
18 which is really when you think about the cash
19 flow that is being generated by these assets, is
20 very uncertain. And I think hopefully there's a
21 consensus agreement that this is probably the
22 biggest risk, if you want to own stations, to get
23 your arms around. And that is frankly the gap
24 that we're facing now to secure what I call
25 meaningful amounts of capital, cheap capital from

1 the private sector. And that is why I think it
2 fits very well the model of public-private
3 partnership because the State or the government
4 has a policy goal and the recognition of EV
5 infrastructure, but the State's investment
6 horizon by virtue of its policy goal, and by
7 virtue of the fact that it is a state, is not
8 subject to the vagaries of the short-term market
9 forces, but can take a longer term horizon view
10 from an investment perspective.

11 And so you have this private sector now
12 who is willing to lean forward and this
13 utilization risk is the big nut, and it's a nut
14 not only for what I call site hosts who just
15 outright buy the stations, and the reason why
16 it's hard for them is because these site hosts,
17 as you know, have very strict payback periods, or
18 what I call return on investment paradigms. When
19 you have utilization risk, it's hard to argue to
20 your CFO, "let's buy the station," when you're
21 not really sure if the cars will show up and how
22 much you can charge and what the cash flow looks
23 like in terms of recovering your capital
24 investment.

25 Obviously we talked about cities, they

1 want to attract businesses, but they have to
2 manage their budget and they like to see revenue
3 offsets when they make capital budget
4 allocations. And the same obviously goes for
5 investors. If you're an infrastructure investor,
6 what you're used to seeing in a solar deal, for
7 example, is like a Power Purchase Agreement where
8 you know and definitely know that this, by virtue
9 of this Power Purchase Agreement, these amount of
10 electrons will be generated on this roof, and
11 these electrons are worth "X". And so the
12 multiplication of those two means "Y" which is my
13 cash flow per year.

14 So again, at the risk of sounding
15 redundant, I guess I just want to say that from a
16 policy standpoint, I believe how the state should
17 think about the role they can play, capitalize on
18 what I call utilization risk. And the way the
19 construct that I think this could work, and this
20 fits very nicely with what Reneé talked about,
21 would be a way where you can use the AB 118
22 dollars effectively as a loan, not as a grant
23 anymore, but you lend it. But the repayment of
24 that loan is tied to future station utilization
25 revenues. And obviously this not only leverages

1 your dollars, but frankly creates a return, a
2 potential for return, because if the cars show
3 up, then by definition the utilization goes up,
4 your cash flow goes up, the returns go up on
5 behalf of the state, and that money can obviously
6 be redeployed now into the program and recycled,
7 so now you have a revolving loan type of program.

8 And so we talked about -- I don't want to
9 go into a lot of detail -- some of the structures
10 that can work in terms of how this type of
11 funding mechanism, or utilization funding
12 mechanism can work, Renée covered it, the first
13 bullet point, upfront funding for the site owner,
14 that's basically the direct subsidy that Renée
15 talked about. You can either lower your upfront
16 costs if they do a lease or a loan, basically you
17 can use the money to either lower the lease
18 payment, or maybe what you do is you cover the
19 first two payments in a five-year lease because
20 the station owner may say, "Well, cars may not
21 show up, but I really think cars will show up in
22 year three." So that's a good role for the state
23 to play, that's the direct subsidy.

24 The second is what I think Renée talked
25 about, and again these are all I think pretty

1 much the same type of programs that the CPCFA
2 offers, subordinate debt basically which I want
3 to drill into the next slide, is that basically
4 direct loan concept, which has frankly gone viral
5 in other states. And it's funny because the
6 State of California, I know because I have done
7 banking here in California for years and have
8 called it a state, this concept actually was
9 fostered originally in the state at STO's office,
10 but the New York Green Bank and a Connecticut
11 Bank, they're doing a great job of executing
12 frankly on that framework, and this framework I'm
13 showing you here is sort of what we've seen
14 frankly done, and Cisco talked about it in other
15 programs that we're seeing such as the
16 Pennsylvania WHEEL Program and others, but I
17 think could serve as the model here for EVSE.

18 So the way it would work is you use the
19 AB 118 dollars to cover some percentage of the
20 upfront costs. I put 20 percent, 80/20, that's a
21 4:1 leverage, I think it depends on the vertical,
22 in other words, if it's a workplace versus let's
23 say an MDU, I suspect the MDU, for example, that
24 installation component of the MDU is much higher
25 and is a bigger nut to solve for, so that 20

1 percent may need to flex up a little bit. But
2 let's assume, for example, what I call a 20/80 or
3 4:1 match model, they provide a loan of 20
4 percent, the private sector, whether it be the
5 host or the lender or the developer, basically
6 provides the balance of the upfront installed
7 costs, and the repayment mechanism for the AB 118
8 loan portion is what I call basically a
9 transaction fee, if you will, that can be either
10 flat or variable, so it could be let's say flat,
11 every time a driver uses that station, 25 cents
12 per hour, or it can be variable, 10 percent of
13 whatever the fee or pricing of that station is
14 collected.

15 Now that fee itself would be collected by
16 a network provider, so again the assumption here
17 is that the stations are on a network, that
18 network provider would take that money or
19 transaction fee and deposit it into a State
20 account. The STO, I would assume, or CPCFA,
21 would set what I call a target IRR, say "we want
22 to achieve this percentage return over this
23 period of time." And once that target IRR is
24 achieved, there should be, we believe, some
25 incentive that basically allows for now either

1 that transaction fee sort of steps down, or maybe
2 there's some sort of sharing with that side host
3 or private sector, or lender, again kind of
4 aligns the incentive with the State to maximize
5 utilization.

6 But the point here is that the funds now
7 are recyclable because now you're actually
8 collecting money from these transaction fees,
9 which can be redeployed back into the program.
10 It aligns perfectly with your State policy
11 because the policy here is to grow EV
12 infrastructure in cars, and so you should benefit
13 economically as your policy is achieved.

14 So I'll conclude by saying that, just to
15 reiterate what others have said, that the PPP
16 approach we think is the right sort of solution.
17 We think it addresses the largest hurdle
18 currently. We think it should be structured to
19 address the largest hurdle in the EVSE space,
20 which is utilization risk. The beauty of this,
21 particularly this what I call the subordinate
22 capital, or direct loan model, is that it can be
23 plugged and played into different verticals. And
24 I look forward to collaborating with the State as
25 to how that could fit for, let's say, the MuD or

1 Multi-Family, or workplace, or city space. And
2 again, as I said, it's been proven in other
3 states, but frankly the invention of it, or the
4 technology or thinking has been in the state for
5 years. That's it. Does anybody have any
6 questions?

7 COMMISSIONER SCOTT: Wow, thank you.
8 That was an excellent presentation. I do
9 actually have lots of questions, but maybe what I
10 might like to do is see if -- so we're just a
11 touch over time and maybe if folks have another
12 five to seven minutes, we'll go up to about 12:25
13 and I'd like to invite some of our program staff
14 to also kind of join in the discussion if things
15 have sparked in your minds that you have specific
16 questions about, "Hey, maybe this can apply to
17 the biofuel space," "maybe this applies to what
18 we're trying to do with advanced to medium- and
19 heavy-duty." So I invite you to think about
20 that, as well. And also, if you all have heard
21 things that -- I liked, John, how you kind of
22 said, "Oh, and we talked about this and it
23 reminded me of that," if you have ideas or
24 questions that you'd like to ask each other, I'd
25 invite you to do that, too. And then I'll hold

1 some of mine. And hopefully we still have Cisco
2 and Charlie on the phone. Well, all right, I can
3 get us started.

4 So one of the questions I have,
5 especially with the EV infrastructure is I'm
6 thinking about what Charlie presented from
7 Massachusetts and the way that we're basically
8 sort of marrying how much use, and you can do
9 that easily because of a fleet, with how much
10 fuel you think you're going to need; and how do
11 we get that kind of utilization rate information
12 in the EV charging space?

13 MR. RHOW: I could take a quick stab at
14 the question, it's something I wrestle with. If
15 I understand the essence of your question, how
16 can we effectively create some certainty, if you
17 will, on the utilization rate? And I think that
18 is -- it can be challenging in certain sectors,
19 it can be applicable in other sectors. So I
20 think fleet is a good example where utilization
21 certainty is achievable because there is some
22 sort of predictable pattern of driving. I think
23 in the MDU space, for example, there could be
24 some potential predictability of utilization.
25 And the beauty of it is, if you can get to some

1 sort of predictability of what that utilization
2 is, then that opens the floodgates in terms of
3 getting financiers and lenders comfortable, and
4 also allows you frankly to now think about
5 frankly like a Power Purchase type of agreement,
6 which as we know in solar has been very
7 successful.

8 COMMISSIONER DOUGLAS: So, you know, you
9 did cover this, but I'll ask if maybe you could
10 expand in a little more detail on it, the issue
11 of helping fund or helping subsidize station
12 operations has always been a challenging one for
13 me because, as you point out, it reduces the
14 private sector incentive potentially to have the
15 site in a good place where it will be more likely
16 to be utilized and at the same time it's an
17 important thing to do in order to ensure that we
18 have stations we need so that we can get vehicles
19 that we want to get. And so I'm interested in
20 your thoughts about how we capture the benefits
21 we're trying to capture by doing that, but also
22 how we ensure as much as possible that the
23 private sector incentives are aligned with the
24 goal of having the stations in a place where they
25 will be utilized as much as possible. So really

1 it could be for anyone, but since you raised it,
2 if you could start?

3 MR. RHOW: I'm happy to chime in, but at
4 the risk of -- I'll let others try to take a
5 crack, but I do have a few on that question.

6 COMMISSIONER DOUGLAS: Uh-huh.

7 MR. ECKERLE: If I could step in, I mean,
8 one thing we mentioned in the presentation, I
9 think it applies in both EV and Hydrogen, is
10 making sure that the incentives and the
11 subsidization of operation and maintenance is
12 always less attractive than selling the fuel, and
13 so I think that's the challenge to keep in mind,
14 and I don't have the perfect solution because
15 it's hard to figure out what the market is going
16 to do, and I would encourage the panelists here
17 because they've spent much more of their career
18 on financing, so to think through strategies and
19 make sure those incentives are aligned. But I
20 think that's the key thing to drive towards.

21 MS. WEBSTER-HAWKINS: And I just might
22 add, too, that to address that question it may be
23 attempting two different kind of pilot projects
24 because it may well be that one financing
25 structure may work freely and fluidly in getting

1 private capital into the market, especially in
2 regions where utilization rate will be much more
3 certain, as John mentioned, whether it's fleets
4 or in areas with free and fast HOV lanes, where
5 we know that there's demonstrated pent up demand
6 due to demographics of the vehicles that we
7 already know. On the other hand, from the
8 State's perspective, there may be some deliberate
9 reasons to encourage site placements in places
10 where optimum utilization rate will not occur for
11 many years, if not for a long time, you know,
12 Bill and Cathy's Diner on I-5 may not ever
13 achieve the kind of throughput that the Nut Tree
14 might achieve. But that doesn't mean that the
15 state may not have a reason to subsidize that
16 placement and so in stressing the mix and match
17 approach to financing, I think that it would look
18 very different structuring a financing package
19 that would both keep a lender comfortable in that
20 financing, but also getting the skin in the game,
21 but also right-sizing the government's interest
22 in sticking our neck out and putting that site
23 in. So I would encourage keeping an open mind
24 towards more than one approach to achieve both
25 goals.

1 MR. RHOW: I actually don't have much to
2 add, really, to the two comments. I think that's
3 well said.

4 COMMISSIONER SCOTT: Any thoughts from
5 the folks on the phone?

6 MR. MYERS: This is Charlie. I was going
7 to agree with that. I was also going to make a
8 comment, that I don't think one size station
9 necessarily fits all the areas that might be used
10 and the diner example might be a small station
11 compared to a larger one only because of the
12 remote demand around it.

13 The other observation that we're making
14 as we have the fleet discussions is that not all
15 fleets are necessarily ripe for this, the driving
16 pattern has to allow that they're in an area that
17 they would be serviced by the particular station
18 the fleet is signed up for the Hydrogen Purchase
19 Agreement on. So one of the things that we're
20 also working on is the shared use so that
21 multiple fleets can go to a series of stations,
22 but all part of a Hydrogen Purchase Agreement
23 from the capital perspective.

24 COMMISSIONER SCOTT: Great. Well,
25 recognizing that we've run a little bit past

1 time, we've got the Panel 1 up here, but really
2 what we were talking about was exploring some of
3 the financial instruments that were provided for
4 in AB 8, so it wasn't just focused on the
5 Electric Vehicle charging network. And really,
6 this was just such a high caliber panel, we got a
7 lot of really good information, good insights,
8 and great ideas. To the extent that you have
9 papers or reports or, Cisco, we'll make sure to
10 get your slides that you could send to us to help
11 flesh out and give us more detail to work with on
12 these ideas, we would love to have that. And so
13 I just want to thank also John Butler and David
14 Greene for framing the day very well for us, and
15 then thank Tyson and Charlie and Cisco and Reneé
16 and John, thanks for a terrific morning
17 discussion. (Applause)

18 So if you would please come back at 1:25
19 after lunch, we'll get started again at 1:25.

20 (Recess at 12:27 p.m.)

21 (Reconvene at 1:31 p.m.)

22 MS. RAITT: Okay, good afternoon. We'll
23 go ahead and get started again on the second part
24 of the workshop. And I just want to remind folks
25 that we're going to have a panel and, then, after

1 the panel, we'll open it up for public comments
2 and if you're interested in the room to make
3 comments, go ahead and give me your blue card.
4 And for folks on WebEx, you can use your chat
5 function to let the WebEx Coordinator know that
6 you have a question. And also, I just want to
7 let folks know who are in the room that we didn't
8 have very many hard copies of the presentations,
9 but they are all posted on the Web. So that's
10 it, thanks.

11 COMMISSIONER SCOTT: Well, welcome back
12 everybody. We wanted to go ahead and jump right
13 in because we are fortunate enough to have with
14 us Sunita Satyapal from the U.S. Department of
15 Energy, but she is on East Coast time and also on
16 a timeline, so we wanted to make sure we had a
17 chance to hear her full presentation and ask a
18 couple questions.

19 But let me do the introduction. Sunita
20 is the Director of the Fuel Cell Technologies
21 Office in the Office of Energy Efficiency and
22 Renewable Energy at the Department of Energy. In
23 this capacity, she is responsible for the
24 Office's overall strategy and execution,
25 including oversight and coordination of

1 approximately \$100 million in research
2 development, demonstration and deployment
3 activities related to Hydrogen and Fuel Cells.
4 So, Sunita, welcome. Thank you for giving a
5 presentation today.

6 MS. SATYAPAL: Sure. Thank you. Can you
7 hear me okay?

8 COMMISSIONER SCOTT: Yes.

9 MS. SATYAPAL: Okay, great. So thanks
10 again to Commissioner Scott and colleagues for
11 the invitation to give an overview of DOE
12 activities. And if we go to the next slide, now,
13 to put the Hydrogen and Fuel Cell activities
14 within the context of DOE, we're under the
15 Sustainable Transportation Office within EERE,
16 which is Energy Efficiency and Renewable Energy,
17 which is about \$1.9 billion per year. And under
18 Sustainable Transportation, we have my office
19 that covers Hydrogen and Fuel Cells mostly for
20 transportation, but we also include stationary
21 power, the Vehicles Office, which covers EVs, a
22 lot of the battery R&D, Advanced Combustion,
23 light weighting, and then the Bioenergy
24 Technologies Office, which focuses on Biofuels.
25 But we're all aligned, focused on meeting the

1 National Energy Goals and the President's Climate
2 Action Plan. You can see major focus on oil
3 production and greenhouse gas emissions
4 reduction.

5 And if we go to the next slide, that
6 summarizes the Fuel Cell Technologies Office.
7 Our mission is really to enable widespread
8 commercialization of Hydrogen and Fuel Cell
9 technologies, we focus on R&D, most of the
10 funding roughly on the order of \$100 million per
11 year is on R&D, but I'll cover specific examples
12 where I think we're very interested in leveraging
13 the great state activities that are going on in
14 California.

15 And the two main areas, if you look at
16 the white boxes in the diagram, are the Hydrogen
17 piece and then the Fuel Cell piece. And we have
18 cross-cutting areas, Safety Codes and Standards
19 and so forth. And we have a number of very
20 specific targets and metrics in the program such
21 as the cost of Fuel Cells, durability, and so
22 forth. And those help to guide the R&D. And on
23 the next slide, I have kind of a summary of all
24 of the office activities on one slide, and again
25 the main focus is R&D. And there's a lot of

1 detail here, but the two main points I wanted to
2 cover are that we've made huge progress in terms
3 of cost reductions, so we typically fund
4 industry, National Labs, Universities to focus on
5 the R&D, and you can see more than 50 percent
6 cost reduction in Fuel Cell, and then the bottom
7 figure, 80 percent cost reduction actually in the
8 last decade on Electrolyzers for Hydrogen
9 production.

10 So we spent at DOE more than \$2 billion
11 actually just in Hydrogen and Fuel Cells in the
12 last decade, and then the middle box shows some
13 of the demonstration and what we call technology
14 validation activities.

15 And I want to emphasize that California
16 has been a really strong partner, we've worked
17 closely with the California Fuel Cell
18 Partnership, and of course with the agencies, the
19 CARB, South Coast Air Quality District. And the
20 main one I wanted to highlight is the demo that
21 we did with 180 Fuel Cell Vehicles, 25 stations,
22 lots of real world driving, 3.5 million miles,
23 and you can see a lot of the data that we've been
24 collecting demonstrating these early vehicles.
25 Now we have a second generation program just

1 underway to continue collecting data from Fuel
2 Cell Vehicles, and then finally the last box
3 shows some of the more recent deployment
4 activities, especially through the Recovery Act
5 where we were able to cost share not just early
6 demonstrations, but deployments, especially in
7 niche markets such as forklifts and backup power,
8 and basically bundling demand so we can pave the
9 way for Hydrogen infrastructure and greater cost
10 reduction, paving the way for Fuel Cell Vehicles.

11 And that's kind of a summary, and feel
12 free if anyone has questions to stop me. But the
13 next slide was going to just give you an idea of
14 the budget and where we're focusing the main
15 priorities for next year, a pretty stable budget,
16 again, the main focus is R&D, the first two
17 lines, Fuel Cells and Hydrogen, and then I think
18 various, of most interest with leveraging State
19 activities are technology validation, Codes and
20 Standards, market transformation, so on the order
21 of about \$16 to 20 million that are relevant to
22 deployment activities.

23 And I will of course make these slides
24 available, so I won't go through every single
25 line here, but it gives you an idea of some of

1 the main priorities. And then on the next slide,
2 I thought it might be helpful to go over some
3 very specific funding opportunities that we have
4 available in 2014, again, three main funding
5 opportunities which we're in the process of
6 making selections now, so hopefully we'll make
7 announcements soon. But again, hydrogen
8 production, continue to reduce the cost of
9 hydrogen and look at innovative approaches that
10 are focused on low total greenhouse gas
11 emissions, and then hydrogen delivery, that's
12 still a major challenge, especially at the
13 stations, so issues such as compression, and
14 storage, and dispensing, and we have a couple of
15 topics there.

16 And then in Hydrogen Storage, we're
17 focused on reducing the cost of storing the
18 Hydrogen on board the vehicle, so either high
19 pressure tanks, or longer term technologies such
20 as material and the Forecourt, or in other words,
21 at the station, Hydrogen Storage.

22 And then finally, we did already make
23 announcements of awards for that last category,
24 Technology Validation and Market Transformation,
25 with about \$7 million that we just announced

1 recently and we're in the process of making the
2 awards in those topics shown there.

3 And I thought, if you go to the next
4 slide, two possible areas of interest would be
5 related to the vehicles long term, are these two
6 new awards -- we're still in the process of
7 making the awards, we announced the selections,
8 but we're still negotiating the scope of work and
9 the funding, so these are the plans. And we had
10 FedEx and essentially UPS interested in Fuel Cell
11 Range Extenders for Parcel Delivery Vans, so
12 we're again looking at niche markets to help
13 drive the volume for hydrogen infrastructure and
14 then also help demonstrate fuel cell technology
15 and drive down the cost and pave the way for
16 light-duty vehicles. And the second one, the
17 first one is probably going to be in Tennessee
18 and we also had a Fuel Cell project at airports
19 for baggage tow tractors, also in Memphis with
20 FedEx. And then the second one is most probably
21 going to be in Sacramento, so there are I think
22 good opportunities there with collaboration with
23 California.

24 And then I think the next slide gives you
25 a flavor of some additional funding

1 opportunities. We do have a Small Business, an
2 SBIR, Small Business Innovative Research funding
3 opportunity announcement that comes out every
4 year. We typically have a Phase I project call
5 and we have various offices within DOE, the first
6 one shown is going to be a little bit more basic
7 science, the second one, Energy Efficiency and
8 Renewable Energy, is probably more applicable to
9 vehicles, whether EVs or Fuel Cell Vehicles or
10 Biofuels. And typically the Phase I is pretty
11 small, it's an exploratory project, about \$150K
12 usually, and we have one for example now that's
13 looking at innovative approaches for, again,
14 niche markets such as garbage delivery or pick-up
15 trucks, so again they vary as to the location.

16 And then Phase II is usually about \$1
17 million, the minimum \$1 to \$1.5 million, and
18 typically if the recipient gets the Phase I
19 project and they demonstrate some feasibility,
20 then they're eligible to apply for Phase II. And
21 so these come out every year. And at the bottom
22 we just show an example, that just in the Fuel
23 Cell Office we've actually gotten quite a few
24 SBIR projects, the \$6.5 million, a lot of small
25 projects just, you know, feeding different ideas,

1 and many of them have gone on to Phase II, so
2 about \$20 million there. So, again, these are
3 for small businesses, less than 500 people, there
4 are specific criteria on the website if there's
5 interest.

6 And the next slide I think also gives you
7 an example of very specific funding opportunity
8 through our office. We plan to release that in
9 May and we have a Notice of Intent already on the
10 website, and this is a new area of interest
11 across EERE and it's called the Incubator, and
12 typically we set aside about five percent of our
13 budget to look at completely different ideas that
14 are off-road maps. Typically when we do funding
15 opportunities, they're very specific, but in this
16 case with the Incubators, and these are just
17 examples shown here, they're not intended to be
18 specific, but I thought the last bullet may be of
19 interest, they're innovative solutions to
20 Hydrogen infrastructure or completely innovative
21 business models, reducing soft costs. This is
22 the first time we're doing something like this.
23 And the other office is, as well, such as solar
24 and wind and so forth, within DOE are doing
25 something similar, but I thought I'd highlight

1 that in case there's interest.

2 And the next few slides, I thought we'd
3 cover some other very specific areas where we are
4 coordinating with a number of stakeholders in
5 California on, and one of the critical pieces of
6 infrastructure puzzle is getting the Safety Codes
7 and Standards right, and so we have a lot of
8 activities developing technical information,
9 permitting the stations, testing/metering is an
10 area, we've done a lot on risk mitigation, Sandia
11 National Labs and Lawrence Livermore National
12 Labs are there, and we're doing quite a bit of
13 R&D, so this gives you a high level idea of the
14 types of activities. We've also focused on
15 disseminating best practices and safety
16 information, a lot of activity through the
17 California Fuel Cell Partnership, as well.

18 And if you go to the next slide, I think
19 that summarizes the approach and the strategy, I
20 know there's a lot on this slide, but the key is
21 really identifying the R&D needs and looking at
22 what the gaps are now; how can we, for example,
23 do the right experiments, look at a quantitative
24 risk assessment, look at what the setback
25 distance is for a Hydrogen Station should be.

1 That feeds into the R&D that we fund, for
2 example, the actual combustion experiments, the
3 materials compatibility experiments, and that
4 feeds into the information that leads to the
5 Codes and Standards. So, again, there's a lot
6 here that I think would tie in well with what the
7 state is doing with plans for infrastructure.
8 And on the very bottom, I thought I would also
9 highlight some of the training and outreach
10 activities. So far we've trained over 26,000
11 first responders and Code officials, there are
12 still a lot of lessons learned, I think, that can
13 be shared. And we also launched a mobile app
14 tool, shown on the right, for your iPad or
15 iPhone, again to try to improve the accessibility
16 of information. And we were very happy to hear
17 of the Ombudsman position, and of course we've
18 known Tyson for a while and are happy to
19 coordinate if there's any interest in any of
20 these tools.

21 And then I think the next slide -- and I
22 know I'm going quickly here, but I thought this
23 would also be of interest to highlight, we've
24 launched a National Fuel Cell Technology
25 Evaluation Center at our National Renewable

1 Energy Lab in Golden, Colorado. And here the
2 intent is to be able to handle proprietary data
3 now that we have a lot of information from
4 demonstration under real world conditions, we're
5 tracking very specific and critical information
6 like durability and cycle-wise and performance,
7 Fuel Cell or Hydrogen systems. And so NREL
8 compiled the data and there's no attribution to
9 the entity that is submitting the data, and what
10 is presented to the public is what we call
11 Composite Data Products, CDPs, and we've been
12 very successful here, we have hundreds of
13 datasets, and so we thought if that's of interest
14 we have some contact information there. And
15 especially as the stations get up and running, we
16 have just one example shown here where we're
17 tracking maintenance issues, for instance, and
18 you can see the breakdown of what some of the
19 issues were and where they were, so following up
20 the root cause analysis, you know, greater
21 coordination with state activities would
22 definitely be of interest.

23 And along those lines, the next slide
24 also shows a very specific example where we are
25 establishing capabilities both at the National

1 Renewable Energy Lab and Sandia National Lab and,
2 of course, right across the street from Sandia,
3 the Lawrence Livermore National Lab, as well, and
4 here the idea is to see what we can do with the
5 Federal activities to help accelerate the
6 Hydrogen infrastructure deployment, and that
7 there's been very specific examples such as
8 refueling protocol, metering, station
9 verification and validation, lessons learned,
10 cost reductions in stations, and so I thought I'd
11 highlight this one other specific example where I
12 think state and federal coordination would be
13 valuable.

14 And then finally in the next slide I
15 wanted to highlight H₂USA, which is a public-
16 private partnership. Our previous Secretary of
17 Energy launched it along with the major car
18 companies, as well as other stakeholders
19 including the Fuel Cell and Hydrogen Energy
20 Association, the trade association. You can see
21 a lot of the partners here, the American Gas
22 Association, we have over 30 partners now. And
23 the main focus is how we could address the
24 challenge of hydrogen infrastructure. So we've
25 heard from the car companies that they are

1 planning Fuel Cell Vehicles commercially in
2 California, so we're also looking at what more we
3 can do on the federal side to address those
4 challenges. So there are four working groups
5 that are part of H₂USA and we'd be happy to
6 provide additional information and look forward
7 to close collaboration with California.

8 And I think the next slide may have just
9 a summary of communication and outreach
10 activities, that's also a very important piece of
11 our work, we have monthly webinars and a number
12 of announcements and you can see the photograph
13 shows when the President went to Sweden last year
14 and had some Fuel Cell demonstrations. So I
15 thought I'd just highlight the activity there.
16 There is a Senate and a House Caucus specifically
17 on Hydrogen and Fuel Cell and activities there, a
18 lot of international activities as well. And I
19 think on the next slide I've highlighted just the
20 newsletter, we do have a monthly newsletter for
21 those that are interested in keeping track of
22 what's happening in the funding opportunity
23 announcements. And I think the final slide, I
24 believe is the final slide coming up, I thought
25 I'd highlight some of the Key Reports and one of

1 the major events that we have here in the D.C.
2 area this year is going to be the week of June
3 16th, is their AMR, Annual Merit Review, and we
4 have both our office as well as the Vehicle
5 Technologies Office present all of the projects
6 that are funded by us, we had several hundred,
7 and typically 1,700 people that attend. And so,
8 again, if there's interest that might be a good
9 potential venue for more coordination. And I
10 believe that may be the last slide, but I'd be
11 happy to take any questions.

12 COMMISSIONER SCOTT: Sunita, thank you so
13 much for this great presentation. I think it
14 kicked off really well and exhibits exactly what
15 we want to do with this afternoon's panel, and
16 it's really just to kind of understand what other
17 folks are working on, let you all know what we're
18 working on, and think through the ways that we
19 can complement each other's programs, share data,
20 share experiences, share lessons learned, and so
21 a couple things that just jumped out at me --
22 lots of things jumped out at me, actually, but a
23 few that I'll highlight as you were speaking --
24 is the Federal Express project which was back on
25 Slide 7, and the Energy Commission just funded

1 yesterday a Center here in California that's
2 going to work also on Fuel Cell Technologies for
3 medium- and heavy-duty? Or just medium-duty
4 delivery vans, which I think is great and so
5 we'll have to be sure to trade information, I
6 think, and knowledge and experience there. You
7 mentioned Tyson, who is the permitting director
8 at the Governor's Office of Business and Economic
9 Development, and the training for the first
10 responders, and for the teachers, and so I think
11 there are probably some great models or
12 information or lessons there that he might want
13 to build on, and I know he's very interested in
14 that kind of thing, too. And then the app, I've
15 got to figure out how to download the app so I
16 can see what information is there. So I didn't
17 have any specific questions. I don't know if my
18 fellow Commissioner or maybe one of the staff,
19 because Sunita does have to go to something else.
20 Or one of the fellow panelists before she drops
21 off. Okay, well, thank you.

22 MS. SATYAPAL: And I can stay until 5:15.

23 COMMISSIONER SCOTT: Oh, you can stay
24 until 5:15?

25 MS. SATYAPAL: Yes.

1 COMMISSIONER SCOTT: Okay, excellent.
2 Well, I'm glad to hear that. Thank you so much
3 for joining us and your informative presentation.

4 MS. SATYAPAL: Sure. And I think there
5 are a lot of backup slides also, so I mentioned
6 other things like the H Prize and so feel free to
7 provide the entire slide deck.

8 COMMISSIONER SCOTT: Great. Thank you,
9 Sunita.

10 MS. SATYAPAL: Sure.

11 COMMISSIONER SCOTT: Let's turn now to
12 Penny McDaniel. She is from the U.S.
13 Environmental Protection Agency and is an
14 Environmental Scientist at the U.S. Environmental
15 Protection Agency's Pacific Southwest Office in
16 San Francisco. Ms. McDaniel currently serves as
17 the EPA Region 9 lead for the West Coast
18 Collaborative, a public-private partnership to
19 reduce diesel and greenhouse gas emissions in
20 West Coast States and the Pacific Island
21 Territories. Penny also co-leads EPA's Office of
22 International and Tribal Affairs, Asia Pacific
23 Port Sustainability Program. Prior to her
24 position with the Collaborative, she worked at
25 EPA's headquarters in Washington, D.C. on

1 systems-based climate change analysis, renewable
2 energy development, and green remediation. Penny
3 created and launched EPA's "Repowering America's
4 Land Initiative" for the implementation of
5 renewable energy generation facilities on
6 impaired land, and also developed EPA's Clean-Up
7 Clean Air Program in Region 9, which led to the
8 establishment of green remediation policies and
9 practices in EPA Regions throughout the nation.
10 Welcome, Penny.

11 MS. MCDANIEL: Thank you very much. Can
12 you hear me okay? Excellent. Well, good
13 afternoon and thank you for the invitation to
14 join you today at this workshop. I would like to
15 thank the Commissioners for hosting this, this is
16 extremely important to have these sorts of
17 exchanges and EPA is very happy to participate in
18 this, so thank you for that and for all the
19 panelists this morning who provided outstanding
20 context and information going forward.

21 Again, I run the West Coast Collaborative
22 out of our EPA Region 9 office in San Francisco.
23 I'm in the Clean Energy and Climate Change
24 Office, as well, and our Air Division, and you
25 know EPA overall, we're a regulatory agency,

1 although we have had some opportunity to retain
2 some of our incentive programs and voluntary
3 programs, so I'll be mostly covering those today.

4 But I would be remiss if I don't go over
5 the real basis for our work at EPA, and that is
6 to protect human health and the environment, and
7 in this particular case our air quality.

8 The purpose of this particular slide is
9 to just demonstrate that in California we have
10 some of the worst air quality in the country that
11 we're dealing with, and those two areas
12 highlighted, the South Coast Air Basis and the
13 San Joaquin Valley Air Basins. So relative to
14 the rest of the country, those two air basins
15 affect a very very large percentage of the
16 national population to unhealthy air quality at
17 many times throughout the year.

18 This again is to demonstrate looking
19 forward into the 2020 time horizon. We have our
20 standards for air quality particulate matter, air
21 quality standards, and you can see about the
22 entire country will be in compliance, with the
23 exception of these areas here, these seven
24 counties, and those again fall in the South Coast
25 and San Joaquin Valley Air Basins. And the point

1 in laying all of this out is to say that we need
2 every technology possible to address the air
3 quality issues in these air basins. And the more
4 that we can demonstrate here in California in
5 these air basins, the more those can flood out
6 into the rest of the country, too, because as we
7 know, California serves as a great incubator for
8 the rest of the nation when it comes to clean
9 technologies.

10 Here, I want to just demonstrate --
11 illustrate, really -- the South Coast air quality
12 looking out into the 2023 timeframe. This is to
13 show the major sources of NO_x emissions and NO_x,
14 just as a background, is a precursor for ozone,
15 ground level ozone formation, which is very
16 harmful to breathe at the ground level, it's much
17 better when it's way up in the sky protecting us
18 from ultraviolet rays. And so you can see here
19 that we have the three top sources, mobile
20 sources, that is, for NO_x emissions in the South
21 Coast are diesel, heavy-duty diesel trucks, off
22 road equipment, and ships and vessels, as well.

23 A similar picture in the San Joaquin
24 Valley. We have a slightly different
25 distribution of sources, but we're still looking

1 at diesel, so those are the main focuses of much
2 of our sort of voluntary incentive-based work,
3 and indeed much of our regulatory work, as well.

4 Here we have, oh goodness, I forgot I had
5 this animated slide, okay, so moving on, the
6 first initiative I'd like to talk about is what
7 Commissioner Scott had said in the introduction,
8 this is the West Coast Collaborative, it is a
9 public-private partnership that focuses primarily
10 on reducing diesel emissions. We do try to get
11 greenhouse gas co-benefits from all of the work
12 that we do under the West Coast Collaborative.
13 The WCC falls under a larger umbrella of the
14 National Clean Diesel Campaign that's run out of
15 our headquarters office in Washington, D.C., and
16 there are Collaboratives all over the country;
17 the one I'll be focusing on here today is the one
18 that I run here out of our San Francisco office,
19 and that focuses indeed on California, heavily on
20 California, but we also do focus on our other
21 states within our region, and also in our Region
22 10 office in the Pacific Northwest.

23 We do a lot of work on low and zero
24 emission medium- and heavy-duty technology
25 deployment. Our focus isn't necessarily on

1 light-duty, although we do like to find synergies
2 where we can with light-duty applications like
3 charging infrastructure and the like, so we can
4 bring the cost down for everybody that uses these
5 sources of technologies.

6 We focus in areas of policy and
7 partnership development. On the policy front, we
8 try to ensure that through our own National
9 Environmental Policy Act, or the NEPA review when
10 we have projects that are being built, highways
11 or bridges, or what have you, that the cleanest
12 technology is used for construction equipment,
13 for example, to make sure that those emissions
14 are the lowest that they can be. We also
15 leverage and capitalize on Supplemental
16 Environmental Projects, which essentially takes
17 penalty funds and directs those towards projects
18 to reduce emissions and other in-use initiatives
19 at the state and local level.

20 Many of our partnerships are from folks
21 that we've heard from today, DOE, the Clean
22 Cities Coalitions, and other parts of DOE, the
23 California High Efficiency Advanced Truck, the
24 Natural Gas Vehicle Partnership, and we work very
25 closely with our ports in the San Pedro Bay and

1 South Coast on their technology advancement
2 program, CARB Air Districts and other private and
3 public entities.

4 We also administer grants. I've heard a
5 lot of figures this morning and our figures are
6 not as impressive, but nonetheless, they are
7 still something to bring to the table to help
8 leverage other federal and state and local and
9 private funding to advance clean diesel
10 technologies.

11 This past year, our FY '13 funds just
12 within our region, you can see, are laid out
13 here. This year we began a new RFP program
14 that's focused solely on ports, so emission
15 reductions from ports, and advancing technologies
16 there throughout the country, and we also have
17 instituted a new rebate program whereby we will
18 provide a rebate upon completion of the project
19 up to a certain amount, focused on school busses,
20 we focused on construction equipment, and this
21 year we'll probably be focused on refuse haulers
22 and trash trucks.

23 I would be remiss not to put in a plug
24 for DERA, our Diesel Emission Reduction Act
25 funding, we've been very very lucky to have this

1 funding, it's been appropriated twice --
2 authorized, excuse me, twice. And our second
3 authorization is coming to an end here in 2016.
4 We believe our partners have gained a lot of
5 benefit and, indeed, the public has gained a lot
6 of benefit from the implementation of projects
7 under the DERA program. In fact, investments in
8 clean diesel projects, for every dollar invested
9 in clean diesel projects, we estimate about a
10 seven to eighteen dollar return on investment in
11 terms of public health benefits, so reduced
12 hospital visits, asthma attacks, and the like.
13 So a very very good investment on the Public
14 Health Benefits Fund.

15 Also, we leverage about three dollars in
16 federal, private, and other partner funding for
17 every dollar that we invest, so it's a great
18 program and we hope it will be reauthorized again
19 for another five years, or whatever Congress
20 thinks is appropriate.

21 We do have another -- I think it's
22 important to mention here -- another solicitation
23 coming out. I did highlight that here, FY '14,
24 it's an estimate what we will have out of the
25 region here in San Francisco for California and

1 other states. The release date, it will
2 hopefully be very very soon for our Request for
3 Proposals for this Grant Program, and ideally
4 before the end of this month if everything is on
5 track.

6 I did want to mention also, we sort of
7 alluded to it in the 3:1 figure, and we do
8 require matching funds in our projects, so
9 whoever that may be, other agencies at the state
10 and local level, private, to bring to the table.
11 And it ranges anywhere from EPA paying 100
12 percent for, say, simple retrofits, to EPA paying
13 25, and then the partners paying 75. So there's
14 definitely a matching requirement there.

15 And moving on to the types of projects
16 that we have funded, you will not see Fuel Cells
17 on here, however, that may change in the future
18 as this year is the first year in this next grant
19 cycle, it's the first year we've actually
20 received approval to fund Fuel Cell projects on a
21 limited basis, which we're really excited about.
22 The limited basis is essentially what has been
23 already more or less demonstrated to work --
24 forklifts, for example, I heard that in Sunita's
25 presentation, drayage trucks, as well as urban

1 transit buses, so those are all eligible for
2 funding this year, which we're very excited
3 about.

4 But in the past, this is the sort of
5 range of technologies, if you will, that we have
6 funded through the West Coast Collaborative DERA
7 program, everything from very low-tech, if you
8 will, sort of clean diesel engines to replace old
9 diesel engines, to Battery Electric, Zero
10 Emission, Hybrid Natural Gas, we've done some
11 renewable natural gas replacements actually here
12 with our Sacramento Metropolitan AQMD partners to
13 replace refuse haulers. And the list goes on.
14 This is just to give you a sampling of the types
15 of projects that we have funded in the past, and
16 hopefully Fuel Cells will be in the future.

17 The next initiative I wanted to highlight
18 is a very important initiative, it's called our
19 Clean Air Technology Initiative, it was
20 established essentially to focus on those two
21 districts, on those two air basins that I
22 mentioned at the onset of the presentation to
23 help bring them into attainment with the National
24 Air Quality Standards. And again, to do that we
25 know that really innovative technologies and zero

1 emission technologies are the only way we're
2 going to get there. So this initiative was
3 developed to focus on those two areas and invest
4 in those new technologies to combat those worse
5 air quality air basins, and also working with our
6 partners that are listed here, and many are in
7 the room, the California Air Resources Board, our
8 South Coast AQMD, and San Joaquin Valley Air
9 Pollution Control District partners, as well as
10 the California Energy Commission.

11 So our goal here again is to leverage
12 funding and bring funding to the table, and
13 leverage funding as well to advance those
14 technologies, including Fuel Cells. Part of our
15 partnership involvement under the Clean Air
16 Technology Initiative is the California Fuel Cell
17 Partnership, EPA Region 9 has been involved in
18 that in the past couple of years now. EPA as a
19 whole from our headquarters has been involved for
20 a number of years, and that may continue to
21 happen into the future.

22 The Plug-In Electric Vehicle
23 Collaborative, as well, is a stakeholder
24 partnership, as well as California Environmental
25 Dialogue and others.

1 Again, I won't spend too much time on
2 this, Goals essentially are to promote
3 technologies that are going to get us significant
4 emission reductions and bring money to the table
5 and look at policies and other perhaps regulatory
6 mechanisms to help make that happen.

7 Here is just a sampling of the types of
8 projects that have been funded with partnership
9 funding, of course. And these projects are
10 placed on sort of the timeline, if you will, of
11 technology development from the kind of creation
12 of new technology to the mass deployment of
13 technologies. So you'll see here, there is a
14 Fuel Cell, we did help to fund a Fuel Cell
15 Drayage Truck and Buses, some Hydraulic Hybrids,
16 Battery Electric, Heavy-Duty Drayage Trucks, and
17 some of the delivery trucks we've been talking
18 about, the Medium-Duty Battery Electric Trucks,
19 as well.

20 And I didn't include the actual projects,
21 but I can certainly send that along as additional
22 information, as follow-up if that would be
23 desired. We do have a list of projects and an
24 amount of funding that was brought to the table
25 and descriptions of what those projects have

1 accomplished over the years.

2 This is intended just to demonstrate the
3 funding that's been provided from EPA Region 9 to
4 the San Joaquin Valley Air Pollution Control
5 District, primarily working through their
6 District's Technology Advancement Program, to
7 demonstrate these technologies, work with the
8 equipment operators to demonstrate the mobile
9 source, even some renewable energy and waste
10 energy and technologies.

11 Similarly with the South Coast Air
12 Quality Management District, we funded close to
13 \$4 million from EPA to support low and zero
14 emission technologies in that air basin, as well.

15 And then some areas of potential cross-
16 agency funding collaboration, just general
17 collaboration listed here. When we're thinking
18 about funding and RFPs and any sort of bid for
19 proposals, solicitation for proposals, to the
20 extent it's possible, I know we're all on
21 different budgetary timelines and what have you,
22 but coordinating to the timing and duration of
23 RFP funding, making sure we're filling gaps where
24 another grant program might not be able to fund.
25 I alluded to charging infrastructure, for

1 example, or any kind of fueling infrastructure,
2 for example, our DERA program cannot fund fueling
3 infrastructure, unfortunately. So we're always
4 looking for, you know, if we're going to fund a
5 Plug-In Electric Vehicle, we're looking for
6 partners to fund those charging stations, for
7 example. And we actually in fact have done that
8 with our South Coast partners on a couple of
9 occasions. So those sorts of synergies, we're
10 always looking for. And similarly on natural gas
11 fueling infrastructure, same sort of deal.

12 From our perspective, we'd really like to
13 focus funding on the areas of non-attainment for
14 air quality standards, which again are big ones,
15 are the South Coast and San Joaquin Valley Air
16 Basins. In any solicitation or proposal, to make
17 sure that we incorporate criteria air pollutant
18 emission reduction metrics, so points are given
19 for reducing emissions and the like in any
20 solicitation. I just covered the supporting all
21 fuel and charging infrastructure for both public
22 access and fleet applications, as well, that sort
23 of gets at the usage issue; we want to maximize
24 the usage and make sure those investments and
25 infrastructure are paying off and aren't sitting

1 idle, they're actually being used. So to make
2 sure we find those synergies where we can have
3 public access and fleet access, as well.

4 Let's see here, supporting heavy-duty
5 alternative fuel technologies, with a particular
6 emphasis on making sure we get rid of those older
7 vehicles, those less advanced technology
8 vehicles, if you will, not just putting a filter
9 on, for example, but actually getting the new
10 Fuel Cells, for example, on the road, and getting
11 rid of those old diesel engines. And again,
12 prioritizing projects that match or leverage
13 federal funding.

14 And then, similar to what Sunita had
15 brought up for DOE, we have a partnership, we
16 send out newsletters regularly that includes
17 funding, not just ours, but all of our other
18 partners at the federal, state and local levels.
19 We have regular working group meetings that folks
20 can participate in and all this information is on
21 our WestCoastCollaborative.org website.

22 We also have a very important partners
23 meeting that is coming up in San Francisco this
24 September, it's the best weather in San Francisco
25 at that time, so please join us, it's free,

1 there's no registration fee, it'll be at the Parc
2 55 Hotel, the information again is on our
3 website, and we will be discussing all the latest
4 issues on policy surrounding, you know, in Fuel
5 Cells, but also other alternatively fueled
6 vehicles, regulations, the technology pros and
7 cons, and funding and everything else.

8 So with that, these are the two websites
9 for the two initiatives I've covered today from
10 EPA, the West Coast Collaborative and the EPA
11 Clean Technology Initiative. And I'd be happy to
12 take comments and provide any follow-up
13 information as needed.

14 COMMISSIONER SCOTT: Okay, thank you very
15 much, Penny. This is terrific information to
16 hear what the West Coast Collaborative is working
17 on. And I would just follow-up with you to say,
18 yes, please, I would love to see that information
19 on the funded projects and how they're turning
20 out. I think that would be terrific for us to
21 have. Questions? Okay, I'm going to go on to
22 Damian Breen from the Bay Area Air Quality
23 Management District.

24 Mr. Breen currently heads up the
25 Innovation Section of the Bay Area Air Quality

1 Management District where he directs a staff of
2 38 in the oversight, management and
3 administration of an annual budget of \$85
4 million. The Section executes innovative
5 incentives programs and develops and supports the
6 Air District's data, finance and permitting
7 information Technology Programs in order to
8 reduce criteria pollutant and greenhouse gas
9 emissions.

10 Mr. Breen previously served as the
11 Director of the Strategic Incentives Division
12 where he oversaw the Grant Programs targeted by
13 the Air District to reduce greenhouse gases,
14 particulate matter and health risk, and also
15 worked for 10 years in the Air District's
16 Compliance and Enforcement Division. He
17 possesses a wealth of knowledge on California
18 Regulations pertaining to both mobile and
19 stationary sources. Mr. Breen holds two
20 Bachelors of Science degrees, one in Geology from
21 the National University of Iowa, and one in
22 Pollution Assessment and Control from the Irish
23 Institute for Technology. Welcome, Damian.

24 MR. BREEN: Hello. Thank you very much
25 for having me here today. So what I wanted to

1 do, if you could move it to the next slide, I
2 just wanted to give you an introduction to the
3 Air District and talk about our funding streams
4 and, you know, the focus of kind of this session
5 today was really to talk about leveraging and how
6 we make these grant programs work together. And
7 I have a couple of examples here that I hope will
8 spur folks to think about how we leverage this
9 funding and hopefully give you the advantage and
10 benefit of some of the knowledge and some of the
11 work that we've done, and to talk a little bit
12 about how funding sources work together.

13 So if you'll skip to the next slide, I'll
14 talk to you a little bit first about the Air
15 District itself, and we're principally a
16 regulatory agency, we have permits for 18,000
17 stationary resources of pollution here in the
18 nine-county Bay Area, and it's the second densest
19 urban area in the United States with a population
20 of about seven million people spread throughout
21 nine counties. And in that area, as I said, we
22 permit everything from mom and pop dry cleaners
23 up to the five largest refineries in Northern
24 California. And our mission in that area is to
25 protect and improve public health, air quality,

1 and the global climate. And in order to achieve
2 that mission, we see advance technology for
3 transportation and alternative fuels as being one
4 of the principal methods that we can use to
5 tackle mobile sources of air pollution. We have
6 very limited authority in that area and, in terms
7 of our pollution issues, about 85 percent of our
8 health risk in the region is driven by onboard
9 sources of diesel pollution; forty percent of our
10 greenhouse gases come from mobile sources; and
11 about 50 percent of our air pollution. So you
12 heard the folks from the EPA talk about the
13 problems they have with criteria pollutants, and
14 because of our density we have issues that are
15 basically health related because of those
16 emissions from the highways right adjacent to
17 folks' homes.

18 So if you go to the next slide. One of
19 the principal methods that we use to address
20 those mobile sources of emissions is our
21 incentive funding. As you can see here, we have
22 incentives that total about \$55 million a year,
23 and this comes from a range of different sources,
24 it comes from legislative action by the State of
25 California, which provides DMV fees, about \$6.00

1 on every vehicle registered in the area, we have
2 about 3.5 million vehicles in the Bay Area. That
3 means if you take our population, some people
4 mostly drive in two vehicles at the same time, we
5 have so many, but in reality what we do with this
6 funding, I think, is really the interesting
7 thing.

8 We invest in a portfolio of different
9 measures that basically reduces air pollution by
10 buying and destroyed older, higher polluting
11 heavy-duty diesel engines. We also invest in
12 alternative transportation to reduce vehicle
13 miles traveled. That means we invest in things
14 like bicycle sharing, shuttles, Electric
15 Vehicles, we also invest this funding in
16 education campaigns and in technology and
17 innovation programs.

18 The \$55 million that you see here is what
19 we get on an annual basis, and that leverage is
20 about 4:1 in terms of private investment. And we
21 also use this funding to roll over and leverage
22 other federal, state and local funds.

23 And so if you're turn to the next slide,
24 the principal mechanism that we use to do that is
25 our Transportation Fund for Clean Air. That

1 comes from a \$4.00 DMV surcharge assessed on
2 vehicles that are registered within the Bay Area,
3 and because of the way that program is actually
4 set up legislatively, it's one of our most
5 flexible programs, and it allows us to do the
6 most innovative and different types of projects.

7 You will see here that last year we had
8 about \$24 million in that program and we use it
9 on everything from shuttles and ridesharing to
10 commuter benefits plans that we put in place
11 here, alt fuels, bike sharing, any sort of
12 innovative or technologies that are in the region
13 that can reduce either vehicle miles traveled, or
14 direct emissions.

15 If you'll turn to the next slide, you'll
16 see that in terms of the funding that we are
17 providing for Electric Vehicles, we wanted to
18 show this as an example of some of the
19 leveraging, so we've got about \$14.75 million
20 available for Electric Vehicles, and through our
21 investments over the last two years, and that has
22 leveraged a half million dollars in CEC funding.

23 If you'll flip to the next slide, you'll
24 see that we have in that area funds available for
25 Natural Gas and Hydrogen projects, we have funds

1 available for Electric Vehicle Rebates, for buy-
2 down of vehicles for public agencies, a buy-down
3 program for residents and businesses, money for
4 DC quick charger deployment, money for workplace
5 and destination chargers, and then other PEV-
6 related projects.

7 So turning to the next slide, that
8 funding and funding like it in the past gives us
9 the opportunity to leverage other sources of
10 monies. You will see here that \$6 million from
11 that investment this year will actually leverage
12 \$8.7 million in CMAQ funding from our Municipal
13 planning organization, the Metropolitan
14 Transportation Commission, to do bicycle sharing.
15 Funding from our program previously provided
16 \$276,000 in match to bring CEC and DOE funding to
17 the State of California to do Plug-In Electric
18 Vehicle planning. We are actually this year in
19 the process of providing \$100,000 to provide a
20 million dollars in monies to develop Hydrogen,
21 Natural Gas, and Electric Vehicle training,
22 planning, best practices to the Department of
23 Energy. And again, another example of how we use
24 that funding for leveraging, you see there that
25 that \$500,000 that we just talked about was

1 leveraged by an investment, a local match of
2 close to a million dollars.

3 We've also done projects with the U.S.
4 EPA where we've taken grant funding for heavy-
5 duty vehicles, about \$26 million in local
6 funding, and leveraged \$3 million in Federal
7 Funding. We've taken local funds from our
8 transportation funds for clean air and leveraged
9 monies from settlements to do Electric Vehicle
10 Car Sharing Programs in the region, and we've
11 also taken money from our TFCA funding again to
12 leverage DOT, Department of Transportation funds
13 to do both Marine Highway projects, which is
14 charge protection of goods by marine vessels
15 versus over-the-road, and to do shore power,
16 which is where we plug ships into electric power
17 rather than having them idle their engines at our
18 shorelines, basically polluting the adjacent
19 communities.

20 So as we look at our sources of local
21 funding, we're always driving at two goals, one
22 of those goals is to leverage other sources of
23 funding, and then our ultimate goal obviously is
24 to reduce emissions. So as we look at the monies
25 that we have, we're always trying to line up our

1 solicitations and our funding sources with other
2 sources of funding available throughout the
3 state, and that includes the CEC's funding for
4 alternative fuel and infrastructure, and it
5 includes money that is provided for Plug-In
6 Electric Vehicle infrastructure, and then it
7 includes money from the California Air Resources
8 Board, and U.S. EPA, and our local Metropolitan
9 Planning Organization for Electric Vehicles and
10 VMT Emissions Reduction Projects.

11 And if you'll turn to the next slide, how
12 we actually do this is we have a number of
13 different mechanisms. Depending on the funding
14 source, we either go for these joint
15 solicitations which is whereby we'll take our
16 source of funding, marry it with another source
17 of funding, and then go out for a joint
18 solicitation, which means that somebody who is
19 looking for a grant comes and gets it through one
20 source. This is probably the most efficient way
21 to leverage funding, it's definitely the best for
22 the Grantees, but it does create problems for us
23 in terms of trying to line up distribution
24 cycles, budgets, all of those things that you
25 could imagine when you try to put money together

1 from different sources.

2 Another mechanism that we use here very
3 successfully is the idea of multiple
4 solicitations whereby one agency issues an RFP in
5 the region, or a solicitation in the state, and
6 we look at the results of that solicitation, and
7 then we either build in additional funds to fund
8 projects that didn't receive funding, or where we
9 essentially provide more funding to do projects
10 that are preexisting.

11 So that gives you kind of a pretty quick
12 run-through of our sources of funding and how we
13 use them, and then how we marry them up, and with
14 other sources of funding. And I was just going
15 to pause there. I think my next slide is pausing
16 for questions. So because we're talking about
17 this leveraging, and because we have folks on the
18 line who I think are interested in doing these
19 types of things, I thought we would provide you
20 with a list of our program contacts. These are
21 the folks you should talk to here at the Bay Area
22 Air Quality Management District if you have
23 interest in looking at sources of funding that
24 you may have come available, looking at projects
25 where you're over-subscribed and you want to do a

1 project that could result in air quality
2 emissions reductions. So these are the folks
3 here who you should contact in our organization,
4 and we are always open to ideas and to doing
5 projects where we can leverage and get some air
6 quality emissions reductions. So I'll pause
7 there for questions.

8 COMMISSIONER SCOTT: Well, this is
9 terrific, Damian. Thank you so much for this
10 great presentation and for your willingness to be
11 open to ideas. I had actually written down
12 exactly the same phrase that the Energy
13 Commission is also open to ideas and sharing
14 information, and just kind of rolling up our
15 sleeves and brainstorming to figure out where
16 there are places where we can continue to work
17 together. And I was excited to see -- and I know
18 that we all do work together to try to leverage
19 one another's funds, but I appreciate how you
20 highlighted the different places where we have
21 been doing that, it's great to know that's going
22 on and to think about where there are other
23 places that we could continue to do that.

24 MR. BREEN: Yeah, you know, I think the
25 one thing that, as we think about this, you also

1 have to kind of step to the other side of the
2 equation and think about the folks that we're
3 actually trying to encourage to perform these
4 technologies and adopt these technologies. From
5 their perspective, you know, the single source of
6 grant funding is always best in terms of their
7 administration, but sometimes you have to do
8 things a little bit differently in order to give
9 them the best benefit or the most amount of
10 funding. And that communication process and
11 keeping those lines of communication open with
12 the industry and the Grantees is one of the
13 things I think is also important, that it came
14 out a little bit, but I think is something that
15 you need to really think about as you think about
16 this leveraging question and how to do it.

17 COMMISSIONER SCOTT: Yeah, that's a great
18 suggestion and something that we will be sure to
19 be mindful of. So let's go to our next
20 presentation which is by Clark Williams.

21 Clark Williams is a Manager of the
22 Product Stewardship and Innovative Technologies
23 Section at CalRecycle. Clark was a Co-Lead in
24 the development of waste sector of the AB 32
25 Scoping Plan, which sets forth a series of

1 actions needed to achieve a statewide 75 percent
2 recycling goal in ways that will support
3 greenhouse gas emissions reductions, while
4 realizing environmental co-benefits and job
5 growth.

6 Clark oversees the implementation of
7 extended producer responsibility programs for the
8 management of carpet, paint and mattresses, as
9 well as the department's work related to
10 packaging and bioplastics. Clark has been with
11 CalRecycle since 2000 and is a graduate from the
12 University of California at Davis. Welcome,
13 Clark.

14 MR. WILLIAMS: Thank you. I appreciate
15 the invitation to join here today. So I'll jump
16 right in here, and this is a little bit in
17 contrast to some of the programs that have been
18 described previously, and this is a newer program
19 and doesn't have some of the metrics from past
20 cycles of funding.

21 What I'm going to talk about today is a
22 proposal that has been put forth as part of the
23 Governor's Budget, to use a portion of the cap-
24 in-trade revenues that have been generated under
25 California's AB 32 program to fund

1 infrastructure. So the proposal is \$30 million
2 which we'd be using for investments in capital
3 infrastructure to reduce greenhouse gas emissions
4 by expanding the waste management infrastructure
5 to increase recycling of organics and also
6 traditional recyclables like fiber, plastic, and
7 glass materials. This concept still needs
8 legislative approval and there's also no
9 certainly at this point in time about the
10 continuity of the funding in future fiscal years.

11 So there's really two main policy drivers
12 behind this funding source, the first is the
13 State's efforts to achieve our AB 32 goals and
14 reduce greenhouse gas emissions. Since that was
15 enacted back in 2006, there's been a number of
16 efforts to reduce emissions from what we like to
17 call the Waste Management Sector, through
18 additional direct regulation measures on
19 landfills, enactment of commercial recycling
20 requirements on businesses, but there's still
21 great opportunities within the Waste Management
22 Sector. And the update to the Scoping Plan
23 really calls for a need for additional
24 investments in recycling and composting in our
25 production facilities to further reduce the

1 emissions from the waste sector.

2 The second real big policy driver for us
3 is the state has an aspirational goal to achieve
4 a 75 percent recycling rate. We've made great
5 strides in the state to reduce our waste in the
6 landfills since 1990, we've exceeded our 50
7 percent recycling goals of the state, and now
8 we've set an aspirational goal of 75 percent that
9 the department is working hard to achieve.

10 I want to take just a minute to help
11 illustrate a little bit the connection between
12 the recycling activities and greenhouse gas
13 emission reductions. Methane emissions from
14 California landfills are annually about seven
15 million metric tons of carbon dioxide
16 equivalents, compostable organics, which is
17 feedstock for renewable transportation fuel
18 production that make up a significant portion of
19 what we send to landfills. Over 30 percent of
20 what we send to landfills could be used as
21 feedstock to produce transportation fuels.

22 Keeping two of these materials, in
23 particular that a number of applicants' projects
24 got funding through other CEC programs are using
25 to produce renewable natural gas, food waste, and

1 also green materials, yard trimmings, etc., if we
2 keep just those out of landfills, we achieve
3 about a four million metric ton emission
4 reduction annually.

5 We've estimated that meeting our 75
6 percent goals of state would result somewhere in
7 the neighborhood of 20-30 million metric tons of
8 carbon dioxide equivalents that are kept out of
9 the atmosphere.

10 So to help achieve these policy drivers,
11 what the department has proposed for this \$30
12 million is really to break it up into three
13 separate buckets, the first pot of funding
14 roughly \$50 million would be for grants, for what
15 we call organics processing. This would be
16 things like composting, anaerobic digestion
17 projects. Under this program we're proposing a
18 maximum grant award amount of \$3 million, so
19 relatively small compared to some of the other
20 programs that have been discussed. And of
21 course, the projects need to demonstrate and
22 achieve real permanent and additional greenhouse
23 gas emission reductions.

24 One of the reasons that this allocation
25 for our grants is larger than some of the other

1 funding allocations here is it's much larger, a
2 significant portion of our waste stream, and we
3 see a number of co-benefits from getting this
4 material out of a landfill.

5 The second bucket, and the smallest one
6 we have here, is for manufacturing projects that
7 would be using fiber, plaster, glass materials
8 that are previously sent to a landfill in
9 California to produce products, and so by doing
10 so you avoid a lot of upstream emissions in the
11 manufacturing process associated with harvesting,
12 extracting, and processing virgin feedstocks.
13 Once again, this has a maximum grant amount of \$3
14 million.

15 And the third bucket that we have
16 proposed funding for is for a loan program. The
17 Department operates an existing revolving loan
18 fund, this would be augmenting that and changing
19 the focus a little bit to encompass specifically
20 the greenhouse gas emission reductions, \$10
21 million; eligible projects would include
22 construction or expansion of facilities, purchase
23 of equipment and machinery, and also real estate
24 improvements. The low interest loans we offer
25 currently have an interest rate of four percent

1 and a repayment term of either 10 or 15 years,
2 depending on the particulars of the project.

3 After the loans are issued, all the loan
4 funds are encumbered, we would be receiving
5 principle and interest repayments. So we would
6 anticipate that, moving forward, after we remove
7 our overhead costs, we'd have about on the order
8 of \$800,000 to reinvest in additional loans into
9 the future. So that might be another one to two
10 loans we're guessing in future years.

11 We have a number of goals and co-benefits
12 from this program, of course, given the source of
13 the funding, the primary one is to achieve our
14 additional greenhouse gas emission reductions, to
15 get at some of the state's other waste reduction
16 goals we really need more infrastructure in the
17 state, we rely heavily on export markets for a
18 number of the materials that are recycled today,
19 those global markets tend to fluctuate and we'd
20 really like to get some more stability in those
21 markets and we see one way to achieve that is by
22 bringing additional manufacturing back to
23 California and realizing some of those economic
24 and job benefits with doing so.

25 Another big priority is looking at how we

1 can benefit disadvantaged communities, both from
2 an environmental, a social, and an economic
3 perspective, and that is certainly reflected in
4 the scoring criteria that we're drafting and have
5 run through with our stakeholders.

6 A number of other co-benefits that are
7 outlined in the scoring criteria, air and water
8 protection improvements, jobs, and of course
9 transportation energy production.

10 All three of these programs will be
11 competitive in nature. They really need to
12 demonstrate the greenhouse gas emission
13 reductions, as well as the fact that they are
14 utilizing feedstocks that were previously
15 landfilled within the state. We have a real
16 priority, as well, on looking at projects that
17 are going to be able to move forward fairly
18 quickly, we're hoping to avoid situations where
19 folks are tied up in permitting and conditional
20 use permits, things of that nature, and then once
21 again we want to really benefit some of the
22 disadvantaged communities in the state.

23 Next steps, we've got going on this
24 pretty quick since the Governor released his
25 budget in January. We had some workshops in

1 February, and later this week we're hoping to
2 release our first application package, or Notice
3 of Funding Available for our Organics Program.
4 We'll follow that up, the plan is a couple weeks
5 later, with the traditional Recyclables Program,
6 looking to receive applications back in July, do
7 the review, award in September, and then we're
8 hopeful to get the lion's share of grant
9 agreements in place by the end of this calendar
10 year, to give folks the maximum amount of time to
11 have their projects get up and running before the
12 grant funds expire.

13 So this last link here, you can access a
14 number of the criteria we've proposed if you're
15 interested in following or getting more
16 information, there's also a listserv, greenhouse
17 gas reduction grant program listserv that you can
18 access through this website to get more
19 information. And I would say we have a number of
20 projects that we work closely with CEC on that
21 have been funded through our loan program, as
22 well as through some other funding opportunities.
23 And to us, we think this is a real good
24 opportunity to continue to leverage that and
25 realize some more good projects that hopefully

1 will produce transportation fuels in the state.
2 And I'd be happy to take any comments or
3 questions.

4 COMMISSIONER SCOTT: Well, thank you,
5 Clark. I think this is a really interesting area
6 for us, as well, because we've got an entire sort
7 of Advanced Biofuels area that we fund, as you
8 know, at the Commission. And so thinking about
9 the places where the waste to energy types of
10 projects, especially as they're making
11 transportation-related fuels, is just something
12 that I'm interested in being mindful of, and I
13 know that the team here is, as well. So this was
14 a good presentation. Thank you.

15 Okay, so we will go on to Andy Panson.
16 Andy Panson is a staff Air Pollution Specialist
17 with the Air Resources Board's Mobile Source
18 Control Division. Andy has worked at the Air
19 Resources Board for nearly 20 years with a focus
20 in developing and implementing mobile source
21 incentive programs and air quality planning.
22 Welcome, Andy.

23 MR. PANSON: Thanks for inviting me to
24 speak today on ARB's Incentive Programs. My
25 presentation will cover two of ARB's programs

1 which focus on advanced technologies and are most
2 germane to today's workshop. These are the Air
3 Quality Improvement Program, or AQIP, and the new
4 Cap-and-Trade Auction Proceeds Program. However,
5 for completeness and context, I've listed ARB's
6 full portfolio of incentive programs on this
7 slide. Each has a slightly different statutory
8 direction and goals, some focus on near term
9 emission reductions, and in others we've chosen
10 to focus on longer term reductions; but
11 collectively they fit together to address a
12 multitude of air quality challenges.

13 Now on to the AQIP. As you know, the
14 AQIP was established in 2007 by Assembly Bill
15 118, along with the Alternative and Renewable
16 Fuel and Vehicle Technology Program. I think we
17 won the acronym -- we got the better side of the
18 acronym there. I know why you call your program
19 the AB 118 program, which just doesn't quite roll
20 off the tongue.

21 Most of the funding to date has gone to
22 consumer rebates for zero emission and plug-in
23 passenger vehicles through our Clean Vehicle
24 Rebate Project, or CVRP, and vouchers for the
25 purchase of hybrid and zero emission trucks and

1 buses through the HVIP.

2 We also have a Truck Loan Assistance
3 Program which help small business truckers
4 affected by ARB's regulations secure financing
5 for clean truck upgrades. CPCFA implements that
6 program for us and Reneé provided an overview of
7 that program, as well as the Loan Loss Reserve
8 concept in her presentation this morning.

9 And finally, AQIP has a small component
10 that funds Advanced Technology Demonstration
11 Projects, which is focused on marine vessel,
12 locomotive, and off-road equipment projects.

13 AQIP complements and is closely
14 coordinated with the Energy Commission's AB 118
15 Program. The electric charging and hydrogen
16 fueling infrastructure that the Energy Commission
17 funds is critical to support vehicle deployment,
18 and that's a great example of just the natural
19 synergy and leveraging that is accomplished
20 between our two programs. The Energy Commission
21 has also taken a lead in funding heavy-duty
22 vehicle demonstration projects, which has allowed
23 ARB to focus our limited resources on deployment
24 projects. And as John Butler mentioned this
25 morning, the Commission has also provided funding

1 directly to ARB for the CVRP to help us meet
2 demand. This close coordination has benefitted
3 both of our agencies' programs.

4 The Cap-and-Trade Auction Proceeds
5 provide a new source of incentive funding to
6 reduce greenhouse gases. For the upcoming
7 funding year, the Governor has proposed \$200
8 million in low carbon transportation funding for
9 ARB, consistent with the Investment Plan
10 submitted to the Legislature last year. These
11 funds will be used to expand the AQIP projects I
12 just overviewed.

13 This chart illustrates how AQIP provides
14 incentives for technologies at various stages of
15 their development, and in each stage different
16 incentive approaches are appropriate. In the
17 initial technology development phase, relatively
18 large investments for small numbers of vehicle or
19 equipment are used to demonstrate the viability
20 of advanced technologies in order to help them
21 reach the commercialization stage.

22 To date, AQIP has only funded a limited
23 number of demonstration projects due to our
24 limited budget, however, with the availability of
25 Cap-and-Trade Auction proceeds, we will be able

1 to greatly expand support for these types of
2 projects.

3 Moving on to the next phase,
4 Commercialization, we focus incentives to
5 encourage early consumer adoption of new
6 technologies to help the technology become
7 established in the market and ultimately grow to
8 become self-sustaining. To date, we focus most
9 of our AQIP funding in this phase through the
10 CVRP and HVIP.

11 As sales grow and economies of scale
12 start to be realized, incentive funding levels
13 and eligibility requirements can be adjusted to
14 reduce per vehicle funding in order to better
15 target incentives where they will have the
16 greatest impact. For example, the CVRP is in
17 this growth phase, and accordingly, we are
18 proposing to lower rebate levels in the upcoming
19 funding cycle for the battery and plug-in
20 vehicles that have been in the market for several
21 years, or providing higher per vehicle rebate
22 levels for the new Fuel Cell Vehicles just about
23 to enter the market.

24 Finally, if all goes well, a technology
25 enters the transition phase where market

1 acceptance has been achieved, and we start to
2 focus investments towards economically challenged
3 populations. Our Truck Loan Assistance Program
4 is an example of a project in this phase.

5 Because the majority of funding to date
6 has been used to support deployment projects
7 progressing through the various levels of
8 commercialization, I'll focus for a minute on one
9 of our largest projects, the CVRP.

10 This slide illustrates the growth in
11 demand for light-duty vehicle rebates. Matching
12 our available funding with the level of
13 incentives we believe necessary to motivate early
14 consumer purchase for ZEVs and Plug-In Hybrids
15 has been a challenge. This year the Legislature
16 stepped in with additional funding to meet
17 consumer demand, as the scale of the CVRP is now
18 exceeding AQIP's \$25 million per year budget.

19 With the new Fiscal Year starting in
20 July, we plan to make changes that will align the
21 CVRP project needs with budgetary limitations.
22 This combined with new Cap-and-Trade Auction
23 proceeds will allow us to continue the CVRP
24 during this key period of market growth.

25 Moving forward, ARB staff is developing

1 the Fiscal Year 2014-2015 Funding Plan which will
2 allocate the combined \$222 million from AQIP and
3 the new Cap-and-Trade Auction Proceeds Program.
4 This chart shows the funding proposal we
5 workshopped at our April 3rd workshop. Because
6 projects typically funded by AQIP support the
7 same goals identified in the Governor's proposed
8 budget for Low Carbon Transportation Projects,
9 this year's funding will expand the successful
10 AQIP Program while focusing additional
11 investments on disadvantaged communities, which
12 is a key element of the statutes governing the
13 Cap-And-Trade Auction Proceeds. This will allow
14 the Zero Emission and Plug-In Hybrid Vehicles
15 funded through CVRP to continue to evolve further
16 through the commercialization phase, as well as
17 initiate pilot projects aimed at starting to
18 bring these technologies to disadvantaged
19 communities, which is again a key element of both
20 the Cap-and-Trade Proceeds Statute and a key
21 element of the Technology Evolution Chart that I
22 showed earlier in my presentation.

23 The funding will also continue to support
24 Hybrid and Zero Emission Truck and Buses through
25 the HVIP and Zero Emission Truck and Bus Pilot

1 Projects. And it will allow us to make for the
2 first time significant investments in Advanced
3 Technology Demonstration Projects with the focus
4 on the freight sector in near disadvantaged
5 communities.

6 Public funding for these types of
7 projects is key to bringing cleaner technologies
8 into new sectors which will be needed if
9 California hopes to meet our long term air
10 quality and climate change goals. And this
11 Advanced Technology Demonstration Category is an
12 area where we're going to need to have a lot of
13 close coordination with the Energy Commission
14 because that's also an area that you fund, and
15 we've already met with Jim McKinney and his team
16 to start to talk about this, and I think we're
17 going to have a lot more discussions moving
18 forward to make sure that we're spending these
19 funds in a coordinated and collaborative
20 approach.

21 And that wraps up my short introduction
22 to the Advanced Technology Incentive Programs at
23 ARB, and I'd be happy to answer any questions
24 that you might have.

25 COMMISSIONER SCOTT: All right. Thank

1 you, Andy for this also interesting and
2 informative presentation. I think we've had a
3 really good set of presentations, we've had some
4 information from our federal partners, from our
5 state partners, from our regional partners, and
6 that's just kind of a sampling of all of the
7 things that are going on out there.

8 What I'd like to do is, if other folks in
9 the room have questions, remind you to submit a
10 blue card, please, to our team so that they can
11 come up here to me for comments. But before we
12 jump to public comment, I wanted to just ask the
13 panel a few questions. Hopefully we still have
14 Damian on the phone. And one of the questions
15 that I had for all of you, I was looking at the
16 amount of leveraged funds, and it was \$3.00 and
17 \$4.00 and many, and so I'm wondering when you put
18 yours together, what does your typical match
19 share look like when you're doing a Request for
20 Proposals, or a solicitation? So that's kind of
21 the first part of the question. And the second
22 part of the question is, if we flip back to
23 Damian's slide, sorry to do that to you, IEPR
24 team, which was number 8, I think -- yeah -- he
25 listed out and gave us some specific examples of

1 how they are leveraging additional funds. And so
2 I wanted to follow-up and ask you all that, as
3 well. So I don't know who wants to start.

4 MR. BREEN: I can start. So leveraging
5 in the various programs can depend on some of the
6 requirements of the guidelines, so in certain
7 programs we're set up where there is a mandatory
8 match from the Grantee that can be as low as 15
9 percent and as high as 90 percent. As we set up
10 our funding sources, we always think about the
11 problem that we're trying to solve, and that
12 basically means that as we go more towards
13 technologies that are in the commercialization or
14 pre-commercialization kind of area, our
15 requirement for match is probably lower because
16 the dollar amounts that we're talking about are
17 higher, and then as we're in the commercializing
18 area, technology that is well understood, our
19 match there is generally a little bit higher, but
20 the dollar amounts are less. So that gives you
21 an idea of kind of how we approach that issue.

22 COMMISSIONER SCOTT: Yep. Thank you.

23 MR. PANSON: Yeah, I can echo what Damian
24 said. It really differs depending on kind of
25 what phase of the technology advancement path

1 you're on, where the earlier pre-
2 commercialization projects generally need a
3 higher level of public funding, and as you move
4 further along, the leveraging gets higher and
5 higher. With our demonstration projects, we've
6 required a minimum, or we provide a 50-50 cost
7 share with priority being given to projects or
8 applications where the private investment is
9 higher, but we would go to 50-50. And actually,
10 with some of the larger demonstration projects
11 we're contemplating with the Cap-and-Trade
12 proceeds, we're thinking that the state share
13 would be even higher, recognizing that if you
14 want to do these really big ticket items, it
15 requires a significant public investment. And as
16 we are providing rebates for already
17 commercialized technologies, we're providing a
18 much lower level of incentive where we're
19 providing right now for a ZEV passenger car a
20 \$2,500 rebate, and then ultimately moving along
21 to the loan programs, I think there's a
22 substantially higher leveraging that naturally
23 goes along with loans. So it really depends on
24 kind of where the technology is in its evolution.

25 MS. MCDANIEL: I would echo that. It

1 definitely depends on where the technology is and
2 in our DERA Grant Program that's pretty
3 straightforward, we lay out mandatory matches
4 depending on what technology and what application
5 is being put forward, anywhere again from, you
6 know, a 25 percent match requirement to a 75
7 percent match requirement, depending, and in fact
8 if it's a straight-up retrofit, which is quite
9 low tech, zero, we would pay 100 percent public
10 financing for that.

11 On the kind of newer technologies through
12 the Cleaner Technology Initiative, those funds
13 typically echo the requirements of the Air
14 Districts that we're working with, what their
15 actual matching requirements are.

16 MR. WILLIAMS: From CalRecycle's
17 perspective, obviously we don't have a history
18 with a number of the grant programs we're
19 proposing. On the loan side, we typically
20 require a 25 percent match requirement, and then
21 where that plays out really is project specific,
22 sometimes the projects have a much higher match
23 than that.

24 COMMISSIONER SCOTT: Thank you. And then
25 another question that I had for you all is, as

1 you were going through your presentations and
2 highlighting some of the way that you do
3 solicitations, the projects that you're focused
4 on, lots of ideas were kind of popping out and
5 sparking for me, and I just wondered as you were
6 listening to each other if there was anything
7 that you heard that you might just want to
8 highlight for us.

9 MR. BREEN: Well, I think one of the, you
10 know, the large investment in Hydrogen over the
11 next couple of months and years, is something
12 that I think really does give us the opportunity
13 to put some of these funding sources together.
14 But I think we need to consider how we're going
15 to do that. The levels of funding and some of
16 the dollar amounts that we've seen kind of on
17 offer from the CEC and from, you know, the feds
18 to get the stations established, are fairly
19 generous. So I expect that we will be
20 significantly over-subscribed for any money that
21 is out there. And so, in terms of leveraging as
22 we look at those programs, the rest of us who
23 have funding available in that area should
24 probably start to think about how we do more,
25 rather than how we incent the projects that are

1 already rolling forward.

2 MS. MCDANIEL: I would just add to that,
3 that we should definitely find the gaps where --
4 I mentioned this in my presentation -- where one
5 source of funding may not be able to fund, say,
6 infrastructure or engines, or what have you, look
7 for those gaps and then try to partner up and,
8 indeed, again, we've done that on a variety of
9 fronts on the fueling infrastructure, whether it
10 be the Electric fueling infrastructure, Natural
11 Gas, and also working with actually some of the
12 anaerobic digester folks for production of the
13 renewable natural gas here in Sacramento to fuel
14 refuse trucks. So those sorts of synergies, I
15 think we need to continue to find those and
16 capitalize on those.

17 MR. PANSON: I know in the morning
18 presentation regarding the funding for charging
19 stations, you were talking about considering
20 moving into a more -- like a rebate focused
21 program, rather than a solicitation or RFP-based
22 program, and we have a lot of experience doing
23 the rebates. And I think something that is
24 really important and doesn't necessarily always
25 get thought about was your sort of designing

1 programs to maximize their cost-effectiveness, or
2 this and that, is with consumer-driven rebate
3 programs, making sure that it's easy for
4 consumers to access funding, and easy for
5 businesses to access funding, is really key. I
6 think it actually applies not just to rebates,
7 but to any of our solicitations in that we
8 oftentimes get really caught up in our
9 administrative processes and a lot of the
10 feedback that we've heard specifically relating
11 to the CVRP and HVIP that people really
12 appreciate the care that went into designing
13 programs that are easy for the people who want to
14 get into these technologies to access funding. I
15 think that's really important.

16 COMMISSIONER SCOTT: Okay, so I recognize
17 that we're a little bit behind time, so I won't
18 ask you any other questions. One thought that I
19 had that we didn't mention, and so I'll just
20 throw it in as we wrap up, there's places where
21 it's great for us to put our money together and
22 really leverage a project or an idea, and then
23 there's places where we have to be careful where
24 we don't have a bunch of double-dipping, so that
25 we're still actually maximizing all of our funds,

1 and that was just one piece that I wanted to make
2 sure we added to our conversation. So thank you
3 very much. I think this was another high
4 caliber, very interesting panel, so thank you to
5 Sunita, to Penny, to Damian, Clark, and Andy for
6 spending some time here and talking with us about
7 your programs, for your partnership here with the
8 Energy Commission, and we look forward to
9 continuing to share ideas and think about ways
10 where we can leverage each other. So many
11 thanks.

12 MR. BREEN: Thank you very much for
13 having us.

14 COMMISSIONER SCOTT: Thank you. We will
15 now turn to public comment. I have one from Bill
16 Boyce from SMUD.

17 MR. BOYCE: Thank you, Commissioner
18 Scott. I wanted to make comments on a couple
19 things today. First of all, SMUD has had an
20 Electric Transportation Program since 1989 and
21 we've worked infrastructure all the way going
22 back to about 1992, so we've got a wealth of
23 information. First comment really is about this
24 morning. A lot of nuances, I think, didn't
25 really come out as well as they could, and it's

1 really with regard to the business cases. One of
2 the business cases that really got talked about
3 was fleet, and a lot of those business cases
4 really are not based on a normal business case as
5 we think about a Fuel Cell, it's really the cost
6 savings, fuel switching from gasoline to
7 electricity. So if a known fleet, known
8 operating cost, you can really plot out your
9 business plan. The one that we didn't cover so
10 much, and that was the discussion, was public
11 public charging where the vehicles aren't part of
12 your business plan and you just have to build it
13 and hope people come, and that was really kind of
14 this part about with regards to the market. The
15 other interesting thing, and I think we have
16 quite a bit of the experience in Sacramento, is
17 that business case and public public charging, a
18 large majority of that is all free charging
19 today, and so it's really hard to make a business
20 case when the charging is free. And that is
21 something the industry, I mean, it wasn't brought
22 out today, okay, most of the public charging is
23 free, I don't know how you make a business case
24 off of free charging. And obviously that's being
25 done at the current time to more or less spur the

1 market development, be an incentive for drivers
2 to build the market which supports the policy
3 goals of the state. One of the things, though,
4 that we've been looking at though is really
5 public public charging is a way to address range
6 anxiety. Our stats show that 80 percent of the
7 people charge at home, the commute demographics,
8 they can all make it, but having -- I don't know
9 what you want to call -- icons out in the
10 community that people can see is important, and
11 that's what's really been driving our investment
12 currently. You may or may not know, but SMUD
13 just opened its own first public DC Fast Charging
14 Station last month, and it's interesting on that
15 in the fact that I think it's been open for just
16 about a month and we've had probably two charging
17 sessions a day, which modestly makes us fairly
18 happy with regards to that, and mind you, we're
19 on very much a commute pattern home, so most of
20 the charging has been there.

21 But I wanted to talk about the financing
22 of that because I think that's important to the
23 afternoon. SMUD, what we did was we used some of
24 our AB 32 allowance surplus that we auctioned off
25 and internally we all had to write proposals

1 against each other with regards to greenhouse gas
2 emission reduction, so all that type of funding,
3 and really transportation projects figure very
4 well in that because the reduction in gasoline is
5 very efficient at reducing the greenhouse gas.
6 So in the transportation sector, we actually
7 funded two projects, one was the DC Fast Charging
8 Project, another was kind of an expansion of our
9 truck stop electrification project, which we
10 worked with the 49er Travel Plaza for a long
11 time, so it's interesting using some of that type
12 of money, so, you know, we've also worked with
13 the EPA in the past, so those are good sources of
14 funding that we're finding.

15 COMMISSIONER SCOTT: Thank you very much
16 for that. I had two thoughts, one, and I had
17 this as we were wrapping up to go to lunch, is
18 that we kind of just scratched the surface this
19 morning and there's a lot of really good
20 information that requires additional diligence,
21 additional information for us to really dig into
22 and think about. So I appreciate you kind of
23 highlighting a few of the gaps. And if you would
24 send to us, I don't know if you have a paper or
25 the information about how you funded your DC Fast

1 Charger, I would love to have that.

2 MR. BOYCE: Yeah, we have some of that.
3 I know LADWP has done funding, and I think one
4 thing to consider is the utilities really have a
5 strong play in this area and, you know, in the
6 public power sector we've been very active and
7 definitely can bring a lot to the party.

8 COMMISSIONER SCOTT: That would be
9 terrific. Thank you. Thank you for coming
10 today. I have another public comment from Noel
11 Crisostomo. Did I get that right? From the
12 California Public Utilities Commission.

13 MR. CRISOSTOMO: Hi, Commissioner Scott.
14 Thanks for organizing the workshop today, it's
15 been very helpful to understand all the different
16 programs across the state and the federal
17 government. I wanted to understand how
18 incentives designs for the electrification
19 programs might evolve over time to include and
20 consider the operational costs of electric
21 transportation in addition to the purchase of
22 vehicles and infrastructure primarily to mitigate
23 potentially value reducing impacts of demand
24 charges and energy costs, or panel upgrades that
25 might be necessary for certain customers who are

1 potentially operating at high load factor. There
2 aren't clear answers right now before the Public
3 Utilities Commission, but I just hope to
4 encourage further discussion between the agencies
5 in order to solve these problems for customers
6 that might have their value proposition for
7 electrification eliminated as a result.

8 COMMISSIONER SCOTT: Thank you. Thank
9 you for coming. Do I have any other blue cards?
10 Any other comments in the room?

11 MR. FOSTER: Good afternoon,
12 Commissioners. I gave her the blue card to give
13 to you, but apparently it didn't make its way up
14 to you. Quentin Foster here on behalf of the
15 California Electric Transportation Coalition, and
16 I'll be very brief. Cal ETC certainly appreciate
17 the opportunity to participate in the process and
18 comment on this very informative workshop that
19 you had today. I would like to offer a comment,
20 however, in response to a suggestion made earlier
21 by one of the presenters regarding the maturation
22 of the PEV market. We certainly support and want
23 to see the market arrive at a point of maturity
24 where it is driving demand for PEVs, but it's
25 important to note that we're not there quite yet.

1 While incentives such as the CVRP and HVIP
2 Programs are contributing to the success of the
3 market, I do want to emphasize that market
4 penetration is still very early for vehicle
5 adoption. Only three-years-old, the value
6 proposition to consumers are not yet equal to the
7 cost of the vehicles, making the need for these
8 incentive programs and the continued support from
9 the Energy Commission critical to the continued
10 success and growth of this market. Thank you.

11 COMMISSIONER SCOTT: Thank you. And if I
12 could ask the folks who made public comment, if
13 you have a business card, if you would give it to
14 our Court Reporter, he would be very happy. Any
15 other comments in the room? Okay, do we have any
16 on the WebEx or the phone?

17 MS. RAITT: We don't have anybody.

18 COMMISSIONER SCOTT: All right, well, let
19 me just make a few closing remarks.

20 First, I just want to say thank you again
21 to our terrific set, I think, of high caliber
22 speakers, John Butler from our Division kicked us
23 off, we heard from David Greene, and then we had
24 two terrific panels. I think some of the themes
25 that I heard throughout the day continue to be

1 the importance of having a portfolio approach on
2 all of the moving vehicles, that leveraging
3 funding -- and the themes today really were kind
4 of leveraging funding both by considering the
5 financial instruments that we could use, but also
6 by thinking about the various other funding
7 programs that are out there and how they can
8 leverage and complement one another.

9 And another thought that I had as I was
10 listening to our fellow agencies speak is that
11 some of the instruments that the agency used may
12 also be instruments that we can share with one
13 another.

14 We talked a lot about the different
15 focuses of the programs, which I thought was
16 really interesting and complementary, as well, so
17 some of them are RD&D, some of them are pre-
18 commercial, some of them are commercial, some of
19 them are scrap page programs, some are focused on
20 reducing vehicle miles traveled, some of us focus
21 on vehicles, fuels and infrastructure, some of us
22 focus on recycling, waste energy, and so it's
23 kind of a broad set, some of them are on-road
24 vehicles, some of them are off-road vehicles, and
25 how it kind of all fits together, and when you

1 think about what we saw from both David Greene
2 and also from Penny about the air quality and the
3 climate challenges, we actually do need to make
4 sure that we're hitting all of the components of
5 those sectors. And so I would bring it back to
6 kind of the clean air, public health, and climate
7 focus that we all have.

8 We learned also from David Greene,
9 underscored for us, I think, the importance of
10 incentives and well-timed incentives, and
11 strategic use of incentives to accelerate the
12 timelines to really help us get where we're
13 trying to go. A theme I heard, I think almost
14 every single presenter said this, was public-
15 private partnerships and how those can help. Let
16 me see, we were reminded by Damian Breen at the
17 Bay Area Air Quality Management District to keep
18 industry and the other folks that we are trying
19 to incent to do something in mind as we develop
20 these plans and ideas, and I thought that was a
21 terrific reminder to all of us.

22 I wanted to let all of you know, of
23 course, that we here at the Energy Commission are
24 open to ideas and thank you for providing so many
25 for us today, and we hope that you're open to

1 ours, as well. And I think kind of the theme we
2 heard was that there's a lot to do and we can't
3 do it alone, but fortunately we all have our
4 sleeves rolled up, we've got dedicated partners
5 to make forward progress, and we are working with
6 the federal, the state, regional, and local in
7 partnership, in collaboration, in coordination.
8 So it gives me hope that we can continue to make
9 good forward progress.

10 COMMISSIONER DOUGLAS: Okay, well, that
11 was a great summation, Commissioner Scott. I
12 don't have much to add to that except that I want
13 to thank everyone for being here. These panels
14 were very helpful, the presentations were great.
15 So I appreciated it.

16 COMMISSIONER SCOTT: We are adjourned.
17 Thank you everyone.

18 (Whereupon, at 3:14 p.m., the workshop was
19 adjourned.)

20 --oOo--

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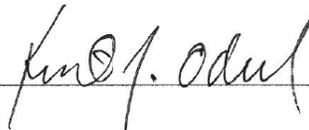
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REPORTER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were reported by me, a certified electronic court reporter and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 6th day of May 2014.



A handwritten signature in cursive script, appearing to read "Kent Odell", is written over a horizontal line.

Kent Odell
CER**00548

TRANSCRIBER'S CERTIFICATE

I do hereby certify that the testimony in the foregoing hearing was taken at the time and place therein stated; that the testimony of said witnesses were transcribed by me, a certified transcriber and a disinterested person, and was under my supervision thereafter transcribed into typewriting.

And I further certify that I am not of counsel or attorney for either or any of the parties to said hearing nor in any way interested in the outcome of the cause named in said caption.

IN WITNESS WHEREOF, I have hereunto set my hand this 6th day of May, 2014.



Karen Cutler
Certified Transcriber
AAERT No. CET**D-723