

COMMITTEE MEMBERS PRESENT

William Keese, Chairman, Associate Member

HEARING OFFICER AND ADVISORS PRESENT

Gary Fay, Hearing Officer

Terry O'Brien, Adviser to Chairman Keese

STAFF AND CONSULTANTS PRESENT

Caryn Holmes, Staff Counsel

Marc Pryor, Project Manager

James Thurber

Joe Crea
Aspen Environmental Group

Mike Krolak

John J. Buckley
Ensign & Buckley Consulting Engineers

James C. Henneforth, Principal
Pacific Group Electric Power, LLC

APPLICANT

Christopher T. Ellison, Attorney
Jeffrey D. Harris, Attorney
Ellison, Schneider and Harris

Andrew L. Trump, Director of Business Development
Western Region
Robert E. Cochran, II, Project Manager
Duke Energy North America

Brian F. Waters, Senior Fisheries Scientist
Duke Engineering and Services

Russell Poquette, Project Manager
Duke FluorDaniel

Peter Okurowski, Senior Associate
California Environmental Associates

APPLICANT

Robert Mason, Vice President
TRC

Terry Huffman, Vice President
John L. Dentler, Vice President
The Huffman-Broadway Group, Inc.

David H. Blau, Senior Vice President
Paul Curfman, Associate
EDAW, Inc.

Jeff Ferber, Principal
RRM Design Group

INTERVENORS

Robert Schultz, City Attorney
City of Morro Bay

Steven J. Elie, Attorney
Musick, Peeler, Garrett, LLP
John Rohrer, Associate Hydrogeologist
Komex H2O Science, Inc.
representing City of Morro Bay

Henriette Groot, President
Bonita L. Churney, Attorney
Pamela Soderbeck
Babak Naficy, Staff Attorney
Environmental Defense Center
Gordon Hensley
Peter Wagner
Coastal Alliance on Plant Expansion

ALSO PRESENT

Dan Chia
California Coastal Commission

Debra Johnston
California Department of Fish and Game

Nancy Castle

ALSO PRESENT

Mandy Davis

Susan Bertrand

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P R O C E E D I N G S

9:07 a.m.

CHAIRMAN KEESE: We will call this hearing to order. We're going to finish up with land use, and then move into our other topics, which are slated for hearing on the 13th of March.

Mr. Fay.

HEARING OFFICER FAY: Thank you, Commissioner. When we broke off yesterday we were about to begin the presentation of evidence on land use by the City of Morro Bay. And I'll ask Mr. Schultz if he's ready to proceed?

MR. ELIE: Yes, we are. The City calls Robert Schultz, who has previously been sworn.

DIRECT EXAMINATION

BY MR. ELIE:

Q Mr. Schultz, exhibit 173 is your prefiled testimony with respect to land use. Did you prepare that testimony?

A Yes, I did.

Q Is it true and correct to the best of your knowledge and understanding?

A Yes, it is.

Q Do you have any corrections, changes or modifications?

1 A No.

2 Q Briefly, Mr. Schultz, could you explain
3 generally what the City has done regarding land
4 use issues since Duke filed the first AFC, which
5 was withdrawn, and then subsequent to that with
6 the AFC that's presently before the Commission.

7 A Well, very early on when it was
8 withdrawn we hired the firm of Sheppard, Mullin,
9 Richter and Hampton to a full analysis of all of
10 our ordinances, rules, regulations and standards
11 and give us a consistency opinion. And that was
12 done in April of 2001. And that was -- and I
13 believe it's exhibit 155.

14 Q It's also an exhibit to your declaration
15 which is 173?

16 A That's correct.

17 Q Did the City also hold public hearings?

18 A Yes, numerous public hearings were held.
19 We went through the process. Early on when the
20 AFC was first withdrawn we met with CEC Staff, CEC
21 Commissioners to try to determine what the best
22 path to take.

23 We knew that Duke was going to refile an
24 application, and was basically told the way to go
25 about this was to try to reach an agreement with

1 the applicant that would resolve all the local
2 issues.

3 And so we did that with the cooperation
4 of Duke. Many many public workshops were held on
5 various issues, determining what issues were
6 important. And to determine if the project was
7 consistent with our LORS.

8 Q And did that set of negotiations result
9 in the agreement to lease, which is exhibit 95?

10 A Yes, it did. Prior to the agreement to
11 lease we entered into an MOU which was more of a
12 roadmap. And that's exhibit 3 and has already
13 been entered into evidence. And that road map
14 then took us into the agreement to lease, which
15 both sides are in agreement to that agreement to
16 lease.

17 It has not been finalized and executed
18 because our outside legal counsel felt that it
19 should not be executed by the City until the full
20 analysis is done by the CEC so that there's CEQA
21 coverage.

22 Q So, the agreement to lease necessarily
23 needs to be in draft form until the FSA is, at
24 minimum, complete and then the City Council makes
25 its own CEQA findings?

1 A Yes. And this goes back to the reason
2 from having these workshops, it was the hope of
3 the City that it would not even have to be here as
4 an intervenor, that the entire FSA would come out
5 at one time; we would be able to then execute the
6 agreement to lease prior to any evidentiary
7 hearings and know that that agreement was
8 finalized by both sides.

9 Unfortunately, because of the fact that
10 the FSA has come out in different parts we have
11 not been able to have the complete FSA for our
12 CEQA coverage, and therefore were required to
13 intervene.

14 Q Would you summarize your testimony on
15 the general plan and the coastal land use plan?

16 A Yes. As far as the consistency, the
17 City is still in agreement with the April 2001
18 report done by Sheppard, Mullin. We find that the
19 Morro Bay Power Plant project is consistent with
20 the coastal dependent industry base zone. And
21 that it's consistent with the general plan and
22 local coastal plan, just as both Duke witnesses
23 stated, and staff of the CEC has stated.

24 Q Would you summarize your testimony on
25 zoning compliance and explain the City's

1 interpretation of its own zoning ordinances with
2 respect to the construction?

3 A Yes. And basically this is where the
4 City differs with the testimony of Duke and the
5 CEC. All parties agree that the property is
6 currently zoned in the M2PDI for coastal dependent
7 industrial with a planned development and -- use
8 overlay. And that's found in the Morro Bay zoning
9 map and also in the zoning code.

10 Where we differ is the fact that in the
11 zoning code section, the table 17.24.150 states a
12 maximum of 30-foot height in the M2 zone. And
13 that maximum height of 30 feet applies to new
14 construction only, and does not apply to the
15 replacement and repair of the existing structures.

16 It's the City's position that this is
17 not a replacement or repair, but existing
18 structure.

19 The new plant has a different design, a
20 different configuration, different impacts,
21 different efficiencies, and really a different
22 function completely, which to the City is a new
23 facility, new construction and new development and
24 not a repair or a replacement.

25 I've been the City Attorney for the last

1 four years, and prior to that, Assistant City
2 Attorney, and under all circumstances where an
3 exemption from a height regulation is given, it's
4 done in the case where there is a repair or a
5 replacement, in the case if there's a fire or
6 demolition, the exact structure that's going to be
7 replaced in the exact location, then we will grant
8 that height exemption or other setback exceptions.

9 But if the applicant comes in with a
10 completely different project, it's considered new
11 construction. It would not fall under the repair
12 and replacement.

13 And for that reason the City considers
14 this a new construction, and therefore the maximum
15 height of 30 feet and the M2 zone applies.

16 So you do have to go the next step,
17 which is that the building height can be modified
18 but only on the approval of findings that there is
19 a greater than normal public benefit that may be
20 achieved by such deviations. And that's found in
21 the zoning ordinance 17.40.030D.

22 And it states those benefits may include
23 improved or innovative site, and cultural design,
24 greater public or private usable open space,
25 extraordinary public access or protection of

1 environmentally sensitive habitat areas. In all
2 cases they must meet applicable coastal land use
3 policies.

4 So the primary area where we differ is
5 that it is the City's position that this is new
6 construction, and that the 30-foot height does
7 apply. And that you do need to find a greater
8 than normal benefit.

9 It's the City's position that you can
10 find that greater than normal benefit if you
11 include not only the project description that Duke
12 has agreed to, but also some of the key elements
13 of the agreement to lease that has been negotiated
14 to reach that greater than normal benefit.

15 Q Before you get there let's go back to
16 the first one under zoning compliance. Is it the
17 City's position and your testimony that in order
18 to be consistent with what other projects are
19 required to go through in the City as far as
20 complying with the zoning ordinance, in order to
21 be consistent this project needs to be treated as
22 a new construction?

23 A Yes.

24 Q Why don't you then tell the Commission,
25 further testify regarding the greater than normal

1 benefits and areas of the agreement to lease which
2 the City believes assists in finding greater than
3 normal benefits, if they were within the
4 conditions.

5 A Yes, as my testimony states, without the
6 agreement to lease we really found that Duke has
7 agreed to demolish the existing exhaust stacks and
8 turbine building. They're going to replace the
9 existing plant with a more efficient facility that
10 is designed to minimize view impacts, and that's
11 taking into consideration that there isn't dry
12 cooling, which would change that greater than
13 normal benefit tremendously.

14 The third was a remodeling of the water
15 intake facility facade; the construction of bike
16 and pedestrian paths around the Morro Bay Power
17 Plant, and the construction of the bridge across
18 Morro Creek.

19 And when my testimony was done that was
20 even before. We've now been informed that there
21 is a possibility that the Morro Creek bridge would
22 become temporary, which would then take away one
23 of the greater than normal benefits, it's even a
24 project description, and in fact, would really
25 take away any bike paths in that area because they

1 would lead to nowhere, except the Creek, and
2 wouldn't have a crossing for access.

3 So, we do have concerns with that issue,
4 but I think that will be resolved later on as
5 opposed to the land use sections.

6 I understand Duke's and CEC's issues
7 regarding putting commercial agreements into the
8 CEC conditions. The City's primary concern,
9 though, is it is a very small city with limited
10 resources and to every extent possible -- the CEC
11 for enforcement mechanisms. It desires to do
12 that.

13 I can go through my testimony as to the
14 key elements of the agreement to lease that we
15 consider greater than normal benefits, and
16 possibly revise that testimony a little bit.

17 Q Go ahead.

18 A With regard to the outfall lease we feel
19 that's already incorporated in the land use 1, in
20 that it will require an outfall lease to be
21 obtained. So, in fact, it already is in the land
22 use 1.

23 We do have an issue, though, that we
24 don't feel that it is prudent to require the
25 outfall lease to occur November 15th; it really

1 should be at an earlier date prior to commencement
2 of construction so that we don't have a possible
3 train wreck or an issue where a project would have
4 to be stopped because an outfall lease hadn't been
5 obtained.

6 And also I believe Duke would require to
7 have control over the site prior to even a
8 certification which would require the long-term
9 lease. So I think it's prudent to move that date
10 up to an earlier date that satisfies everybody's
11 needs.

12 With regards to the City building and
13 impact fees, that's a greater than normal benefit,
14 it's just a mechanism of the City fees that will
15 need to be paid. It's going to happen one way or
16 another, so I'm not that concerned with it.
17 That's included in a condition of certification.
18 So, not to beat heads with the CEC Staff, or with
19 Duke, I'm all right with that. That's going to
20 occur through the normal process of applying; most
21 of those are state fees that have to be paid for
22 seismic reasons and for state housing reasons.

23 With regards to the public service
24 department project liaison, the City feels this
25 was a very important element that was a greater

1 than normal benefit.

2 The City is a very small city with a
3 very small number of employees. During the six-
4 year period of this construction process there's
5 going to be many public questions, requests, the
6 ability to let the public know when construction's
7 happening, whether access is cut off, we believe
8 can be entirely handled by a CPM.

9 And therefore we negotiated a project
10 liaison person and feel that this is a greater
11 than normal benefit that could be incorporated
12 into this section to satisfy both Duke and the
13 City.

14 With regards to the real property tax,
15 the City agrees that's a commercial relationship
16 and are fine in dealing with that separately in
17 our agreement.

18 With regard to the franchise fees, we
19 feel this is a very key component to the greater
20 than normal benefit. The history of this power
21 plant is that our ordinance regarding franchise
22 fees was enacted, I believe, in number 12, so I
23 believe it was enacted in 1965.

24 From 1965 until 1998 the City received
25 approximately \$50,000 a year from PG&E for our

1 franchise fees. It was PG&E's position that since
2 it bought its natural gas from one of its
3 subsidiaries it therefore was exempt from the
4 franchise fee ordinance and did not receive very
5 little in the way of franchise fees.

6 In negotiations with Duke, Duke is
7 obligated to pay that franchise fee regardless of
8 whether they purchase it from a subsidiary. And
9 we think that's a very important greater than
10 normal benefit for this project, and that will
11 insure that the City will receive those franchise
12 fees throughout the life of the project.

13 With regards to long term revenue
14 guarantee that deals with the obligation that the
15 City will receive a minimum of \$2 million with the
16 combined real property tax, franchise fees and
17 outfall lease rent. We agree that's a commercial
18 relationship between the two and are okay with not
19 including that as a condition of certification at
20 this time.

21 The same goes for the sales use tax,
22 revenues on major equipment purchases.

23 With regards to reimbursement for
24 unforeseen financial impacts and the transient
25 occupancy tax, I've already testified to those two

1 under socioeconomics.

2 We believe that both of these should be
3 included in the socioeconomic section, or under
4 greater than normal benefits in the land use
5 section. They're both applicable to those
6 sections. They're both very important to the
7 City.

8 Although the City agreed that the
9 impacts cannot be predicted, it allows a
10 mechanism, and would probably use the CPM or
11 someone else to arbitrate that decision if, in
12 fact, there are impacts to other departments
13 within the City. Or with our transient occupancy
14 tax.

15 And, again, I believe Duke's testimony
16 at the socioeconomics was they did not have a
17 problem with including those two in the conditions
18 of certification.

19 With regards to the first closure and
20 the \$1 option to purchase the land, we believe
21 that's a commercial operation, a commercial
22 agreement between Duke and the City, and are okay
23 with not including that in the conditions of
24 certification.

25 With regards to police and the fire

1 department reimbursement, that is really already a
2 condition of certification under the worker
3 safety. Duke is going to require an -- I believe
4 the condition is is an agreement will have to be
5 reached between the City and Duke. So it's
6 already covered in another issue.

7 With regards to the highway 41
8 Atascadero north of Embarcadero improvements to
9 1.4, we've testified that in traffic, and that is
10 probably the best place to put that condition of
11 certification. And Duke did not have an issue
12 with including it as a condition of certification
13 and we're still requesting it in that section.

14 Probably the biggest one that is not in
15 land use for the City and really reaches that
16 greater than normal benefit, and I believe even in
17 the CEC FSA analysis, is the dedications of land.
18 The CEC's FSA analysis, I think, five or six
19 times, to meet the consistency requirements and to
20 meet the greater than normal benefits, stated that
21 there would be a conveyance to the Den Dulk
22 property, the Coleman Park property. However,
23 there's no condition of certification that
24 requires Duke to do the dedications of those
25 lands.

1 And it's very important really that the
2 City obtain those lands. That's how we really
3 reached the greater than normal benefit more than
4 any other item on here. It gains control a parcel
5 of the Den Dulk, Coleman Park, which has been in
6 our watermaster plan, which has been in other
7 plans that have been done through the City over
8 the years, and has been a key component for the
9 City to try to obtain that land. And through the
10 negotiations we were able to do that.

11 The other parcels is what we call the
12 second finger, which is the other area where there
13 should have been another intake building, if, in
14 fact, PG&E had expanded. Taking control of that
15 land and the land right behind it, which we
16 consider the triangle property, is where the City
17 possibly intends to put in their boatyard, which
18 is throughout all of their planning documents.

19 Q Let me interrupt you right there. The
20 land dedication issue then, the City's issue, as I
21 understand it, is it that Land-10 says dedications
22 or conveyances, but they don't say which
23 specifically. And the condition of certification
24 should list revenues that Duke is granting, is
25 that --

1 A Correct. We consider Land-2 a separate
2 complete issue. Land-2 deals with the public
3 conveyances under the Warren Alquist Act and the
4 Coastal Act, whereas the greater than normal
5 benefit should be a separate land condition which
6 would require these dedications because our number
7 one concern is in the FSA testimony they
8 specifically state -- Mr. -- had mentioned this,
9 that the -- on page 3 -- 47, after mentioning, you
10 know, six different times that the City would
11 obtain Den Dulk and Coleman Park, he then states
12 that the project owner potentially managed to
13 submit a land offer different from those being
14 discussed with the City. The public use land
15 dedication is not limited to land within the
16 vicinity of the City of Morro Bay.

17 And if the only land dedication was
18 outside the City of Morro Bay, we do not see that
19 there would be a greater than normal public
20 benefit for the citizens of Morro Bay without the
21 land dedications.

22 Q Okay. I interrupted you, would you
23 quickly summarize the rest of the agreement to
24 lease sections that the City is asking for?

25 A With regards to the conservation

1 easements which was in the agreement to lease, and
2 that Duke agreed to protect certain areas of the
3 project site, we believe that's going to be
4 handled in the Bio section, so we're fine holding
5 that off until that time.

6 With regards to the restrictive
7 covenants we're all right with that being a
8 commercial agreement between the City and Duke,
9 and not concerned with that being added as a
10 condition of certification. And also the
11 financial guarantee.

12 With regards to the use of the City
13 property, that also is a commercial agreement. I
14 would point out, though, that there is in the
15 agreement to lease where the City will agree to
16 grant easements along both sides of the bridge.

17 And as I stated yesterday that without a
18 permanent bridge, the City would not be willing to
19 grant those easements, because we do not believe
20 there would be any greater than normal benefit to
21 grant those easements for a temporary bridge.

22 And with regards to the demolition of
23 the existing plant, we also believe that's a
24 commercial arrangement and therefore would not
25 need to be included in the conditions of

1 certification.

2 Q So is it fair to say then the
3 recommendation of condition of certification when
4 we brief it will be smaller? The portions of the
5 agreement to lease?

6 A As to the land use section I see that
7 there are two major ones, and that is the project
8 liaison and the land dedications. And then also
9 making absolutely certain that it is a permanent
10 bridge, that it is a -- that the bike paths are
11 actually not just for maintaining, but that they
12 will construct them. With that, we do reach the
13 greater than normal benefit.

14 Q Okay.

15 MR. ELIE: With that I would move the
16 admission of exhibit 173 and the three exhibits
17 mentioned therein, 49, 101 and 155.

18 HEARING OFFICER FAY: Is there
19 objection? All right, I hear none, so moved.

20 MR. ELIE: Okay, and then I just have
21 one small piece of rebuttal testimony from Mr.
22 Schultz.

23 BY MR. ELIE:

24 Q Mr. Schultz, Duke has made a proposed
25 change to Land-4 with respect to an unforeseen

1 event that requires limiting access to protect the
2 public health and safety, and has agreed, by my
3 questioning, to have that determined by the CPM.

4 Does the City agree with that?

5 A Yes. Yes, it is.

6 Q Okay.

7 MR. ELIE: The witness is available.

8 HEARING OFFICER FAY: Mr. Ellison.

9 MR. ELLISON: Thank you.

10 CROSS-EXAMINATION

11 BY MR. ELLISON:

12 Q Mr. Schultz, just a couple of questions.
13 First of all, there was some discussion in cross-
14 examination of the staff regarding the City's land
15 use policy 5.22 regarding air emissions. Do you
16 recall that?

17 A Yes, I do. Let me get to that policy,
18 though.

19 (Pause.)

20 MR. SCHULTZ: What policy is it, again?

21 BY MR. ELLISON:

22 Q I believe it's 5.22.

23 A Okay.

24 Q Do you have that in front of you now?

25 A Yes, I do.

1 Q First of all, as City Attorney, do you
2 interpret that policy as applying to the emissions
3 of any particular pollutants as opposed to
4 emissions generally?

5 A Emissions generally.

6 Q If the Commission were to find that the
7 proposed project complies with all applicable air
8 quality standards, and further were to find that
9 the project does not create a significant adverse
10 impact on public health, do you believe, as City
11 Attorney, that this policy would be satisfied?

12 A Yes.

13 Q Turning now to the question of greater
14 than normal benefits and the restriction on height
15 of structures of 30 feet, I just want to ask you a
16 couple questions about that, as well.

17 As I understand it it's the City's
18 position, in contrast with the staff and Duke,
19 that this 30-foot height restriction applies, is
20 that correct?

21 A Correct.

22 Q Would it be fair to say that the purpose
23 of the 30-foot height restriction is to minimize
24 the height of structures?

25 A I would say that's one of the main

1 components of it.

2 Q And would it be fair to say that the
3 purpose of minimizing the height of structures is
4 to preserve views of the Bay and preserve the low-
5 rise character of the waterfront?

6 A One of the key components of it.

7 Q If the project were before the City and
8 not the Energy Commission, and the City were
9 making this decision, assuming that it applies, of
10 greater than normal public benefits, and the City
11 were to determine that there were not greater than
12 normal public benefits, then am I correct in
13 assuming that it would deny the project?

14 MR. ELIE: Incomplete hypothetical.
15 There's so many assumings in there that I don't
16 know if he can answer that.

17 MR. ELLISON: Okay, well, let me restate
18 the question. That's a fair objection.

19 BY MR. ELLISON:

20 Q Looking only at this particular policy,
21 is it not the case that a failure to find greater
22 than normal public benefits would mean that the
23 policy would not be met, and the exemption for
24 structures greater than 30 feet would not be
25 allowed?

1 A Not necessarily.

2 Q So is it your position that the City
3 could go ahead and approve the project
4 notwithstanding that it does not find greater than
5 normal public benefits, assuming again that that
6 finding needs to be made?

7 A I believe that finding needs to be made.
8 It might be, with your hypothetical, a way to do
9 it as an exemption or a variance from that height
10 restriction without doing a greater than normal
11 benefits.

12 But if you follow the plan development
13 zone area, which it also falls in, then you do
14 have to meet the greater than normal benefit. So
15 there's actually two separate issues.

16 Under the zoning of M2 I believe you
17 could grant an exemption; but then when you go to
18 the PD overlay zone, to deviate from those
19 standards you do need to find a greater than
20 normal benefit.

21 Q Is it then your testimony that -- this
22 is really quite a simple question and I don't want
23 the record to be confused -- is it your testimony
24 the City would need to find greater than normal
25 public benefits to allow a structure for this

1 project at this site greater than 30 feet?

2 A Yes.

3 Q Okay. And if it did not make that
4 finding it would then not allow a structure for
5 this project at this site of greater than 30 feet?

6 A Yes.

7 Q And if that were to occur the existing
8 project would remain in place, is that not
9 correct?

10 A Correct.

11 Q And the height of the existing structure
12 is 450 feet, is that correct?

13 A Correct.

14 Q Is it not more consistent that the
15 purpose of this policy of minimizing the height of
16 structures to modernize this plant and reduce the
17 height of the stacks from 450 feet to 145 feet,
18 than to allow the existing project to remain in
19 place?

20 MR. ELIE: You mean other than the fact
21 that it was there before the statutes were
22 enacted?

23 MR. ELLISON: That's right.

24 MR. SCHULTZ: -- that it was beforehand,
25 but again, the greater than normal benefit

1 applies. That's just one piece of the puzzle, is
2 to reduce the height limits, but it also looks at
3 other key components.

4 So, if the question is is by reducing
5 the height does that meet a component of the
6 greater than normal benefit, absolutely.

7 BY MR. ELLISON:

8 Q Well, that was part of my question, but
9 it's not all of it. Let me come at this a
10 different way.

11 Is it not fair to say that the reason
12 that the policy requires a greater than normal
13 public benefit is to offset the public disbenefit
14 of allowing a structure higher than 30 feet?

15 A Yes.

16 Q And isn't it the case here, in the
17 unique circumstances of this project, that
18 allowing the 145-foot stack creates the benefit,
19 not the disbenefit, but the benefit of reducing
20 the height of structures along the waterfront from
21 450 feet to 145 feet?

22 A As to that one component of the project,
23 yes. But there is also many other detriments that
24 go into that equation.

25 Q Okay. But with respect to this policy

1 of minimizing the height of structures along the
2 waterfront, would you not agree that 145 feet
3 accomplishes that purposes than 450 feet?

4 A Yes.

5 MR. ELLISON: That's all I have, thank
6 you.

7 HEARING OFFICER FAY: Ms. Holmes?

8 MS. HOLMES: No questions.

9 HEARING OFFICER FAY: Does CAPE have any
10 questions of the City?

11 MS. CHURNEY: Yes.

12 CROSS-EXAMINATION

13 BY MS. CHURNEY:

14 Q Going back to coastal land use policy
15 5.22, which states that the emission levels must
16 be maintained, there is nothing in that coastal
17 land use policy that states that the
18 interpretation of emission levels should be
19 general as opposed to specific emission levels,
20 are there?

21 A No, it just states that it shall conform
22 to the standards of the federal and state
23 pollution control requirements and emission levels
24 be maintained.

25 Q So there's nothing in that coastal land

1 use policy that would preclude it from being
2 interpreted to apply to specific pollutants as
3 opposed to generally, is that correct?

4 A Again, it just states that it shall
5 conform to the standards of the federal and state
6 pollution control requirements. It doesn't
7 mention anything about specific pollutants.

8 Q And it doesn't mention anything about
9 pollutants in general, either, does it?

10 A My interpretation is it is in general
11 because it's got to meet all of the standards of
12 the federal and state requirements, and that would
13 be generally.

14 Q But there's nothing in that policy that
15 precludes it from it being interpreted to apply to
16 a specific pollutant?

17 A No.

18 Q The Sheppard Mullin memo that you
19 referred to and that is a basis for your testimony
20 of April 11, 2001, came out long before the FSA
21 came out, is that correct?

22 A Correct.

23 Q And it also came out many months before
24 Duke finally provided responses to data requests
25 in August 2001, the actual size of the new plant

1 compared to the old plant, correct?

2 A Could you restate that question?

3 Q Yes, that Sheppard Mullin April 2001
4 memo came out several months before Duke provided
5 the actual size of the new plant as compared to
6 the old plant in its August 2001 data request
7 responses?

8 A That is correct.

9 Q Now, Sheppard Mullin did not know when
10 it prepared its memo the size of the new plant, is
11 that correct?

12 A That's correct.

13 Q And they didn't know that the size would
14 increase from 9.61 acres for the old plant
15 compared to 14 acres for the new plant?

16 MR. ELIE: Are you talking about the
17 testimony you tried to elicit yesterday about the
18 footprint?

19 MS. CHURNEY: Correct.

20 MR. ELIE: With that in mind.

21 MR. SCHULTZ: When the memorandum was
22 done, it was done prior to the entire site plant
23 being finished, if that's your question.

24 Whether Sheppard Mullin agrees to
25 whether the footprint is now 14 acres as opposed

1 to nine, is a different issue.

2 BY MS. CHURNEY:

3 Q Well, there is nothing in the Sheppard
4 Mullin memo which indicates that they knew that
5 the size of the footprint of the new plant was
6 increasing into 14 acres compared to the size of
7 the old at 9.61 acres, is that correct?

8 A Correct.

9 Q Do you think that fact might possibly
10 affect Sheppard Mullin's conclusions that the new
11 plant is not an expansion as that term is used in
12 the City's general plan?

13 A No.

14 Q And what is the basis for your opinion?

15 A When we received the entire FSA and
16 project site plan it was given to Sheppard Mullin
17 to review for consistency issues and their
18 determination did not change from the April 2001
19 memo.

20 Q So they did not revise the April 11th
21 memo after seeing the change in size or take it
22 into consideration after seeing the change in
23 size, to the best of your knowledge?

24 MR. ELIE: Well, I'm going to object to
25 the question to the extent that it implies that

1 the change in size, counsel's characterization, I
2 think there's been testimony to the contrary as
3 far as mass and it depends upon how you define
4 size.

5 I'm happy to let him answer that with
6 that qualification.

7 MR. SCHULTZ: They did not amend the
8 April 2001 memorandums. They have done other
9 confidential memorandums to the City in regards to
10 this issue, and issued the same opinion, that it
11 is consistent with our land use policies.

12 BY MS. CHURNEY:

13 Q Well, wouldn't you agree that an
14 increase from 9.61 acres to 14 acres is an
15 increase in size?

16 MR. ELIE: Same objection.

17 MR. SCHULTZ: Yes. If you look at the
18 FSA analysis it's comparing apples and oranges as
19 to the 9. acres to 14 acres.

20 BY MS. CHURNEY:

21 Q But it is an increase in size, correct?

22 A No, like I said, you're comparing apples
23 and oranges. If you look at the testimony in the
24 FSA, which I can cite for you because I think it
25 is important you do read that.

1 Do you have the page on that? I know it
2 was cited yesterday.

3 MR. ELIE: 3-32.

4 MR. SCHULTZ: 3-32. No, that didn't
5 give the description of the 9 to 14 acres.

6 MS. CHURNEY: It's 3-10.

7 MR. SCHULTZ: 3-2?

8 MS. CHURNEY: Ten.

9 MR. SCHULTZ: If you look at it when
10 they did the 9.61 it includes the power plant
11 buildings, the transformers, stacks, shops,
12 warehouse and office buildings and parking.

13 And when you compare the 14 acres you're
14 really comparing power plant equipment and
15 structures, transformers, combined cycle units,
16 heat recovery steam generators, -- generator
17 enclosures, administrative warehouse, control
18 building, substations, a sound wall and a
19 transmission corridor to the existing PG&E and
20 electrical substation.

21 So you're taking the nine acres and then
22 comparing it to an apple to an orange. So, and
23 again I go back to Duke's testimony. And what
24 Sheppard Mullin has stated is that it's not an
25 expansion because of the actual mass of the

1 building is much less.

2 BY MS. CHURNEY:

3 Q Well, I guess I don't understand this
4 apples to oranges position that you're taking. It
5 appears to me that what they're talking about is
6 the footprint. The footprint is what is taken up
7 by buildings relating to the generation of power.
8 It looks like it's pretty much the same. There is
9 some additional structures with the new project,
10 but they are buildings or structures --

11 A Could you tell me where in that
12 paragraph it says that the footprint is compared
13 to the footprint in the other, the new project
14 because I --

15 Q It -- it --

16 A -- don't believe it says footprint
17 anywhere.

18 Q Yeah, first line.

19 MR. ELIE: But doesn't say footprint --
20 the 14 acres, I think, is the point. I think
21 counsel's point has been made. I don't know where
22 we're going with this.

23 HEARING OFFICER FAY: Yeah, if that's an
24 objection --

25 MR. ELIE: That's an objection.

1 HEARING OFFICER FAY: -- the question's
2 been asked and answered. Move on, please.

3 MS. CHURNEY: I have no further
4 questions.

5 HEARING OFFICER FAY: Okay. Do you have
6 some redirect?

7 MR. ELIE: Yeah, I might.

8 (Pause.)

9 MR. ELIE: No redirect.

10 HEARING OFFICER FAY: Okay. Mr. O'Brien
11 has some questions.

12 EXAMINATION

13 BY MR. O'BRIEN:

14 Q Mr. Schultz, I have a question for you.
15 It goes to the issue of greater than normal
16 benefits and the City's perspective of that issue.

17 Given everything that's contained in the
18 staff FSA in terms of the conditions of
19 certification that Duke will be required to meet,
20 is it the City's position that based upon those
21 conditions of certification, proposed conditions
22 of certification, that the project that would be
23 sited under those proposed conditions of
24 certification does not possess greater than normal
25 benefits?

1 A Yes, that's the City's position as the
2 proposed FSA conditions of certification presently
3 state.

4 MR. O'BRIEN: Thank you.

5 HEARING OFFICER FAY: And anything
6 from -- I have a few questions, Mr. Schultz.

7 EXAMINATION

8 BY HEARING OFFICER FAY:

9 Q Are you familiar with the, at least some
10 of the preliminary alternative designs for an
11 aquatic filter barrier that the Gunder-- Company
12 has offered, and I think Duke has provided to the
13 record?

14 A Yes, I am. We did a full analysis of
15 that and have brought it to Council; in fact,
16 Monday night they passed a resolution regarding
17 the dry cooling and the hybrid cooling methods.

18 Q And are you familiar with the
19 alternatives that include the addition of docking
20 space in conjunction with installing the filter
21 barrier?

22 A Somewhat familiar with it.

23 Q If additional docking space was put in
24 the waterfront area that was accessible to either
25 commercial fishermen or the public or both, would

1 that be consistent with the City's policy to
2 preserve a fishing village atmosphere?

3 A Yes, it was. We do have some unique
4 ordinances in that area that would come into play,
5 though, especially when the charter boat was
6 mentioned. That would not be allowed under one of
7 our ordinances. From Beach Street all along the
8 Embarcadero all businesses in that area need to be
9 fishing-related or ancillary to the fishing
10 industry.

11 So they would have to somehow be related
12 to the commercial fishing industry as opposed to a
13 charter --

14 Q I see, but within that limitation it
15 could enhance at least commercial fishing access?

16 A We do have some issues regarding the
17 Coast Guard and Harbor Patrol and whether the
18 access is available and that, but that certainly
19 is a possibility that it could increase.

20 Q And if, as a net result of adding an
21 aquatic filter barrier with docking space, if it
22 included docking space available to at least
23 commercial fishermen associated with the
24 Embarcadero, would that have the potential of
25 contributing to the equation in the greater than

1 normal benefits?

2 A Yes, it certainly would.

3 HEARING OFFICER FAY: All right, thank
4 you. I have nothing further.

5 MS. CHURNEY: I have a followup
6 question.

7 HEARING OFFICER FAY: We had no
8 redirect.

9 MR. ELIE: I had no redirect, yeah. I'm
10 not sure what the question --

11 HEARING OFFICER FAY: I know we've been
12 pretty flexible in that, but I don't think we
13 follow up to the Committee's questions.

14 Thank you for your testimony, Mr.
15 Schultz, --

16 MS. CHURNEY: Well, excuse me. You've
17 opened up a new area here and I think we are
18 entitled to follow up with questions. You've made
19 an assumption with respect to the aquatic filter,
20 and I think in fairness we should be allowed to
21 ask our question with respect to assumptions with
22 respect to dry cooling.

23 HEARING OFFICER FAY: Is your question
24 limited to the dock, alone, in terms of land use?

25 MS. CHURNEY: Yes, it would be --

1 HEARING OFFICER FAY: Well, I'll allow
2 that.

3 MS. CHURNEY: -- similar to your
4 question.

5 RE-CROSS-EXAMINATION

6 BY MS. CHURNEY:

7 Q Mr. Schultz, if you were to assume that
8 dry cooling would be adopted in this case, which
9 would free up the space currently occupied by the
10 intake structure, because it would no longer be
11 necessary, allowing that space to be used for
12 potential docking of commercial fishing vessels,
13 would that be consistent with the City's policy to
14 preserve a fishing village atmosphere?

15 A Yes. And the same token with the AFB
16 that, yes, definitely. If that area was opened up
17 to public access of fishing-related ancillary uses
18 it would definitely be a benefit to the City.

19 MS. CHURNEY: Thank you. No further
20 questions.

21 HEARING OFFICER FAY: Okay, thank you.
22 Anything further from the City? All right, thank
23 you for your testimony.

24 That concludes our taking of testimony
25 on land use. Are there any members of the public

1 who would like to make a comment to the Committee
2 regarding land use questions?

3 I see no indication. Ms. Mendonca, have
4 you heard from anybody? All right. Apparently
5 there's no request for public comment.

6 So, I think without any further delay
7 we'll get started on soil and water. Okay, the
8 Chairman would like a brief break. Let's return
9 in five minutes, please.

10 (Brief recess.)

11 HEARING OFFICER FAY: After discussing
12 this with the parties the suggestion was made that
13 if staff were to summarize ways in which the staff
14 can agree with the recommendations that Duke has
15 made to changes in the FSA conditions that might
16 speed things along.

17 So, I'll ask Ms. Holmes to summarize
18 areas of agreement, if you can, and then we'll
19 move to the applicant's presentation.

20 MS. HOLMES: I'm sorry, I misunderstood
21 what you were referring to earlier. Our witnesses
22 are prepared to go through the changes during
23 their direct testimony.

24 I had understood the request to be that
25 either Duke was going to go through the changes in

1 their direct and then we would respond to them; or
2 that we would do our direct first.

3 So I think that each person -- there's
4 five witnesses on the panel. And I think just
5 about all the changes involve a different person.
6 I think it would be easier at this point,
7 particularly given some discussions we had with
8 the City this morning on one of the conditions, to
9 simply go through the changes on direct.

10 I will state, however, that with respect
11 to soil and water, I believe it's now 11, which
12 has to do with the section 10 permit for the
13 bridge. Staff does agree with Duke's comments,
14 and agrees that it can be dropped.

15 HEARING OFFICER FAY: Okay, --

16 MS. HOLMES: With respect to the others,
17 there's going to be some discussion. So I think
18 it might be better to --

19 HEARING OFFICER FAY: Let's go off the
20 record.

21 (Off the record.)

22 HEARING OFFICER FAY: We're going to
23 proceed then with applicant's presentation on soil
24 and water resources. Mr. Ellison.

25 MR. ELLISON: Okay. Mr. Fay, could I

1 have marked for identification the applicant's
2 prefiled soil and water resources testimony.

3 HEARING OFFICER FAY: I believe that
4 was -- was that not identified on your draft
5 exhibit list?

6 MR. ELLISON: No, the group two
7 testimony was not. We've been marking them by
8 individual topics as we go through, so --

9 HEARING OFFICER FAY: Okay.

10 MR. ELLISON: -- next in order would be.

11 HEARING OFFICER FAY: If you give us the
12 title of that?

13 MS. HOLMES: I believe --

14 MR. ELLISON: Somebody marked it --

15 MS. HOLMES: Excuse me, I believe that
16 it was marked exhibit 177 yesterday, because we
17 referred to it when we asked the questions of Mr.
18 Willey about permit limitations.

19 MR. ELLISON: That's correct.

20 HEARING OFFICER FAY: Yes.

21 MR. ELLISON: Thank you, counsel.

22 That's correct; that's exhibit 177.

23 HEARING OFFICER FAY: Okay.

24 MR. ELLISON: Okay, at this time the
25 applicant would call a panel of witnesses on soil

1 and water resources. The lead witness is Mr.
2 Robert Mason; supporting witnesses are Dr. Terry
3 Huffman, Mr. Brian Waters and Mr. John Dentler.

4 At least some of these witnesses need to
5 be sworn.

6 HEARING OFFICER FAY: Please swear the
7 witnesses. Why don't we just swear this panel.
8 Whereupon,

9 ROBERT MASON, TERRY HUFFMAN, JOHN DENTLER
10 and BRIAN WATERS
11 were called as witnesses herein, and after first
12 having been duly sworn, were examined and
13 testified as follows:

14 DIRECT EXAMINATION

15 BY MR. ELLISON:

16 Q Beginning with Mr. Mason as lead
17 witness, can I ask each of the panel members to
18 state and spell your name for the record, please.

19 MR. MASON: Robert Mason, M-a-s-o-n.

20 DR. HUFFMAN: Terry Huffman,
21 H-u-f-f-m-a-n.

22 MR. DENTLER: John Dentler,
23 D-e-n-t-l-e-r.

24 MR. WATERS: Brian Waters, B-r-i-a-n
25 W-a-t-e-r-s.

1 MR. ELLISON: Mr. Mason, do you have a
2 copy of exhibit 177 before you?

3 MR. MASON: Yes, I do.

4 MR. ELLISON: And does that exhibit
5 include the qualifications of the panel members?

6 MR. MASON: Yes, it does.

7 MR. ELLISON: Beginning with yourself,
8 can I ask each of the panel members to briefly
9 summarize your qualifications.

10 MR. MASON: Yes, my name is Robert
11 Mason. I'm a Vice President for Planning and
12 Development of TRC. We were involved with the
13 preparation of the application for certification.
14 I have 22 years experience in the management and
15 the project direction of the preparation of
16 environmental impact reports, environmental impact
17 statements and applications for certification for
18 industrial projects including combined cycle
19 facilities; in evaluating multidisciplinary
20 activities including soil and water issues.

21 I have a bachelors and masters in urban
22 regional planning from USC.

23 DR. HUFFMAN: Again, my name is Terry
24 Huffman. I have over 20 years experience dealing
25 with environmental permitting issues. My role in

1 this particular venue is a consultant to Duke
2 related to the permitting process for terrestrial
3 biology issues.

4 I manage a team of consultants that have
5 prepared various information related to
6 terrestrial biology impacts.

7 My degrees include bachelor of science
8 in education; a masters of science and a PhD, all
9 in the field of botany and plant ecology.

10 MR. DENTLER: John Dentler, Vice
11 President with Turnstone Environmental. Hold a
12 bachelors degree in wildlife and fisheries; an MS
13 in ecology; and a JD emphasizing natural resource
14 and environmental issues.

15 Over 20 years experience at the local,
16 state and federal levels in environmental and
17 natural resource issues and permitting.
18 Participated in a number of FEMA studies and flood
19 plane permitting issues and at the local level.

20 And with respect to this particular
21 venue, I have worked on FEMA and local flood plane
22 issues.

23 MR. WATERS: I'm Brian Waters. I'm a
24 Senior Environmental Scientist and Project Manager
25 with Duke Engineering and Services; it's an

1 engineering and environmental consulting arm of
2 Duke Energy family of companies.

3 I have over 30 years of experience. I
4 have a bachelors and masters degrees in fisheries
5 biology and some additional graduate work in
6 biological oceanography from Stanford University.

7 In my 30-plus years of professional
8 experience I've worked on a very large number of
9 energy and water resource related projects, mostly
10 in California. Some in other parts of the United
11 States.

12 I've worked on various aspects,
13 particularly the marine biology and water use
14 aspects of the AFC and other documents on this
15 project.

16 MR. ELLISON: Thank you. Mr. Mason, do
17 you have any additions, corrections or
18 clarifications to this testimony?

19 MR. MASON: Yes, I do.

20 MR. ELLISON: Would you describe them,
21 please?

22 MR. MASON: On page 4, down near the
23 bottom, exhibit 169, that should be identified as
24 exhibit 37.

25 On page 5, there are two exhibits 151

1 identified. Seven items down exhibit 151 should
2 be 170. The exhibit itself is draft stormwater
3 pollution prevention plan for the construction of
4 Morro Bay Power Plant Modernization.

5 On page 6, the last exhibit referenced
6 161; the docket date was January 7th rather than
7 January 4th.

8 On page 8 we have some minor correction
9 refinement to some of the numbers under the
10 existing permit or berms discussion. Top full
11 paragraph on page 8, fifth line down. At the end
12 of that line there's a phrase that reads: range
13 from 17.8 to 20.3 feet. That should read: range
14 from 17.7 to 20.2 feet.

15 Further down in that same paragraph,
16 eighth line down, or third from the bottom of that
17 paragraph, still the paragraph regarding existing
18 perimeter berms, there's a phrase: ranges from
19 plus 23.3 to 24.2 feet. That should read: range
20 from plus 23.0 to 23.9 feet.

21 On page 10, second paragraph under the
22 heading perimeter berms. These are, in fact, the
23 same changes. Second to last line of the
24 paragraph there's a phrase: are expected to be
25 plus 17.8 to plus 20.3 feet. Again, that should

1 be: expected to be plus 17.7 to plus 20.2 feet.

2 Further on in that sentence: and 23.3 to
3 24.2 feet. That needs to be: and 23.0 to 23.9
4 feet.

5 On page 11, the next set of changes have
6 to do with some refinements and corrections based
7 upon some recalculation of flow rates, minor
8 refinements.

9 Page 11, paragraph under cooling water
10 withdrawal, about halfway or a third of the way
11 down there is a sentence that reads: thus the
12 annual weighted maximum daily use of water, and it
13 continues on and ends with: is no more than
14 287,000 gallons (413 MDG). That should read:
15 285,000 gallons (410 MDG).

16 Further down in that same paragraph
17 there's a sentence that reads: assuming that the
18 proposed modernization plant operated at an annual
19 average of 80 percent of its capacity the average
20 water use would be 230,000 gpm (331 MDG). Those
21 numbers should be 228,000 gpm (328 MDG).

22 The very next sentence begins with: this
23 figure 331 mgd; that should be 328.

24 On page 12 the paragraph regarding
25 thermal plume configuration, fifth line down

1 currently reads: the existing heat loads for the
2 thermal plume are in the range. That should read:
3 the corresponding, deleting existing, heat load
4 for the thermal plumes were, deleting the word
5 are, replacing with were, in the range of.

6 And then further on in the same sentence
7 there's a phrase which beings: which are higher
8 than the projected. Delete the words which are.

9 On page 19 under the paragraph water
10 supply, cooling water withdraw, very first
11 paragraph, third line there is a phrase that says:
12 plant be considered will utilize. That should be
13 changed to: plant be considered to, deleting the
14 word will.

15 Second paragraph still on page 19 under
16 cooling water withdrawal, the last line of that
17 sentence indicates: down to 287,000 gallons (410
18 MDG). That needs to be: 285,000 gpm and 410
19 rather than the 413.

20 On page 20, the first paragraph
21 continuing from the previous page, fifth line:
22 fully available online is 230 gpm (331 mgd). That
23 should be 228,000 gpm and 328 mgd.

24 Third and last line in that same
25 paragraph beginning with: requirement management.

1 It should be: required maintenance, I'm sorry,
2 required maintenance. Change requirement to
3 required.

4 Next paragraph, third line, water use
5 reduction of 24 percent based upon the refined
6 numbers. 24 percent should be 25 percent.

7 Next line, again the 230 gpm should be
8 228 gpm. And the 331 mgd should be 328.

9 Second to last line of that paragraph
10 water use reduction is 36 percent. Again, based
11 upon the refinement in the numbers that should be
12 37 percent.

13 And, again the last line of that
14 paragraph, the 230,000 gpm should be 228,000. And
15 the 331 mgd should be 328.

16 Same page, 20, second paragraph under
17 wastewater cooling water discharge one minor
18 correction. Second paragraph, fifth line
19 currently says: will use less flow than the
20 existing plant. The difference in the average
21 temperature. Delete the difference in so it would
22 read: will use less flow than the existing plant,
23 the average temperature of.

24 Page 22 under water resources, first
25 paragraph, there is fifth line down a reference to

1 the City of Morro Bay wastewater treatment plant
2 outfall. That should read: City of Morro Bay and
3 Cayucas joint wastewater treatment plant outfall.

4 Sixth line down, same paragraph, near
5 the end it says: a flow rate of approximately 900
6 gpm. That should be 1.95 mgd.

7 Next paragraph, second paragraph under
8 water resources, three changes again to include
9 the Cayucas into the water plant. The first
10 sentence: while the City of Morro Bay, add and
11 Cayucas wastewater treatment plant.

12 Fourth line down the existing City of
13 Morro Bay and add the words and Cayucas wastewater
14 treatment plant. Third to last line, City of
15 Morro Bay, again add and Cayucas water treatment
16 plant.

17 On page 31, the first bullet, this is in
18 what was soil and water-10, we have some changes
19 that we'll talk about later, but based upon some
20 follow-on discussions with staff there's an
21 additional change that will be made here.

22 First bullet item, fourth line,
23 currently it reads: analysis can be based on the,
24 it says this. That should be THEIS equations,
25 T-H-E-I-S equation or similar equation. Going to

1 delete that and have a sentence that will read, or
2 part of a beginning, beginning of a sentence
3 that's going to read: the analysis will be based
4 on a groundwater flow model based on site specific
5 aquifer parameters.

6 And then it will continue: to predict
7 drawdown at radial distances from the pumping
8 well.

9 MR. ELIE: Can we have that again?

10 MR. MASON: Yes. The analysis will be
11 based on a groundwater flow model based on site
12 specific aquifer parameters to predict drawdown at
13 radial distances from the pumping well.

14 I suppose it would be more correct
15 actually rather than will be, it probably should
16 be shall be.

17 Final corrections are on page 35, second
18 complete paragraph begins: the most legitimate
19 comparison, fifth line down 287,000 gpm should be
20 285,000 gpm. This is a rollover of that sentence
21 to the next line, the 413 should be 410.

22 Down about midway in the paragraph by
23 the modernized MBPP plant is 230, again that
24 should be 228,000. The 331 should be 328.

25 About three quarters of the way down,

1 same paragraph, there's an underlined phrase,
2 average daily cooling water use reduction of 24
3 percent. That should be 25 percent.

4 The next line below that down to 230
5 gpm, that should be 228,000 gpm. And the 331 mgd
6 should be 328.

7 Those are our changes and corrections.

8 MR. ELLISON: Thank you, Mr. Mason.

9 With those changes are the facts contained in this
10 testimony true to the best of your knowledge?

11 MR. MASON: Yes, they are.

12 MR. ELLISON: And do the opinions
13 represent the best professional judgment of
14 yourself and the panel?

15 MR. MASON: Yes, they do.

16 MR. ELLISON: And do you and the other
17 members of the panel adopt this as your testimony
18 in this proceeding?

19 MR. MASON: Yes, we do.

20 MR. ELLISON: Could you summarize how
21 the panel went about analyzing the soil and water
22 resources issues pertinent to this project.

23 MR. MASON: In conducting the analysis
24 we identified the existing baseline conditions for
25 the various topics related to soil and water

1 resources including onsite soils, surface water
2 flow. That analysis included the 100 year flood
3 plane and the existing berms around the tank farm;
4 water usage for cooling water and makeup water,
5 and the cooling water discharge.

6 The baseline condition includes the use
7 of the site for over 40 years as an existing power
8 plant. And as directed by the Committee, the
9 baseline for cooling water usage and discharge was
10 defined as the most recent five years.

11 Using the baseline as a starting
12 position we then evaluated the components of the
13 proposed modernization project as they relate to
14 soil and water resources during the construction
15 and demolition phase and the operation of the
16 modernization project.

17 For the construction and demolition
18 phase we analyzed the potential for soil erosion
19 and sedimentation and included appropriate best
20 management practices as part of the draft
21 stormwater pollution prevention plans that had
22 been submitted as part of the proceedings.

23 We also then analyzed each of the
24 components of the project, including the
25 transmission interconnection to the existing Morro

1 Bay switchyard, onsite roads, the construction of
2 the new bike and pedestrian pathways, onsite
3 construction parking and construction laydown
4 areas, the offsite construction laydown area at
5 Camp San Luis Obispo, the offsite construction and
6 parking area at Quintana Road.

7 We evaluated the onsite construction of
8 the new natural gas pipeline. And a clarification
9 on this item, or maybe just an amplification. Two
10 methods for construction of the pipeline have been
11 analyzed.

12 In the AFC the proposed or preferred
13 method was for directional boring for the gasline.
14 Based upon discussions with agencies there was a
15 concern over the potential impacts associated with
16 boring. They asked that we evaluate what the
17 impacts would be associated with trenching. And
18 we did that. And we agreed at that point that the
19 trenching would be possible.

20 Based upon some subsequent discussions
21 with the California Coastal Commission and
22 California Department of Fish and Game that had
23 concerns over trenching, and that their preferred
24 method was in fact directional boring, we have now
25 gone back to the point where we're now of the

1 opinion, based upon input from agencies, that the
2 directional boring is the preferred method.

3 The important point about this is that
4 we have analyzed both the impacts associated with
5 boring and trenching.

6 We also evaluated issues associated with
7 the construction of the bridge over Morro Creek as
8 it relates to soil and water resources. We
9 evaluated the existing perimeter berms as they
10 relate to surface hydrology and flooding issues.

11 To evaluate the project in relationship
12 to the 100 year flood plane Duke conducted a
13 detailed Morro Creek flood hazard evaluation and a
14 geotechnical investigation of the existing and new
15 perimeter berms.

16 This analysis determined that the
17 grading plan for the project, including the
18 perimeter berms, will protect the site from the
19 100 year flood on Morro Creek and Willow Camp
20 Creek. And that the project will not affect the
21 base flood elevation upstream or downstream of the
22 project site.

23 The geotechnical investigation of the
24 berms determined that they are seismically stable
25 and capable of withstanding the hydrostatic and

1 hydraulic forces of the 100 year flood.

2 Regarding cooler water usage, Duke has
3 determined that using any apples to apples
4 comparison of the cooling water usage for the
5 project, that it will be less as compared to the
6 existing plant. Whether or not that is on a
7 maximum peak day or long term sustainable use.

8 And that's how we conducted our
9 analysis.

10 MR. ELLISON: Mr. Mason, could you
11 summarize what your conclusions were with respect
12 to each of the areas that you've just described
13 that were analyzed as part of soil and water
14 resources?

15 MR. MASON: Our conclusions, based upon
16 CEQA analysis, was that we determined that the
17 project components, the construction and
18 demolition phase and operational phase, that the
19 impacts would be less than significant under the
20 guidelines of CEQA.

21 MR. ELLISON: Did you also reach a
22 conclusion regarding the compliance of the project
23 with all applicable LORS pertinent to soil and
24 water resources?

25 MR. MASON: Yes, we did. We agree with

1 CEC Staff that the modernization project will
2 conform with federal state and local laws,
3 ordinances, regulations and standards.

4 We do have, though, a different
5 interpretation than staff on how the project will
6 demonstrate that conformance. One is with the
7 Federal Emergency Management Agency regulations on
8 the 100 year flood plane. In fact, that is the
9 sole issue that we have a difference of opinion on
10 how we will demonstrate conformance.

11 MR. ELLISON: Well, did you reach a
12 conclusion regarding whether there was a
13 cumulative significant adverse environmental
14 impact of this project in combination with other
15 foreseeable projects?

16 MR. MASON: Yes, we did. We determined
17 that the project and the various cumulative
18 offsite projects will not result in a significant
19 impact to soil and water resources.

20 MR. ELLISON: Have you had an
21 opportunity to review the final staff assessment?

22 MR. MASON: Yes, I did.

23 MR. ELLISON: You've already described
24 how your conclusions compared with staff's with
25 respect to laws, ordinances, regulations and

1 standards. Do you agree with staff's conclusions
2 regarding the significance of impacts?

3 MR. MASON: Yes, we do.

4 MR. ELLISON: Have you had an
5 opportunity to review the conditions of
6 certification?

7 MR. MASON: Yes, we have.

8 MR. ELLISON: And could you walk us
9 through those conditions and any proposed changes
10 that the panel would propose to them?

11 MR. MASON: Yes. Beginning with soil
12 and water-1, we are suggesting some minor
13 clarification in timing. Currently the way the
14 soil and water-1 is written, it talks about prior
15 to site mobilization.

16 Based upon the first part of the project
17 is the demolition of the tanks within the tank
18 farm. The tank farm demolition phase will occur
19 within the existing bermed area. The berms will
20 be in place. There is no discharge from the
21 berms. Any rainwater precipitation that hits
22 within the tank farm bermed area percolates
23 through the existing soils, and there's no
24 discharge stormwater.

25 In addition, the tank farm demolition

1 phase, itself, does not include grading.
2 Therefore we recommend that soil and water-1, with
3 the timing for the submission of the stormwater
4 pollution prevention plans be tied to site
5 mobilization for the construction phase of the
6 project. In our testimony we have noted that as a
7 bold underlined change.

8 In the verification we also, for
9 consistency, identify again that the verification
10 be no later than 60 days prior to the start of
11 site mobilization for the construction phase of
12 the project.

13 Soil and water-2, which is really
14 building upon soil and water-1, for the same
15 reasons again that stormwater pollution prevention
16 plans we believe should be submitted prior to the
17 site mobilization for the construction phase. So
18 we again have similar changes in soil and water-2
19 as what we had for soil and water-1 prior to the
20 beginning of any site mobilization for the
21 construction phase of the project.

22 And I will note that both soil and
23 water-1 and soil and water-2 include site
24 mobilization at the offsite construction staging
25 area at Camp San Luis Obispo and the offsite

1 construction parking area. And the verification,
2 the same type of changes.

3 Soil and water-3 we agree with as
4 written. There is one minor correction that we
5 noted. In the verification it currently indicates
6 Central Valley Water Regional Water Quality
7 Control Board. That should read Central Coast
8 Regional Water Quality Control Board.

9 Soil and water-4, regarding meeting the
10 requirements of the City of Morro Bay development
11 permit, we agree with this permit, though we do
12 want to note that soil and water-4 should not be
13 construed that Duke Energy would have to obtain
14 City approval prior to or the issuance of a
15 development permit from the City.

16 It's our understanding that is a power
17 that's under the purview of the CEC under their
18 chief building official. We do recommend just
19 some clarity changes. Again, part of that is
20 based upon timing, that the grading permit,
21 itself, or the grading plan, itself, will be
22 developed for the construction phase. There is no
23 grading associated with the tank demolition phase.
24 Therefore, the timing for soil and water-4 should
25 read prior to site mobilization for the

1 construction phase of the project.

2 And, again, we would ask for
3 clarification to add the word, the owner shall
4 satisfy the substantive requirements of a grading
5 permit as required by the City of Morro Bay.

6 We are showing that that would be
7 submitted to the CPM for review and approval, and
8 to the City of Morro Bay for comment.

9 Soil and water-5, I believe we discussed
10 on the record at the beginning that staff is now
11 in -- CEC Staff is in agreement regarding no need
12 for section 10 permit for the bridge over Morro
13 Creek. We were recommending it be deleted, but I
14 think we're in concurrence with that.

15 MS. HOLMES: Just one clarification. I
16 had cited the wrong condition of certification
17 when I made my earlier statement. It is soil and
18 water-5 in the applicant's testimony; it's 6 in
19 staff's because of a new condition that we are
20 agreeing be deleted. It relates to the question
21 whether or not a section 10 permit is required.

22 MR. MASON: Continuing on with the
23 original conditions, soil and water-6. This is
24 very similar to a previous condition waste number
25 3, that there's been previous testimony on at a

1 previous hearing.

2 We're recommending that even though soil
3 and water-6 and waste-3 are not quite identical,
4 but they do have pretty much the same purpose, and
5 that we have recommended some changes to make soil
6 and water-6 consistent with waste-3.

7 Primarily has to do with the existing
8 relationship between Duke Energy and PG&E as it
9 relates to site remediation. And that a recent
10 designation of the California Department of Toxic
11 Substances Control, as the administering agency
12 for the remediation of the Morro Bay Power Plant.

13 So the changes that I have in soil and
14 water-6 again are consistent with the process for
15 those changes that were made in waste-3 a number
16 of weeks ago, calling out the DTSC, the
17 administering agency for review and approval, and
18 to the CPM for information.

19 It spells out the relationship and the
20 timing and the role of DTSC. I won't go through
21 it in detail unless you would like me to. But,
22 again, the intent was to make it consistent with
23 waste-3.

24 Soil and water-7 really has two parts to
25 it. One related to -- well, soil and water-7

1 requires that for the onsite Morro Bay wells that
2 flow meters and totalizers be installed. We have
3 two changes that we would like to make.

4 One, regarding the MTBE contamination we
5 understand the issue surrounding this, and the
6 need or the requirement to go ahead and notify the
7 responsible parties, including the Regional Water
8 Quality Control Board and the City of Morro Bay,
9 prior to any increase in groundwater usage. And
10 we agree we will obviously do that.

11 But to the extent that the Regional
12 Water Quality Control Board may determine that the
13 MTBE contamination has been certified as fully
14 remediated before we get to the point of
15 withdrawing additional water as part of the
16 modernization project for the construction, that
17 we would want to have the latitude, at least at
18 that point, that allows us to realize that the
19 MTBE issue is no longer an issue.

20 And again that would be based solely
21 upon the Regional Water Quality Control Board
22 determining that the remediation has been
23 certified as closed.

24 The other item that we take a look at
25 has to do with the historic use of water in the

1 area, including that by the operations at the
2 Morro Bay Power Plant and the City, and the
3 current use of the City of state water project.

4 During the construction phase and the
5 demolition phase for the existing buildings we
6 agree with the requirement to include the flow
7 meters and the totalizers, and to report those on
8 a recurring basis.

9 However, once the project is online and
10 the construction phase and the demolition phase
11 are accomplished, the amount of water usage that
12 the plant will have will be in the range of 10,000
13 gallons per day, which is what they have been
14 doing for the last ten-plus years. Which also
15 corresponds with periods when the City was pumping
16 at higher rates.

17 We don't believe that it is necessary to
18 leave the flow meters and the totalizers on the
19 onsite wells throughout the operational life of
20 this project. And our changes reflect that.

21 Soil and water-8, we accept as written.
22 Soil and water-9 we accept as written.

23 Soil and water-10, again has two parts
24 to it. One, dealing with the issue associated
25 with MTBE; and the other is over the potential

1 influence that the Morro Bay site wells may have
2 on nearby City wells.

3 Similar with previous discussion on soil
4 and water-7, we would just like to add one
5 clarification to soil and water-10, that again,
6 should the Regional Water Quality Control Board
7 determine that the MTBE remediation program
8 certify is closed, we're at least wanting to
9 acknowledge that that aspect of this condition
10 becomes moot.

11 Regarding the requirement to conduct a
12 pump test prior to withdraw of water for the
13 project, it's probably a relatively minor issue,
14 but within soil and water-10, as written, it talks
15 about that pump test should use City of Morro Bay
16 pumping rate of 1000 acrefeet per year.

17 At least based upon the information that
18 we have from the public available documents, it
19 appears to us that the maximum pumping rate for
20 the City of Morro Bay, and this occurred, I
21 believe, back in 1970, was 730 acrefeet per year.

22 And that again, based upon information
23 that we see in the public record, that prior to
24 the City connecting to the state water project,
25 that their pumping rate was somewhere in the range

1 of 500 acrefeet per year.

2 So we do have a question about where the
3 1000 acrefeet per year came from, and we would
4 suggest that 730 acrefeet as the parameter for the
5 pump test would be more appropriate.

6 In the written testimony we had also
7 made changes to direct and to focus the soil and
8 water-10 onto interference or influence on the
9 City wells that could be directly attributed to
10 the project's pumping rate. And that's why during
11 the correction phase, based upon discussions with
12 staff, that we added in the new concept that we
13 will conduct a groundwater flow model based on
14 site specific parameters to predict the drawdown
15 at radial distances from the pumping well.

16 And, again, the concept we are looking
17 at here is that if there is influence or
18 interference on the City wells that can be
19 directly attributed to Duke's pumping rate, then
20 Duke will, in fact, have a contingency plan to
21 either reduce its amount of drawdown or to provide
22 an alternative source of water for the City.

23 But we do want to have the ability to
24 have that directly attributed to the Duke pumping
25 rate, and not any pumping that may be occurring,

1 including that of the City.

2 Soil and water-11, we believe, should be
3 stricken in its entirety. We believe that there
4 is confusion on the part of staff regarding its
5 interpretation of the federal regulations
6 regarding the 100 year flood plane, and when a
7 conditional letter of map revision is required, we
8 provide some rationale for that in our testimony.

9 But we do not see that this project
10 requires that conditional letter of map revision
11 or the concurrence with that by FEMA, so we
12 recommend that soil and water-11 be stricken in
13 its entirety.

14 Soil and water-12 we agree with as
15 written. And that ends the discussion on
16 conditions as in the FSA.

17 MR. ELLISON: Mr. Mason, have you had
18 opportunity to review the revision to the staff
19 FSA that was filed last week?

20 MR. MASON: Yes, I have.

21 MR. ELLISON: And that revision includes
22 a -- proposed condition that would be number 5,
23 and would renumber all of the subsequent
24 conditions that you've been referring to, is that
25 correct?

1 MR. MASON: That's correct.

2 MR. ELLISON: So just, first of all, to
3 clarify the record, all of the prior discussion,
4 the numbers of the conditions were as in the
5 original FSA and not as they were renumbered by
6 the revision, correct?

7 MR. MASON: That's correct.

8 MR. ELLISON: Have you had an
9 opportunity to review the new proposed condition
10 5?

11 MR. MASON: Yes, I have.

12 MR. ELLISON: And is it acceptable?

13 MR. MASON: Yes, it is.

14 MR. ELLISON: Okay. By way of rebuttal
15 I'd like you to refer to the City of Morro Bay's
16 testimony, the testimony of Jon Rohrer. I hope
17 I'm pronouncing that correctly.

18 And I believe we need this exhibit
19 identified -- marked for identification.

20 MR. ELIE: It's marked as 174.

21 MR. ELLISON: Okay, thank you.

22 MR. ELIE: And you said it right.

23 MR. ELLISON: Only by virtue of having
24 been with a lawfirm of the same name in a former
25 life.

1 BY MR. ELLISON:

2 Q Okay, Mr. Mason, first of all can I
3 refer you to page 3 of 5, the first full paragraph
4 beginning: this potential impact could be
5 mitigated. Do you see that?

6 MR. MASON: Yes, I do.

7 MR. ELLISON: What is your response to
8 that paragraph?

9 MR. MASON: Are we talking about the
10 reference to the desalination wells, that
11 paragraph?

12 MR. ELLISON: Yes.

13 MR. MASON: Yes, the paragraph that
14 begins: the potential impact, and specific
15 reference to soil and water-6 and waste-3.

16 In evaluating the request in this
17 paragraph against soil and water-6 we view the
18 soil and water-6 as written is broadly worded to
19 regard any groundwater contamination, therefore --
20 and that this is under the auspices of the DTSC,
21 and we don't see any specific reason to call out
22 the protection of any specific wells, it would be
23 any groundwater resource, as written, under soil
24 and water-6.

25 So we don't see any need for that

1 clarification.

2 MR. ELLISON: Further down the page in
3 the middle of the page is a paragraph beginning:
4 One proposed minor modification. Do you see that?

5 MR. MASON: Yes, I do.

6 MR. ELLISON: What is your response to
7 that first sentence suggesting that the City
8 should have review and comment authority for the
9 plan described there?

10 MR. MASON: In looking at soil and
11 water-10, the City is included as that the pump
12 test results analysis and contingency plans will
13 be submitted to the CPM for review and approval,
14 and to the City of Morro Bay for comment, we agree
15 with that concept.

16 I don't -- and since, based upon that, I
17 believe what is being asked for in this paragraph
18 is already included.

19 MR. ELLISON: Going to the bottom of
20 page 3, the very last sentence beginning: this
21 portion of the COCs should acknowledge that the
22 MBPPP has more flexibility -- and then continuing
23 on the top of the next page -- to obtain alternate
24 sources to offset its own groundwater extractions
25 as the water required for the MBPPP is primarily

1 nonpotable.

2 Do you see that sentence?

3 MR. MASON: Yes, I do.

4 MR. ELLISON: Is it true that the well
5 water required for the Morro Bay Power Plant is
6 used for nonpotable uses?

7 MR. MASON: No, that's not correct.

8 MR. ELLISON: Could you describe what
9 the potable uses of that water would be?

10 MR. MASON: The potable use include
11 sanitary facilities within the buildings,
12 themselves. It is also used for various other
13 systems within the power plant and will continue
14 to be.

15 MR. ELLISON: Further down in the
16 paragraph that continues on the top of page 4, is
17 a proposed rewording of condition of certification
18 10, do you see that?

19 MR. MASON: Are we still on page 4, the
20 top paragraph?

21 MR. ELLISON: That's correct. The
22 sentence, next to last sentence of the paragraph
23 states: this portion of soil and water COC 10
24 could be reworded to state, and then there is a
25 quote with a proposed rewording of that condition.

1 Do you see that?

2 MR. MASON: Yes, I do now.

3 MR. ELLISON: What is your response to
4 that proposed change to condition 10?

5 MR. MASON: In reading that, what it is
6 doing is eliminating the option that's included in
7 soil and water-10 now for Duke to either reduce
8 its groundwater use or to provide an alternative
9 water source to the City.

10 We wish to retain that option and leave
11 that at the discretion of Duke whether or not to
12 reduce the groundwater pumping or to provide the
13 alternate source of water to the City.

14 So we would disagree with that change.

15 MR. ELLISON: For clarity, the option
16 that you believe the rewording would exclude is
17 the option to provide an alternative water
18 sources, is that correct?

19 MR. MASON: That's correct.

20 MR. ELLISON: And then lastly the very
21 last sentence in that paragraph states: in
22 addition, the five feet and two feet trigger
23 levels should be evaluated as part of the analysis
24 process. Do you see that?

25 MR. MASON: Yes, I do.

1 MR. ELLISON: What is your response to
2 that proposal?

3 MR. MASON: In evaluating soil and
4 water-10 as currently written with the five-foot
5 and the two-foot trigger levels we believe that
6 those are appropriate trigger levels for this
7 condition. And there's no need to evaluate that
8 trigger level.

9 MR. ELLISON: And would the analysis
10 that is proposed as part of the conditions of
11 certification provide any information relevant to
12 those trigger levels?

13 MR. MASON: No, it would not.

14 MR. ELLISON: Okay, turning to the
15 testimony submitted by CAPE, the testimony of Dr.
16 Wagner, my questions concerning this testimony are
17 going to go to the question of the relative water
18 use of the existing plant and the new plant. And
19 I believe that Mr. Waters is the appropriate
20 member of the panel to discuss that issue.

21 BY MR. ELLISON:

22 Q Mr. Waters, do you have Dr. Wagner's
23 testimony before you?

24 MR. WATERS: Yes, I do.

25 MR. ELLISON: Is there a need to

1 identify --

2 HEARING OFFICER FAY: That, on the list,
3 has been identified as exhibit 175.

4 MR. ELLISON: On the first of the two
5 pages of that testimony, although my first page is
6 numbered page 2, and the second page is numbered
7 page 3, so on page 2, but the first page, there is
8 a summary of the testimony. Do you see that, Mr.
9 Waters?

10 MR. WATERS: Yes, I do.

11 MR. ELLISON: The first sentence of the
12 summary states: CAPE agrees with staff's
13 assessment that the project, as proposed, would
14 use more cooling water than the actual cooling
15 water volume used by the existing power plant
16 based on the data from the last 15 years. Do you
17 see that?

18 MR. WATERS: Yes, I do.

19 MR. ELLISON: Do you agree that the
20 proposed project will use more cooling water than
21 the actual cooling water volume used by the
22 existing plant?

23 MR. WATERS: No, I do not.

24 MR. ELLISON: Your testimony contains
25 numbers for both the existing plant and the future

1 use of the proposed plant, does it not?

2 MR. WATERS: That's correct.

3 MR. ELLISON: As a rebuttal exhibit do
4 you have a chart showing, or a bar graph showing
5 the numbers that are in your testimony?

6 MR. WATERS: Yes, I have prepared such a
7 chart.

8 MR. ELLISON: Okay. Can we distribute
9 that and have it identified as a rebuttal exhibit?
10 I do want to emphasize, given the discussion that
11 we had about rebuttal exhibits yesterday under air
12 quality, that this is to facilitate the
13 understanding of the Committee's -- the
14 Committee's understanding of the testimony that
15 has previously been filed.

16 All of the numbers on this bar graph
17 represent numbers that are in the prefiled
18 testimony.

19 MR. NAFICY: Excuse me, I have a
20 question which may be an objection. I thought we
21 were supposed to have all exhibits prefiled at
22 this point.

23 HEARING OFFICER FAY: Well, perhaps you
24 missed our discussion yesterday, Mr. Naficy. Your
25 client filed many hundreds of pages at the moment

1 of offering the testimony, and it was not
2 information that had been prefiled.

3 Applicant is representing that this is a
4 graphic depiction of information that has already
5 been prefiled, is that correct, Mr. Ellison?

6 MR. ELLISON: That is correct. And I
7 must say for CAPE to make that objection after
8 what happened yesterday is remarkable, but we'll
9 move on.

10 MS. HOLMES: Can I ask just a brief
11 question of clarification on the numbers. I
12 believe, based on the discussion this morning,
13 that, in fact, the last column was changed this
14 morning, but this is -- that those were the
15 corrections reflected in the testimony.

16 In other words, all of the other
17 numbers, the first one, two, three, four, five,
18 six columns contain numbers that we've all seen
19 before, but my understanding is that that last
20 column is numbers that were reduced slightly this
21 morning, and so we saw them for the first time
22 during the corrections of Mr. Mason, is that
23 correct?

24 MR. ELLISON: No, it's actually not
25 correct because the 410 number represents a very

1 slight correction from 413 that was made this
2 morning.

3 MS. HOLMES: Thank you.

4 MR. ELLISON: And the 328 number
5 represents a very slight correction from 331 that
6 was made this morning.

7 MS. HOLMES: That's my point, was that
8 those numbers are slightly different as a result
9 of the testimony this morning.

10 MR. ELLISON: They were very slightly
11 corrected, and in a moment I will ask Mr. Waters
12 to explain that correction. But I think you can
13 see that the differences are so slight that I
14 doubt that there's a problem with that,
15 particularly in light of what happened yesterday.

16 MR. CHIA: Excuse me, Mr. Ellison.

17 MR. ELLISON: Yes.

18 MR. CHIA: I can't seem to hear Brian
19 Waters for some reason.

20 MR. ELLISON: The reason is he's not
21 speaking.

22 (Laughter.)

23 MR. ELLISON: Brian --

24 MR. CHIA: Thank you for that. When he
25 was speaking I failed to hear him satisfactorily.

1 MR. ELLISON: For the purpose of a test,
2 Mr. Waters, do you have a chart before you?

3 MR. WATERS: Yes, I do.

4 MR. ELLISON: Can you hear that, Mr.
5 Chia?

6 MR. CHIA: Now I can, thank you.

7 MR. ELLISON: Thank you, okay.

8 Mr. Waters, could you describe the bar
9 graph which you have displayed and that you
10 have -- well, first of all, can I have this
11 exhibit identified?

12 HEARING OFFICER FAY: The exhibit
13 showing the bar graph, entitled Morro Bay Power
14 Plant flow comparisons (mgd) will be exhibit 186.

15 MR. ELLISON: Okay, Mr. Waters, could
16 you walk us through exhibit 186 and both for the
17 purposes of the transcript, as well as for the
18 purposes of the Coastal Commission's
19 representative who is participating by phone, it's
20 important that you not simply just point, but that
21 you describe what you're pointing at and what's
22 visually depicted here.

23 So, with that caveat, would you walk us
24 through this exhibit, please?

25 MR. WATERS: Yes, I will. First off,

1 I'd like to repeat what you said, Chris, that all
2 of these numbers are in the testimony as
3 corrected. They're all documentable,
4 reproducible, and basically I've heard discussion
5 about apples and oranges around here today,
6 basically you could say the maximum side are the
7 apples, and the average side are oranges. And we
8 want to keep all of our comparisons realistic,
9 apples to apples, and oranges to oranges.

10 The vertical scale is in million gallons
11 per day; that's the preferred metric for NPDES
12 permit limits, and that sort of thing. But flows
13 are commonly expressed in gallons per minute.

14 So, across the bottom row is the
15 equivalent number of thousands of gallons per
16 minute.

17 The first column on the left, the 725
18 mgd is just simply the existing NPDES permit limit
19 for the circulating water flow.

20 The second bar, the 668, represents the
21 existing pumping capability of the circulating
22 water pumps in place and in operation at the
23 existing power plant, and does not reflect their
24 design flow, but reflects their existing capacity
25 based on pump flow tests.

1 The future daily column, the 475, is
2 based on the full operation of all eight proposed
3 pumps with capacity of 41,000 and 250,000 gallons
4 per minute that would be called upon during full
5 peak load duck burning operations.

6 And that represents the number of
7 million gallons per day that would occur under the
8 unlikely circumstances of all three units
9 operating at full peak load simultaneously for 24
10 hours a day.

11 The feature weighted which is the 410 is
12 based on an assumption of duct firing occurring no
13 more than 4000 hours per year. And maximum peak
14 baseload -- excuse me, maximum baseload the
15 remaining 4760 hours per year.

16 So, in comparing apples to apples, we
17 maintain that the true comparison on a maximum
18 basis of what the plant can pass through in terms
19 of water usage would be the 668 gallons per minute
20 of existing pumps, and incidentally, looking at
21 the records just from the year 2001, the records
22 that are on record with the Regional Water Quality
23 Control Board, I see that there were 10 out of the
24 12 months of 2001 recorded, 667,000 mgd, so
25 there's probably just a little rounding difference

1 there. And the other two months both showed
2 over -- showed peaks of over 600, as well. So,
3 that's very realistic.

4 And then the course of the 410, as I
5 said, can be calculated based on the ratio of duct
6 fired and baseload hours. And that represents a
7 38 percent, it's actually 38.5 percent, but we
8 didn't round up, we rounded down. And so we think
9 that's a realistic comparison.

10 Going to the average side of the chart,
11 although I mentioned the 518 mgd as a three-year
12 average in my testimony, I won't -- that's
13 basically the years '99, 2000 and 2001 -- I won't
14 focus on that now unless somebody wants to.

15 The next column, the 437 mgd represents
16 the five years of record of cooling water use,
17 1997 through 2001, which is our understanding of
18 the Committee's direction for purposes of
19 evaluating baseline conditions.

20 And the 328, the column on the far
21 right, represents 80 percent of the 410. And we
22 feel that 80 percent is a realistic conservatively
23 high estimate of what future actual usage may be,
24 given the way power plants are dispatched, market
25 conditions, daily cycles in power demand, annual

1 cycles and availability of power from alternate
2 sources like hydroelectricity, seasonal weather
3 patterns and so forth. We think that even the 328
4 is high.

5 But even if it is as high as 328 in the
6 future, the realistic comparison to make on an
7 average basis would be taking the Committee's
8 directed five-year period of 437 mgd down to the
9 328, and that would represent a 25 percent
10 reduction.

11 MR. ELLISON: Okay, Mr. Waters, just
12 again for clarity, the left side of the exhibit
13 marked maximum represents a comparison of the
14 existing project to the proposed project on a
15 maximum or sort of peak day basis, is that
16 correct?

17 MR. WATERS: Yes. The blue bars are the
18 existing and the green bars are the proposed
19 future. And because peak duct firing operations
20 four pumps per unit would be used, the rest of the
21 year only three pumps per unit would be used,
22 there is a distinction between what hypothetically
23 could occur on any single day during the year.
24 And then what the maximum weighted average, and
25 that's that column that's labeled 410 mgd, could

1 possibly be on an annual basis.

2 MR. ELLISON: Referring to the 410
3 number, the weighted average annual one, this is
4 the one that assumes that the plant is duct firing
5 4000 hours per year?

6 MR. WATERS: Yes.

7 MR. ELLISON: And at full baseload
8 operation for the remaining --

9 MR. WATERS: -- of the year, yes.

10 MR. ELLISON: Okay. Now, yesterday
11 under air quality we had a discussion about
12 whether there was a permit limit that limits duct
13 firing to 4000 hours per year.

14 And to summarize that testimony, and we
15 can look at the transcript, what it was that there
16 is not in the permit, itself, a 4000 hours
17 limitation on duct firing. But there are mass
18 emissions limitations that would prevent the plant
19 from operating in a duct fired mode all 8760 hours
20 of the year.

21 And there was testimony from Mr. Willey
22 that he thought that the maximum amount of duct
23 firing, depending upon various assumptions, could
24 be 4000 or it could be higher, but would not be
25 every hour of the year.

1 And there was testimony from Mr.
2 Rubenstein that assuming full baseload capacity of
3 the turbines and that you were duct firing at 100
4 percent capacity, that he had done the calculation
5 and that that was 4000 hours.

6 With that summary in mind, the
7 assumptions that would increase the ability to
8 duct fire above 4000 based upon a discussion
9 yesterday appeared to be that you would either not
10 be duct firing at 100 percent capacity -- let me
11 just stop with that. That you would not be duct
12 firing at 100 percent capacity is one way that you
13 could increase the number of hours of duct firing.

14 Let me see if I can shorten this. The
15 other way that was mentioned, assuming you were
16 using common assumptions for, you know, for things
17 like weather, is that you would not be running the
18 turbines in a baseload capacity all of the other
19 hours of the year.

20 If you were to increase -- the question
21 now is a -- question, all right?

22 MR. WATERS: Okay.

23 MR. ELLISON: If you were to increase
24 the hours of duct firing like duct firing at less
25 than full capacity, or alternatively by not

1 running the turbines for a baseload capacity,
2 would that also have the effect of reducing water
3 use?

4 MR. WATERS: If I understood the
5 question correctly, yes.

6 MR. ELLISON: Do you understand the
7 question? Because if you don't, I --

8 MR. WATERS: -- maybe it would be better
9 to restate it.

10 MR. ELLISON: The question is if you
11 were to reduce turbine use below baseload
12 capacity, or alternatively if you were to duct
13 fire at less than 100 percent capacity, would that
14 also reduce water use?

15 MR. WATERS: Yes.

16 MR. ELLISON: Okay. So for the purposes
17 of the 410 you have assumed that you are
18 maximizing capacity across a year to the maximum
19 feasible extent, and also maximizing water use, is
20 that correct?

21 MR. WATERS: Yes, that's correct.

22 MR. ELLISON: Okay. With respect to the
23 other half of the exhibit labeled average, this is
24 your comparison of the long-term sustainable
25 output of the future project compared to the

1 historic actual operation of the existing project,
2 correct?

3 MR. WATERS: Yes.

4 MR. ELLISON: And the numbers that you
5 have for the historic actual operation of the
6 existing project, first of all, is that the most
7 recent data available?

8 MR. WATERS: Yes, it is. It covers up
9 through the end of the year 2001.

10 MR. ELLISON: Okay. And, secondly, are
11 these based upon the recorded numbers taken from
12 -- given to and then taken from the Regional Water
13 Quality Control Board?

14 MR. WATERS: Yes, they are.

15 MR. ELLISON: Okay. And this morning I
16 was handed a memorandum to the service list from
17 the Regional Water Quality Control Board dated
18 March 11, 2002, subject Duke Energy Morro Bay
19 Power Plant cooling water flow rates.

20 I guess I would ask that that be
21 identified for the record at this point.

22 HEARING OFFICER FAY: All right, that
23 will be exhibit 187.

24 MR. ELLISON: Mr. Waters, have you had
25 an opportunity to review exhibit 187?

1 MR. WATERS: Yes, I did this morning.

2 MR. ELLISON: Okay. And are the numbers
3 on your exhibit 186 for historic water use taken
4 from the same data that's reflected in exhibit
5 187?

6 MR. WATERS: Yes, precisely the same.
7 The 518 and the 437 could be produced from the
8 data in that letter from the Regional Board.

9 MR. ELLISON: Okay. Now, you testified
10 with regard to the future average operational, the
11 proposed plant, the 328 number, that that
12 represented the 410 number, the maximum long-term
13 future-rated number.

14 That that represented 80 percent of that
15 number?

16 MR. WATERS: Yes.

17 MR. ELLISON: That's an 80 percent
18 capacity factor --

19 MR. WATERS: Yes.

20 MR. ELLISON: -- adjustment, if you
21 will. Staff has asked the question what would the
22 future average be if you maximized duct firing to
23 the 4000 hours, and then had achieved an overall
24 80 percent capacity factor for the year, but with
25 that maximum duct firing. Do you know that

1 number?

2 MR. WATERS: Yes. That question was
3 passed on to me last week, and I went through the
4 calculation. And it would be 334 mgd.

5 MR. ELLISON: Okay, thank you.

6 MR. WATERS: So that would raise the 328
7 to 334.

8 MR. ELLISON: All right. Now, you made
9 some corrections to the 410 number and the 328
10 number this morning, specifically the 410 number.
11 In the prefiled testimony it was 414. And the 328
12 number was 331. Do you recall those corrections?

13 MR. WATERS: Yes, it was 413 down to
14 410.

15 MR. ELLISON: Pardon me.

16 MR. WATERS: And 331 to 328.

17 MR. ELLISON: Can you explain basically
18 why those corrections were made?

19 MR. WATERS: Yes. In going through the
20 process of answering the question about the duct
21 firing that could result in the 328 being as high
22 as 334, last week, I discovered that the original
23 413 had been calculated based on the average daily
24 flow during an 8400 only during the days that
25 would accumulate up to 8400 hours of operation,

1 rather than the 8760 hours that are actually in a
2 year.

3 In other words, it would be 4000 hours
4 of full duct firing, pumping, and 4400 hours of
5 full baseload pumping, and then whatever the
6 average would be on that. You get a daily average
7 of 413.

8 But when you add the additional 360 days
9 (sic) not included in the 8400 hours, and
10 operating at baseload, maximum baseload, it
11 reduces the 413 to 410.

12 MR. ELLISON: A moment ago you said when
13 you add the additional 360 days, did you mean 360
14 hours?

15 MR. WATERS: Yes, I did, I'm sorry.

16 MR. ELLISON: Now, with respect to --
17 let me walk you across this chart one more time.
18 At the 725 number on the left represents a number
19 taken directly from the permit, correct?

20 MR. WATERS: That's correct.

21 MR. ELLISON: And you did no
22 calculations or exercised no judgment with respect
23 to that number, correct?

24 MR. WATERS: That's correct.

25 MR. ELLISON: The 668 number is the

1 maximum design pump capacity, correct?

2 MR. WATERS: That's the maximum present
3 pumping capability based on pump flow tests.

4 MR. ELLISON: Okay, and that you
5 exercised -- you made no calculations or exercised
6 no judgment with respect to that number, correct?

7 MR. WATERS: That's correct.

8 MR. ELLISON: Okay. On the future daily
9 maximum, the 475 number, did you do any
10 calculations or exercise any judgment with respect
11 to that?

12 MR. WATERS: No. That is simply there
13 will be eight pumps in the new plant, each with a
14 design capacity of 41,000 to 150,000 gpm. It's
15 just simple multiplication.

16 MR. ELLISON: Okay. And the 410 number,
17 the only calculation you did with respect to that
18 was to factor in the limitation on duct firing
19 that we've been discussing, correct?

20 MR. WATERS: That's correct.

21 MR. ELLISON: Okay. The 518 number is
22 taken from recorded Regional Water Quality Control
23 Board data, correct?

24 MR. WATERS: That's correct.

25 MR. ELLISON: And you made no

1 calculations and exercised no judgment with
2 respect to that, correct?

3 MR. WATERS: No calculations other than
4 taking the three-year totals, and dividing by
5 three.

6 MR. ELLISON: Okay.

7 MR. WATERS: I mean it's a simple
8 average.

9 MR. ELLISON: All right. And that is
10 also true with respect to your five-year average
11 number of 437, correct?

12 MR. WATERS: That's correct.

13 MR. ELLISON: Okay. So the only number
14 on this exhibit in which you've exercised any
15 judgment is the 328 number, correct? And the
16 judgment is that the plant would operate at an 80
17 percent capacity factor?

18 MR. WATERS: It's similar to that, but
19 it's actually more simply just taking 80 percent
20 of the 410.

21 MR. ELLISON: But that was based on your
22 judgment that the plant would likely operate no
23 more than --

24 MR. WATERS: That would be a
25 conservatively high estimate, yes.

1 MR. ELLISON: Okay. I'd now like to
2 refer you to the final staff assessment, and to
3 table 3, which appears at page 425.

4 Do you have that table before you?

5 MR. WATERS: Yes, I do.

6 HEARING OFFICER FAY: This is a portion
7 of exhibit 143, the originally filed soil and
8 water resources section.

9 MR. ELLISON: That's correct, it's at
10 page 425; it's soil and water resources table 3
11 entitled average annual wastewater discharge.

12 MR. WATERS: I have an additional copy
13 if we'd like to put one on the screen while we're
14 discussing it.

15 MR. ELLISON: That's fine, why don't you
16 do that for the convenience of the audience.

17 (Pause.)

18 MR. ELLISON: The first row of this
19 table, other than the titles, the one labeled
20 circulating water, is it your understanding that
21 that reflects the cooling water that we've been
22 discussing here?

23 MR. WATERS: Yes. First, could I ask
24 that the projected version be dropped a little bit
25 so we can see the title.

1 And then if you could repeat the
2 question?

3 MR. ELLISON: The question is the first
4 row below the titles of the columns, the one
5 that's labeled circulating water, represents the
6 cooling water that we've been discussing here,
7 correct?

8 MR. WATERS: Yes.

9 MR. ELLISON: And as you read the table,
10 the first column, other than the titles, the one
11 that's labeled units 1 through 4, actual flow,
12 1000 gallons per day (gpm) represents the existing
13 plant average annual circulating water flow,
14 correct?

15 MR. WATERS: Yes.

16 MR. ELLISON: And that number that
17 appears there, the 404,400 based upon footnote A
18 is based upon the Regional Water Quality Control
19 Board data for the last 15 years, correct?

20 MR. WATERS: That is correct, and I
21 believe that was as of the end of September 30th
22 last year.

23 MR. ELLISON: Okay, whereas your numbers
24 on your exhibit included the last three months of
25 last year up to the end of all of 2001?

1 MR. WATERS: That's correct.

2 MR. ELLISON: Okay. Now, this table is
3 labeled average annual wastewater discharge, do
4 you see that?

5 MR. WATERS: Yes, I do.

6 MR. ELLISON: The column new Morro Bay
7 Power Plant permitted flow, 1000 gallons per day
8 (gpm) and there appears the number 475,000. That
9 number, 475,000, corresponds to the 475 on exhibit
10 186 that's labeled future daily under the maximum
11 side of the table, correct?

12 MR. WATERS: That's correct.

13 MR. ELLISON: Is it your understanding
14 that the 475,000 number shown here is an average
15 annual number for the new Morro Bay Power Plant?

16 MR. WATERS: I believe that is what the
17 table was trying to project, but that is not
18 accurate.

19 MR. ELLISON: That is not an accurate
20 number for the average annual use by the new Morro
21 Bay Power Plant, is it?

22 MR. WATERS: It is not.

23 MR. ELLISON: That is a number that
24 represents the maximum future capacity on a single
25 day, correct?

1 MR. WATERS: Yes, but it could not occur
2 every day of the year.

3 MR. ELLISON: So this number does not
4 reflect the limitation on duct firing, correct?

5 MR. WATERS: It does not.

6 MR. ELLISON: And it does not reflect
7 any down time for maintenance, correct?

8 MR. WATERS: That's correct.

9 MR. ELLISON: And it does not reflect
10 any down time because of market conditions or
11 dispatch, correct?

12 MR. WATERS: That's correct.

13 MR. ELLISON: Okay. In your opinion, is
14 it physically or legally possible for the plant to
15 operate at this cooling water flow for a sustained
16 period of time, or an annual period?

17 MR. WATERS: No.

18 MR. CHIA: I'm sorry, Mr. Ellison, now I
19 cannot hear Brian again.

20 MR. ELLISON: Brian, can you speak up,
21 please, and see if you can be heard?

22 MR. WATERS: Testing, testing.

23 MR. ELLISON: Can you hear him?

24 MR. CHIA: No, I did not hear that.

25 MR. ELLISON: Okay, why don't we get the

1 other microphone.

2 MR. NAFICY: While we get the other
3 microphone can I object to the question as
4 compound. I'm not sure if he's testifying if it's
5 legally impossible, or physically impossible. So
6 could you parse that out?

7 MR. ELLISON: Well, the question was
8 either, but I'd be happy to parse it out.

9 First of all, let's do a test here. Can
10 you --

11 MR. WATERS: Testing, testing.

12 MR. ELLISON: Mr. Chia, can you hear
13 that?

14 MR. CHIA: Could you do that again,
15 please, Brian?

16 MR. WATERS: Testing, testing.

17 MR. CHIA: Thank you, I can hear him
18 now.

19 MR. ELLISON: Okay. So let me parse out
20 the question here. In your opinion would it be
21 possible for the Morro Bay Power Plant to operate
22 such that it was consuming 475,000 gallons per day
23 for an entire year and be in compliance with its
24 air quality permit?

25 MR. WATERS: No.

1 MR. ELLISON: We did hear, by the way,
2 you were not here, but we heard testimony on this
3 issue from the air quality witnesses yesterday.

4 And as a question of physical
5 capability, is it your belief that the plant could
6 operate in that capacity for a long-term,
7 sustained operation?

8 MR. WATERS: If there were no limits
9 that it would violate.

10 MR. ELLISON: For example, is it
11 physically necessary in order to keep the plant
12 operating on a sustained basis to do maintenance
13 on the plant periodically?

14 MR. WATERS: Yes, it is.

15 MR. ELLISON: And if you do maintenance
16 on the plant you would not be able to sustain this
17 level of cooling water use --

18 MR. WATERS: That is correct.

19 MR. ELLISON: -- on a long-term basis?
20 Okay, turning back again to the column labeled
21 actual flow units 1 through 4, this does represent
22 a historic average annual number across the last
23 15 years, correct?

24 MR. WATERS: Yes.

25 MR. ELLISON: And turning to your

1 exhibit 186, if you were to use the last five
2 years, most recent to going back five years for
3 this number, then that number would be slightly
4 higher, it would be 437,000 gallons per minute,
5 right?

6 MR. WATERS: 437 mgd.

7 MR. ELLISON: Mgd, I'm sorry.

8 MR. WATERS: Yes.

9 MR. ELLISON: Okay, and the
10 corresponding gpm number would be 303,000?

11 MR. WATERS: Yes.

12 MR. ELLISON: And referring again to
13 exhibit 186, if you wanted to insert a number for
14 the average annual sustainable operation of the
15 new power plant, that would be your column on the
16 far right, 328, or 228,000 gallon per minute
17 number, correct?

18 MR. WATERS: That is correct.

19 MR. ELLISON: Okay. In your opinion,
20 Mr. Waters, is the comparison that was made here
21 in table 3 a fair apples to apples comparison of
22 the historic operation of the existing plant to
23 the average annual operation of the new plant?

24 MR. WATERS: No, I do not believe it is
25 a fair comparison. It is not apples to apples;

1 it's a misleading and inappropriate comparison.
2 Although it's -- average annual, it clearly is not
3 average annual. It takes an average from a 15
4 year period of record and compares it to a
5 hypothetical maximum daily, 356 days a year, which
6 cannot occur.

7 MR. ELLISON: Okay, thank you, that's
8 all I have. The witness is available for
9 examination.

10 I would move the admission of exhibit
11 177 and exhibit 186.

12 HEARING OFFICER FAY: Any objection?
13 All right, those exhibits are entered in the
14 record at this point.

15 MR. ELLISON: Now, for the record, Mr.
16 Fay, would you like me to identify the exhibits
17 that are incorporated by reference in exhibit 177?

18 HEARING OFFICER FAY: Yes, please, would
19 you just go down the list and do so.

20 MR. ELLISON: Okay, just reading off the
21 numbers, these exhibits are incorporated by
22 reference in exhibit 177. These are exhibits 19,
23 22, 36, 37, 148, 149, 59, 65, 150, 80, 37, 157,
24 92, 56, 79, 151, 51, 125, 170, 152, 153, 110, 156,
25 50, 158, 159, 160 and 161.

1 HEARING OFFICER FAY: And these are all
2 described within exhibit 177.

3 MR. ELLISON: And I neglected to mention
4 exhibit 4. So that one is also incorporated by
5 reference.

6 HEARING OFFICER FAY: All right. Thank
7 you. With that correction, any objection? All
8 right, hearing none, those are moved into
9 evidence.

10 And the panel is available for cross-
11 examination, Mr. Ellison?

12 MR. ELLISON: They are.

13 HEARING OFFICER FAY: Ms. Holmes.

14 MS. HOLMES: Thank you, just a couple of
15 quick questions.

16 CROSS-EXAMINATION

17 BY MS. HOLMES:

18 Q Good morning, Mr. Waters. Was the only
19 legally binding requirement that you were
20 referring to with respect to limitations those
21 that would be contained in the Air District's
22 permit?

23 MR. WATERS: Yes, as far as I'm aware.

24 MS. HOLMES: And do you know what permit
25 level the applicant is requesting for from the

1 Regional Board in terms of daily flow?

2 MR. WATERS: No. We have described to
3 the Regional Board the design capacity of the
4 pumps. I don't know whether or not -- I don't
5 think we've actually put in a formal application
6 in indication other than the maximum design
7 capacity of the pumps.

8 MS. HOLMES: And is that the level which
9 you would seek permission for from the Regional
10 Board?

11 MR. WATERS: I'm not sure. I think it
12 would probably be more than that because there are
13 other potential waste streams that go into the
14 discharge. And I believe that it's common for
15 permit levels to be set slightly higher than
16 design levels just to account for potential minor
17 changes in actual compared to design.

18 MS. HOLMES: So based on what you said
19 you'd actually expect a permit level in excess of
20 475 millions of gallons per day from the Regional
21 Board.

22 MR. ELLISON: Could I just clarify that
23 the permit level you're referring to is the
24 discharge level?

25 MS. HOLMES: Yes.

1 MR. ELLISON: Okay.

2 MR. WATERS: I wouldn't be surprised to
3 see that, but as far as I know we haven't had any
4 substantive discussions with the Regional Board
5 Staff about that to this point in time.

6 MS. HOLMES: And have you had any
7 substantive discussions with Regional Board Staff
8 at this time with limitations on the intake?

9 MR. WATERS: Not any further than
10 discussing the design capabilities of the pumps,
11 as proposed.

12 MS. HOLMES: Thank you. Those are all
13 my questions.

14 HEARING OFFICER FAY: Okay, thank you.
15 Does the City have any questions?

16 MR. ELIE: Yes, thank you. I guess I'll
17 direct these to Mr. Mason, but if you feel someone
18 else on the panel needs to answer, that's fine.

19 CROSS-EXAMINATION

20 BY MR. ELIE:

21 Q First, you had some testimony earlier
22 about the desalination wells, do you recall that
23 testimony?

24 MR. MASON: Yes, I do.

25 MR. ELIE: And I believe your testimony

1 was that you believed it was adequately covered by
2 the DTSC oversight?

3 MR. MASON: Yeah, I testified that I
4 thought that soil and water-6 was broad enough,
5 yes.

6 MR. ELIE: Did the AFC evaluate the
7 desalination wells as receptors of any
8 contamination?

9 MR. MASON: No, it did not.

10 MR. ELIE: Are you familiar -- strike
11 that. There's discussion, we've had this
12 discussion, I think, before with other witnesses
13 of Duke as to the relationship between PG&E and
14 Duke with respect to the remediation of the tank
15 farm after the tanks are demolished.

16 That's a private agreement between Duke
17 and PG&E, correct?

18 MR. MASON: That's my understanding.

19 MR. ELIE: And as far as you're aware
20 Duke is the applicant and PG&E is not before this
21 Commission, correct?

22 MR. MASON: That's correct.

23 MR. ELIE: Are you also familiar with
24 the LORS section of the FSA, specifically page 4-4
25 which refers to the City's zero tolerance

1 pollution policy?

2 MR. MASON: I will have to pull that out
3 and take a look at it.

4 MR. ELIE: Please. It's page 4-4 of the
5 FSA.

6 MR. MASON: Oh, of the FSA?

7 MR. ELIE: Yes.

8 MR. MASON: I'm sorry.

9 (Pause.)

10 MR. MASON: Too many acronyms; I was
11 going all the way back to the AFC.

12 MR. ELIE: That's exhibit 143.

13 MR. MASON: I have page 4-4.

14 MR. ELIE: And do you see the reference
15 to the City of Morro Bay zero pollution policy?

16 MR. MASON: Yes, I do.

17 MR. ELIE: And are you familiar with
18 that policy?

19 MR. MASON: No, I am not.

20 MR. ELIE: Is there someone on the panel
21 who is?

22 Well, let me ask my next question. That
23 was just a foundational question, maybe. Is
24 someone on the panel familiar with the City of
25 Morro Bay's nuisance abatement action which led to

1 the -- was resolved by Shell agreeing to do some
2 cleanup of the MTBE contamination?

3 MR. MASON: We have followed it
4 indirectly, but there's probably no one on this
5 panel who has direct knowledge.

6 But go ahead and ask the questions; I
7 may be able to answer, I don't know. I will let
8 you know if I can or not.

9 MR. ELIE: Fair enough. Some of the
10 changes you've suggested today specifically
11 talking about soil and water-6 and -10, in an
12 attempt to tie the conditions of certification
13 into the Central Coast Regional Water Quality
14 Control Board certifying the MTBE contamination as
15 being fully remediated.

16 MR. MASON: That's correct.

17 MR. ELIE: Okay. My question is how do
18 your changes, if at all, address the City of Morro
19 Bay's ability to enforce its zero pollution
20 policy?

21 MR. MASON: The changes that we are
22 recommending are based upon our understanding the
23 Regional Water Quality Control Board is the lead
24 agency for the MTBE remediation issue.

25 Therefore, we would expect that the

1 Regional Board, in making any determination
2 regarding completion or certification of closure
3 on the MTBE issue would be taking a look at local
4 requirements, including the City's ordinance in
5 making that determination.

6 So we feel that we would be in a
7 position of being able to rely upon the Regional
8 Board's determination about closure under the
9 assumption that they had taken the City's
10 ordinance into consideration.

11 MR. ELIE: When you say fully remediated
12 and closure, what are you talking about? Is there
13 some sort of document you're referring to in your
14 concept?

15 MR. MASON: In my concept I'm assuming
16 that at some point the Regional Water Quality
17 Control Board is going to determine that the
18 remediation is complete; that the extraction well
19 system can be removed; and that the monitoring can
20 be stopped.

21 MR. ELIE: So your proposal, though,
22 does not take into account the possibility that
23 the City, as another responsible agency for
24 enforcing its own laws, might require the
25 responsible party here, Shell, -- to clean up to

1 further levels beyond what the Regional Board
2 might require?

3 MR. MASON: That goes beyond my
4 knowledge base at this point in terms of, and I
5 guess that actually starts to get into issues
6 between, again, the Water Board and the City. And
7 I'll leave it at that.

8 MR. ELIE: Let me see if I can clarify
9 some of your testimony. Are you suggesting that,
10 for example, are you looking for case closure, no
11 further action letter from the Regional Board, or
12 shutting off of the wells, as a starting point?

13 MR. MASON: Case closure.

14 MR. ELIE: What, if anything, would be
15 your response if the Regional Board gave case
16 closure, as you phrased it, and the City did not
17 give case closure in connection with soil and
18 water-10?

19 MR. ELLISON: I'd just ask for a
20 clarification. You are asking the witness to
21 assume that the City has jurisdiction to close or
22 not close the case, is that the assumption you're
23 asking him to make? Or are you asking him to
24 testify as to whether that's true?

25 MR. ELIE: I'll ask him to assume that.

1 MR. ELLISON: Okay, because I just want
2 to be clear that he's not in a position to give
3 any legal opinion as to what the City's
4 jurisdiction is, versus --

5 MR. ELIE: I won't ask him to interpret
6 the government code section that I'm relying on.

7 MR. ELLISON: Okay.

8 MR. MASON: The way that soil and water-
9 6 and soil and water-10 are written, since the CEC
10 CPM also has a continuing role in this, it would
11 appear to me that, under that assumption, that the
12 City could let their concerns be known to the CPM
13 who would have the ultimate determination about
14 how this condition would be interpreted.

15 MR. ELIE: Turning to your proposed
16 changes to soil and water-10, how does Duke
17 propose to quantify the directly attributed
18 pumping by the project?

19 MR. MASON: Through the basis of the
20 groundwater flow model we would be able to project
21 what our drawdown would be on the City wells.
22 Based upon then, in part, on soil and water-7,
23 that also includes flow meters and totalizers, we
24 would know what Duke is pumping; we would be able
25 to attribute what, based upon the groundwater

1 modeling flow, what our drawdown would be. So
2 that if there were drawdown in excess of what was
3 predicted by the model, we would ascertain and put
4 forth a position that it is due to someone else's
5 pumping.

6 MR. ELIE: What's the plus or minus
7 degree of uncertainty in that flow model?

8 MR. ELLISON: If you understand the
9 question.

10 MR. MASON: I understand the question
11 and I'll say I don't know.

12 MR. ELIE: Does anyone on the panel
13 know, or is that your bailiwick?

14 MR. MASON: There's no other panel
15 member who would know that.

16 MR. ELIE: You had some discussion in
17 your, I guess it's rebuttal testimony, concerning
18 Mr. Rohrer's testimony in exhibit 174 as to the
19 five-foot and two-foot trigger levels. Do you
20 generally recall that area?

21 MR. MASON: Yes.

22 MR. ELIE: How are the five-foot and
23 two-foot trigger levels arrived at?

24 MR. MASON: That is a question that
25 should be posed to CEC Staff. It was in their

1 condition.

2 MR. ELIE: I'll save that for them.
3 Referring you to your earlier testimony concerning
4 flexibility for Duke, under soil and water-10, and
5 the ability to -- well, I guess it was your, for
6 lack of a better word, criticism of Mr. Rohrer's
7 testimony in that area. Do you recall generally
8 that area?

9 MR. MASON: I remember the discussion.
10 I wouldn't identify it as criticism, but, yes.

11 MR. ELIE: Okay, fair enough. The
12 flexibility discussion we'll call it that?

13 MR. MASON: Yes.

14 MR. ELIE: Okay. Is the Morro Bay Power
15 Plant water used for drinking water? That is the
16 water that Duke will be drawing down that might
17 affect the City's wells?

18 MR. MASON: I'm not -- I don't know.

19 MR. ELIE: That wasn't the -- the
20 potable uses you mentioned earlier today, or
21 potable uses, that wasn't one of the things you
22 mentioned, right?

23 MR. MASON: That's correct.

24 MR. ELIE: Are you familiar at all with
25 the DHS requirements for drinking water use by the

1 City?

2 MR. MASON: No, I'm not.

3 MR. ELIE: You wouldn't know one way or
4 another whether they're different than the uses
5 the power plant might have for --

6 MR. MASON: I would not have any
7 knowledge of it.

8 MR. ELIE: I have no further questions.

9 CHAIRMAN KEESE: Thank you. CAPE.

10 MR. NAFICY: Thank you. I think I'm
11 going to address the questions to the panel, but I
12 think it's Mr. Waters who's probably going to know
13 the answer to most of them.

14 Can we put the exhibit 186 on there for
15 projection, please?

16 (Pause.)

17 MR. NAFICY: While we're doing this I
18 can ask some preliminary questions.

19 CROSS-EXAMINATION

20 BY MR. NAFICY:

21 Q Mr. Waters, were you involved in the
22 preparation of the AFC?

23 MR. WATERS: Could you repeat the
24 question?

25 MR. NAFICY: Were you involved in the

1 preparation of the application for the proposed
2 power plant?

3 MR. WATERS: Yes, I was.

4 MR. NAFICY: Okay. And were you
5 involved in the calculations of projected water
6 use in that document?

7 MR. WATERS: In some cases. In section
8 6.5. There may be other representations in there
9 that I was not involved in.

10 MR. NAFICY: Very well. Refer you to
11 exhibit 186, the columns under maximum where
12 there's a future daily and future weighted. How
13 did you arrive at the future weighted average from
14 the future maximum, the maximum daily use?

15 MR. WATERS: It was not -- the future
16 weighted was not derived from the future daily
17 maximum. It was derived by taking a maximum of
18 4000 hours per year, with all eight pumps
19 operating under peak duct firing load conditions.
20 And then adding the flow that would be used during
21 the remaining 4760 hours per year with three pumps
22 per unit under peak baseload operations.

23 MR. NAFICY: Okay, so that represents in
24 your estimate the maximum possible use of the
25 proposed plant?

1 MR. WATERS: As an annual average
2 maximum.

3 MR. NAFICY: And what were the
4 assumptions that went into then arriving at a
5 future average under the column to the far right?

6 MR. WATERS: I explained that a little
7 bit earlier, but basically it was just taking 80
8 percent of the future weighted maximum.

9 MR. NAFICY: I understand, I'm just
10 wonder if you could just reiterate the actual
11 factors that -- how did you arrive at the 80
12 percent?

13 MR. WATERS: I didn't do it
14 individually. It's just through discussions with
15 the project staff members, and based on my 30-plus
16 years of experience around energy facilities. And
17 knowing that due to things such as the energy
18 market, maintenance outages, annual cycles in
19 demand, weather patterns, seasonal availability of
20 hydroelectric power in the daily cycles in demand
21 that the units would not operate. That it's
22 extremely unlikely that the units would operate at
23 a level that would even require as much as 80
24 percent of the maximum possible water usage.

25 MR. NAFICY: Are there any documents

1 that were used in arriving at this calculation of
2 80 percent of the weighted average?

3 MR. WATERS: No. There's some
4 professional judgment and, for instance, within
5 the last couple of years the operation of the
6 existing plant, as a merchant plant; and like I
7 said, in ten out of the last 12 months, there were
8 peak days that were, you know, that full operation
9 but the capacity factors are still in the
10 neighborhood of 60 percent. So we think this 80
11 percent is still a conservatively high estimate of
12 what would happen in the actuality.

13 MR. NAFICY: You referred to the future
14 energy market, California's future energy market
15 as one of the factors that went into the 80
16 percent judgment call on your part, is that
17 correct?

18 MR. WATERS: I just said that the future
19 water usage would be a function of energy market
20 forces, in addition to many others.

21 MR. NAFICY: Do you have any sources for
22 your predictions for the future energy market in
23 California?

24 MR. ELLISON: That misstates his
25 testimony. He cited the future energy market as a

1 factor, but he did not make a prediction, per se,
2 of the future energy market.

3 MR. NAFICY: I believe he testified that
4 predictions about the energy market were one of
5 the factors that led him to conclude that the 80
6 percent figure is a reasonable estimate of future
7 use.

8 MR. ELLISON: But that was one of
9 several factors that he used in exercising his
10 judgment that an 80 percent capacity factor was
11 conservatively high. That, I believe, was his
12 testimony.

13 But if you are asking the question for a
14 specific prediction of future market conditions, I
15 think that misstates his testimony.

16 MR. NAFICY: Well, I'm just simply
17 asking if he does have any sources that he
18 referred to for arriving at conclusions about what
19 the California's future energy market would be
20 like.

21 Did you refer to any documents or other
22 sources for that information?

23 MR. WATERS: No, other than my
24 reflection on what has happened in the last two
25 years with the existing plant and the existing

1 market.

2 MR. NAFICY: Thank you. Do you know if
3 the AFC contains a prediction of future average
4 use of the plant?

5 MR. WATERS: I haven't looked at that
6 for that aspect for some time. I know that there
7 was an earlier table that utilized a 90 percent
8 factor, if that's what you're getting at.

9 MR. NAFICY: Well, I was just asking a
10 question, but since you bring up the table, do you
11 know who prepared that table?

12 MR. ELLISON: Could you give us a
13 specific reference here so that we can follow --

14 MR. NAFICY: I'm referring to the table
15 he's referring to. He just mentioned a table in
16 the AFC that's had a 90 percent figure, and I'm
17 referring to that table.

18 MR. WATERS: Okay, I think we should
19 look at it, though, if we're going to address it
20 specifically. I don't even remember for sure
21 exactly where that table was. I just said I
22 remember seeing it.

23 MR. NAFICY: Well, we may have a
24 reference to it if I can look -- it's reference 7
25 at the end of table 2-1 of reference 7 in the AFC.

1 You know what, for the purposes of this
2 discussion -- for these purposes it doesn't really
3 matter. It is a reference to 316B study. But I
4 just wanted to know why is it that there's a
5 difference between your prediction of average use
6 now as compared to the prediction of future
7 average use in the AFC.

8 MR. WATERS: I wouldn't say that I've
9 changed the prediction, as such. On here,
10 there's, you know, a lot of things have changed.
11 At the time the application was put together there
12 was input provided by a number of people, and a
13 number of conditions and projections have been
14 refined since then.

15 MR. NAFICY: Could you --

16 MR. ELLISON: I have to say I am
17 concerned about proceeding with this on the
18 assumption that there is a difference without
19 specifically getting out the AFC and looking at
20 that.

21 And to be specific, I'm concerned about
22 it because there are numbers, percentage numbers
23 in this proceeding that represent estimates of
24 different things.

25 For example, there are estimates that

1 represent what people think the project is capable
2 of producing on a sustained basis. In other
3 words, that only factor out maintenance. Versus
4 those that represent what the plant will operate
5 at given all the factors that Mr. Waters has
6 described.

7 And I am concerned, one of our biggest
8 concerns on this topic is apples and oranges. And
9 I am concerned that this line of questioning is
10 going that way.

11 So, if you want to keep going this way,
12 I think we ought to get out the AFC and take the
13 time and trouble to look at it and see what it
14 says.

15 HEARING OFFICER FAY: If I can interject
16 here, we're told that lunch is ready. And since
17 we do have a question about a document it might be
18 a good time to break and try to find the
19 reference. And then we can --

20 MR. NAFICY: That sounds reasonable, but
21 I'm now concerned that Mr. Ellison is actually --
22 Mr. Ellison is actually testifying for the
23 witness. And that sort of went beyond a simple
24 objection.

25 So, I'd be happy to pull the document

1 and look at it, but I would object to a continuing
2 explanation and testifying on behalf of --

3 HEARING OFFICER FAY: Well, I do think
4 we have -- if there is a document that estimates
5 90 percent availability, then we have to know for
6 what purpose it estimated that.

7 So, during lunch let's try to find that
8 reference.

9 We'll take a lunch break now, and
10 reconvene at 12:30. Lunch is available, thanks to
11 Duke, right next door. We're off the record.

12 (Whereupon, at 11:55 a.m., the hearing
13 was adjourned, to reconvene at 12:30
14 p.m., this same day.)

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1 AFTERNOON SESSION

2 12:29 p.m.

3 MS. HOLMES: Staff has two procedural
4 issues to raise. The first is that in a filing
5 made on January 24th we had asked that the
6 Committee take official notice of the
7 determination of acute reference exposure levels
8 for airborne toxicants published by the Office of
9 Environmental Health Hazard Assessment. The
10 publication date was March 1999.

11 As it turned out, staff did not refer to
12 it during its testimony yesterday, however when
13 the Committee was asking questions of Mr. Willey,
14 the document was discussed. And therefore I
15 thought it would be appropriate at this point to
16 renew our request for official notice.

17 HEARING OFFICER FAY: Okay. And would
18 you like that marked for identification?

19 MS. HOLMES: I don't know whether or not
20 it's necessary; that's really the Committee's --

21 HEARING OFFICER FAY: All right, --

22 MS. HOLMES: -- prerogative.

23 HEARING OFFICER FAY: -- is there
24 objection to taking official notice of the OEHHA
25 document? I hear none, so we'll take

1 administrative notice of that.

2 MS. HOLMES: Secondly, I think it might
3 be a simpler mechanism to similarly take official
4 notice of the data that came in from the Regional
5 Water Quality Control Board this morning. Another
6 option would be to have Mr. Thomas sworn and have
7 him sponsor it. But since it is the official
8 record from a state agency, I think it might be
9 simpler just to take official notice. It's month-
10 by-month data for the past 15 years.

11 HEARING OFFICER FAY: Is there objection
12 to taking official notice of -- is this exhibit
13 187?

14 MS. HOLMES: It is.

15 HEARING OFFICER FAY: Any objection to
16 taking official notice of that? All right, we
17 will do so at this time.

18 MS. HOLMES: Thank you.

19 HEARING OFFICER FAY: Thank you. And
20 now, we will continue with CAPE's cross-
21 examination of Duke's witnesses on soil and water.

22 MR. NAFICY: Good afternoon, Mr. Waters,
23 members of the Commission. I have now presented
24 you with a chart that was table 2-1, reference to
25 the 316B study which I have now asked to be

1 identified as exhibit -- what is it, 188 now?

2 HEARING OFFICER FAY: Yes. Mr. Naficy,
3 would you please give us the source of this, and
4 fully identify it.

5 MR. NAFICY: Sure. This comes from the
6 revised draft Morro Bay Power Plant Modernization
7 project thermal discharge testimony report that
8 was submitted on April 20, 2001.

9 HEARING OFFICER FAY: Submitted by the
10 applicant?

11 MR. NAFICY: Correct.

12 HEARING OFFICER FAY: Okay, that will
13 be, then table 2-1 as identified will be exhibit
14 188.

15 CROSS-EXAMINATION - resumed

16 BY MR. NAFICY:

17 Q Mr. Waters, have you had a chance to
18 review this table?

19 MR. WATERS: Yes, I have.

20 MR. NAFICY: Have you, before today had
21 you seen this table before?

22 MR. WATERS: Yes, I have.

23 MR. NAFICY: Did you prepare this table?

24 MR. WATERS: Not in its entirety. It
25 was a table that evolved, and I was involved in

1 it.

2 MR. NAFICY: Can you -- I refer you to
3 row number one, two, three, four, five, six where
4 there's a reference to average flow rates. Do you
5 see that?

6 MR. WATERS: Yes, I do.

7 MR. NAFICY: And do you see where
8 there's under existing boiler units there's a
9 figure of 3900 and 40,000, presumably that's
10 gallons per day. And then 258,000 for the new
11 combined cycle unit.

12 MR. WATERS: Yes, I do.

13 MR. NAFICY: The calculation of these
14 two figures, was that done by yourself?

15 MR. WATERS: I don't recall.

16 MR. NAFICY: If it wasn't done by
17 yourself can you identify who else might have
18 prepared those numbers?

19 MR. WATERS: No. I know that it passed
20 me; I very well could have been the one that did
21 it, but like I said, a number of tables involving
22 parameters related to the power plant were
23 generated through the design folks and others, and
24 I'm not sure who might have generated the numbers
25 initially. Or, you know, made that calculation

1 initially.

2 MR. NAFICY: Was this chart before it
3 was inserted into the document that it came in,
4 was it approved by yourself or anyone else within
5 Duke?

6 MR. WATERS: I would say yes.

7 MR. NAFICY: Oh, was it approved by
8 yourself?

9 MR. WATERS: I would say -- I mean we
10 don't have any kind of formal sign-off approval of
11 material like this, as such. But I would agree
12 that it was approved by me.

13 MR. NAFICY: Thank you. Now I want to
14 refer you to footnote 5, where it states that
15 average flow rates the year 2000 average for the
16 existing boiler units, and a conservatively high
17 90 percent of the weighted maximum flow rate for
18 the combined cycle units.

19 Do you understand that to mean that the
20 figure of 258,000 gallons per minute represents a
21 90 percent projected average use for the proposed
22 plant?

23 MR. WATERS: As stated it says, it
24 represents 90 percent of the weighted maximum flow
25 rate, so, yes.

1 MR. NAFICY: So is that the same
2 projection as you have done by arriving at an 80
3 percent future average weighted rate?

4 MR. WATERS: It is a different
5 representation of essentially the same type of
6 estimate.

7 MR. NAFICY: And do you know what
8 presumptions or factors went into arriving at the
9 90 percent figure as a conservative estimate?

10 MR. WATERS: Not specifically. I think
11 it was a recent product, as you see in this table
12 there's no particular discussion or context. I
13 think the table is entitled -- generating loads,
14 discharge flows, temperatures, heat loading, blah,
15 blah, and I think that the intent of the table at
16 that time was just to set up different ways of
17 looking at how these parameters may be different
18 between the existing plant and the future plant.
19 And that particular 90 percent was selected at the
20 time this table was prepared, without any other
21 context or discussion about it.

22 MR. NAFICY: But as you sit here today,
23 you can't identify any difference between the
24 factors that you considered in arriving at an 80
25 percent figure in preparing this exhibit 186, and

1 the factors that were used to arrive at the 90
2 percent figure that went into the preparation of
3 this table?

4 MR. WATERS: Actually, no, I did not say
5 that. I told you what factors I believe are
6 considered in the 80 percent projection that's
7 included in exhibit presented today.

8 And I think that that represents much
9 more recent thinking about what a reasonable, but
10 still high number, would be.

11 MR. NAFICY: Well, apart from the fact
12 that it's a more recent figure, what other
13 differences exist in how the figure was arrived
14 at? These two figures, what is -- it's not
15 complicated.

16 I'm just trying to figure out what
17 accounts for the 10 percent difference between
18 what went into this document April of last year,
19 and the figure you're now proposing as 80 percent,
20 if you know the answer.

21 MR. WATERS: My only answer is that was
22 then and this is now.

23 MR. NAFICY: I see.

24 MR. WATERS: And it was based on
25 professional judgment of those involved at the

1 time the different documents were prepared.

2 MR. NAFICY: Thank you.

3 MR. CHIA: Excuse me, Mr. Naficy.

4 MR. NAFICY: I'm sorry?

5 MR. CHIA: This is Dan Chia. For some
6 reason I'm still having a hard time hearing Mr.
7 Waters.

8 CHAIRMAN KEESE: Sorry, we went back to
9 the old mike that's sitting in front. We're
10 getting the portable again.

11 MR. CHIA: Thank you.

12 MR. WATERS: Sorry about that.

13 MR. NAFICY: Moving on, there was some
14 discussion of the long-term sustainable use of the
15 new plant. You made some -- on direct you made
16 some predictions about long-term sustainable use,
17 and that's, I believe, was the 80 percent of the
18 future weighted average, is that correct?

19 MR. WATERS: I don't believe I used the
20 term long-term sustainable use.

21 MR. NAFICY: I --

22 MR. WATERS: I may have, but I think I
23 clarified where that 80 percent came from.

24 MR. NAFICY: I understand. I was just
25 referring back to a question I believe those were

1 Mr. Ellison's comments.

2 MR. WATERS: Okay.

3 MR. NAFICY: You also expressed that you
4 have some familiarity with predictions of
5 California's future energy market, is that --

6 MR. WATERS: No, I did not say that.

7 MR. NAFICY: Well, if you used your
8 knowledge of future market to arrive at the 80
9 percent figure, doesn't that presume that you have
10 some knowledge of those --

11 MR. WATERS: I didn't say that I used my
12 knowledge of future market. I said that the 80
13 percent includes consideration of many factors,
14 including energy market forces.

15 MR. NAFICY: Well, consideration of
16 energy market forces, doesn't that presume some
17 knowledge of what these forces are?

18 MR. WATERS: Yes. And over 30 years of
19 working at and around power plants, and I know
20 what goes into their dispatching in a general
21 manner.

22 MR. NAFICY: Okay.

23 MR. WATERS: I'm not aware of any power
24 plant that has had, any thermal power plant that
25 has had -- that's not connected as a, you know,

1 cogen or something like that, but has had an
2 average capacity factor as high as 80 percent.
3 They may well exist, but this plant in this
4 location, I think that 80 percent is still
5 conservatively high.

6 And I would be extremely surprised over
7 the life of the projected plant, if it were ever
8 achieved as an annual average.

9 MR. NAFICY: Based on your knowledge of
10 the, you know, 30 years of experience with
11 California's energy market, do you have any --
12 have you looked at the future of the existing
13 plant and at what capacity it might be able to
14 operate in the future market?

15 MR. WATERS: In the near term I expect
16 that it would probably operate about the same as
17 it has in the most recent three years, as it has
18 operated as a merchant plant.

19 MR. NAFICY: And what do you mean by
20 near future? What sort of timeframe?

21 MR. WATERS: I'm not that involved in,
22 you know, potential, you know, life extension
23 projects or whatever for the existing units.

24 MR. NAFICY: But, for example, are you
25 aware of whether costs of energy generation is

1 going to be a factor as to how much energy any
2 given plant can sell in California's future energy
3 market?

4 MR. WATERS: I'm sure it would be.

5 MR. NAFICY: And do you have any idea of
6 the cost of energy production at the existing
7 plant?

8 MR. ELLISON: I'm going to object to
9 that question on multiple grounds. First of all,
10 it goes beyond the scope of the direct here. Mr.
11 Waters has testified to soil and water issues.

12 He has stated that in regard to a
13 capacity factor for the new plant that he has made
14 a general judgment as to what the capacity factor
15 would be, but he has certainly not testified in
16 any way as to market conditions in California in
17 the future with respect to either the existing
18 plant or the new plant.

19 Everything that he's testified to with
20 regard to the existing plant is historical data
21 based upon the Committee's direction as to what
22 the baseline would be. So this is clearly beyond
23 the scope of his direct.

24 In addition, the information that is now
25 being asked for is proprietary and confidential.

1 MR. NAFICY: Well, --

2 HEARING OFFICER FAY: I'm going to
3 sustain that on the basis that it is beyond the
4 scope of his direct. And I think the Committee
5 can accept the limitations that he has
6 characterized on his estimate, the 80 percent.

7 MR. NAFICY: Well, that's -- it actually
8 goes beyond the 80 percent. And, also, he's
9 clearly opened the door. His knowledge of
10 California's energy market. Because he's
11 testified that he's based his prediction of 80
12 percent, at least in part, on considerations of
13 the energy market. It's in the, you know, written
14 testimony; he reiterated it today.

15 So I can't see how that's an
16 inappropriate area for cross-examination.

17 HEARING OFFICER FAY: Well, I don't
18 think it's productive for you to go down that
19 avenue since he's mentioned it's just one of many
20 things he's touched on, and indicated that he's
21 not expert in that area.

22 MR. NAFICY: Well, I respectfully
23 disagree, but I obviously will abide by your
24 ruling.

25 In terms of the average previous use,

1 over the last -- you've given us figures from the
2 last three years, and then the past five years.

3 Do you know how long Duke has owned this
4 power plant?

5 MR. WATERS: I believe Duke took control
6 in July of 1998; I may be corrected on that.

7 MR. NAFICY: And so is it fair to say
8 that since July of 1998 Duke has had control over
9 the amount of electricity produced at the plant?

10 MR. WATERS: As a function of operating
11 within the market of merchant plants in
12 California, yes.

13 MR. NAFICY: Right, but was there a
14 requirement for Duke to run the plant at the
15 maximum allowable capacity?

16 MR. WATERS: A regulatory requirement?

17 MR. NAFICY: Correct.

18 MR. WATERS: Not that I'm aware of. But
19 that's not my area.

20 MR. NAFICY: And would it be fair then,
21 getting back to water, to assume then that Duke
22 has had control over the amount of water that the
23 plant has consumed since 1998?

24 MR. ELLISON: Let me ask for a
25 clarification here. When you say has had control

1 over, do you mean control in the sense of
2 ownership as distinct from dispatch?

3 MR. NAFICY: Well, I don't think Duke
4 owns the water, but --

5 MR. ELLISON: I'm talking about the
6 power plant. What I'm trying to get at is are you
7 asking whether Duke is, in fact, responsible for
8 the dispatch of this power plant, as opposed to
9 the physical owner.

10 MR. NAFICY: Yeah, dispatch. I mean has
11 Duke had the ability to control how often and how
12 much to run the plant, and thereby controlling how
13 much water is consumed by the plant?

14 MR. ELLISON: Well, again, I think this
15 probably goes beyond the scope. I'm not sure
16 where you're going with this. If you know, Mr.
17 Waters.

18 With that clarification is Duke
19 responsible for the dispatch of the power plant is
20 what I understand your question to be.

21 MR. NAFICY: Yes.

22 MR. WATERS: So is there still an
23 outstanding question to me?

24 MR. NAFICY: Yes.

25 MR. WATERS: Could you repeat the

1 question?

2 MR. NAFICY: Is Duke responsible for the
3 amount of water, that once-through cooling water,
4 that has been used by the plant since 1998?

5 MR. WATERS: I would say I believe the
6 answer is yes, under the constraints of operating
7 as a merchant plant in California since Duke took
8 ownership.

9 MR. NAFICY: Now, has there been
10 anything different in the energy market in the
11 past three years as compared to the previous 20
12 years of the operation of the plant? Is there
13 anything in the conditions of that operation been
14 different?

15 MR. WATERS: That's not my area of
16 expertise, but I think as citizens of California
17 we're all aware that there have been energy
18 shortages.

19 MR. NAFICY: And therefore the extra
20 amount of water use that has been -- well, do you
21 agree that water use in the plant has risen
22 dramatically in the last three years?

23 MR. WATERS: No, I don't.

24 MR. NAFICY: Are you objecting to the
25 word dramatically?

1 MR. WATERS: Yes. It's a judgment.

2 MR. NAFICY: Do you know how the amount
3 of water used by the plant in this last three
4 years compares with say the three years previous
5 to that?

6 MR. WATERS: Yes. It was greater.

7 MR. NAFICY: Do you know by what
8 percentage approximately?

9 MR. WATERS: I'd have to look at figure.

10 MR. NAFICY: Could you please? Do you
11 have that available? Could you look at the
12 figures and tell me, for the past three years, as
13 compared to the three years previous.

14 MR. WATERS: So that would be '96, '97
15 and '98 compared to '99, 2000 and 2001?

16 MR. NAFICY: Correct. Well, can you
17 tell me approximately by what percentage has the
18 water usage over the three years gone up compared
19 to the previous three years?

20 MR. WATERS: -- I would say almost
21 twice.

22 MR. NAFICY: So, because of the energy
23 crisis, so-called, in the past three years the
24 amount of water used over the previous three years
25 has doubled, is that correct?

1 MR. ELLISON: Your question assumes
2 because of the energy crisis, correct? Are you
3 asking him to attribute this to the energy crisis?
4 Or are --

5 MR. NAFICY: Well, I --

6 MR. ELLISON: -- you just asking has the
7 water use gone up?

8 MR. NAFICY: Well, I thought he
9 attributed it to the energy crisis in the last
10 question.

11 MR. ELLISON: I do not believe he did.

12 MR. NAFICY: Okay. Is there any reason
13 other than what's being referred to as the energy
14 crisis to account for the additional water use of
15 the plant in the last three years?

16 MR. WATERS: Yes. Dr. Wagner, sitting
17 to your left, prepared a report analyzing the same
18 historical record of water use and making
19 projections. And that was docketed last fall.

20 And Duke Energy responded with a
21 docketed response to that. And in that response
22 Duke looked into the records of what was going on
23 in those lower years, in the mid 1990s, and you
24 happened to pick like the three lowest of the last
25 15 when you selected those three.

1 And there were major scheduled and
2 unscheduled repair and maintenance activities
3 involving cracked rotors, installation of NOx
4 controls for air quality purposes, and so those
5 were atypical, I would say.

6 And if you look at this chart they're
7 atypical because they fall well under the 15-year
8 average.

9 In addition to that, like I said, since
10 Duke has been operating as a merchant plant, it is
11 dispatching differently than PG&E dispatched it as
12 a regulated utility, because PG&E had other
13 interests, it's my understanding PG&E had other
14 interests related to operation of Diablo Canyon,
15 some constraints on transmission capabilities, and
16 other factors that are outside of my area of
17 expertise, but I understand that, you know, as a
18 regulated utility with control over all the
19 resources, including abundant hydro, trying to
20 keep the -- storage project reservoirs full using
21 Diablo Canyon power, and all that sort of thing,
22 that they did not operate the plant the same way
23 that plants are now operated in the merchant
24 market.

25 MR. NAFICY: I understand that your

1 position is that three years from '98 to '96 were
2 unusually low. And one of the first or the first
3 reason you offered for why you believe they were
4 unusually low was these maintenance, you said
5 routine and unscheduled maintenance activities.

6 Would you say that it's unusual for a
7 power plant that is 50 years old to have some down
8 time for routine or unscheduled maintenance
9 activities?

10 MR. WATERS: No.

11 MR. NAFICY: Is it fair to say that the
12 last operation of the plant has been unusually
13 high in the last three years compared to the
14 previous 20?

15 MR. WATERS: I only have records going
16 back to 1987, but --

17 MR. NAFICY: Okay, going back to '87 --

18 MR. WATERS: -- are higher than the
19 average over that period, yes.

20 MR. NAFICY: Now, in the direct
21 testimony that was proffered by Duke on soil and
22 water, there is some discussion of the so-called
23 CEQA baseline, and there's a statement in there
24 about what that ought to be.

25 Is that what the CEQA baseline ought to

1 be in this analysis, is that based on your
2 opinion?

3 MR. WATERS: It's based on my
4 understanding of the Committee's direction to
5 staff of the Energy Commission of the period of
6 time to use to characterize conditions
7 representing baseline.

8 MR. NAFICY: I understand, but the
9 testimony that was filed here, is it fair to
10 attribute that statement about CEQA baseline to
11 yourself?

12 MR. ELLISON: That question's been asked
13 and answered.

14 MR. NAFICY: I'm sorry, I wasn't --

15 MR. ELLISON: The answer was that he
16 used that number in the testimony based upon the
17 direction of the Committee to staff.

18 MR. NAFICY: Well, I'm going to object
19 again, counsel testifying for the witness. That's
20 not in the form of an objection.

21 MR. ELLISON: I'm objecting that it was
22 asked and answered, and repeating the answer that
23 he just gave you.

24 HEARING OFFICER FAY: Sustained.

25 MR. NAFICY: Do you have -- have you,

1 yourself, ever researched the issue of what is a
2 CEQA baseline in a case like this?

3 MR. ELLISON: Objection, that calls for
4 a legal conclusion.

5 MR. NAFICY: It doesn't. It's a simple
6 question. Have you researched a legal -- have you
7 done any legal research as to what the CEQA
8 baseline is in a case like this. The answer is
9 either yes or no.

10 MR. ELLISON: You're asking this witness
11 whether he has done legal research?

12 MR. NAFICY: Yes.

13 HEARING OFFICER FAY: Mr. Naficy, I'm
14 going to have to sustain that. He's not an
15 attorney, and I think it's also irrelevant because
16 the Committee has given direction as to what the
17 baseline would be in this case. We tried to avoid
18 a lot of litigation on this by issuing an order
19 early on that the baseline would be a five-year
20 period.

21 And we've interpreted that as the most
22 recent five-year period. So, staff will be using
23 five years prior to the time they do their FSA on
24 biology to examine the water intake period.

25 MR. NAFICY: Well, again, with all due

1 respect that's a legal issue, and that has to be a
2 legal conclusion. It's not clear that the
3 Commission or a tribunal such as a court of law --
4 I mean, decision makers don't have discretion as
5 to what the baseline is. That's a strictly legal
6 issue.

7 And I think it's fair to ask the witness
8 if the witness has done independent legal analysis
9 or is just simply relying on the direction
10 provided by the Committee. That's all I was
11 asking.

12 HEARING OFFICER FAY: I think that's a
13 fair question. Ask him whether he has independent
14 information he's relying on, or is relying on the
15 directions of the Committee.

16 MR. NAFICY: Well, that was, in fact, I
17 believe, my question. If he's independently
18 arrived at a conclusion based on his legal
19 research.

20 MR. ELLISON: Well, let me register
21 another objection here. The point of this is
22 whether he based his use of that baseline on the
23 Committee's direction. That has been asked and
24 answered and he has said yes.

25 If you are now trying to impeach the

1 Committee's ruling through this witness, you,
2 yourself, have characterized that as a legal
3 issue. Okay.

4 So whether this witness has done legal
5 research or not, and what that research is or not,
6 is entirely inappropriate because he's not a
7 lawyer.

8 And Duke's views of the legal issues
9 will be presented in our brief, and have been
10 presented in briefs prior to that. You're free to
11 brief the issue, as well.

12 But I have to object, this line of
13 questioning, I think, is entirely inappropriate.

14 HEARING OFFICER FAY: And we've
15 sustained the objection. What we informed staff,
16 and it goes as well for the other parties, is that
17 they must review this five-year average,
18 historical average, in terms of establishing a
19 baseline for CEQA analysis.

20 They are free to also provide other
21 information and argue that perhaps it is more
22 appropriate. But that all parties must provide
23 the five-year basis if they're going to provide
24 information on a baseline.

25 MR. NAFICY: That's fair, and I don't

1 mean to belabor the point. I thought your ruling
2 was that he can answer it, but I'll move on.

3 HEARING OFFICER FAY: Please.

4 MR. NAFICY: I have no further questions
5 at this time on cross, but we would like to offer
6 Dr. Wagner, apart from his direct testimony, also
7 for rebuttal. And since for -- I guess it's
8 surrebuttal -- and since he has to leave at about
9 3:00 we were wondering if we could combine the
10 surrebuttal and the direct, so that he's free to
11 leave at 3:00.

12 HEARING OFFICER FAY: Is there any
13 objection to moving to CAPE's testimony on this
14 topic, ahead of the other parties?

15 MR. ELLISON: Well, if the question is
16 can we move to it immediately, prior to the
17 redirect of our witnesses and the completion of
18 our witnesses, yes, I would object to that.

19 If the question is as soon as we
20 complete the applicant's testimony could we take
21 CAPE out of order, then I don't have a problem
22 with that.

23 HEARING OFFICER FAY: Okay, we'd like to
24 accommodate what we just learned is a limitation
25 on Dr. Wagner's time. Any other objection?

1 Okay. That completes the round of
2 cross-examination. Mr. Ellison, do you have some
3 redirect?

4 MR. ELLISON: I do, very briefly.

5 REDIRECT EXAMINATION

6 BY MR. ELLISON:

7 Q Mr. Waters, you were asked a number of
8 questions about the capacity factor judgment which
9 you made in developing the 328 number for the
10 future average use of the new power plant.

11 And you've testified that you've been in
12 the electric power industry for 30 years, correct?

13 MR. WATERS: That's correct.

14 MR. ELLISON: And how many power plants
15 have you been associated with during that time?

16 MR. WATERS: In total, somewhere in the
17 neighborhood of 100.

18 MR. ELLISON: And of those 100 power
19 plants are you aware of any of them that have
20 achieved greater than an 80 percent capacity
21 factor over any sustained period of time?

22 MR. WATERS: No. I should clarify that
23 a number of those would have been hydroelectric
24 power plants, not all thermal power plants. But,
25 the answer is still no.

1 MR. ELLISON: Okay, and certainly of
2 thermal, gas-fired power plants comparable to the
3 Morro Bay facility, are you aware of any that have
4 achieved a capacity factor greater than -- and let
5 me also exclude cogeneration projects. When I say
6 comparable, I mean combined cycle, gas-fired power
7 plants comparable to this one. Are you aware of
8 any that have achieved greater than an 80 percent
9 capacity factor over a sustained period of time?

10 MR. WATERS: No.

11 MR. ELLISON: You were also asked some
12 questions about the increase in power plant
13 operation over the last three years. Was there
14 not a legislation, AB-1890, which accomplished a
15 wholesale restructuring of the California electric
16 market approximately five years ago?

17 MR. WATERS: Yes, I believe it went into
18 effect in 1996.

19 MR. ELLISON: Okay. And in looking at a
20 change in the power plant's operation would you
21 not agree that the change in ownership, as
22 combined with the restructuring of the California
23 electric market, would account for a significant
24 change in the operation of the power plant?

25 MR. WATERS: Yes, I would agree.

1 MR. ELLISON: That's all I have.

2 HEARING OFFICER FAY: Anything further
3 along this line?

4 MR. O'BRIEN: Mr. Waters, I have a few
5 questions for you.

6 EXAMINATION

7 BY MR. O'BRIEN:

8 Q Is it a true statement that the proposed
9 facility will be more efficient than the existing
10 facility in terms of the amount of water needed
11 for each megawatt produced, the amount of cooling
12 water needed?

13 MR. WATERS: Yes, that is true.

14 MR. O'BRIEN: Okay. And in making
15 exhibit 186, if you look under the average section
16 in the column furthest to the left, three-year
17 average '99 to '01, and the amount is 518 mgd.

18 Do you have any idea in terms of what
19 capacity factor that represents?

20 MR. WATERS: I believe it's in the
21 neighborhood of close to 60 percent, but not quite
22 60.

23 MR. O'BRIEN: Not quite 60, okay, thank
24 you.

25 MR. WATERS: I think 2000 and 2001 both

1 came in very close to 60, but 1999 was less.

2 MR. O'BRIEN: All right. And let me ask
3 you another question. In terms of the proposed
4 power plant, does the amount of water needed for
5 cooling purposes for each megawatt generated
6 change when duct firing is added?

7 MR. WATERS: Yes, it does.

8 MR. O'BRIEN: And can you tell me what
9 that difference is?

10 MR. WATERS: There's a figure 6.5-20 in
11 the AFC. It was also cited as one of the
12 exhibits. And it shows the relationship of
13 cooling water use with -- excuse me, it's 6.5-19.
14 It shows the relationship of cooling water use to
15 generation.

16 And I have a copy of it here, just this
17 one copy, if you'd like me to project it. If
18 you'd like --

19 MR. O'BRIEN: Well, that may not be
20 necessary if you can just answer a question for
21 me. What is the difference in terms of
22 efficiency? Can you give me a percentage
23 difference?

24 MR. WATERS: If you'll bear with me for
25 a minute, I think I can get that from the table 2-

1 1 that CAPE recently entered into evidence from
2 the thermal discharge assessment report where it
3 looks at flow related to load.

4 The flow per kilowatt generated, up to
5 maximum baseload, is .24 gallons per minute. The
6 flow per kilowatt generated at maximum peak load
7 with duct firing is .275 gallons per minute.

8 MR. O'BRIEN: Okay. And given that
9 difference, was that factored in when you made
10 your estimate of 328 in terms of a future average?

11 MR. WATERS: Yes. Yes, the actual flow
12 usage that goes into that was factored in.

13 MR. O'BRIEN: Okay, thank you.

14 HEARING OFFICER FAY: Nothing further,
15 then we thank the applicant's panel for its
16 testimony.

17 And now, as per our agreement, we'd like
18 to move to CAPE to accommodate their time
19 constraint for a witness. Mr. Naficy. Will the
20 court reporter please swear the witness. Dr.
21 Wagner, please stand.

22 Whereupon,

23 PETER E. WAGNER

24 was called as a witness herein, and after first
25 having been duly sworn, was examined and testified

1 as follows:

2 MR. NAFICY: Thank you. With the
3 Commission's permission we'll begin with the
4 direct testimony, and then move into rebuttal.
5 Would that be appropriate?

6 HEARING OFFICER FAY: Yes.

7 MR. NAFICY: Okay.

8 DIRECT EXAMINATION

9 BY MR. NAFICY:

10 Q Dr. Wagner, could you please briefly
11 explain, describe your qualifications and work
12 experience.

13 A Yes. I have a PhD in physics from the
14 University of California. I have taught
15 electrical engineering and physics and done
16 research in these areas between 1960 and 1999.

17 For one seven-year period in that time
18 in the '70s, I directed a major research
19 laboratory on the east coast that dealt with
20 estuary research. And in a separate one-year
21 sabbatical I worked for the State of Maryland as
22 an engineer establishing the monitoring program
23 for aquatic terrestrial and air monitoring around
24 power plants.

25 Q In preparation for your testimony today

1 which documents did you review?

2 A Oh, my goodness. I reviewed the 315B,
3 the AFC, all in part; I reviewed the paper
4 referred to earlier as a rebuttal to my cooling
5 water analysis. And probably some other things I
6 can't think of right now.

7 Q And based on your experience and the
8 documents you've reviewed and calculations you
9 made, did you prepare what's been referred to as
10 exhibit 175?

11 A Oh, yes, my deposition. Of course.

12 Q And does the content of your testimony
13 on soil and water resources, exhibit 175,
14 constitute your best professional judgment?

15 A Yes.

16 Q Would you briefly summarize what you
17 contend in this testimony?

18 A Yes, I can say it in one sentence. This
19 deals with the penalty incurred by duct firing on
20 the use of cooling water.

21 A 16.3 percent increase in power takes a
22 33 percent increase in cooling water. And I have
23 a chart here I could show if you'd like to see it;
24 or I can describe in words --

25 MR. NAFICY: This basically contains the

1 substance of his testimony and may be helpful for
2 people to be able to look at the figure.

3 DR. WAGNER: There's nothing new in
4 there.

5 HEARING OFFICER FAY: It's a graphic
6 depiction of the information --

7 DR. WAGNER: Correct.

8 HEARING OFFICER FAY: -- in your
9 testimony?

10 MR. NAFICY: Correct.

11 HEARING OFFICER FAY: Yes, please put it
12 up.

13 (Pause.)

14 DR. WAGNER: The figures here are taken
15 either from the FSA, volume two, or from the AFC,
16 itself. I don't know whether you can read them at
17 that magnification.

18 It's very simple arithmetic. You simply
19 take the maximum power with duct firing, subtract
20 from it the baseload power without duct firing.
21 Divide by the latter. And you find that the
22 percent goes up by 16.3 percent.

23 You do the same thing with cooling
24 water. At maximum power duct firing, baseload,
25 subtract baseload from maximum. Divide by

1 baseload and you get 33 percent.

2 BY MR. NAFICY:

3 Q So based on this calculation is it your
4 opinion that eliminating duct firing would be a
5 reasonable alternative to reduce the impact caused
6 by the once-through cooling?

7 A Yes, it would be a definite benefit.

8 Q And what about the air impacts that is
9 caused by duct firing, would this also result in
10 benefits there?

11 A Certainly judging from yesterday's
12 testimony, yes.

13 Q Now, duct firing, is that -- you've
14 studied the AFC, and does that appear to you to be
15 an integral component of the project such that
16 with its elimination the project couldn't stand on
17 its own?

18 A Well, it calls for an opinion. My
19 opinion is that it would be a fine baseloading
20 plant without duct firing.

21 Q Now given the relative high cost of
22 producing the additional 16 percent in power, or
23 both in terms of if it is dry -- if it is once-
24 through cooling, and regardless of that question,
25 if it is just air emissions, does it appear that

1 the additional power justifies the additional
2 cooling water?

3 A In my opinion, no.

4 MR. NAFICY: On direct I don't have
5 anything further.

6 HEARING OFFICER FAY: Okay, why don't we
7 just hold off cross-examination until he completes
8 his rebuttal, and then we'll take it all at once.

9 MR. NAFICY: Very well.

10 On cross-examination we would like -- I
11 mean, I'm sorry, on surrebuttal we would like to
12 pass around a copy of a paper that Dr. Wagner had
13 previously prepared and entered into the docket,
14 which actually Mr. Waters had referred to in his
15 cross. And basically provides the basis for his
16 testimony on surrebuttal.

17 HEARING OFFICER FAY: And how did this
18 enter the record previously?

19 MR. NAFICY: It was docketed, and we
20 weren't necessarily going to use it, but in light
21 of the rebuttal testimony we feel that it would be
22 helpful in providing the basis for the rebuttal.

23 HEARING OFFICER FAY: Okay, let's go off
24 the record.

25 (Off the record.)

1 HEARING OFFICER FAY: Back on the
2 record. It appears that the document that Mr.
3 Naficy has provided the parties has been
4 previously docketed, and in Duke's exhibit 159
5 they refer to it as comments on cooling water
6 intake analysis.

7 Their response was to this, and it
8 references that Dr. Wagner's document was docketed
9 on December 11th of 2001.

10 MR. ELLISON: Mr. Fay, that is correct.
11 I do want to register an objection, though, to the
12 inclusion of this report in the record.

13 Once again, CAPE, in the guise of
14 rebuttal, is augmenting their direct testimony
15 with significant reports.

16 Now, the fact that something has been
17 previously docketed does mean that we've seen it
18 before, but it certainly doesn't mean that we
19 prepared cross-examination for it. And we have
20 not.

21 There is an enormous volume of
22 information in this docket, and it is certainly
23 not appropriate to expect that all of us have
24 prepared to cross-examine on everything in the
25 docket. We prepared to cross-examine on those

1 things that were previously filed.

2 We have done rebuttal in this proceeding
3 in the nature of, you know, specific responses to
4 testimony that's been filed orally. But that's a
5 different thing than people walking in with
6 substantial new reports.

7 The last point that I would make is the
8 very fact that this was docketed previously by
9 CAPE is very good evidence that they could have
10 filed this with their direct testimony. They
11 chose not to. They should have to live with that
12 choice.

13 HEARING OFFICER FAY: Well, I take your
14 objection into account. And what I'd like to do
15 is in light of the fact that the applicant has had
16 an opportunity, and apparently has actually
17 already commented on this, to recognize the
18 surprise factor and the disadvantage that CAPE has
19 put you in. Suggest that we do the best we can
20 today, and give you the option of requiring Dr.
21 Wagner to return at a later date for further
22 cross-examination on this.

23 I've got to again admonish CAPE for
24 carrying out surprise that we strongly disfavor.
25 And other counsel begged ignorance on this. I

1 don't know why. We require all testimony to be
2 prefiled. And it's certainly a matter of degree,
3 somebody brings a restatement in the form of a
4 graph that contains all the information that was
5 prefiled, or they make a few corrections, if
6 they're minor in nature, to their testimony.

7 But, yesterday hundreds of pages were
8 offered by CAPE. And today's offering is much
9 shorter perhaps, seven or eight pages, but it
10 means that one party is subjected to surprise.
11 And we want to avoid that so all the parties can
12 be well prepared when they address the Committee.

13 So, with that admonition and with the
14 understanding that Dr. Wagner may have to be
15 recalled, I'll let you go ahead, Mr. Naficy.

16 MR. NAFICY: Well, I think, first of all
17 I don't think really this is a real surprise
18 because there was extensive rebuttal. But I think
19 that having allowing us, or allowing the
20 proceeding to go forward and thus engaging in
21 direct testimony here on this document, and then
22 giving the applicant and the rest of the parties a
23 second bite at the apple by going home and
24 preparing -- having extra time to prepare cross-
25 examination would work a great disadvantage to

1 CAPE.

2 So, I mean I understand if they want to
3 have time to review a document they've already
4 seen and commented on. But I don't think that
5 they should be allowed to sleep on it and come
6 back the next day and refer to other documents and
7 what-have-you.

8 We've been subjected to the same
9 conditions. So, if they're going to be allowed to
10 come back with prepared cross-examination, then I
11 would suggest that we defer the entire issue until
12 such time that, you know, maybe -- until tomorrow,
13 because I think that would be greatly prejudicial
14 to the Coastal Alliance.

15 MR. ELLISON: If I can comment on that,
16 let me just say that the entire point of filing
17 ahead of time, testimony, is to allow people to
18 sleep on it and to prepare rebuttal. And that
19 those rules apply equally to everybody.

20 You've had our direct testimony for a
21 considerable period of time, and have had the
22 opportunity to prepare cross-examination on it.

23 The proposal that you make is entirely
24 out of order and inconsistent with the way this
25 proceeding is being conducted.

1 And, Mr. Fay, let me say one more thing
2 on this issue. I was not the attorney on air
3 quality yesterday. Had I been, I would have
4 registered an objection that was particularly
5 strong because I predicted this. I asked CAPE's
6 attorney, when I saw that they had identified two
7 hours of direct testimony in their witness time
8 estimates for air quality, whether they understood
9 these rules. And we had a conversation; Bonita
10 Churney and I had a conversation in front of this
11 Committee that I expect you recall on precisely
12 these rules and the fairness of this proceeding in
13 this way.

14 And to now have CAPE, on two of the most
15 important issues in this proceeding, engage in
16 this kind of, and I would use the word chicanery
17 that was used yesterday, is extremely
18 objectionable.

19 HEARING OFFICER FAY: Okay. Well, Mr.
20 Naficy, I think you've misconstrued the way we do
21 business. You've sprung the surprise on the other
22 side. If they can deal with it today, they will
23 do so. And may choose not to call Mr. Wagner
24 back.

25 But if they feel that they have the need

1 to do that, it is their option to do that. And I
2 guarantee you that if Duke comes up with a big
3 pile of information like your party did yesterday,
4 at the last minute, you can defer and ask the
5 Committee to call all those witnesses back. We've
6 been doing business this way for years, and it
7 seems to me the only fair way to handle rebuttal.

8 So, the matter's been ruled upon. I
9 suggest you go forward with your rebuttal.

10 MR. NAFICY: Before I start can we mark
11 this for identification, please?

12 HEARING OFFICER FAY: Certainly. The
13 cooling water intake analysis Duke Morro Bay is
14 the title. And we'll mark that as exhibit 189.

15 BY MR. NAFICY:

16 Q Dr. Wagner, I'm referring now to exhibit
17 189 entitled cooling water intake analysis Duke
18 Morro Bay.

19 Did you prepare this document?

20 A Yes.

21 Q And there's some -- the factual
22 contentions in there that you -- the factual
23 references in there, were they all personally
24 checked by you and you have identified all the
25 references, yourself?

1 A Yes.

2 Q Now, what was the purpose of the study?

3 A The purpose of the study was to get an
4 unbiased independent analysis of how much cooling
5 water the extant power plant uses, and how much
6 cooling water the new plant would be projected to
7 use. And to compare the two.

8 Q And did you, before we get into your
9 analysis, the substance of your analysis, did you
10 arrive at a conclusion on that question?

11 A Yeah, the conclusion I reached was
12 essentially the same one we've read from the FSA,
13 that the new plant, within reasonable assumptions,
14 and they are assumptions, could be expected to use
15 about the same amount of cooling water per year as
16 the existing plant, or more, a little bit more.

17 Q Okay. Now, in arriving at your
18 conclusion did you examine the reports of water
19 use by the Morro Bay Power Plant over the last 15
20 years or so?

21 A No, the column, the table, the
22 spreadsheet in the report is from information
23 provided by Duke in answer to a data request.

24 Q Okay, so it only goes back to 1990?

25 A That's correct. I didn't have anything

1 earlier than that.

2 Q Now, have you compared the information
3 contained in this table which, I believe is on
4 page 3, with the information provided to this
5 proceeding by the Regional Water Board today?

6 A Just very briefly because I saw this for
7 the first time today. It looks like they're
8 consistent.

9 Q Okay. And by looking at the water use
10 in the last -- well, since 1990, what did you come
11 up with as a -- what conclusion did you arrive at
12 as the average use over the last ten years?

13 A The average over the last ten is not in
14 my report, but I did it. And as I recall, through
15 1999, which is when I did that calculation, it was
16 somewhere around 370 million gallons a day.

17 Q Now, in your calculations did you notice
18 any trends or any differences between water used
19 in the last, in 1999 and 2000 relative to the
20 years previous to that that you had access to
21 data?

22 A Oh, yes, very definitely. If you look
23 at the five-year average, actually including the
24 year 2000, from 1996 through 2000, the plant
25 operated on the average about 30 percent of the

1 time.

2 For the year 2000 that jumped up to 60
3 percent. And I just learned within the last day
4 or so that it's approximately just a hair under 50
5 percent for the year 2001. So there's been a
6 dramatic increase over the last couple of years.

7 Q Now, you have heard testimony today
8 about the proposed future use of water by the --
9 the use of water by the proposed plant. And that
10 it's going to result in a great reduction over the
11 averages that we've seen here over the last ten
12 years.

13 In your estimation is that a correct
14 conclusion?

15 A No.

16 Q Now what numbers did you use to predict
17 future operation of the proposed plant?

18 A I used numbers that were provided by
19 Duke and are referenced in my report. I used what
20 I call the highest, which I think they'd agree is
21 the highest, and that was, I believe, 4000 hours
22 with duct fired and 4400 without.

23 And I used what has shown up in the
24 table in the Water Board's report as I think 90
25 percent of that, which I call the low estimate.

1 These correspond, if my numbers are
2 right, to 96 percent operation schedule and about
3 86 percent respectively.

4 Q So the 86 percent of figure -- does that
5 also correspond to what we've identified as --

6 A Yes.

7 Q -- 188?

8 A Yes.

9 Q There, I believe, it was read into the
10 record that they predicted a conservative high 90
11 percent future use, is that correct?

12 A No. The number I got was -- hang on a
13 second. The only thing I could tell you is that
14 the numbers that I got, which have come up today,
15 add up to 8400 hours, and they give -- which is 96
16 percent of the number of hours in a year.

17 Q Now, arriving at your calculations as to
18 the future use of the plant, did you also look at
19 some available data about the future energy market
20 in California?

21 A Oh, yes. There's a major report that at
22 the time I prepared this was still current, by
23 Cahn and Lynch. It was done for the Governor,
24 entitled California's electricity options and
25 challenges. A report to Governor Gray Davis.

1 That's about a 150-page report, if I remember
2 correctly.

3 Q And did you study this report?

4 A I did.

5 Q And how did you incorporate what you
6 gleaned from this report into your calculations to
7 predict future energy production by the proposed
8 plant?

9 A Oh, well, it simply was a question of
10 whether or not there will be a shortage over the
11 next several years, as predicted in this report.
12 And the report came to the conclusion there would
13 actually be a surplus of production.

14 Q Okay, now --

15 A And that did influence my estimations of
16 how the existing plant would be used versus the
17 new one.

18 Q Now, based on these future predictions
19 about the energy market, did you also arrive at
20 some conclusions as to how much the existing plant
21 could operate were it able to be, you know, were
22 its life to be extended into the future?

23 A Yeah. I just assumed it would revert to
24 the historic average, before the transitory energy
25 crisis that we're on the downside of now. The

1 historic average being something on the order of
2 30 percent.

3 Q Thirty percent --

4 A Operating schedule 30 percent. That
5 could be off by a few percent. I suspect it's not
6 going to turn out to be terribly far off.

7 Q And the operation of the existing plant,
8 about 30 percent, how would that compare to Duke's
9 prediction of the operation of the proposed plant
10 in terms of water use?

11 A Well, it's comparable. About the same.
12 Within the uncertainty of this kind of
13 speculation. I would say that the two would be
14 operating using about the same amount of cooling
15 water over a year. The new one, maybe a little
16 more.

17 Q And based on your review of the
18 information available about the energy market, did
19 you arrive at any conclusions about whether
20 ability to produce energy in that future market
21 would be related in any way to the efficiency or
22 cost of electricity production?

23 A Oh, yes. My assumption was that if the
24 extant plant continues to operate, it will be at
25 some competitive disadvantage because the cost per

1 kilowatt will be higher than that of the new
2 plants that are coming online.

3 Therefore, it would -- and this is an
4 assumption -- therefore, that it would probably
5 most likely revert to peaking plant status.
6 Probably summer peaking.

7 MR. NAFICY: Nothing further on direct.

8 HEARING OFFICER FAY: Does that conclude
9 your rebuttal?

10 MR. NAFICY: Well, sur-surrebuttal.

11 HEARING OFFICER FAY: Okay, fine. Now
12 is your witness available for cross-examination?

13 MR. NAFICY: Yes.

14 HEARING OFFICER FAY: Would you like to
15 introduce or move your exhibits at this time?

16 MR. NAFICY: I could do that. I
17 expected to have some redirect or -- rebuttal, so
18 if you want we can enter all of them at the same
19 time. That would be 185, 188, I believe, and 175.

20 MR. ELLISON: May I say something? With
21 regard to the reference to sur-surrebuttal, before
22 we go any further, you do understand that redirect
23 is limited to the scope of cross-examination?

24 MR. NAFICY: Is that a question?

25 MR. ELLISON: Yes, it's a question. Do

1 you understand that?

2 MR. NAFICY: Yes.

3 MR. ELLISON: So, if you have any
4 further rebuttal you understand that now is the
5 time to do it?

6 MR. NAFICY: I understand -- I have a
7 rudimentary understanding of the rules of
8 evidence, and I'm sure we'll get a ruling if I get
9 it wrong. So I suggest that we move forward.

10 MR. ELLISON: No, I suggest we clear it
11 up right now.

12 HEARING OFFICER FAY: Yeah, this was
13 your rebuttal testimony. There will be no further
14 rebuttal testimony.

15 MR. NAFICY: No, but if the issues come
16 up on cross or whatever you want to call it, --

17 HEARING OFFICER FAY: You may conduct
18 redirect within the scope of the --

19 MR. NAFICY: Absolutely.

20 HEARING OFFICER FAY: -- cross-
21 examination. Okay.

22 MR. NAFICY: That's --

23 HEARING OFFICER FAY: All right. And
24 now I need to go over the exhibits that you moved.
25 I have Dr. Wagner's testimony, exhibit 175; the

1 document that he put forward today as part of his
2 rebuttal, exhibit 189. Did you say there was
3 another one, as well?

4 MR. NAFICY: I believe we called the
5 table that we referred to as 188, that was table
6 2.1.

7 HEARING OFFICER FAY: Okay. Any
8 objection to receiving those at this time?

9 Okay, I hear none. We'll enter those
10 into the record.

11 MR. ELLISON: Well, let me renew my
12 objection to the admission of 189, but I
13 understand you've already ruled on that.

14 HEARING OFFICER FAY: Okay.

15 MR. ELLISON: But less there be any
16 doubt, we do object to the admission of exhibit
17 189.

18 With regard to the table, exhibit 188,
19 we do not object to introduction of the table with
20 the caveat that if there -- this is obviously one
21 table from a very large report. And I would like
22 to reserve the right to review the remainder of
23 the report, and to augment this exhibit if there
24 are other portions of the report that are
25 relevant, or provide context for this table.

1 HEARING OFFICER FAY: I'll note the
2 request, and we will accept -- receive into the
3 record exhibit 175, 188 and 189, over counsel's
4 objection.

5 And Dr. Wagner is available for cross-
6 examination. Mr. Ellison.

7 MR. ELLISON: Thank you.

8 CROSS-EXAMINATION

9 BY MR. ELLISON:

10 Q Good afternoon, Dr. Wagner.

11 A Good afternoon.

12 Q First of all, at your testimony in the
13 summary you say that CAPE agrees with staff's
14 assessment that the project, as proposed, would
15 use more cooling water than the actual cooling
16 water volume used by the existing power plant
17 based upon the data from the last 15 years. Do
18 you see that?

19 A Yes.

20 Q Your reference to the staff assessment,
21 was that the reference to the table 3 that we
22 discussed earlier today?

23 A Yes.

24 Q Do you agree that that table 3 is a
25 comparison of the average water use of the

1 existing plant over the last 15 years to the
2 maximum operation of the new plant at full
3 capacity including duct firing?

4 A Yes.

5 Q With regard to your reliance on the
6 staff's assessment, were you relying upon anything
7 else?

8 A No.

9 Q Okay, with regard -- did you rely upon
10 anything other than the staff assessment in coming
11 to this conclusion?

12 A Just my own analysis.

13 Q And your own analysis is what is set
14 forth in exhibit 189?

15 A Yeah.

16 Q Okay. Did you rely upon anything else
17 other than that?

18 A No, I did read your response to that
19 analysis.

20 Q Okay. First of all, your five-year
21 average number in exhibit 189 comes to the
22 conclusion of 387 mgd, correct?

23 A Yes.

24 Q Exhibit 186, which was Mr. Waters' bar
25 graphs summarizing his testimony, contains a five-

1 year historic average number of 437.

2 A Yes.

3 Q Do you see that?

4 A Yes.

5 Q Am I correct in my understanding that
6 the difference between your 387 and Mr. Waters'
7 437 is that Mr. Waters used the five years, the
8 most recent five years, including 2001 and you
9 used the five years ending in the year 2000?

10 A Yes. That's correct.

11 Q Is there any other difference that you
12 know of?

13 A Not that I know of.

14 Q Okay. Now you testified that with
15 regard to market conditions you relied upon a
16 report by a Dr. Cahn and another individual, is
17 that correct?

18 A Yes.

19 Q Did you rely upon anything other than
20 that?

21 A No.

22 Q Did you do any independent analysis of
23 your own on market conditions?

24 A Oh, no.

25 Q So you relied solely on this report?

1 A Yes.

2 Q And you're not offering this report in
3 evidence, correct?

4 A No.

5 Q And the report, as you understand it,
6 says that there would be a surplus in electric
7 generating capacity in the future, is that
8 correct?

9 A Yes, out to as far as the report goes,
10 which is 2007.

11 Q Now could you remind me of what capacity
12 factor you assumed for the new plant?

13 A Oh, I used two capacity factors. One
14 was the 8400 hours a year capacity factor which is
15 96 percent. And the other was 90 percent of that,
16 which I think is around 86 percent.

17 Q So you used the 96 percent capacity
18 factor and 86 percent capacity factor --

19 A Yeah, it's 90 percent of 96 -- 86.

20 Q And you used those capacity factors
21 notwithstanding your reliance on the report that
22 suggested there would be a surplus of electric
23 generating capacity --

24 A That's correct.

25 Q -- in the future, is that correct?

1 A Um-hum.

2 Q Are you aware of any power plants
3 comparable to the Morro Bay facility that have
4 achieved a 96 percent capacity factor over more
5 than a single year?

6 A No.

7 Q Are you aware of any that have achieved
8 an 86 percent capacity factor?

9 A No. I simply used the numbers that Duke
10 provided.

11 Q So you're relying upon Duke for those
12 estimates, is that correct?

13 A Yes.

14 Q You understand that Duke's estimate of a
15 reasonable capacity factor was 80 percent,
16 correct?

17 A Well, it wasn't in the material from
18 which I selected this. That 80 percent has come
19 up at a different time. From the information
20 available when the report was written, those are
21 the numbers that I was able to ferret out of the
22 AFC, the 316B and so forth.

23 Q With regard to your numbers on what's
24 being projected overhead here, --

25 A Yes.

1 Q -- are you assuming any limitation on
2 the hours that a facility can use duct firing?

3 A Well, that's not part of that
4 calculation.

5 Q So the answer is no, correct?

6 A Yeah. Yes, the answer is no.

7 Q Okay. And so when you achieved this 33
8 percent number, what assumption are you making
9 regarding the relative amount of duct firing
10 versus baseload capacity?

11 A No assumption.

12 Q So you're assuming that the plant is
13 operating -- well, let me ask this, when you give
14 that 30 percent number, are you simply comparing
15 on a peak day basis? In other words, the cooling
16 water when duct firing had a peak moment in time?
17 Versus cooling water when operating at a baseload
18 capacity at a peak moment in time? Or -- well,
19 I'll stop there. Is that the comparison you're
20 making?

21 A Yes, pretty much, yeah. Um-hum.

22 Q All right, so you are not comparing for
23 these numbers, the --

24 A No, this is -- go ahead, finish the
25 question.

1 Q Am I correct that you are not making a
2 comparison of the cooling water impact of duct
3 firing over time?

4 A Not really, no.

5 Q And if the Committee were to find that
6 there was a limitation on the amount of duct
7 firing that Duke could undertake, then that would
8 not be reflected in your calculation, correct?

9 A That's correct.

10 Q Can I ask you to refer to exhibit 186,
11 the bar graph.

12 A Yes.

13 Q Do you have that in front of you?

14 A I do.

15 Q Looking at the bar that's the most, the
16 nearest to the left, the 725 mgd bar, do you see
17 that?

18 A Yes.

19 Q Do you have any reason to disagree with
20 that as representing the existing permit level?

21 A No.

22 Q Moving to the next bar, the 668, the
23 existing maximum pump capacity, do you have any
24 reason to disagree with that?

25 A No, that's a correct number.

1 Q With respect to the 475 mgd as a future
2 daily maximum, do you have any reason to disagree
3 with that?

4 A No.

5 Q Okay. And with regard to the 410 which
6 reduces the 475 to account for limitations on duct
7 firing, you have testified that you don't have an
8 opinion regarding those limitations, correct?

9 A Correct. I simply used the figures that
10 Duke gave.

11 Q Okay. Do you have any reason to
12 disagree assuming that there is a limitation --

13 A That's --

14 Q -- that that 410 is correct?

15 A -- that's about right. I think, wasn't
16 there a small correction made to that this
17 morning? But it's a very small correction.

18 Q Well, the correction was to 410.

19 A Okay.

20 Q It was 413 prior to that. But with that
21 correction do you have any reason to disagree with
22 that?

23 A No.

24 Q Now with regard to the average use
25 numbers, do you have any reason to disagree with

1 the 518 number as representing a three-year
2 average number from '99 to 2001?

3 A I haven't done the arithmetic, but I
4 assume it's right.

5 Q Okay. And the same question with regard
6 to the 437 number?

7 A Likewise.

8 Q Okay, with regard to the 328 projected
9 future number, if you were to use an 80 percent
10 capacity factor, do you have any reason to
11 disagree with that?

12 A I guess that's 80 percent of 410, yes.

13 Q So you have no reason to disagree with
14 that number --

15 A No.

16 Q -- 80 percent capacity --

17 A Not with the --

18 Q -- factor?

19 A -- arithmetic, no.

20 Q Okay.

21 MR. ELLISON: That's all I have, thank
22 you. We do reserve the right to recall Mr. Wagner
23 after we've had an opportunity to review this
24 document.

25 HEARING OFFICER FAY: All right. Will

1 you be informing the Committee by the time we
2 conclude tomorrow on that? Or what timeframe can
3 we expect?

4 MR. ELLISON: We will look at it
5 tonight. I don't know if Mr. Wagner's -- I
6 understand you have to leave today, correct?

7 DR. WAGNER: Yes.

8 MR. ELLISON: Can you be available
9 tomorrow?

10 DR. WAGNER: Yes.

11 MR. ELLISON: What we will need to do, I
12 don't know how late we're going to go today. We
13 do have visual resources as well, but --

14 HEARING OFFICER FAY: We will not go
15 past 6:00 this evening.

16 MR. ELLISON: Okay. We will review this
17 document after dinner. Is there a way that we
18 can -- we can handle this off the record, but if
19 you are available tomorrow, we may need to recall
20 you. We will work out with you some way of
21 notifying you of that if that's acceptable.

22 DR. WAGNER: Certainly.

23 MR. NAFICY: Well, I do have to say that
24 I may not be available. I am not available all
25 day tomorrow, but I may make myself available at

1 some point, and I don't even have my calendar with
2 me. So I would be very happy to work with the
3 Committee and Duke representatives. But I know
4 for sure that I have something in the morning.
5 So.

6 HEARING OFFICER FAY: Well, we'll have
7 to address this off the record. We are scheduled
8 for a noticed hearing tomorrow on these topics.

9 CHAIRMAN KEESE: I am going to note for
10 all the parties that it's very obvious that
11 different parties made different assumptions. But
12 at least from where I'm sitting there's a
13 consistency among all that can be reconciled.

14 And I don't know that there's much more
15 need to pursue the numbers. I think there's maybe
16 some conclusions and some opinions, but the
17 numbers are reasonably reconcilable.

18 We've had, as I say, different
19 assumptions, different ways of looking at it to
20 make different numbers. But they're all
21 reasonably consistent.

22 HEARING OFFICER FAY: Okay. Anything
23 further, Mr. Naficy?

24 MR. NAFICY: Not from this witness or on
25 this topic.

1 HEARING OFFICER FAY: Okay. Then we'll
2 move to the staff's cross-examination of CAPE' --
3 right, that's what I'm asking you, would you like
4 to cross-examine CAPE's witness? No. The City?

5 MR. ELIE: No questions.

6 HEARING OFFICER FAY: Okay, thank you.
7 Any redirect, Mr. Naficy?

8 MR. NAFICY: No.

9 HEARING OFFICER FAY: Okay.

10 MR. NAFICY: Well, not at this time
11 unless they come back.

12 HEARING OFFICER FAY: All right. Yet to
13 be determined, okay.

14 Just so everybody can follow -- Mr.
15 O'Brien, go ahead.

16 EXAMINATION

17 BY MR. O'BRIEN:

18 Q Dr. Wagner, if we could go back to your
19 graph or chart that was just up on the screen. I
20 confess that I am unable to read that from here
21 without my glasses, and apologizing for that, can
22 you tell me, and I assume this is up there, what
23 the water use is at 1032 megawatts without duct
24 firing and then 1200 megawatts with duct firing?

25 A Sure. Baseload without duct firing,

1 247,500 gallons per minute, which works out to be
2 356 million gallons a day.

3 Q Okay.

4 A And with duct firing, 330,000 gallons
5 per minute which is the same as 475 million
6 gallons a day.

7 Q And that differential you are indicating
8 that that difference is a 33 percent difference in
9 terms of the amount of water needed?

10 A Yes. It's a 33 percent increase over
11 the baseload figure.

12 Q Okay, thank you.

13 MR. ELLISON: Mr. Fay, we have just
14 during this question right here identified a
15 couple of more questions that I would bring Mr.
16 Wagner back to ask.

17 I think, if you would indulge me, if I
18 can ask them now, it may -- may, I don't want to
19 say will -- but may result in our not having to
20 bring him back, so with the permission of the
21 Committee and CAPE, I'd prefer to ask them now and
22 preserve the possibility that he won't have to
23 return.

24 MR. NAFICY: We have no objection.

25 HEARING OFFICER FAY: Fine, go ahead.

1 CROSS-EXAMINATION - resumed

2 BY MR. ELLISON:

3 Q Dr. Wagner, with respect to your
4 comparison of peaking or duct firing capacity to
5 baseload capacity, and the relative cooling water
6 efficiencies of those two things, did you make a
7 comparison of the efficiency of duct-fired
8 capacity to the efficiency of a new peaking plant?

9 A A new peaking plant?

10 Q That's correct.

11 A No.

12 Q If you did not have duct fired capacity
13 and you had to replace the peaking capacity that
14 duct firing provides, with a new peaking plant,
15 then you have not made any comparison of what the
16 efficiencies of those two things are, is that
17 correct?

18 MR. NAFICY: I'm going to object to that
19 hypothetical. For one thing, there's definitely
20 facts that are nowhere close to the facts here.
21 And I don't understand where this hypothetical is
22 coming from. I mean there's no facts in evidence
23 for that hypothetical.

24 MR. ELLISON: Well, --

25 HEARING OFFICER FAY: I'm going to

1 overrule the objection because I think he's only
2 asked if this was taken into account in the
3 analysis. It seems like a simple question to me.

4 DR. WAGNER: It would depend upon what
5 kind of cooling the peaking plant used. If it
6 used air cooling it wouldn't take any water.

7 BY MR. ELLISON:

8 Q But have you made any comparison to --
9 let me clarify. I understand the comparison
10 you've made is the efficiency of duct firing at
11 this plant to baseload capacity at this plant.

12 A Absolutely.

13 Q And we have had testimony earlier in
14 this proceeding that the purpose of the duct
15 firing is to offset the need for additional
16 peaking capacity.

17 So the question is have you made any
18 comparison of the efficiency of duct firing at
19 this plant to the efficiency of a peaking
20 facility, a new peaking facility, or for that
21 matter an existing peaking facility?

22 A That would provide the same 168
23 megawatts?

24 Q That's right.

25 A No, I have not.

1 Q Okay. Thank you.

2 MR. NAFICY: Can I just ask a question
3 exactly on this point?

4 HEARING OFFICER FAY: Certainly.

5 REDIRECT EXAMINATION

6 BY MR. NAFICY:

7 Q In your review of the AFC or any of the
8 other submittal by Duke, have you seen any
9 analysis of the cooling water required for exactly
10 the scenario that Mr. Ellison just asked you?

11 A No.

12 MR. NAFICY: Thank you.

13 HEARING OFFICER FAY: Okay. Mr.
14 Ellison, can you tell us at this time whether
15 you'll be needing to recall Dr. Wagner?

16 MR. ELLISON: No, I cannot, because we
17 still have to continue to review the testimony. I
18 did, however, identify those two additional
19 questions, so that's all the questions that we
20 know of now. And we will do our very best to
21 notify the Committee and CAPE and Mr. Wagner, in
22 particular, as to whether we will need to recall
23 him.

24 I do understand that we are not -- that
25 returning tomorrow on this issue is not an option

1 because of the availability of CAPE's counsel.
2 And so, you know, if that were an option we would
3 certainly work late into the evening to identify
4 this. But since it's not, I assume if we're going
5 to bring him back it's going to be at a future
6 hearing. And we will notify parties within a
7 week, is that acceptable?

8 MR. NAFICY: I'm sorry, actually I think
9 I may have been unclear. I didn't say it was not
10 possible to have us back tomorrow. I just said
11 that I'm not available all day to come back.

12 So, I'm not available in the morning,
13 but I could probably make myself available in the
14 afternoon. But in the morning I have a staff
15 meeting that's been scheduled for weeks, so I
16 can't get out of that.

17 HEARING OFFICER FAY: We'll ask the
18 parties to -- well, first, counsel, to figure out
19 a way to communicate with CAPE. And if it turns
20 out you need Dr. Wagner to return, coordinate a
21 time and we'll do our best to work that into the
22 schedule tomorrow --

23 MR. ELLISON: Okay.

24 HEARING OFFICER FAY: -- for the
25 convenience of all the parties. Okay? I think

1 this is a good time to take a break. We're going
2 to take a ten-minute break right now, and return
3 with the staff's presentation of its panel on soil
4 and water.

5 (Brief recess.)

6 HEARING OFFICER FAY: Let's go back on
7 the record. Continue taking evidence on soil and
8 water resources. And we'll hear from the staff
9 panel. Ms. Holmes.

10 MS. HOLMES: Thank you. Staff's
11 witnesses for soil and water resources consists of
12 a panel. Why don't we just have them sworn and
13 then I'll have them give their names and which
14 area they're responsible for.

15 HEARING OFFICER FAY: All right, will
16 the panel please stand and be sworn by the court
17 reporter?

18 Whereupon,

19 JAMES THURBER, JOE CREA, MIKE KROLAK

20 JOHN J. BUCKLEY and JAMES HENNEFORTH

21 was called as a witness herein, and after first
22 having been duly sworn, was examined and testified
23 as follows:

24 MS. HOLMES: Thank you.

25 //

1 DIRECT EXAMINATION

2 BY MS. HOLMES:

3 Q Starting with Mr. Thurber I'd like the
4 panel to kind of go down the row here, state their
5 name and which area of the testimony they're
6 responsible for.

7 MR. THURBER: My name is James Thurber;
8 I was responsible for groundwater.

9 MR. CREA: My name is Joseph Crea, Aspen
10 Project Manager on behalf of the Energy
11 Commission, and serving the issue areas for
12 erosion and sediment control and stormwater
13 pollution prevention plans.

14 MR. KROLAK: My name is Mike Krolak; I'm
15 the CEC Technical lead.

16 MR. BUCKLEY: My name is Jack Buckley.
17 I'm looking after the flood control aspects of
18 this.

19 MR. HENNEFORTH: My name is James
20 Henneforth; I'm responsible for water use, water
21 supply and waste discharge.

22 MS. HOLMES: Thank you. People will
23 probably notice that there's another witness
24 listed on the testimony. That witness is
25 unavailable today. We understand there's no

1 cross-examination for him. Should the issue of
2 thermal discharge, which is his area of expertise,
3 come up, it's my understanding that we'll be able
4 to handle it during the hearings on biological
5 resources and alternatives.

6 I think what I'd like to do is to just
7 simply direct the initial questions to Mr. Crea
8 and have him answer them. And if any of the panel
9 disagree, they can so state.

10 Mr. Crea, was the soil and water portion
11 of exhibit 143, which is the FSA, prepared by you
12 or under your direction?

13 MR. CREA: Yes.

14 MS. HOLMES: And was the soil and water
15 resources revision, which has been identified as
16 exhibit 172, prepared by you or under your
17 direction?

18 MR. CREA: Yes.

19 MS. HOLMES: And are the witness
20 qualifications contained in exhibit 143?

21 MR. CREA: Yes.

22 MS. HOLMES: And are the facts contained
23 in this testimony true and correct?

24 MR. CREA: Yes.

25 MS. HOLMES: And are the opinions in

1 this testimony you best professional judgment?

2 MR. CREA: Yes.

3 MS. HOLMES: And is this soil and water
4 testimony adopted by you as yours today?

5 MR. CREA: Yes, adopted by myself and
6 the panel.

7 MS. HOLMES: Thank you. Earlier in the
8 proceeding there was testimony from Duke
9 indicating that the design life of the facility is
10 approximately 30 years.

11 If the project were to operate in excess
12 of 30 years would that change the conclusions with
13 respect to the significance of impacts or the
14 sufficiency of mitigation?

15 MR. CREA: No.

16 MS. HOLMES: Thank you. Now, at the
17 risk of bringing the wrath of parties down upon
18 me, I want to turn to two quick rebuttal topics.
19 These questions will be directed to Mr.
20 Henneforth.

21 Mr. Henneforth, earlier today there was
22 a discussion about capacity factor. And I want to
23 specifically turn your attention to exhibit 186,
24 which is the Morro Bay Power Plant flow comparison
25 that was prepared by Duke. Do you have that in

1 front of you?

2 MR. HENNEFORTH: Yes, I do.

3 MS. HOLMES: First of all, can you
4 explain what's your understanding of the phrase
5 capacity factor means?

6 MR. HENNEFORTH: My understanding of the
7 phrase capacity factor is the amount of
8 electricity in kilowatt hours or megawatt hours
9 that are generated over a specific period of time
10 divided by the total amount of kilowatt or
11 megawatt hours that would be possible to generate
12 over that same timeframe.

13 MS. HOLMES: So if you look at the
14 fourth column over, which is called future
15 weighted, and the number at the top is 410
16 millions of gallons per day, is it your
17 understanding that that, since it's a weighted
18 average, represents 100 percent capacity factor?

19 MR. HENNEFORTH: Yes, that would be
20 correct.

21 MS. HOLMES: When you take into account
22 the fact that the future weighted average has 4000
23 hours of duct firing and 4000 hours of baseload
24 without duct firing, does that change your answer?

25 MR. HENNEFORTH: It would in the sense

1 that it's really 4000 hours of duct firing and
2 4760 hours without duct firing.

3 MS. HOLMES: Correct.

4 MR. HENNEFORTH: I believe that's what
5 this represents.

6 MS. HOLMES: And if you look at the
7 column on the far right, the future average, which
8 is represented by 328 million gallons per day,
9 that's been referred to as representing an 80
10 percent capacity factor. Do you agree with that?

11 MR. HENNEFORTH: No, I don't.

12 MS. HOLMES: Can you explain why?

13 MR. HENNEFORTH: Well, based on my
14 understanding of what capacity factor is and what
15 this number represents, this number represents an
16 80 percent of the flow values that we've just
17 discussed.

18 Based on the 1200 megawatt plant, the
19 capacity factor, using the premise of this flow
20 rate would be less than 80 percent.

21 MS. HOLMES: Do you have any idea what
22 that number might be?

23 MR. HENNEFORTH: I think it would be
24 approximately 73 percent.

25 MS. HOLMES: Thank you. So when we were

1 discussing earlier today whether or not other
2 plants had operated at a similar capacity factor,
3 it would be your conclusion that if the plant were
4 to be using 328 million gallons per day, you would
5 prefer a comparison with the lower capacity
6 factor?

7 MR. HENNEFORTH: That's correct.

8 MS. HOLMES: Thank you. Also earlier
9 today there was a discussion about how many pumps
10 are required for cooling when the plant is in duct
11 firing mode. Do you recollect that discussion?

12 MR. HENNEFORTH: Yes, I do.

13 MS. HOLMES: And there was also some
14 discussion from Duke about whether or not, about
15 the impact of the plant operating in, I believe
16 they called it partial duct firing mode. Do you
17 recollect that?

18 MR. HENNEFORTH: Yes.

19 MS. HOLMES: And do you know whether or
20 not all eight pumps would be required in partial
21 duct firing mode, or whether or not they could use
22 six pumps in that instance?

23 MR. HENNEFORTH: I don't know the answer
24 to that. The information I've seen so far says
25 that when you're maximum duct firing you use all

1 eight pumps; and when there's no duct firing you
2 use six pumps. And a partial mode, it hasn't been
3 identified, to my knowledge, whether all the pumps
4 would be required, or -- they'd be required.

5 MS. HOLMES: So you don't have any
6 reason to agree with the conclusion that if the
7 plant were operating in what they're calling
8 partial duct firing mode, only six pumps would be
9 needed?

10 MR. HENNEFORTH: Correct.

11 MS. HOLMES: Thank you. What I'd like
12 to do now is simply turn to the testimony of the
13 parties and walk through the comments one by one.
14 And I think it would probably be best to start
15 with the comments that the applicant has made.

16 And I'll let each individual witness
17 who's responsible for these technical areas
18 respond to that.

19 Soil and water-1, I believe, is a
20 recommendation that affects the area that Mr. Crea
21 is responsible for.

22 Mr. Crea, Duke has provided several
23 suggestions with respect to soil and water-1. Do
24 you have a response to their recommendations?

25 MR. CREA: Yes. With response to

1 comments provided by Duke on site mobilization
2 versus construction mobilization, the staff stands
3 on this that we're going to require the stormwater
4 pollution prevention plan to be submitted prior to
5 site mobilization.

6 MS. HOLMES: In other words you don't
7 recommend the change the Duke has recommended for
8 changing the timing?

9 MR. CREA: No.

10 MS. HOLMES: What about with respect to
11 the recommendation that a sentence be added that
12 identifies required components of the stormwater
13 pollution prevention plans?

14 MR. CREA: Staff concurs.

15 MS. HOLMES: Thank you. With respect to
16 soil and water-2, again there was a timing change
17 that was recommended by Duke. Is it fair to say
18 that staff does not support that timing change?

19 MR. CREA: Correct.

20 MS. HOLMES: And in addition, there was
21 a suggestion from Duke that language be added,
22 referring to plans being in the form of
23 engineering drawings. Is that a change that staff
24 can support?

25 MR. CREA: Staff can support that along

1 with an additional provision that the engineering
2 drawings are delivered by signed and sealed by a
3 professional engineer.

4 MS. HOLMES: Is that what we have heard
5 referred to before, I believe in this proceeding,
6 as stamped by a licensed engineer?

7 MR. CREA: Correct.

8 MS. HOLMES: Thank you. I presume the
9 staff supports the correction to soil and water-3
10 to refer to the correct Regional Water Quality
11 Control Board?

12 MR. CREA: Yes, that's correct.

13 MS. HOLMES: Thank you. Again,
14 similarly, Duke had some recommendations for
15 changes to timing on soil and water-4, which
16 refers to a development permit pursuant to the
17 Morro Bay flood damage protection plan ordinance.
18 Do you support the timing change?

19 MR. CREA: No.

20 MS. HOLMES: Thank you. And in
21 addition, Duke had recommended that the word
22 substantive be placed in front of requirements, I
23 think in order to reflect the fact that it's
24 ultimately the Energy Commission's CPM that would
25 give final approval.

1 Is that a change the staff does support?

2 MR. CREA: Yes.

3 MS. HOLMES: Thank you. And I believe
4 we indicated earlier that we support the deletion
5 of soil and water-5 with respect to the section 10
6 permit.

7 Soil and water-6, I believe, is Mr.
8 Thurber, so if we could move the microphone. Mr.
9 Thurber, first of all, I'd like to ask you whether
10 or not you're familiar with the Energy
11 Commission's testimony and position -- the staff's
12 testimony and position with respect to waste-3.

13 MR. THURBER: I am.

14 MS. HOLMES: Thank you. And could you
15 respond to the recommended changes that Duke has
16 suggested in their testimony? Perhaps it would be
17 easier to just simply walk through the condition.

18 MR. THURBER: Yes. We understand that
19 DTSC has been appointed as the lead agency for the
20 oversight. And we can support that, along with
21 the inclusion of the Regional Board and the City
22 of Morro Bay.

23 We are also aware that there were some
24 issues related to Moss Landing where the cleanup
25 was progressing, but not at a pace that would

1 accommodate the start of construction.

2 Consequently we continue to look for a
3 condition here that is similar to waste-3 where,
4 in fact, all contamination is cleaned up prior to
5 construction.

6 MS. HOLMES: Thank you. Does that
7 conclude your comments on soil and water-6?

8 MR. THURBER: Yes.

9 MS. HOLMES: In addition there are also
10 some changes that were proposed for soil and
11 water-7, and some of them were also discussed this
12 morning by Duke.

13 Do you have a response to Duke's
14 recommendation that soil and water-7 be limited to
15 a situation in which MTBE contamination has been
16 certified as fully remediated by the Regional
17 Board?

18 MR. THURBER: Yes, I do have a response.
19 I would not like to link this to the cleanup, or
20 at least a closure, if you will, by the Regional
21 Board of the MTBE cleanup. Our --

22 MS. HOLMES: That -- I'm sorry.

23 MR. THURBER: Our goal here is to
24 monitor the Duke groundwater pumping throughout
25 the construction and demolition phase regardless

1 of the MTBE cleanup.

2 MS. HOLMES: So is it fair to say that
3 staff's concern also goes to the issue of well
4 interference as well as MTBE contamination?

5 MR. THURBER: That's correct.

6 MS. HOLMES: Earlier this morning there
7 was a comment from the City with respect to the
8 fact that the City has a -- can't remember if it
9 was called zero tolerance policy for pollution,
10 something along those lines.

11 Is that something that the CEC Staff
12 believes would be appropriate for the CPM to
13 consider, as well? The City's recommendation with
14 respect to MTBE contamination?

15 MR. THURBER: Yes, we do consider that
16 appropriate.

17 MS. HOLMES: Thank you. I believe also
18 in soil and water-7 there is a limitation to
19 construction phase and demolition phase. Is that
20 a change that staff supports or wants additional
21 clarification on?

22 MR. THURBER: We can support it as long
23 as it's clear that that period of time is the full
24 62 months that's presented.

25 MS. HOLMES: Thank you. And leaping

1 ahead to soil and water-10, I believe this is also
2 your issue. There are a number of changes that
3 were proposed here.

4 First of all, with respect to in the
5 condition, itself, it talks about the wells that
6 need to be used, and the applicant has recommended
7 language to address the situation of MTBE
8 remediation program not being ongoing at the time
9 of the pump test.

10 Does staff have a recommendation for
11 another well that could be used if the MTBE
12 remediation program has ceased?

13 MR. THURBER: Well, if the MTBE
14 monitoring wells are no longer available, so there
15 is a potential that they could be available for
16 water level monitoring regardless of site closure,
17 but if they are not available then we would
18 request that a second observation well be used.

19 MS. HOLMES: All right.

20 MR. THURBER: -- pump test.

21 MS. HOLMES: Thank you. And in the
22 first bulleted item does staff support the change
23 from 1000 acrefeet to 730 acrefeet?

24 MR. THURBER: Yes, 730 would be a more
25 realistic number.

1 MS. HOLMES: And moving on down to the
2 first bulleted item, does staff support any
3 analysis of drawdown impacts that would be based
4 on a THEIS equation, or does staff prefer a
5 modeling analysis be performed?

6 MR. THURBER: We prefer the modeling
7 analysis that was suggested this morning.

8 MS. HOLMES: So staff supports the
9 language that was suggested by Duke this morning
10 with respect to the groundwater flow model?

11 MR. THURBER: Correct.

12 MS. HOLMES: And, again, I believe there
13 was a timing issue with respect to -- in the
14 verification with respect to when the aquifer test
15 and analysis shall be submitted.

16 The change that's proposed is prior to
17 site construction phase, mobilization. Does staff
18 prefer to stick with site mobilization?

19 MR. THURBER: We do prefer to stick with
20 site mobilization; that will allow adequate time
21 to review the submittal.

22 MS. HOLMES: Thank you. Do you have any
23 other changes or recommendations with respect to
24 soil and water-10?

25 MR. THURBER: We didn't touch on the

1 second bullet of soil and water-10, which was a
2 suggested change of language that the modeling
3 also address the groundwater flow model, it also
4 address potential impacts from Duke pumping on the
5 MTBE plume.

6 The suggested language is that if in
7 fact the plume had been fully remediated, that
8 they would not be required to do that analysis.
9 And we could concur with that as long as that
10 closure has also been looked at by the City of
11 Morro Bay in reference to their zero pollution
12 policy.

13 MS. HOLMES: Thank you. Lastly, I
14 believe, with respect to Duke's comments, there is
15 a recommendation that soil and water-11 be
16 stricken in its entirety. Soil and water-11
17 addresses a need to prepare what's referred to as
18 a CLOMR, a conditional letter of map revision, to
19 the Federal Emergency Management Agency.

20 The staff witness that addresses flood
21 issues is Mr. Jack Buckley, and I'd like him to
22 respond to Duke's recommendation that soil and
23 water-11 be eliminated.

24 MR. BUCKLEY: The CEC Staff met with the
25 City Staff this morning; and the City indicated

1 that they will be submitting the CLOMR. They will
2 be needing the help of the applicant in order to
3 get that piece of work done.

4 But the CEC Staff agreed with their
5 decision, and we hope we can get this done.

6 MS. HOLMES: Does the staff support a
7 requirement that there be a condition of
8 certification that mandates that Duke work with
9 and cooperate with the City so that the CLOMR can
10 be prepared in a timely manner?

11 MR. BUCKLEY: I think that would be
12 appropriate.

13 MS. HOLMES: Thank you. I think if I
14 haven't missed any of the changes that we've
15 walked through, I'll move to the City's testimony
16 at this point.

17 Again, I think this is Mr. Thurber's
18 area of expertise. Mr. Thurber, have you had a
19 chance to review the testimony of the City of
20 Morro Bay on soil and water resources?

21 MR. THURBER: I have.

22 MS. HOLMES: And I'd like to know
23 whether or not you have a recommendation with
24 respect to the City's suggestion that a portion of
25 your condition which allows the MBPP to provide

1 backup water in the event of groundwater
2 interference, whether or not that's -- will you
3 support eliminating that option for Duke, or
4 whether you believe that should remain an option.

5 MR. THURBER: I believe it should remain
6 an option.

7 MS. HOLMES: So that if the trigger
8 levels were to be hit for either MTBE
9 contamination or for groundwater levels, you
10 believe that Duke should have the option of either
11 reducing its water use to eliminate that or, in
12 the alternative, to provide water to the City?

13 MR. THURBER: That's correct.

14 MS. HOLMES: And the City also expresses
15 some concern about well contamination in its
16 desalination wells. Are you familiar with that
17 portion of their testimony?

18 MR. THURBER: I am.

19 MS. HOLMES: And is that a concern that
20 you believe requires that the Commission Staff
21 recommend changes to its conditions of
22 certification?

23 MR. THURBER: Well, we had not analyzed
24 the desalter wells and the desalinization plant
25 because they were not operational at the time we

1 did our analysis. And the City had not indicated
2 that there was anything pending or near term.

3 With respect to the language that the
4 City has put forth in terms of perhaps the work
5 plans being prepared by Duke, in reality PG&E, for
6 cleanup, that those work plans reflect that indeed
7 there is a usable, a beneficial use, a down
8 gradient, we would support that. You know, the
9 Regional Board would then acknowledge that these
10 cleanups have to address that use.

11 MS. HOLMES: Thank you. I think those
12 are all of our questions on direct and rebuttal.
13 And so, with that, I would move the two exhibits,
14 or the soil and water portion of the one exhibit,
15 and make the witnesses available for cross-
16 examination.

17 HEARING OFFICER FAY: The soil and water
18 portion of exhibit 143, and also the revision?

19 MS. HOLMES: Yeah, that's 172. And,
20 again, I should make it clear that when we're
21 walking through the soil and water conditions I'm
22 using the numbering that was in the original FSA.
23 I think that's made it a lot easier, although
24 staff did recommend in the revision that the
25 numbering be changed. I think it's probably best

1 to wait to do that until after all the testimony
2 is taken.

3 HEARING OFFICER FAY: Okay. Is there
4 objection to receiving those? All right, we will
5 receive those into evidence.

6 I'm just going to digress here for a
7 moment. It reminds me, as we go through with all
8 these changes, I want to encourage the parties in
9 their briefs to offer in strike-out-and-underline
10 form the exact format and/or changes that they
11 would like to see to the staff-proposed conditions
12 of certification, including the staff. Because
13 the staff, in some cases, has agreed with changes
14 proposed by other parties.

15 So that we get a very clear picture, in
16 relationship to the FSA, what changes the parties
17 would like to see in the conditions.

18 Okay, with that, and the panel is
19 available now for cross-examination?

20 MS. HOLMES: Yes, it is.

21 HEARING OFFICER FAY: Mr. Ellison.

22 MR. ELLISON: Thank you. I will address
23 my questions to the panel and you all can decide
24 amongst you who best to respond.

25 Let me begin with the issue of relative

1 water use. Am I correct in assuming that would be
2 Mr. Henneforth?

3 MS. HOLMES: Yes.

4 CROSS-EXAMINATION

5 BY MR. ELLISON:

6 Q First of all, with regard to your
7 testimony just a moment ago, you testified that on
8 exhibit 186, this is the bar graph that we've been
9 discussing, that the 328 mgd number which
10 represented, by Mr. Waters' testimony, an 80
11 percent capacity factor was, in your judgment, a
12 73 percent capacity factor. Did I understand that
13 correctly?

14 MR. HENNEFORTH: That's correct.

15 MR. ELLISON: Okay. Mr. Waters also
16 testified that he had done a calculation that
17 assumed 4000 hours of duct firing and then
18 adjusted the remaining capacity to achieve an
19 overall 80 percent capacity factor; and that the
20 mgd number for that was, I believe, 334. Do you
21 recall that?

22 MR. HENNEFORTH: I recall it, yes.

23 MR. ELLISON: Okay. Would that, in your
24 judgment, represent an 80 percent overall capacity
25 factor with maximum duct firing?

1 MR. HENNEFORTH: Not based on a 1200
2 megawatt plant.

3 MR. ELLISON: I'm sorry?

4 MR. HENNEFORTH: Capacity factors are
5 based on kilowatt hours generated, not water flow.
6 And you would have to correspond those flows
7 specifically to the kilowatt hours generated.

8 MR. ELLISON: Let me repeat what Mr.
9 Waters testified to how he did this, because I
10 think there may be some confusion here.

11 He first of all assumed that the plant
12 was dispatched in full duct firing mode for 4000
13 hours of the year. For the remaining 4760 of
14 baseload operation. He assumed the number that
15 would achieve an overall 80 percent capacity
16 factor, as I believe you've defined it.

17 MR. HENNEFORTH: Okay.

18 MR. ELLISON: With that understanding,
19 would you agree that that's an 80 percent capacity
20 factor?

21 MR. HENNEFORTH: I don't believe so by
22 virtue of the fact that by taking 80 percent of
23 the baseload flows, taking 80 percent of the
24 megawatt hours generated during baseload. And
25 when I'm saying this plant's rated at 1200

1 megawatts, you would need to calculate capacity
2 factor based on 1200 megawatts.

3 MR. ELLISON: Okay. Let me ask you
4 this, let me turn to something else. Do you have
5 exhibit 186 before you?

6 MR. HENNEFORTH: Yes, I do.

7 MR. ELLISON: Okay. Do you have any
8 reason to differ with the existing permit number
9 of 725 mgd?

10 MR. HENNEFORTH: No.

11 MR. ELLISON: Do you have any reason to
12 differ with the existing pump capacity number of
13 668?

14 MR. HENNEFORTH: I don't disagree with
15 it, but I don't have any information to confirm or
16 deny it.

17 MR. ELLISON: Okay. Do you have any
18 reason to disagree with the future daily maximum
19 permitted amount of 475?

20 MR. HENNEFORTH: No.

21 MR. ELLISON: Do you agree that if you
22 assume 4000 hours of duct firing as a maximum,
23 that the future weighted average would be 410?

24 MR. HENNEFORTH: Yes, if that's the
25 assumption.

1 MR. ELLISON: Okay. With respect to the
2 historic averages, do you have any reason to
3 disagree with the 518 number for the average of
4 the most recent three years ending December 2001?

5 MR. HENNEFORTH: No.

6 MR. ELLISON: And do you have any reason
7 to disagree for the most recent five years ending
8 December 2001 that the average is 437?

9 MR. HENNEFORTH: No.

10 MR. ELLISON: Okay. With respect to
11 table 3 on page 4-25 of the staff report that
12 we've been discussing, do you have that in front
13 of you?

14 MR. HENNEFORTH: Yes, I do.

15 MR. ELLISON: Am I correct that the
16 circulating water row represents the cooling water
17 that we've been discussing?

18 MR. HENNEFORTH: That's correct.

19 MR. ELLISON: And am I correct that the
20 404,400 mgd number under units 1 through 4 actual
21 flow represents an average of the past 15 years?

22 MR. HENNEFORTH: Yes, up through
23 September of 2001.

24 MR. ELLISON: So if you wanted to use
25 the last five years ending December 2001, that

1 would be the 437 number shown on exhibit 186?

2 MR. HENNEFORTH: That's correct.

3 MR. ELLISON: Okay. And with respect to
4 the new Morro Bay Power Plant permitted flow do
5 you agree that that permitted flow is not the same
6 thing as an average annual flow?

7 MR. HENNEFORTH: I would agree that it
8 represents what the plant is permitted to do, but
9 may not represent what the plant would do.

10 MR. ELLISON: Does staff have a number
11 for what it reasonably believes that plant would
12 do under realistic conditions --

13 MR. HENNEFORTH: No.

14 MR. ELLISON: -- in the future?

15 MR. HENNEFORTH: No.

16 MR. ELLISON: Do you believe that either
17 the 328 or the 334 numbers discussed by Mr. Waters
18 are reasonable estimates of that amount?

19 MS. HOLMES: Excuse me, I think that
20 question's been asked and answered. He asked him
21 if he had an estimate and he said no.

22 MR. ELLISON: Different question.

23 HEARING OFFICER FAY: Could you repeat
24 the question, Mr. Ellison?

25 MR. ELLISON: The question was does he

1 have a reason to -- does he believe that the
2 numbers that Mr. Waters came up with -- he's
3 testified he did not come up with numbers of his
4 own, so now I've asked him does he believe that
5 the numbers that Mr. Waters testified to are
6 reasonable.

7 HEARING OFFICER FAY: Objection
8 overruled. Answer the question, please.

9 MR. HENNEFORTH: The numbers that Mr.
10 Waters came up with are based on a set of
11 assumptions that involve items that I don't have
12 the background to respond to, primarily items such
13 as the market conditions.

14 MR. ELLISON: Do you have any experience
15 with capacity factors of power plants such as the
16 Morro Bay Power Plant?

17 MR. HENNEFORTH: I have some experience
18 with power plant capacity factors, yes.

19 MR. ELLISON: And would you agree that
20 an 80 percent capacity factor is a conservatively
21 high capacity factor for a power plant of this
22 type?

23 MR. HENNEFORTH: Well, not necessarily.
24 But I will qualify that by saying most of my
25 experience is with cogeneration projects which do

1 achieve much higher capacity factors.

2 In the plant that -- in looking at the
3 design of the plant that's being proposed it
4 should have the capability of running at a much
5 higher capacity factor than 80 percent.

6 MR. ELLISON: I do want to distinguish
7 between the capability of a plant to run, and the
8 likely amount that a plant will achieve.

9 We do have testimony under reliability
10 in this proceeding regarding the capability of the
11 plant to run, and I believe that number was as
12 high as 95 percent.

13 But assuming realistic conditions plants
14 do not run to their full capability all the time,
15 do they?

16 MR. HENNEFORTH: Not necessarily.

17 MR. ELLISON: Do they ever?

18 MR. HENNEFORTH: They potentially could
19 get close to it.

20 MR. ELLISON: For how long a period of
21 time?

22 MR. HENNEFORTH: Oh, months.

23 MR. ELLISON: Could they do it for
24 years?

25 MR. HENNEFORTH: They could do it for --

1 well, the variability of a plant is calculated
2 based on what the plant should be able to do.
3 It's available to run at that level, and should
4 be -- and is designed to run at that level, and is
5 capable to run at that level.

6 Whether it does or not is related to
7 other conditions.

8 MR. ELLISON: Let me be clear because my
9 questioning wasn't, and I apologize. I do want to
10 distinguish between capability and what is a
11 reasonable probability. Do you have that
12 distinction in mind?

13 MR. HENNEFORTH: I understand what
14 you're asking, but I don't have all the details or
15 the other factors that you would include in your
16 reasonable expectation of what it would run.

17 MR. ELLISON: Is another way of saying a
18 reasonable expectation for what a plant would run,
19 is another way of saying that to say what do you
20 expect the capacity factor to be?

21 MR. HENNEFORTH: I think you could put
22 it that way, yeah.

23 MR. ELLISON: Do you have an expectation
24 for the capacity factor of this plant?

25 MR. HENNEFORTH: No, I don't.

1 MR. ELLISON: Do you agree that at a
2 minimum it would have to be maintained?

3 MR. HENNEFORTH: Yes, I do.

4 MR. ELLISON: So it's not going to
5 achieve 100 percent capacity factor, is it?

6 MR. HENNEFORTH: Not over the long term.

7 MR. ELLISON: Okay. You mentioned some
8 experience with other power plants, what would you
9 say -- what is the highest actual capacity factor
10 that you're aware of for a plant that you know
11 operated for at least a year?

12 MR. HENNEFORTH: I don't have an exact
13 number, but I have seen plants that have operated
14 above 90 percent, perhaps 92, maybe even 93
15 percent.

16 MR. ELLISON: For over a year?

17 MR. HENNEFORTH: For over a year.

18 MR. ELLISON: Were those cogeneration
19 projects?

20 MR. HENNEFORTH: Yes.

21 MR. ELLISON: And do you agree that
22 because of the requirements of providing steam to
23 a steam host that cogeneration projects often
24 achieve higher capacity factors than this plant
25 can be expected to achieve?

1 MR. HENNEFORTH: I would say that if
2 this plant were called upon to operate at that
3 level it could.

4 MR. ELLISON: That's not my question.

5 MR. HENNEFORTH: I understand.

6 (Laughter.)

7 (Parties speaking simultaneously.)

8 MR. HENNEFORTH: -- and I can answer the
9 cogeneration part of it, but I can't answer the
10 noncogeneration part without putting that
11 qualification on it.

12 MR. ELLISON: If the plant were to
13 operate at 100 percent capacity factor, which you
14 have testified it will not because of at least
15 maintenance, correct?

16 MR. HENNEFORTH: That's correct.

17 MR. ELLISON: Okay, if it were to do
18 that that would be the 475 number, correct?

19 MR. HENNEFORTH: That's correct.

20 MR. ELLISON: You have testified that
21 the highest capacity factor -- that you've seen
22 plants run as high as 92, correct?

23 MR. HENNEFORTH: I'm going by memory,
24 and I'd say I've seen plants run over 90 percent,
25 perhaps 92, 93 percent I think is what I said.

1 MR. ELLISON: So 92 or 93 is the highest
2 that you can recall for a cogeneration project,
3 correct?

4 MR. HENNEFORTH: That I can recall.

5 MR. ELLISON: Okay. Wouldn't you agree
6 that it would be reasonable to assume that this
7 project, which is not a cogeneration project,
8 would be at or below that capacity factor?

9 MR. HENNEFORTH: I don't know that I
10 would put that kind of limit on the plant.

11 MR. ELLISON: I'm not asking you to put
12 a limit on it, I'm asking you -- you're testifying
13 as to the relative water use of this plant. The
14 existing project compared to the new, whether the
15 water use is going to go up or down.

16 I think it's reasonable, given the
17 Committee's baseline direction, that staff provide
18 a number for the five-year baseline, which I
19 believe you've done. I think you've agreed that
20 it's 437, correct?

21 MR. HENNEFORTH: That's correct.

22 MR. ELLISON: Okay. Now the Committee
23 needs something to compare that to. And I think
24 it's appropriate for staff to provide its best
25 judgment as to that number.

1 MR. HENNEFORTH: Well, I'm not the
2 person to provide that on the basis that as you
3 said, it incorporates forecasts of market
4 conditions. And I'm not an expert in looking at
5 what the market will be in the future.

6 What I've looked at is, again, the
7 capability of the plant.

8 MR. ELLISON: Do you know what a 90
9 percent capacity -- ignoring the duct -- any
10 limitation on duct firing, and assuming 90 percent
11 capacity factor, what would that number be?

12 MR. HENNEFORTH: I haven't tried to
13 calculate it.

14 MR. ELLISON: Would it be 90 percent of
15 the 475? The 475 you testified was 100 percent.

16 MR. HENNEFORTH: Is 100 percent, right.
17 And --

18 MR. ELLISON: So, am I right that 90
19 percent --

20 MR. HENNEFORTH: -- duct firing --

21 MR. ELLISON: -- would be -- no
22 limitation on duct firing, capacity factor as you
23 have defined it, 90 percent would be 90 percent of
24 475, right?

25 MR. HENNEFORTH: I would say that's

1 probably true.

2 MR. ELLISON: Okay. Subject to check
3 are you willing to accept the calculator over here
4 that says that that's 427.5? If you want to check
5 it, you can.

6 MR. HENNEFORTH: I would accept it as
7 stated there.

8 MR. ELLISON: Okay, thank you.

9 CHAIRMAN KEESE: Mr. Ellison, without
10 attempting to interrupt your flow here, I do have
11 a question and that is capacity factor, and the
12 way we're using the term.

13 And I gather capacity factor in a plant
14 without duct firing is based on nameplate
15 capacity. And is the suggestion here that
16 capacity factor in a plant with duct firing is
17 still based on nameplate capacity? Is that -- I'm
18 asking for the common use of the term just so we
19 know what we're talking about.

20 Because I've heard testimony over here
21 about 80 percent capacity factor. What is the
22 term? Are we agreed on what the term is?
23 Capacity factor?

24 MR. HENNEFORTH: The way I'm using it is
25 based on what the maximum ability of the plant

1 is --

2 CHAIRMAN KEESE: Eighty percent of the
3 maximum, whatever kind it is?

4 MR. HENNEFORTH: That's right. That's
5 right.

6 CHAIRMAN KEESE: And --

7 MR. HENNEFORTH: 1200 megawatts --

8 CHAIRMAN KEESE: -- combined cycle with
9 duct firing would still use 80 --

10 MR. HENNEFORTH: Yes.

11 CHAIRMAN KEESE: -- would still --

12 MR. HENNEFORTH: That's the way I'm
13 applying it, yes.

14 CHAIRMAN KEESE: Okay, and is that -- I
15 guess that would be a standard Energy Commission
16 use of the term?

17 MS. HOLMES: That's correct, and that's
18 why we asked the questions we did. We were
19 concerned that it was being used differently.

20 CHAIRMAN KEESE: Thank you.

21 MR. ELLISON: And just to clarify the
22 record, I think it is important that we be clear
23 here. I think what's important is to understand
24 the way these numbers have been calculated, and
25 not the semantics.

1 We would agree, for the purposes of this
2 discussion, that we will use staff's, Mr.
3 Henneforth's, description of capacity factor as
4 capacity factor.

5 There is a different, perhaps we need a
6 different term for the percentage of -- where the
7 numerator is the actual kilowatt hours --

8 (Laughter.)

9 MR. ELLISON: -- delivered by the plant,
10 and the denominator is the maximum --

11 CHAIRMAN KEESE: We've been over the
12 numbers a lot.

13 MR. ELLISON: -- capability of the
14 plant --

15 CHAIRMAN KEESE: I think we understand.
16 I just wanted to make sure --

17 MR. ELLISON: I think that's where the
18 difference is.

19 CHAIRMAN KEESE: I just want to make
20 sure we use the right term when we characterize
21 this in our decision.

22 MR. ELLISON: Okay, well, just for the
23 sake of my -- I'm not sure I have any more
24 questions that need this, but just in case, let
25 me, from this point forward I will refer to

1 capacity factor to mean as you have defined it.

2 MR. HENNEFORTH: Okay.

3 MR. ELLISON: Meaning the numerator is
4 the actual kilowatt hours and the denominator is
5 the nameplate capacity times 8760.

6 And I will use the phrase legally
7 adjusted capacity factor --

8 (Laughter.)

9 MR. ELLISON: -- to represent the case
10 where the numerator is the actual kilowatt hours
11 and the denominator is the number of kilowatt
12 hours that could be generated in a year complying
13 with all permits.

14 Having said that, --

15 MR. O'BRIEN: Excuse me, Mr. Ellison,
16 before -- I really hate to interrupt you but I
17 just want to make sure that I understand it.

18 In terms of what staff is talking about,
19 100 percent capacity factor is every hour of the
20 year the facility generating 1200 megawatts. And,
21 Mr. Ellison, in terms of what you're talking
22 about, a legal, if you will, legally constrained
23 100 percent capacity factor would be 4000 hours a
24 year generating 1200 megawatts, and then 4760
25 hours of the year generating 1032, is that

1 correct?

2 MR. ELLISON: With the caveat that I'd
3 have to check the 1032 number, I believe that's
4 correct, yes.

5 Mr. Rubenstein testified that he
6 believed that any greater operation than that
7 would exceed the limitations of the permit, the
8 aquatic permit that we discussed yesterday.

9 Now, with all that clarification, let me
10 just ask you again, using capacity factor, 100
11 percent capacity factor would be the 475, correct?

12 MR. HENNEFORTH: Yes.

13 MR. ELLISON: Ninety percent capacity
14 factor, subject to check, is the 427.5?

15 MR. HENNEFORTH: Yes.

16 MR. ELLISON: Okay. And if you believed
17 it was 80 percent, it would be 80 percent of 475,
18 correct?

19 MR. HENNEFORTH: Yes.

20 MR. ELLISON: Okay. And I apologize if
21 this has been asked and answered, I'm not sure
22 whether it has or not.

23 Do you agree that this plant in the
24 future will not operate at 475 on a long-term,
25 continuous basis?

1 MR. HENNEFORTH: I would agree to that.

2 MR. ELLISON: Okay. Let me ask you a
3 question about the so-called partial duct firing
4 and whether it would require six pumps or eight
5 pumps.

6 Yesterday we heard testimony from the
7 air quality witnesses that you might be able to
8 exceed 4000 hours of duct firing if you did not
9 have maximum baseload operation during the 4760
10 hours when you were not duct firing.

11 Are you with me? Do you understand
12 that?

13 MR. HENNEFORTH: I wasn't here, but I
14 understand what you're saying.

15 MR. ELLISON: Okay. The question is,
16 for you as a water witness, the question is if you
17 were to reduce the baseload operation of the plant
18 during nonduct firing hours, would there not be a
19 reduction in cooling water use associated with
20 that reduction in baseload operation?

21 MR. HENNEFORTH: I don't necessarily
22 think that's a given in that my understanding of
23 the design of the plant is that there are eight
24 pumps total, six of which operate when duct firing
25 is not in service. All eight are, when there's

1 duct firing.

2 At incremental parts of that it's not
3 clear that pumps would be shut back. I don't
4 believe these pumps are throttled back. I don't
5 believe they're variable speed. I believe either
6 a pump is on pumping 41,250 gallons a minute or
7 it's off.

8 So, at any particular part-load in
9 theory you could run all the pumps all the time;
10 the pumps aren't limited by anything that I know
11 of. The pumps, you know, the pumps could continue
12 to run. You probably wouldn't do that, but it's
13 possible to do that.

14 So that you could have, you know, I
15 think four pumps running even at 1032 megawatts.
16 So when you start talking about part-loads in
17 there, I haven't seen anything that says that
18 here's a specific gpm or gpd that applies to 30
19 percent load.

20 MR. ELLISON: Does that complete your
21 answer?

22 MR. HENNEFORTH: Yeah. Does it answer
23 your question?

24 (Laughter.)

25 MR. ELLISON: No, so I'm going --

1 MR. HENNEFORTH: Okay. Let's try again.

2 MR. ELLISON: First of all I'd like you
3 to assume that the power plant operator will not
4 operate the pumps unless they have to. They will
5 operate the pumps to the minimum number of pumps
6 to operate the facility at whatever load level
7 that is being dispatched at. Do you have that
8 assumption --

9 MR. HENNEFORTH: As an assumption.

10 MR. ELLISON: Yes, because I say that --

11 MR. HENNEFORTH: You're asking me to
12 assume that, okay. I can answer that question.

13 MR. ELLISON: Do you view that as a
14 reasonable assumption?

15 MR. HENNEFORTH: If that were a station
16 order or directive or something like that, a
17 formal thing that was a policy, then, yeah, I
18 would think he would comply. But other than that
19 I don't know that an operator would think to shut
20 pumps on, turn pumps off just when he sees plant
21 change load.

22 MR. ELLISON: Well, it -- are you
23 suggesting that you believe that Duke will run the
24 pumps simply for the sake of running them?

25 MR. HENNEFORTH: No. I'm suggesting

1 that I've seen nothing to confirm that that's a
2 specific directive. And that I don't know of any
3 legal restraint for them to do that.

4 MR. ELLISON: That's not my question.
5 I'm just --

6 MR. HENNEFORTH: I know.

7 MR. ELLISON: -- asking you don't you
8 think a reasonable operator would seek to minimize
9 the operation of the pumps in order to reserve the
10 operation of the pumps, prevent them from wearing
11 out, in order to reduce its costs because they
12 cost something to operate? All of those reasons,
13 don't you think?

14 MR. HENNEFORTH: I think Duke would want
15 their operators to do that.

16 MR. ELLISON: Okay. Now, assuming that
17 the operators do that, and that they try to
18 minimize operation of the pumps, and recognizing
19 that there is somewhat of a step function to the
20 way the pumps operate, nonetheless, generally
21 isn't it true that there is a correlation between
22 the load factor of the facility and its cooling
23 water use?

24 MR. HENNEFORTH: Are you talking over
25 the long term or --

1 MR. ELLISON: No, I'm talking
2 immediately, if you run the plant --

3 MR. HENNEFORTH: Immediately?

4 MR. ELLISON: -- if you run the plant at
5 less than full baseload without duct firing as you
6 reduce its load, generally speaking, you can
7 reduce your cooling water use?

8 MR. HENNEFORTH: Let me characterize
9 this and you can ask me in more detail. If, for
10 instance, no duct firing, six pumps are operating,
11 operating 90 percent load I think the flow rate
12 would be the same as at 100 percent load.

13 It wouldn't be until you got down to,
14 dropped a third when they would drop a pump off.

15 MR. ELLISON: But the point is --

16 MR. HENNEFORTH: That's a step function.
17 So, to say, you know, would it correspond to plant
18 load, only in those specific increments with, you
19 know, a third, a third and so forth.

20 MR. ELLISON: But your understanding is
21 that as you reduce load, you can, at specific
22 increments, turn off pumps, correct?

23 MR. HENNEFORTH: Absolutely. Load
24 reduced to two-thirds, they drop off one pump.

25 MR. ELLISON: Okay.

1 MR. HENNEFORTH: To one-third it would
2 drop off another pump.

3 MR. ELLISON: All right, I'm going to
4 change subject matter here. I want to ask staff
5 about Duke's proposed changes to conditions of
6 certification 1 and 2, and perhaps others. The
7 issue here is this timing issue of whether the
8 stormwater prevention plans and various other
9 activities need to occur prior to site
10 mobilization or prior to the language that Duke
11 suggested of commencement of construction.

12 And I'm not sure who's the appropriate
13 panelist here.

14 MR. CREA: Joe Crea.

15 MR. ELLISON: Okay. Mr. Crea, Duke's
16 proposal is essentially intended to allow the tank
17 farm demolition to go forward prior to these
18 conditions being triggered, correct? Is that your
19 understanding?

20 MR. CREA: Could you please repeat the
21 question again?

22 MR. ELLISON: The question is that the
23 purpose of this amendment, as Duke has proposed,
24 is to allow the demolition of the tank farms to
25 proceed prior to triggering these conditions,

1 correct?

2 MR. CREA: I'd like to take a look at
3 soil and water condition of certification number
4 1, along with Duke's comments for that before I
5 give you an answer.

6 MR. ELLISON: That's fine.

7 MS. HOLMES: Just a question of
8 clarification. Are you asking him to testify as
9 to what Duke's intention was in filing this
10 request? Because I think that that's actually not
11 an appropriate question.

12 MR. ELLISON: No, I'm not. I'm just
13 asking for his understanding of what the effect of
14 the change would be.

15 MR. CREA: I can answer that with Duke's
16 intent for coming up with this condition --

17 (Laughter.)

18 MR. CREA: -- for tank farm demolition.
19 Obviously site mobilization involves bringing in
20 the construction trailers and some construction
21 equipment. And as per CEC's definition, may
22 include some minor grading or disturbance
23 activities to construct utilities to come to such
24 trailers, as well as any kind of access roads that
25 may be needed.

1 And if you would turn your attention to
2 our November submittal, or Duke's November
3 submittal of the stormwater pollution prevention
4 plan for the construction of Morro Bay Power Plant
5 modernization, page 3 clearly indicates for
6 preparation, which would be during the site
7 mobilization period, that any access road would be
8 developed to provide construction equipment access
9 to the old tank farm area, as well as temporary
10 parking areas for construction workers and staging
11 areas for construction materials, would be
12 prepared with gradual 1 percent slopes and
13 perimeters sediment controls.

14 So, clearly the draft -- with regards to
15 preparation or site mobilization are not limited
16 the activities to just the demolition of the tank
17 farm area, but may involve other areas on the site
18 which are clearly indicated in the preparation
19 phase of the draft stormwater plan.

20 That is why staff is asking that these
21 plans be submitted prior to site mobilization in
22 general, not just construction.

23 So prior to the tank farm demolition, in
24 order for preparation for staging areas and so
25 forth, there may be some earth-moving activities,

1 and clearly the draft says there will be, to prep
2 the areas for any construction laydown.

3 Therefore, being that there will be an
4 earth disturbance, there is the potential for
5 erosion, thus potentially resulting in sediment
6 laden runoff. Obviously there is a need for best
7 management practices and obviously this will be
8 incorporated in the stormwater pollution
9 prevention plan for the condition of certification
10 number 1, as well as CEC Staff's condition of
11 certification number 2, with regards to the
12 erosion and sediment control plan.

13 And also to elaborate on that, by
14 submitting the plan during the pre-tank farm
15 demolition, it insures that staff, as well as any
16 of the other agencies who are going to be given
17 the time to review and comment on the plan, to
18 provide a complete plan or review, as well as a
19 quality technical review, therefore if there are
20 any technical areas that may be deficient on their
21 final submittal, it gives the Energy Commission
22 and Duke ample time to work out the revisions,
23 therefore shouldn't delay you when it comes time
24 to jump into the construction phase of the
25 project.

1 MR. ELLISON: Am I correct in my reading
2 of the condition of the site mobilization will
3 include demolition of the tank farm? Is that your
4 intention?

5 And let me be clear. I want to
6 distinguish tank demolition from some of the other
7 things you described, site preparation,
8 construction of roads, things related to getting
9 the site ready for construction.

10 Understanding that that --

11 MR. CREA: Site mobilization is included
12 with the tank farm demolition.

13 MR. ELLISON: That's not my question.
14 My question is are you defining site mobilization,
15 when you say it's included within tank farm
16 demolition, my question is the opposite. Is tank
17 farm demolition site mobilization?

18 MR. CREA: Is the tank farm site
19 mobilization?

20 MR. ELLISON: Is just the demolition of
21 the tank farms -- let me be clear here. Duke's
22 concern --

23 MR. CREA: Is the tank farm --

24 MR. ELLISON: -- element -- I'm sorry?

25 MR. CREA: The tank farm is an element

1 of the project --

2 MR. ELLISON: Demolition of the tank
3 farm is an element of the project.

4 MR. CREA: Then as per our soil and
5 water condition of certification number 1, yes,
6 prior to site mobilization of all project
7 elements.

8 MR. ELLISON: Okay, so I do understand
9 that correctly?

10 MR. CREA: Yes.

11 MR. ELLISON: Now, you have said that
12 staff wants to have these plans in place
13 sufficiently ahead of earth-disturbing activities,
14 construction of roads, site preparation, those
15 kinds of things, sufficiently ahead of that to
16 review it and insure that the plans are
17 appropriate --

18 MR. CREA: Sufficiently ahead of site
19 mobilization which entails any of the earth-moving
20 activities for roads and utilities.

21 MR. ELLISON: Okay. Is it your
22 understanding that just the demolition of the tank
23 farms, just the demolition of the tank farms, not
24 site preparation in any other way, is it your
25 understanding that that includes any of the earth-

1 disturbing activities to which these plans would
2 relate?

3 MR. CREA: Can you please repeat the
4 question?

5 MR. ELLISON: The question is whether
6 just the demolition of the tank farms includes any
7 of the earth-disturbing activities to which these
8 plans relate.

9 MR. CREA: These plans relate to all
10 project elements, so the SWEP plan, if you're
11 getting at -- am I correct in -- trying to
12 decipher what you're getting at here. You want to
13 submit a SWEP plan just for the site mobilization
14 and the tank farm activities? In other words, you
15 want to phase this out so when it comes time after
16 the tank farm, you'll submit an addendum to the
17 SWEP plan, which would include, in other words, a
18 control plan for the construction aspect of the
19 site where they'll start doing the grading of the
20 berms and everything else.

21 Staff would be willing to work with you
22 on that. I have, in compliance cases for other
23 projects, allowed them to phase out the project.
24 So that if you would submit a SWEP and erosion
25 control plan just for the tank farm rendition of

1 the project, staff would review that. Issue a
2 technical review letter or an approval letter.
3 And the approval would just be for that tank farm
4 area with the provision that prior to any further
5 construction activities that an amended SWEP and
6 erosion control plan be submitted for review and
7 approval.

8 And also when it gets phased out it also
9 enables staff to sometimes we're able to expedite
10 our review on that.

11 MR. ELLISON: I think that does solve
12 our problem. Our problem is that there are
13 grading plans that have to be done for the
14 construction of the plan, which if they have to be
15 completed prior to tank farm demolition would
16 probably delay demolition of the tank farms. And
17 which we understand don't relate to the demolition
18 of the tank farms.

19 So, if I understood your answer of
20 phasing this, we would like to work with staff to
21 develop appropriate language to implement this
22 concept --

23 MR. CREA: Yes, and I strongly encourage
24 that you have your consultant contact me for the
25 simple fact is phasing is fine, but if we're

1 phasing a road here, a bridge here, and I'm
2 getting multiple plans and that just becomes
3 tedious and time-consuming.

4 So it would be good that we can discuss
5 the whole construction aspect and how many phases
6 we're going to look at for the project.

7 MR. ELLISON: I understand, and rest
8 assured I will have the consultant contact you --

9 MR. CREA: Okay.

10 MR. ELLISON: -- and get myself out of
11 the middle of this as fast as I can.

12 (Laughter.)

13 MR. CREA: Keep in mind that if final
14 designs are reviewed and the Duke has to come up
15 with revisions, they can just be submitted as an
16 amendment to the original stormwater pollution
17 prevention plan and erosion control plan.

18 MR. ELLISON: Okay. That's all I have,
19 thank you very much.

20 MR. CREA: You're welcome.

21 HEARING OFFICER FAY: Of the entire
22 panel? Mr. Ellison, that's all for the panel?

23 MR. ELLISON: Yes.

24 HEARING OFFICER FAY: Yes, okay. Does
25 the City have any cross?

1 MR. ELIE: Yes. I think this should be
2 addressed to Mr. Thurber, but if I'm wrong, he'll
3 tell me.

4 CROSS-EXAMINATION

5 BY MR. ELIE:

6 Q On COC-10, since I was told to go to you
7 I am going to you, by Mr. Mason. What is the --
8 how are the five-foot and two-foot triggers
9 arrived at?

10 MR. THURBER: They were judged to be
11 reasonable numbers to get some progress on this
12 issue. Even during the PSA phase we had
13 identified to Duke we were looking for a pump
14 test. And that has not happened.

15 So we have nothing to look at in terms
16 of analysis. So what I've done here is I've
17 backed into something that would be, I think,
18 reasonable.

19 The five feet of influence would allow
20 Duke some pumping without dramatically interfering
21 with the City. Then it's linked to a value of two
22 feet of pumping level at the City wells. And I
23 specify the City pumping level.

24 So now we're talking that the City is in
25 production pumping groundwater in as many wells as

1 they choose, really. And combined on top of that
2 is Duke's influence, pumping level influence.

3 MR. ELIE: Thank you. No further
4 questions.

5 HEARING OFFICER FAY: Okay. Does CAPE
6 have questions?

7 MR. NAFICY: Yes. Just very briefly.
8 Again, these are water-related questions.

9 CROSS-EXAMINATION

10 BY MR. NAFICY:

11 Q There was a question about the 90
12 percent capacity factor operation and whether that
13 corresponded with a 90 percent water use, 90
14 percent of the maximum capacity. Do you remember
15 that?

16 MR. HENNEFORTH: I remember the
17 question.

18 MR. NAFICY: And you agreed, I believe,
19 that there would be a direct correlation between
20 the two, is that correct?

21 MR. HENNEFORTH: The hesitation is that
22 there's a lot of ways to come up with capacity
23 factors, part-load operation, or plant being
24 operated full load for 90 percent of the time.

25 In the case of a part-load operation 90

1 percent of the maximum, I don't believe the direct
2 correlation would apply, because I would think
3 that at 90 percent of plant load with full duct
4 firing case, you would still have all eight pumps
5 operating. So, on that basis, there's not a
6 direct correlation.

7 If a plant operated at maximum capacity
8 90 percent of the time and was off for the last 10
9 percent, then, yes, you would.

10 MR. NAFICY: Okay, I think you've gone a
11 long way towards answering my next couple of
12 questions. So depending on what percentage of the
13 overall, you know, taken over the course of a
14 year, depending on what percentage of the
15 electricity is generated using full duct burning,
16 especially if it's not always at maximum, it's
17 somewhere around 90 percent, which brings in the
18 extra pumps, wouldn't it be reasonable to assume
19 then that the water use could actually be greater
20 than 90 percent?

21 MR. HENNEFORTH: If you're saying the
22 plant would be operating at less than 100 percent
23 capacity? If it's operating at 90 percent of its
24 capacity then you would be running the maximum
25 number of pumps.

1 MR. NAFICY: Correct, so wouldn't that
2 result in water use that is greater than 90
3 percent of the total allowable --

4 MR. HENNEFORTH: Yes. Of the total
5 allowable, well, the total allowable could be --

6 MR. NAFICY: Total capacity. Total
7 capacity.

8 MR. HENNEFORTH: On a flow per kilowatt
9 basis the answer would be yes. But on an absolute
10 number the plant would show that it's -- I
11 understand what you're saying. Yes, it would be
12 fairly more water than you would expect for those
13 megawatts, I guess, is what --

14 MR. NAFICY: Yes.

15 MR. HENNEFORTH: Okay. Yes.

16 MR. NAFICY: That's all, thank you.

17 HEARING OFFICER FAY: Okay, thank you.

18 Ms. Holmes, any redirect?

19 MS. HOLMES: Just one quick question for
20 Mr. Henneforth. Maybe two.

21 REDIRECT EXAMINATION

22 BY MS. HOLMES:

23 Q Mr. Henneforth, there were some
24 questions asked of you earlier today about whether
25 or not staff had picked a reasonable estimate of

1 future water use. Do you recollect that
2 discussion?

3 MR. HENNEFORTH: Yes.

4 MS. HOLMES: Did staff reach a
5 conclusion that even at the maximum amount of
6 water use, the maximum amount of water that the
7 project could use, that there would not be a
8 significant adverse water impact?

9 MR. HENNEFORTH: Yes.

10 MS. HOLMES: Thank you. That's my only
11 question.

12 HEARING OFFICER FAY: Okay. Any follow
13 up on that? All right. Thank you all. Mr.
14 O'Brien has one last question.

15 EXAMINATION

16 BY MR. O'BRIEN:

17 Q I have a question on the pumps to make
18 sure I understand this, Mr. Henneforth. There are
19 eight pumps, and you seem to imply that in terms
20 of my layman's understanding, you know, if you
21 divide 100 percent by 8, every what, 12.5 percent
22 you need to kick on another pump.

23 But based upon how you were answering
24 the questions I didn't get the impression that was
25 the case.

1 I recall that you seemed to imply that
2 the pumps are either on or off. So can you give
3 me a scenario in terms of how the pumps go on as
4 you go from zero to 100 percent capacity?

5 MR. HENNEFORTH: Yes. It's a little
6 difficult because it's not necessarily limited
7 because of the duct firing. But from zero to full
8 load with no duct firing you'd, on a per-unit
9 basis, and there's four pumps per unit, okay, the
10 pumps would -- I would expect that the pumps would
11 come on when you would reach one-third of 1030
12 megawatts; two-thirds the second pump would come
13 on; and the third pump would come on when you --
14 I'm sorry, I probably have that backwards.

15 The first pump would come on from zero
16 to one-third. The second pump would come on from
17 one-third to two-thirds. And the third pump would
18 come on from two-thirds to baseload without duct
19 firing.

20 Then when you begin to duct fire you
21 would turn the fourth pump on.

22 MR. O'BRIEN: Thank you.

23 CHAIRMAN KEESE: You're saying the come
24 on in sets of two pumps, because I thought we were
25 talking about eight pumps.

1 MR. HENNEFORTH: That would be a per-
2 unit basis. The same thing would apply to the
3 second unit.

4 CHAIRMAN KEESE: Okay.

5 HEARING OFFICER FAY: And now if there's
6 nothing further we'll move to the City's
7 presentation. I'm sorry, was there a question?

8 MR. ELLISON: I just wanted to consult
9 with my client for a moment about whether we
10 wanted to follow up to those questions, but it's
11 fine.

12 HEARING OFFICER FAY: Okay. Is the City
13 ready to present its witness?

14 MR. ELIE: Yes, I'd just like the mobile
15 mike moved down for ease of use. The City calls
16 Jon Rohrer, who has previously been sworn.

17 DIRECT EXAMINATION

18 BY MR. ELIE:

19 Q Mr. Rohrer, would you state and spell
20 your name?

21 A Jon Rohrer, R-o-h-r-e-r.

22 Q Mr. Rohrer, would you briefly testify
23 about your background and experience.

24 A My background is I'm a hydrogeologist
25 with over seven years experience in environmental

1 consulting. I have worked extensively with cities
2 dealing with contamination of groundwater related
3 to basically protecting water resources and mostly
4 focused on groundwater issues.

5 I've worked mostly in the State of
6 California and Nevada, and have a masters degree
7 in hydrogeology and a bachelors degree in geology.

8 Q Is your prefiled testimony, exhibit 174,
9 is that testimony you prepared?

10 A That is testimony that I prepared, yes.

11 Q And is it -- do you have any changes to
12 that testimony?

13 A No changes.

14 Q Is it true and correct to the best of
15 your knowledge?

16 A To the best of my knowledge, yes.

17 Q And are the opinions contained therein
18 your own?

19 A Yes, they are.

20 MR. ELIE: For illustrative purposes, to
21 show the Committee a little more closely some of
22 the areas that Mr. Rohrer has testified about in
23 his prefiled testimony, we've taken figure 1-3
24 from the AFC, and blown up a portion of it,
25 specifically the site so that he can illustrate

1 what he's talking about for the Committee and see
2 where the wells are we're talking about.

3 I'd like to give that a number, the
4 blow-up. Anybody who wants to see -- we can also
5 pass out pictures of the actual figure that it
6 comes from. It's just zooming in, basically.

7 HEARING OFFICER FAY: Yeah, I'd
8 appreciate it if you could pass out copies of
9 that, and can you post it up on the screen?

10 MR. ELIE: We'll do both.

11 HEARING OFFICER FAY: Okay. That would
12 be exhibit 190. And what is the title of that?

13 MR. ELIE: It's a zoom-in of a
14 portion --

15 HEARING OFFICER FAY: Enlargement.

16 MR. ELIE: -- an enlargement of a
17 portion of figure 1-3 of the AFC, which is exhibit
18 4. And what number did you give, Mr. Fay?

19 HEARING OFFICER FAY: 190.

20 BY MR. ELIE:

21 Q Mr. Rohrer, how did you become perhaps
22 more familiar than you'd like with the City's
23 wells near Morro Creek?

24 A I was employed, my company was employed
25 over a year and a half ago, I believe, working

1 with the City, associated with the MTBE
2 contamination that came from the Shell Station
3 located east of highway 1 and north of highway 41
4 on this illustration, up in that corner
5 approximately.

6 Q At the top right corner?

7 A The top right corner, correct.

8 Q And what kind of investigation work did
9 you do in connection with the Shell MTBE problem?

10 A Generally speaking we were hired to
11 assist the City in understanding the threat that
12 that contamination in groundwater and soil posed
13 to the well field, which I'm going to call the
14 Morro Basin well field, which is located north of
15 Morro Creek, west of highway 1, consisting of four
16 wells that are generally on that figure where Lila
17 Kaiser Park is, which is about 700 feet directly
18 from the station.

19 And the contamination went from the
20 station west of highway 1, and about 400 feet
21 north of the well field. And it was our job to
22 understand how those wells might be affected.

23 CHAIRMAN KEESE: Show me where the Shell
24 Station was, again?

25 MR. ROHRER: The Shell Station is at

1 this corner here.

2 BY MR. ELIE:

3 Q At the corner of highway 41 and Main?

4 A Yes.

5 Q Is that correct?

6 A The northeastern corner of highway 41
7 and Main, basically.

8 Q Okay, thank you. You also are familiar
9 with the desalination wells?

10 A Yes. As part of the City's water supply
11 the desalination wells that supply water to the
12 desalination plant that are located along
13 Embarcadero Road and Coleman Drive. There are
14 seven wells. There are five that are located
15 along basically starting from the entrance to the
16 power plant. And this is in attachment 2, I
17 believe, of my testimony.

18 There are five wells along the
19 Embarcadero that are developed and have pumps in
20 them, and two along Coleman Drive here. So they
21 are in very close proximity to the actual power
22 plant, the physical power plant.

23 Q The existing plant?

24 A The existing plant, and the future
25 plant.

1 Q Right.

2 CHAIRMAN KEESE: Excuse me, those are
3 all vertical wells?

4 MR. ROHRER: Yes, they are --

5 CHAIRMAN KEESE: At depths of what?

6 MR. ROHRER: They're vertical wells that
7 are generally screened from -- at that location
8 they're about 10, 15 feet above sea level. The
9 screens for the well where the water enters the
10 well is from about 15 to 65 feet below ground
11 surface.

12 So from about just a little bit below
13 sea level down to about 55 feet below sea level,
14 approximately. So relatively shallow.

15 BY MR. ELIE:

16 Q And are you aware of discussions between
17 the City of Morro Bay and San Luis Obispo about
18 possible use of the desal plant in the near
19 future?

20 A I am, although I'm not a part of them.
21 I'm aware that the City of Morro Bay recently has
22 been performing testing on those wells to try to
23 get the desalinization plant back into active use.
24 It hasn't been deactivated properly, but there was
25 a period of time that it has not been used.

1 And part of that is that the City of San
2 Luis Obispo might be looking to enter into an
3 agreement with the City of Morro Bay to put those
4 facilities in a more active use, I believe, by
5 2005.

6 Q Where physically, if you know, is the
7 desal plant actually located?

8 A The desal plant is located on the
9 extension of Atascadero Road over by the sewer
10 plant, generally about there.

11 Q Over by the joint Morro Bay/Cayucas
12 Sanitary District Wastewater Treatment Plant?

13 A Correct.

14 MR. ELIE: Does anyone else have any
15 questions about locations, because I was going to
16 ask him to sit down.

17 (Pause.)

18 BY MR. ELIE:

19 Q Mr. Rohrer, would you briefly summarize
20 your testimony as to the Morro well field and how
21 that might be impacted by MTBE as it relates to
22 this proceed.

23 A Very brief summary is that part of the
24 analyses performed basically under the Regional
25 Water Quality Control Board and by the potentially

1 responsible party, Equilon, found that the MTBE
2 could possibly be drawn into the Morro well field
3 if they were to begin pumping.

4 Those analyses were performed awhile
5 ago, and there is remediation that is ongoing
6 associated with the site.

7 But at this point the well field is
8 still threatened by MTBE. It s not operating
9 right now because of that threat. But there's
10 hopefully a point that the contamination will be
11 gone. But right now we're uncertain when that
12 will be.

13 Q Okay, is it accurate that the Regional
14 Water Board proposed remediation level is 5 ppb of
15 MTBE?

16 A There is not a current remediation level
17 set, but in general on this Regional Board they do
18 use drinking water limits. And the secondary MCL
19 for MTBE, which is the drinking water level set by
20 the Department of Health Services. Maximum
21 contaminant level is MCL. Is what they generally
22 set those limits in groundwater at.

23 So it's conceivable the remediation
24 would stop at that point.

25 Q But obviously remediation under the

1 oversight of the Regional Board?

2 A That's correct.

3 Q And what, if anything, has the City
4 taken as a position regarding its zero pollution
5 tolerance policy, as it applies to the MTBE
6 contamination by Shell.

7 A It's my understanding the City is
8 looking for contamination to clean up the
9 background levels, which in this case would be
10 nondetectable concentrations.

11 Nondetectable for MTBE is about .5 ppb,
12 whereas that MCL I discussed is 5 ppb. So that
13 would be perhaps much less than what the Regional
14 Board might stop the cleanup at, or offer closure
15 at.

16 Q And is it accurate that the City's
17 settlement with Equilon last year of the nuisance
18 abatement action left open the issue of the City
19 enforcement of its new zero pollution tolerance
20 policy after the Regional Board might issue
21 closure?

22 A Yes, there's an agreement to disagree on
23 that point, between the City and Shell.

24 Q Okay. Please summarize for the
25 Commission your testimony on the potential for

1 Duke's pumping to interfere with the City's
2 pumping of the Morro well field?

3 A As laid out in the FSA and in soil and
4 water condition of certification 10, there's
5 discussion of the potential for the pumping that
6 Duke may need to do in order to supply groundwater
7 to the project to impact or interfere with the
8 City's operation of the well field that's located
9 just north of the Morro Creek there.

10 And in general, the -- in summary for
11 what the testimony I've offered is that we agree
12 with staff's condition of certification with some
13 adjustments. They're primarily related to the
14 fact that the timing, as we've recently discussed,
15 should be before any of the actual activities
16 commence.

17 I'm not exactly sure on volumes, but as
18 I read portions of the remediation plans and been
19 in remediation discussions, there will be some
20 water required for the actual tank demo.

21 So the first point would be that the
22 analysis that needs to be performed be performed
23 before that has to occur.

24 And then the second point that's been
25 discussed is that the five-foot and two-foot

1 thresholds aren't really based on anything. And
2 that the modeling analysis that's being asked for
3 should actually evaluate what is that threshold,
4 what should that threshold be.

5 And I think that's about it.

6 Q Do you have any other direct testimony
7 on proposed changes to the conditions of
8 certification?

9 A Aside from what's outlined in the
10 testimony, primarily the only remainder is related
11 to there's been, in the proposed changes by Duke
12 there's been a discussion of the reduction of the
13 groundwater by a reduction of the flow by their
14 wells related to whether it's a discernible
15 difference that's due to their pumping.

16 I haven't seen the groundwater modeling
17 that we've been discussing, but in the groundwater
18 modeling there's a certain degree of uncertainty,
19 in that you're not sure within some of the
20 variables you're trying to model. You're trying
21 to model a complex system.

22 But whether that will or won't be
23 possible, I'm not sure of technically in a
24 hydrogeologic sense.

25 Q In other words what we're looking at

1 here in the groundwater in Morro Bay is not --
2 that the modeling is not an exact science?

3 A Correct, the modeling is definitely not
4 an exact science.

5 Q Okay. Would you briefly tell the
6 Commission about your concerns as to Duke's
7 proposal that it be given the option of providing
8 different water than as opposed to stopping the
9 pumping?

10 A As we've touched on today, one of the
11 issues associated with soil and water-10 is
12 providing the City, if the Duke pumping, for
13 instance, were to either influence the MTBE plume
14 or to influence the City's ability to pump, one of
15 the options that's written in the COC as it's
16 written right now, says that Duke may provide the
17 City with alternative water.

18 Providing the City with alternative
19 water, as we have recently found out with the
20 Shell case, is very difficult compared to
21 possibly, and I don't know this for a fact, it
22 came up in today's testimony, providing Duke with
23 alternative water for the resources they're using
24 out of the groundwater.

25 The prime reason for that is that the

1 City, to serve water to their constituents, has
2 got to follow the California Department of Health
3 Services guidelines on the quality of the water
4 that's coming to them. And that, by no means, is
5 an easy task.

6 Whereas the statement in here about
7 potable water was referring to most of what's
8 going to be needed for construction, which I don't
9 believe is drinking water quality, but I don't
10 pretend to know that for sure.

11 But if it's construction water that has
12 to meet certain chemical standards, but they're
13 not as stringent as the DHS requirements to serve
14 water to citizens.

15 MR. ELIE: That's the conclusion of Mr.
16 Rohrer's direct testimony. I would move the
17 admission of exhibit 174.

18 HEARING OFFICER FAY: And exhibit 190,
19 as well?

20 MR. ELIE: And 190, thank you.

21 HEARING OFFICER FAY: Okay. Any
22 objection? All right, so moved.

23 MR. ELIE: Now I'd like to move to
24 rebuttal.

25 HEARING OFFICER FAY: Oh, all right.

1 MR. ELIE: With Mr. Rohrer, as well.

2 HEARING OFFICER FAY: Yes.

3 BY MR. ELIE:

4 Q Mr. Rohrer, are you familiar with
5 exhibit 177, which is Duke's prefiled testimony on
6 soil and water resources?

7 A Yes.

8 Q Do you have any comment on Duke's
9 proposed changes to soil and water-6?

10 A I do that's primarily related to
11 discussions that the Commission's already heard
12 regarding waste-3. And generally the very
13 straightforward version that we sort of touched on
14 today, Dr. Greenberg who testified several weeks
15 ago in regard to the basically what exactly it
16 relates to is the private agreement between Duke
17 and PG&E.

18 The way that COC soil and water-6 is
19 written, Dr. Greenberg previously stated that
20 basically in no event shall the construction
21 that's being discussed occur before the CPM feels
22 that the necessary remediation has been completed.

23 And that's related to the fact that Duke
24 and PG&E have different responsibilities for the
25 cleanup associated with the existing plant. And

1 it's just to reiterate that the recommendations
2 that were previously made by staff in waste-3
3 should be carried through to soil and water-6.

4 Q Do you also have comments on soil and
5 water-7 that may cross over to soil and water-10?

6 A Three primary comments related to soil
7 and water-7. The first one touches on something
8 we've touched on before, which is the changing of
9 when actions need to be done whether it's prior to
10 mobilization versus construction.

11 And on behalf of the City I would feel
12 that it is prudent to make sure that documents are
13 in, or that actions are taken before mobilization
14 versus construction.

15 The second one we've touched on, also,
16 that on some conditions Duke is asking that the
17 conditions be written so that the Regional Water
18 Quality Control Board, if they have closed the
19 site, then the condition may not apply as
20 stringently or may not apply exactly.

21 As we've already talked about, the City
22 of Morro Bay has different powers in that regard
23 in terms of LORS. And also if any of that
24 verbiage is to stay in, the verbiage is different
25 across the conditions of certification, the

1 proposed conditions of certification by Duke. And
2 it should be consistent if it is maintained in any
3 way, shape or form.

4 But I would agree, at a minimum, it
5 would be Regional Water Quality Board closure if
6 there were any relationship to the Regional Board.
7 And also the City of Morro Bay closure within
8 their zero tolerance policy.

9 Q Did you have a third comment, or was
10 that two and three combined there?

11 A No, I had a third one. Sorry.

12 Q Okay.

13 A The third comment is that there's a
14 Duke-proposed change to soil and water-7 that
15 meters are not necessary perhaps after the
16 construction phase, into the operation phase.

17 And just an argument through watching
18 helping cities with water supplies, you don't know
19 what a flow rate is unless you measure it. And I
20 would say that it's probably a good idea to keep
21 the flow meters on there. Maybe decrease the
22 reporting requirements, but you don't know unless
23 you measure something.

24 Q So you're suggesting that staff's
25 original proposal that the meters be, throughout

1 the construction phase and beyond would be better?

2 A That's correct, that the COC, as
3 written, would be correct.

4 Q Then did you have a comment regarding
5 Duke's proposed change to soil and water-10
6 concerning the directly attributable language? I
7 think you touched on that a little bit.

8 A Yeah, as touched on earlier, within the
9 framework of what's being proposed in terms of
10 performing aquifer modeling to understand what the
11 potential interference might be on the City's
12 pumping, and also what the influence on the MTBE
13 plume, it's going to be very difficult to discern
14 within the uncertainty in the groundwater model
15 what that interference might be.

16 I think identification of the
17 interference would occur and some setting of
18 trigger levels is correct. But trying to back out
19 Duke's own particular interference will be very
20 difficult, and I'm concerned about how technically
21 that would occur in the condition of
22 certification.

23 Q Do you have any other comments on Duke's
24 proposed changes to the conditions of
25 certification?

1 A I do not.

2 MR. ELIE: The witness is available.

3 HEARING OFFICER FAY: All right, thank
4 you. Mr. Ellison.

5 CROSS-EXAMINATION

6 BY MR. ELLISON:

7 Q Mr. Rohrer, first of all, let me ask you
8 about your concern about Duke having the option
9 assuming that it has to remedy an impact of its
10 pumping on the City's pumping, Duke having the
11 option of providing water to the City, as opposed
12 to reducing its own pumping. You recall that
13 issue, I assume?

14 A Yes.

15 Q As I understood your testimony it was
16 based -- your concern is based largely on the fact
17 that the City's requirements for water are, you
18 believe, different than Duke's, is that the basis
19 of your concern?

20 A The basis of the concern is primarily
21 that the City has to meet California Department of
22 Health Services standards to provide water, which
23 I believe generally, and I don't know Duke's exact
24 requirements, are more stringent in terms of water
25 quality.

1 Q Would you have an objection to Duke
2 having this option if it were made clear that Duke
3 has to provide water of equivalent quality to that
4 which the City could obtain from its own wells?
5 Equivalent or better.

6 A Equivalent or better may not be the
7 issue in that it needs to be permitted. It needs
8 to be a permitted source, and that's a very long
9 process with the Department of Health Services.

10 Q Let me rephrase my question. But for
11 this issue, the City would be obtaining its water
12 from its own wells, correct? That's the baseline
13 assumption we're making here, correct?

14 A Correct.

15 Q And the issue is that the City is
16 somehow prevented from doing that, and for the
17 purpose of these questions we're assuming that
18 Duke is the cause of that. And the issue is
19 what's the remedy, correct?

20 A Correct.

21 Q If Duke, as a remedy, provides water to
22 the City that is of equivalent or better quality
23 than that which the City could get from its own
24 wells, the City is made whole, correct?

25 A That's not correct. If it doesn't meet

1 DHS standards they can't serve it to their
2 citizens.

3 Q Does the water in the City's wells meet
4 DHS standards?

5 A It does.

6 Q Okay. Then if the water that Duke would
7 have to provide would have to be of at least that
8 quality, would it then not meet those standards,
9 as well?

10 A It may not, because their permitting
11 requirements that are beyond the standards
12 associated with analysis of where the source areas
13 are, and that type of thing.

14 Q Let me rephrase the question. Would you
15 object to Duke having the option of providing
16 alternative water which meets DHS standards?

17 A No.

18 Q Okay. Now I want to ask you about some
19 of these modeling issues. I presume, given your
20 familiarity with groundwater pumping issues in
21 this area that you're aware that Duke uses these
22 wells for the existing project, correct?

23 A Yes, I understand that.

24 Q Okay. And I believe the number in the
25 AFC suggests that over the five-year baseline that

1 we've been using, historic five years, that Duke
2 is pumping something in the neighborhood of 10,000
3 gpm, does that sound right to you?

4 A As I understand from reading the AFC,
5 yes. And supporting documents.

6 Q Is it not true that the City's wells,
7 the levels of water in the City wells can be
8 affected by things other than Duke's pumping?

9 A That is true.

10 Q It could be affected by changes in
11 recharge of the aquifer, for example?

12 A For example, that's true.

13 Q And it could be affected by the City's
14 own pumping, for example?

15 A It could be affected by a great number
16 of variables.

17 Q Okay. And is it not the case that,
18 leaving aside this project, that were that to
19 occur, were there to be a change in the pumping
20 level, in the water level in the City wells, that
21 under current law Duke would not be necessarily
22 held responsible for that, correct?

23 MR. ELIE: Objection to the extent that
24 calls for a legal conclusion.

25 MR. ELLISON: Okay, I'll withdraw the

1 question and rephrase it.

2 BY MR. ELLISON:

3 Q What is your understanding of how that
4 problem would be resolved where there was a change
5 in the City's water table and its wells, absent
6 this project, based upon the current pumping
7 that's going on already?

8 A Can you rephrase it, or not rephrase it,
9 can you restate it again?

10 Q What is your understanding of how a
11 problem in the water level of the City's wells
12 would be resolved, absent this project, given the
13 pumping that's already going on, including Duke's
14 pumping?

15 MR. ELIE: Talking local -- what kind of
16 change are you talking about?

17 MR. ELLISON: A change in the level,
18 water level of the City's wells.

19 MR. ELIE: One foot, 20 feet, 100 feet?

20 MR. ELLISON: Enough to cause a
21 significant problem to the City.

22 MR. ROHRER: Would it be a permitted use
23 or an unpermitted use, is the first question.

24 MR. ELLISON: Which use are you
25 referring to?

1 MR. ROHRER: The influence on the City's
2 wells, would it be from a permitted use or an
3 unpermitted use, because that's getting into legal
4 arenas that I'm not an expert in.

5 BY MR. ELLISON:

6 Q I'm not assuming that necessarily that
7 we know what the influence is.

8 A Okay.

9 Q I'm just asking you to assume there has
10 been a change in the water level of the City's
11 wells that is significant, under the current
12 situation, no new power plant, what is your
13 understanding of how that issue would be resolved
14 among the various people using the aquifer?

15 A If there was significant change that did
16 not have an identifiable source, I think, and this
17 is speculation in that I don't know, I think that
18 the reason would be identified if possible.

19 And if it were an unauthorized
20 extraction from the aquifer or a diversion of
21 water upstream, then the City would remedy that by
22 trying to cease whatever that were.

23 Q Okay. Let's assume that the reason for
24 the water level change is groundwater use
25 affecting the aquifer, all of which is within the

1 water rights of those using the groundwater.

2 A Okay.

3 Q Then what would your understanding be of
4 how that problem would be resolved?

5 A I don't know that it would be resolved.
6 If the water level changed, if everybody was
7 legally within their rights, and I'm not a water
8 attorney, there would be a water level change that
9 was related to depletion of storage.

10 Q Okay. Am I correct in my understanding
11 of the City's proposal that if there were a change
12 in the water level that reached whatever trigger
13 level we adopt here, that Duke would be held
14 responsible for that regardless of what might be
15 its actual cause?

16 A With which COC wording?

17 Q Under the City's proposal, under your
18 wording, as you would have the conditions.

19 A All right, so with Staff's COC and with
20 the wording where basically I, in my testimony I
21 proposed to basically eliminate the statement that
22 alternative water would be given to the City.

23 My proposal, there isn't anything
24 related to that responsibility. I took the
25 existing COC and said --

1 Q Okay. Then answer the question in that
2 context, under the existing COC. Is that your
3 understanding of how that would operate?

4 If those trigger levels were reached,
5 Duke would be held responsible regardless of what
6 the actual cause would be.

7 A Well, I think Duke would have to be
8 actively pumping.

9 Q Assume that Duke is actively pumping.
10 Let me tell you what I'm trying to get at.

11 A I understand --

12 Q I'm not trying to trick you. What I'm
13 trying to get at is you've expressed concerns
14 about the modeling, and I'm not sure what you
15 meant by that.

16 The reason that we have proposed this
17 modeling, recognizing that it may not be perfect,
18 nonetheless we believe it is the best method for
19 discerning what is the actual cause of a change in
20 the City's water levels.

21 I've heard you criticize the modeling.

22 A I didn't criticize the modeling, I
23 criticized modeling --

24 Q Well, criticize modeling --

25 A -- modeling has uncertainty in it --

1 Q Okay, -- I understand.

2 A It's not criticism, it's --

3 Q And maybe I got ahead of myself. My
4 assumption was that you were objecting to that
5 change to the condition, the modeling being used
6 to allocate responsibility. Is that a fair
7 summary of your testimony? Are you objecting to
8 modeling being used for that purpose?

9 A I am currently, not knowing how the
10 modeling will be performed, concerned that
11 modeling the uncertainties in modeling may be too
12 great to be able to determine or discern, for
13 instance, a two-foot change in water level that
14 may be attributable only to the City's -- or, I'm
15 sorry, only to Duke's pumping, given other
16 factors.

17 Q So your recommendation to the Committee
18 is not to include the modeling language?

19 A No. Modeling is the way to solve this
20 problem. But whether it's to exactly determine
21 that Duke's the sole responsible portion of that,
22 there may have to be additional monitoring if you
23 want to go that direction as a recommendation.
24 Monitoring closer to Duke's wells that can tell
25 you, absent low flow in the creek, or low flow

1 through the narrows groundwater recharge, that it
2 is Duke's pumping.

3 I'm not disagreeing that it is possible
4 to determine that, but you might need some real-
5 time monitoring. You can't just do it with
6 groundwater modeling is what I'm concerned about.

7 Q Okay, this is helpful. So, let me see
8 if I understand what you're saying is you do not
9 object to some measures to identify what is
10 influencing the City's wells, whether it's Duke or
11 something else, is that correct?

12 A That's correct.

13 Q Okay. Your concern is that modeling, in
14 and of itself, may not be sufficient for that
15 purpose?

16 A Yes, for that particular aspect of what
17 we're talking about.

18 Q Okay. Do you have a recommendation that
19 would provide you with the requisite comfort, but
20 nonetheless would provide a mechanism for
21 discerning whether Duke should be held
22 responsible, or whether the influence on the
23 City's wells is the City's own pumping or
24 something else?

25 A This would be obviously open to

1 discussion with staff, with CEC Staff and Duke
2 consultants, because it needs to be something
3 that's realistically achievable.

4 But, in similar circumstances like the
5 MTBE plume, there are sentry wells that are
6 located between the plume and the City's wells to
7 determine if, for instance the City turns the
8 wells on, is the MTBE moving towards their wells,
9 that set basically trigger actions in place.

10 Right now there is no monitoring between
11 Duke's northernmost well and the City's wells that
12 would be able to discern, for instance, if let's
13 say Duke were pumping at whatever level it were,
14 the levels in the AFC, would that be the reason
15 you were getting a water level fluctuation.

16 You could, for instance, design a
17 monitoring program to understand that. And that
18 might be a recommendation.

19 MR. ELIE: In all fairness to Mr.
20 Rohrer, I would also indicate that the modeling
21 change was made today to the testimony, as opposed
22 to these equations. So, it's certainly something
23 that I think Mr. Rohrer would be willing to work
24 on with Mr. Mason.

25 MR. ELLISON: That's fair, I understand.

1 I'm just trying to get as clear a record as I can
2 as to, you know, what his position is with respect
3 to it.

4 MR. ELIE: Yes.

5 MR. ELLISON: That's all I have, thank
6 you.

7 HEARING OFFICER FAY: Okay. Staff.

8 MS. HOLMES: I guess a question of
9 counsel first. Do you have a witness who would be
10 available to answer questions with respect to
11 proposed changes to soil and water-11, which has
12 to do with the issue of the CLOMR, or not?

13 MR. ELIE: I don't, but I can state for
14 the record that the City's position is in
15 concurrence with how staff testified on the issue
16 today.

17 MS. HOLMES: Thank you, that's all I
18 have.

19 HEARING OFFICER FAY: Okay. And CAPE.

20 MR. NAFICY: We don't have any questions
21 on this issue.

22 HEARING OFFICER FAY: No questions. I
23 see.

24 MR. ELIE: Can I have a moment?

25 HEARING OFFICER FAY: Sure.

1 (Pause.)

2 MR. ELIE: No further questions.

3 HEARING OFFICER FAY: Okay. At this
4 time we would like to take a brief break and give
5 the applicant an opportunity to set up materials
6 for its presentation on visual resources.

7 MR. ELIE: At the risk, Mr. Fay, of
8 stomping in your ground, again, are you going to
9 take public comment after the break?

10 HEARING OFFICER FAY: Thank you,
11 appreciate that.

12 Before we take our break we'll ask if
13 there's any public comment on soil and water
14 resources. And Ms. Mendonca has a few cards.

15 Is Nancy Castle here.

16 MS. CASTLE: Yes.

17 HEARING OFFICER FAY: Yes.

18 MS. CASTLE: Good afternoon,
19 Commissioners. My name is Nancy Castle and I am a
20 resident of Morro Bay. In fact, my property is
21 located directly across from where the tank farm
22 is, basically in that area along Main Street from
23 the underpass to highway 41.

24 And I have grave concerns about impacts
25 of the project, although I've been doing some

1 studying and I don't think they're going to be
2 great impacts, but, impacts in general, on the
3 flood plane that is that little swale in there.

4 Morro Creek, which starts at the top of
5 highway 41 is a very impacted creek. Over the
6 past few decades there's been a lot of work done
7 mostly by the agricultural concerns where debris
8 and dirt has been pushed into the creekbed. And
9 instead of having flood plane areas, most of the
10 creek is a very chiseled shape. It's a very steep
11 bank system. And I have photographs, but in the
12 interests of time I'm not going to show them.

13 It's my understanding that FEMA has
14 control over flood planes, and that there's a map
15 that was created in 1985 that is the FEMA map that
16 is the establishment of base flood levels. And I
17 recognize that by living in a flood plane I'm
18 accepting a certain amount of risk.

19 However, it's very concerning to me to
20 realize through looking at various reports and the
21 FSA that the berms that surround the Duke
22 property, the power plant property, are not
23 recorded on that 1985 flood map. They weren't
24 part of the calculations for creating base flood
25 levels for the whole area. And it's going to be

1 part of what, I gather, the CLOMR, the letter of
2 change is that is going to be requested by Duke
3 and the City.

4 I'm also concerned about what else is in
5 part of that 1985 flood map, the FEMA map. All of
6 the unpermitted work that's been done on that
7 flood plane up above. If the project changes very
8 much in that area, and particularly if they
9 reinforce the berms so they aren't so potentially
10 pervious, that is what I understand is the
11 consideration now that possibly they aren't part
12 of the flood map because it was considered that in
13 a 100-year flood they'd be wiped out. What impact
14 is that going to have on the whole area.

15 If, also, there are changes made and
16 FEMA requests additional berms being built,
17 potentially to protect the area that is not now
18 surrounded, the PG&E transmission area, what
19 impact will that have on the whole flood plane.
20 If Willow Creek that spills down, Willow Creek's
21 closer to the underpass than Morro Creek. If it
22 can't go through the Duke property, the PG&E and
23 Duke property, as it does now, it's going to try
24 to go towards Morro Creek and cause the rest of
25 the area to flood more deeply, which is where my

1 neighborhood is.

2 There's also the issue of FEMA considers
3 it's law that development, cumulative development
4 can change the flood plane, base flood level by
5 one foot. And the key to me is cumulative.

6 There's a lot of development that's gone
7 on. There's a permit now being processed through
8 the FEMA process that would take a 3.5 acre field
9 just inside the City limits, right next to the
10 creek, on the other side of the creek from where I
11 live, and fill that in with approximately 18
12 inches of fill.

13 All of these impacts mean that the flood
14 plane rises and the risk of being flooded is
15 greater.

16 In 1995 there was a severe flood in this
17 area. There was 14 inches of water going through
18 my living room. If it's allowed to go up a foot
19 higher, does that mean I have 28 inches or so of
20 water through my living room? And what does that
21 impact to the health and safety of the whole area?

22 So, as the Commission considers this,
23 and looks at the other agencies that have an
24 influence, you know, be aware that there's all of
25 the variations. There's the known factors of

1 permitted work in this instance, and there's the
2 unknown factors of that work which isn't on
3 record. And FEMA doesn't know about it.

4 So, in their analyses, and in everyone's
5 analyses that information isn't available. And so
6 there can be a higher risk for danger to occur.

7 I appreciate your time. Thanks for
8 coming to Morro Bay.

9 HEARING OFFICER FAY: Thank you very
10 much for your comment. Are there any other
11 comments on soil and water? Yes, please.

12 MS. DAVIS: Hi, my name's Mandy Davis.
13 I'm a citizen here. I figured if I didn't wear my
14 pigtailed today you might not recognize me. Good
15 luck.

16 I have a story to tell and this
17 definitely does have to do with water issues.
18 Unfortunately these issues that we've been talking
19 about, the graphs, et cetera, do go over into
20 other areas. So hopefully I'm not overstepping my
21 boundaries by talking about what I'm getting ready
22 to.

23 I took a statistics class when I was in
24 college, probably one of the best professors I've
25 ever had. The guy was amusing and he had a pretty

1 good grip on what it was that he was teaching.

2 Once again, he was teaching statistics.

3 And the very last day of the class he
4 came in and he looked at all of us and he said,
5 consider this class the last four months that you
6 spent taking this class all but useless. And then
7 he proceeded to tell us why.

8 And this is basically paraphrased what
9 he said. Statistics can be manipulated to suit
10 anyone's need. And the greater the need the more
11 creative the manipulation.

12 I would like to applaud Duke today with
13 some of their incredibly creative manipulations in
14 the statistics. Hopefully the staff and everyone
15 here can see it for what it was.

16 I understand what they're trying to do,
17 and they are trying to basically set themselves up
18 for saying that, you know, they're having -- I see
19 him shaking his head -- that they will have less
20 impact on the estuary when it comes time to
21 addressing the biological impacts, because they
22 will be pumping less water through the quote/
23 unquote plant.

24 And I have a real issue with the way
25 that they're even describing the plant. I

1 consider it to be a new plant. Even in some of
2 your own literature you have described the plant
3 as, well, here, let me grab it because it kind of
4 sort of grabbed my attention today.

5 You call the Morro Bay Modernization and
6 Replacement. Anytime somebody terms something as
7 a replacement, to me that indicates that something
8 new is coming in its place. And it says --
9 replacement, that it is a new plant. And that
10 needs to be considered also when you start
11 considering water usage and the whole issue that's
12 going on here.

13 Through this whole process I've had a
14 bit of a problem. I'm a big-picture person. And
15 breaking everything down into all the little bits
16 and pieces has been a bit of a problem for me.
17 But I'm trying to pull this all together.

18 And I got some really interesting
19 information on the internet this afternoon. And I
20 would like to address Duke with some of the
21 information that I got on the internet.

22 I have an interesting conversation with
23 a fellow that is staff from the CEC. And I asked
24 him if there had been any new applications that
25 had involved the once-through cooling. And he

1 said that there had not been an application
2 approved of, or even to his knowledge that had
3 been presented to you that had once-through
4 cooling in the application.

5 And I asked him why that was. And he
6 said because of the impacts. And that those
7 impacts have already been established.

8 So, obviously the impacts of once-
9 through cooling on the environment have already
10 been historically established by the CEC. And
11 that it's significant impact.

12 So, given the fact that Duke is
13 struggling to manipulate the statistics to be able
14 to work in their favor, especially with the way
15 that the plant is going to affect the environment,
16 I would like to approach them with this
17 information that I found out today.

18 This was on the website and this is
19 Duke's own policy, their own mission statements.
20 And I would like to maintain that Duke, at this
21 point in time, with the kind of manipulations they
22 are trying to accomplish here, and what they are
23 preparing to do to our environment.

24 And as it relates to water, that they
25 are in violation of their own internal policies.

1 And if they continue to go through with this
2 process, and ask to continue to use the once-
3 through cooling system, they are in violation of
4 those. These are their own policies. This comes
5 right out of their corporation.

6 "Meeting our customers' demand for reliable
7 and efficient electric service must always be
8 balanced with the protection of our world's
9 natural resources." And then, dot, dot, dot,
10 it goes on to say: "And we help preserve and
11 nurture the environment."

12 I don't consider this to be preserving
13 and nurturing the environment. And I don't
14 imagine the CEC will find that to be the case,
15 either. It goes on to say this is their
16 responsibility and commitment, this is another
17 policy of Duke's:

18 "At Duke Energy we strive to be responsible
19 corporate citizens by providing innovative
20 energy solutions that enhance quality of life
21 while taking care of the environment." It
22 goes on to say: "We are an active partner in the
23 journey towards sustainability."

24 If this is true of what the people at
25 Duke Corporation believe, then it is their

1 responsibility to withdraw the application
2 immediately. And to do this in the most
3 environmentally responsible way, as relates to
4 water.

5 And then I got some interesting
6 information about the CEC this afternoon, also.
7 So, understanding that you guys are already aware
8 of the impacts of once-through cooling on the
9 environment in a variety of different ways, I went
10 ahead and I took a look at your mission statement.
11 And this is what it says:

12 "It is the California Energy Commission's
13 mission to assess, advocate and act through
14 public/private partnerships to improve energy
15 systems that promote a strong economy and a
16 healthy environment." Once again with the
17 vision statement: "It is the vision of the
18 California Energy Commission for Californians
19 to have energy choices that are affordable,
20 reliable, diverse, safe and environmentally
21 responsible."

22 So, given those two mission statements
23 and the policies of both the CEC and Duke, I found
24 it incredible that you guys would even begin to
25 consider ratifying the application, Duke's

1 application, as it is with the once-through
2 cooling system.

3 There's one other thing that I was
4 reading about the purposes of the Commission's
5 siting process. And this is very specific to what
6 we're doing right here. That is to insure that
7 reliable supply of electrical energy is maintained
8 at a level consistent with the need, which still
9 needs to be, you know, shown here, for such
10 energy; for protection of the public health and
11 safety; and for promotion of the general welfare
12 and for environmental protection.

13 Once again, you guys have already found
14 that once-through cooling and the water system
15 these guys are looking to continue to use is not
16 that. It has been your history, you have found
17 that to be the case. So I'm asking you to not
18 allow Duke to continue to use the once-through
19 cooling system.

20 Thank you.

21 HEARING OFFICER FAY: Okay, thank you.

22 I understand Debra Johnson from the Department of
23 Fish and Game is here and wants to make some
24 comments, as well.

25 MS. JOHNSTON: Thank you. Chair Keese,

1 Commission Members, my name is Debra Johnston
2 representing the Department of Fish and Game. And
3 we have reviewed the staff assessment, and there's
4 a couple comments that I would like to read in.

5 In regards to soil and water number 1
6 and 2, since they have vegetation components for
7 the erosion and sediment control and stormwater
8 management plans, we would like to add that the
9 Department of Fish and Game be added as a
10 reviewing agency, especially in light that we are
11 the state trustee.

12 In soil and water number 4, the revision
13 has the wording significant in it. It states:
14 The applicant must implement measures to assure
15 that Morro Creek will not be significantly
16 impacted by sedimentation or erosion resulting
17 from construction activities associated with the
18 bridge crossing of the creek.

19 If measures show that sedimentation is
20 occurring, it's already impacting. Therefore
21 significant does not need to be there. They
22 should be doing correcting measures immediately.

23 Soil and water number 6 and 7 with the
24 new numbering, we would again ask that Department
25 of Fish and Game be added to the reviewing. This

1 is similar to our responsibilities that you just
2 recently permitted for the Moss Landing Power
3 Plant.

4 Soil and water number 12, if berms are
5 needed in the rehabilitation, which it sounds from
6 the discussion that this probably will not happen,
7 we would recommend that the Department review the
8 plans, and also Fish and Wildlife Service to
9 determine the potential for impacts to flora and
10 fauna.

11 It would probably also be pertinent for
12 Duke to send letters to the Department requiring
13 verification that a 1603 permit is or is not
14 needed for the crossings of both Morro Creek and
15 Willow Camp Creek.

16 And we had requested that in the LORS
17 section that Fish and Game code section 5650 be
18 included. We are asking this because Fish and
19 Game code 5650 is much more stringent than those
20 requirements of the Clean Water Act. The Clean
21 Water Act only permits and has requirements for
22 point source discharges and certain nonpoint
23 source discharges. The Department code applies to
24 all discharges.

25 In addition, the Clean Water Act does

1 not protect the most sensitive 5 percent of
2 organisms. The Department of Fish and Game
3 protects all organisms. So therefore we'd
4 recommend in the LORS that Fish and Game code be
5 noticed in there.

6 Within the document, page 4-7, a minor
7 correction. Salinity is measured in parts per
8 thousand, not parts per trillion.

9 Page 4-9, it seems that a section on
10 Willow Camp Creek should be there since they do
11 address Morro Creek.

12 We would like to add that the fresh
13 water wells be monitored, and that if there is a
14 change in drawdown and potential recharge from
15 surface water, then we would see if there's a
16 possible correlation between the withdrawal that
17 Duke is proposing during the construction time
18 with the increased withdrawal.

19 Page 4-14, we would request that no
20 stormwater discharge go to Willow Creek Camp, as
21 it's currently noticed.

22 Page 4-22, we recommended that no
23 trenching of Willow Camp Creek occur. We do agree
24 with the applicant's position for directional
25 drilling. If the Commission does decide that

1 trenching is the preferred option, that the width
2 for the trench and the spoils storage area be
3 reduced to a 15-foot maximum, if feasible.

4 And then also the temporary footbridge,
5 that the clearing should be no more than a ten-
6 foot maximum width.

7 In the introduction of the section it
8 states that the analysis focuses on the potential
9 for the project construction or operation to
10 impact surface water supply or quality, including
11 ocean waters. But there is no section describing
12 the potential pollutions impacts to Morro Creek
13 from the bridge crossing and its associated long-
14 term use, should it be allowed to be a permanent
15 feature.

16 Thank you.

17 HEARING OFFICER FAY: Thank you. Can
18 you provide those comments in writing to our
19 record?

20 MS. JOHNSTON: Sure.

21 HEARING OFFICER FAY: And --

22 CHAIRMAN KEESE: Had you submitted those
23 previously to staff?

24 MS. JOHNSTON: Yes, the June 25th letter
25 has them. And I'm just clarifying in more

1 specifics to what has been brought out in the
2 final.

3 CHAIRMAN KEESE: Thank you.

4 HEARING OFFICER FAY: Okay, thank you.

5 All right, any other comments on soil and water?

6 All right.

7 MR. CHIA: Mr. Fay, I have a few

8 comments.

9 HEARING OFFICER FAY: I'm sorry, what?

10 MR. CHIA: I have a few comments, Mr.

11 Fay. This is Dan Chia with the Coastal

12 Commission. Will that be okay?

13 HEARING OFFICER FAY: Sure. Go ahead,

14 Mr. Chia.

15 MR. CHIA: Okay. We had forwarded or I

16 had forwarded some comments that our water quality

17 staff made on three of the stormwater pollution

18 prevention plans. This was on December 27th of

19 last year.

20 I realize that it was after the

21 publication date of the FSA part two. But I

22 didn't see responses to those comments in the

23 errata revision of March 5th. And I'm wondering

24 if those were even made to the right people.

25 MS. HOLMES: Staff received the letter

1 from the Coastal Commission, and if you want Mr.
2 Crea can respond to the Coastal Commission's
3 concerns.

4 MR. CREA: Good afternoon, Dan.

5 MR. CHIA: Good afternoon.

6 MR. CREA: I believe we spoke shortly
7 after this letter came out with regards to your
8 comments. And I'd like to thank you for your
9 comments; they're very detailed and specific. And
10 staff will incorporate them as part of their
11 compliance review.

12 These comments are extremely technical
13 and are beyond the licensing scope. So, in
14 essence, we will make sure that we incorporate
15 these comments within our technical review during
16 the compliance phase of the project.

17 HEARING OFFICER FAY: So the comments
18 have been docketed?

19 MR. CHIA: I cannot confirm that. I'll
20 double check, and if not, --

21 MS. HOLMES: The copy that I received
22 from Mr. Crea yesterday doesn't have a docket
23 stamp on it. Another point that I'd make is that
24 the types of comments that are made in the letter
25 from the Coastal Commission, they address the

1 kinds of things that staff typically does include.
2 So they're not new issues, they're not issues that
3 are outside the scope of what we typically
4 consider. It's just the timing question. We
5 typically address these kinds of issues in
6 compliance, not in the licensing.

7 HEARING OFFICER FAY: Notwithstanding
8 that, I'd ask staff to please be sure that that
9 gets docketed.

10 MS. HOLMES: We'll do that.

11 MR. CHIA: Thank you.

12 HEARING OFFICER FAY: Anything further,
13 Mr. Chia?

14 MR. CHIA: Just another, one other thing
15 in soil and water-1, we would request, because we
16 have -- typically we would have permitting
17 jurisdiction over certain portions of the project,
18 including the construction access road and the
19 bridge, we request that we be the -- agency for
20 the final stormwater pollution prevention plans.

21 HEARING OFFICER FAY: We're having
22 trouble hearing you. If you could speak up,
23 please?

24 MR. CHIA: Okay, can you hear me now?

25 HEARING OFFICER FAY: Yes.

1 MR. CHIA: Okay. What I said was
2 typically the Coastal Commission would have
3 coastal permitting jurisdiction over portions of
4 the project including the construction access road
5 and the location of the bridge. And therefore we
6 would request in soil and water-1 that we be the
7 reviewing and commenting agency for the final
8 stormwater pollution prevention plans.

9 Does staff have any objections to that?

10 MS. HOLMES: No.

11 MR. CHIA: Okay. Thank you, that's all
12 I have.

13 CHAIRMAN KEESE: The answer was no.

14 MR. CHIA: Thank you.

15 HEARING OFFICER FAY: Anything further?

16 MR. CHIA: No, thank you.

17 HEARING OFFICER FAY: Okay. Thanks very
18 much. Then at this time we are going to take a
19 ten-minute break and give the applicant a chance
20 to set up any visuals they have.

21 And we will conclude no later than 6:00
22 tonight. And resume tomorrow morning with visual
23 resources, and then our scheduling conference.

24 (Brief recess.)

25 HEARING OFFICER FAY: Will the court

1 reporter please swear the applicant's witnesses on
2 visual resources.

3 Whereupon,

4 DAVID BLAU, RUSSELL POQUETTE, JEFF FERBER
5 and PAUL CURFMAN

6 were called as witness herein, and after first
7 having been duly sworn, were examined and
8 testified as follows:

9 MR. ELLISON: Thank you. The
10 applicant's lead witness on visual resources is
11 Mr. David Blau, sitting to my right. Supporting
12 witnesses are Mr. Paul Curfman and Mr. Jeff Ferber
13 and Mr. Russell Poquette.

14 First of all, can I have marked for
15 identification the visual resources testimony?

16 HEARING OFFICER FAY: I'm just checking
17 the list to see if we haven't included that on the
18 list you submitted. Apparently not. That will be
19 exhibit 190, Duke's testimony -- 191, rather.

20 MR. ELLISON: Thank you.

21 DIRECT EXAMINATION

22 BY MR. ELLISON:

23 Q Mr. Blau, do you have a copy of exhibit
24 191 before you?

25 MR. BLAU: Yes, I do.

1 MR. ELLISON: And was this prepared by
2 you or at your direction?

3 MR. BLAU: Yes, it was.

4 MR. ELLISON: Does this testimony
5 include the qualifications of the members of the
6 panel?

7 MR. BLAU: Yes, it does.

8 MR. ELLISON: Oh, I'm sorry, before we
9 go any further, starting with you, Mr. Blau, and
10 remaining members of the panel, can I ask each of
11 you to state and spell your name for the record
12 please.

13 MR. BLAU: Yes. David Blau, B-l-a-u.

14 MR. POQUETTE: Russell Poquette,
15 P-o-q-u-e-t-t-e.

16 MR. FERBER: Jeff Ferber, F-e-r-b-e-r.

17 MR. CURFMAN: Paul Curfman,
18 C-u-r-f-m-a-n.

19 MR. ELLISON: Okay, thank you.
20 Returning to exhibit 191, Mr. Blau, does exhibit
21 191 include the qualifications of all of the
22 members of the panel?

23 MR. BLAU: Yes.

24 MR. ELLISON: Could you please summarize
25 your qualifications, and then I'd like each member

1 of the panel to briefly summarize their
2 qualifications.

3 MR. BLAU: I have about 30 years
4 experience in the profession. My education was a
5 bachelors in landscape architecture, a masters in
6 urban planning.

7 I have worked on a wide range of
8 environmental impact analyses and visual impact
9 studies for all that time, facilities including
10 power plants, reservoirs, highways and
11 transmission lines, et cetera.

12 I've also done quite a bit of work over
13 the years with scenic resource assessment for
14 agencies like the Forest Service, the Bureau of
15 Land Management, the Bureau of Reclamation, the
16 Tahoe Regional Planning Agency.

17 MR. POQUETTE: Russ Poquette. I've got
18 over 27 years of experience in the execution of
19 engineering procurement and construction projects.
20 I work for Duke FluorDaniel, and am the Project
21 Director for the Morro Bay project.

22 MR. FERBER: Jeff Ferber. I'm a
23 Principal at RRM Design Group, and the Director of
24 Planning and Landscape Architecture. I'm a
25 registered landscape architect in California.

1 Most of my experience is in coastal
2 California on land planning and landscape
3 architecture projects.

4 On this project my specific role has
5 been the assistance of the visual resources
6 preparation. And specifically regarding local
7 knowledge of climatic conditions and landscape
8 architectural issues for offsite improvements and
9 public facilities.

10 MR. CURFMAN: I'm Paul Curfman. I've
11 got over 20 years experience in landscape
12 architectural professional. My degree is in
13 landscape architecture from the University of
14 Oregon.

15 I've been working with EDAW on visual
16 assessment for power plants and transmission lines
17 for the last three years. And have done previous
18 work with highway siting.

19 MR. ELLISON: Thank you. Mr. Blau, do
20 you have any additions, corrections or
21 clarifications you'd like to make to exhibit 191?

22 MR. BLAU: I do, just a couple here. On
23 page 17 of my testimony we need to delete
24 landscape zone H. Landscape zone H was a
25 treatment of trimming the eucalyptus trees to

1 improve the view from one key observation point
2 which you'll see a little later in my testimony.
3 And because of the butterfly habitat issues, we're
4 not proposing to do that treatment. So that's why
5 that zone would be deleted.

6 And then also on page 38, this is
7 dealing with the exhibits that are referred to.
8 Exhibit 162 should read exhibit 47. And on page
9 39 there are three exhibits that we've listed here
10 that all deal with the cooling options, and we
11 understand those should be deleted from this
12 particular testimony. That would be exhibits 107,
13 167 and 168.

14 MR. ELLISON: With those changes are the
15 facts contained in this testimony true and correct
16 to the best of your knowledge?

17 MR. BLAU: Yes.

18 MR. ELLISON: And are the opinions
19 contained in the testimony, do they represent the
20 best professional judgment of you and the members
21 of the panel?

22 MR. BLAU: Yes.

23 MR. ELLISON: Do you and the members of
24 the panel adopt this testimony as your testimony
25 in this proceeding?

1 MR. BLAU: Yes, we do.

2 MR. ELLISON: Mr. Blau, since we're
3 talking about visual resources, I know you've got
4 a lot of pictures associated with this testimony,
5 all of which are in the testimony or documents
6 that are incorporated by reference within the
7 testimony. There's nothing new here.

8 But I think it would be helpful to
9 everybody's understanding to do this primarily
10 with visuals. So I'm going to ask Mr. Blau to
11 present a sort of PowerPoint presentation in
12 response to these questions.

13 I do want to remind you, Mr. Blau,
14 however, that this being done by transcript, and
15 so you do need to describe what you're looking at,
16 because the transcript can't reflect that. And we
17 also have Mr. Chia by phone, so you need to
18 describe what you're pointing to as best you can
19 for his benefit, as well.

20 With that, let me ask you, how did you
21 go about analyzing the visual resource issues
22 associated with this project?

23 MR. BLAU: Okay, let me talk a little
24 about approach and methodology. Let me just be
25 more specific about what you'll see. Everything

1 that I'm showing is in the record. And it's in
2 one of five sources. Either it's part of the AFC,
3 exhibit 4; some of my slides are from exhibit 30,
4 which was the April 4th community workshop on
5 visual; some of the slides are from exhibit 164,
6 which was the November 5th community workshop; and
7 then also I have some slides from exhibit 166,
8 which is our comments on the enclosure analysis.
9 And then fifth would be directly out of my written
10 testimony.

11 HEARING OFFICER FAY: Mr. Blau, if you
12 can, when you refer to a particular plate, if you
13 could also reference it in terms of the exhibits,
14 that would also help, too, if possible.

15 MR. BLAU: Each image all the way
16 through?

17 HEARING OFFICER FAY: If you possibly
18 can, because, again, later when some of us are
19 looking at the transcript, it might otherwise be
20 hard to know where we can find that picture.

21 MR. BLAU: All right, I can do that.

22 The first --

23 MS. CHURNEY: If I could just clarify,
24 when he says that all of this is in the record,
25 that means it's been docketed and served on the

1 parties, is that correct?

2 MR. ELLISON: That is correct. And it's
3 contained either in the direct testimony or in the
4 exhibits that are incorporated by reference
5 expressly in the testimony, all of which have been
6 docketed and served.

7 MS. CHURNEY: Thank you.

8 MR. BLAU: The first image is from
9 exhibit 4 of the AFC, page 6.13-13. And I show
10 this just to kind of illustrate the unique visual
11 setting that we talk about in our visual work in
12 the AFC. The fact that we have a town, we have
13 the rock, we have the power plant, and they have
14 existed in relationship here for just under 50
15 years, which makes a very unique approach to the
16 way you do the visual work.

17 The nine-step methodology is in exhibit
18 4, the AFC, as well, on page 4. Because we are
19 modifying an existing industrial site, i.e., we're
20 taking elements out, we're adding other elements,
21 it calls for a very specific approach, we think,
22 in terms of the visual methodology.

23 And the CEC visual assessment
24 methodology which is contained in the guidelines
25 in appendix B, I've always felt is better suited

1 to looking at man-made features placed in a
2 natural setting And that certainly was the
3 derivative of much of the vocabulary in that
4 methodology.

5 It doesn't help very much in terms of
6 dealing with the types of changes that are
7 occurring in an existing industrial landscape. So
8 we've taken an approach that I think is very
9 direct and deals with all of the components of
10 that visual change.

11 I put on the screen here the nine-step
12 methodology that we used, which begins by
13 understanding and taking apart the existing visual
14 setting. Analyzing and describing the existing
15 power plant and all its associated features. Then
16 conducting an overall viewshed analysis which does
17 a sweep from the project site, and looks with a
18 terrain model at what is likely to be views from
19 those locations to the site.

20 We then studied the proposed
21 modifications in the new project, and a very key
22 step, number five, is selecting the key
23 observation points. And I will explain those
24 shortly.

25 Then we analyze what we're seeing from

1 each KOP, and then we loop back and that
2 influences the site, the engineering design, and
3 engineering thinking about the project.

4 From that loop we then ultimately assess
5 the overall degree of change, examining all 20 in
6 this case, 20 KOPs, and make a determination as to
7 the overall significance of the visual change.
8 And then recommend any mitigation measures if that
9 is appropriate.

10 We begin by looking at the overall
11 landscape. This is from exhibit 4 of the AFC,
12 page 11. We document the existing landscape
13 character, and that forms the basis for the visual
14 analysis.

15 This is derivative of BLM visual
16 analysis system developed many years ago; and it's
17 very useful in terms of establishing the context
18 and the setting for the analysis.

19 In this particular case we characterize
20 the landscape into eight distinct units looking at
21 landform and terrain, water, vegetation and
22 development patterns.

23 And because there's so many different
24 neighborhoods, there's 15 different neighborhoods
25 that we looked at separately under the developed

1 category, and described their particular character
2 and views.

3 The next slide shows the viewshed
4 analysis. This is from exhibit 4, from the AFC
5 page 53. This is a very important image. You can
6 see radii that go out five miles from the proposed
7 site.

8 And what we do here is we take a terrain
9 model that does ignore structures and trees or
10 vegetation. It's just a model of the land. And
11 we do a sweep from the height of both the existing
12 stacks and the proposed new stacks. And from that
13 sweep we can plot in the colors up here where the
14 potential views are of both the existing stacks
15 and the new stacks.

16 And what this graphic shows in green,
17 the green color represents all the areas where the
18 new stacks which are proposed to be 145 feet high,
19 plus the existing stacks would be likely seen.

20 The yellow are the areas where the
21 viewer will most likely only see the existing
22 stacks, the 450-foot existing stacks. In other
23 words, when those stacks come down, anyone in that
24 yellow zone benefits by not seeing those existing
25 stacks any longer, but they also can't see the new

1 stacks.

2 We call this the maximum area potential
3 visual benefit. It's the green plus the yellow.
4 And just to give some numbers to this, in the 1990
5 census it was estimated that there were 25,000
6 people that lived within a five-mile radius of the
7 site, 25,000 people.

8 In terms of people who are motorists,
9 1997 data showed about 26,400 motorists a day that
10 are using highway 1, highway 41 and other major
11 roads within that same five-mile radius to give
12 you some idea of the numbers of folks that would
13 be experiencing these types of views.

14 Now, the selection of the KOPs, the next
15 slide, is in exhibit 4 of the AFC. This is page
16 74. Again, you can see several radii; there's a
17 half-mile, there's a mile, 1.5 and two miles.
18 What we found after doing visual observations is
19 after you move out beyond two miles being able to
20 detect the power plant, the new power plant in the
21 view was very very difficult.

22 So we focused our selection of KOPs in
23 this zone. Now, I want to emphasize that what
24 we're doing here is we're selecting a set of key
25 observation points that are a model or surrogate

1 for the real world. So, it's very important to us
2 that they all be examined when you draw
3 conclusions about visual change and visual impact.

4 The next slide shows the history of
5 selection of these points. This is in the AFC,
6 and it's summarized on pages 62 through 65. We
7 started initially working with the City with 82
8 potential key observation points. It was a very
9 thorough process. We screened those down, trying
10 to identify all sensitive viewpoints and a good
11 range of close-in, mid-range and long-distance
12 views.

13 We worked with the City, with the Energy
14 Commission. It was Gary Walker at the time was
15 the staff representative in the field with us.
16 And we ended up agreeing on 19 KOPs.

17 We then added, in June of '99, we added
18 a 20th to represent the new scenic highway status
19 along highway 1.

20 Now, what are we interested in for each
21 KOP? This is exhibit 4, pages 68 through 73. For
22 each KOP we collect some factual data dealing with
23 its precise location, a description. We
24 characterize the types of viewers in three
25 categories, residential, recreation or mobile.

1 And then we look at a number of factors
2 including the field of view; the area of change in
3 that view; how much contrast we have, in other
4 words blockage of skyline, of ocean, of rock. And
5 also comment on design improvements from those
6 views.

7 We build a wireframe model, as it's
8 called, in the computer. This can be found in
9 exhibit 30, PowerPoint slide number 17. This is a
10 three-dimensional model which forms the basis for
11 all of the photo-realistic simulations that we do.
12 It's registered very accurately because in this
13 case we built the model with the existing power
14 plant and stacks, and the new plant in the same
15 model.

16 A lot of times when you're placing
17 features in the landscape you don't have that kind
18 of benchmark. But in this case we could register
19 very accurately from any point because we could
20 always match the existing turbine building and the
21 existing stacks.

22 The actual process that goes from this
23 wireframe to the finished simulation is described
24 in attachment 2, page 207 of the AFC. And I won't
25 go into that today unless asked.

1 Now, what do we measure when we look at
2 each of these KOPs? This is from exhibit 4, page
3 71. First of all you see a panorama on the
4 screen. It's our strong feeling that in this
5 study that a panorama captures the view experience
6 more than just an isolated frame in the view.

7 There are very few views that we're
8 showing that are experienced in effect with tunnel
9 vision. You're looking at a much broader view.
10 This view represents somewhere between 100 and 110
11 degrees of view.

12 We look at a number of factors here.
13 Horizontal, -- if you could point that out -- on
14 the top is existing condition; on the bottom is
15 always proposed. But horizontals, how much of
16 that total view is encompassed by the existing
17 power plant versus the proposed at the bottom.
18 Very important as to how much of that view is
19 changing.

20 So we measure that. We measure that in
21 degrees, in degrees of the whole view. We also
22 look at the area occupied by the power plant, and
23 it is very easy these days to do take-offs right
24 off the computer that measure in square
25 millimeters how much power plant is changing in

1 mass; how much is moved away from hiding the rock,
2 the ocean and so forth.

3 So, all these were measured very
4 accurately, provided on the KOP sheets. And these
5 are then taken into consideration as we draw our
6 conclusions about visual change.

7 MR. ELLISON: Can you describe, Mr.
8 Blau, what features were incorporated into Duke's
9 project design that were intended to minimize the
10 visual effect of the projects?

11 MR. BLAU: The next slide is in exhibit
12 164, and it's PowerPoint slide 20. This is a
13 summary that we used at the workshop, the
14 community workshop, to talk about the effect that
15 we've had in modifying the finding, the proposal
16 from the visual standpoint.

17 The removal of the existing power plant
18 and stacks obviously is a very significant
19 improvement. The removal of the tank farm.
20 Throughout our work we have heard from the
21 community, expressed a number of times, and also
22 summarized in our testimony, that we are to try to
23 minimize the height and bulk of the new power
24 plant. And we agree with that, and have attempted
25 to do that throughout.

1 We also studied orientation of the new
2 units with different configurations on the site.
3 We did studies of the pipe rack locations, of the
4 color treatment of the perimeter wall of the water
5 intake structure, of the pedestrian bike bridge,
6 and the landscaping plan. And let me quickly run
7 through some of these.

8 This image is in exhibit 164, it's
9 PowerPoint slide 21. Just an illustration from
10 downtown of the positive change when that existing
11 power plant is removed.

12 The next slide is exhibit 164,
13 PowerPoint slide 22. The tank farm includes five
14 tanks; they're 200 feet in diameter; they're 32
15 feet high. And the removal of this tank farm also
16 is a very significant positive visual action.

17 Minimizing height involved. This is in
18 exhibit 164, PowerPoint slide 23. We're
19 interested in removing any obstructions of the
20 rock and the beach views. Allowing the hillside
21 residences to look through the project, if you
22 will, towards the ocean and the beach.

23 Some of the site equipment is housed
24 ready, so when we get into partial enclosure we'll
25 talk more about that later. But the turbine

1 buildings, the four gas turbines, the two steam
2 turbines, are, in fact, being proposed to be
3 enclosed.

4 And then the fourth point is minimizing
5 the bulk, reduce the stack height. There is a
6 relationship between the power plant buildings and
7 the stack height, and in every case we've used the
8 objective of trying to minimize stack height.

9 We looked at a variety of configurations
10 on the site. This is from exhibit 164, PowerPoint
11 slide 24. We looked at across the bottom of this
12 slide -- Paul, if you could just maybe point those
13 out with the pointer -- we looked at placing the
14 units all in a row, which would be parallel to the
15 coastline.

16 We looked at clustering them and putting
17 them at right angles. And then the preferred
18 choice was the footprint that clustered all four
19 stacks as tightly together as we could.

20 Relative to the pipe rack, this would be
21 exhibit 164, PowerPoint slide 25, we did some
22 studies of different configurations working with
23 the project engineers. And the lower left is the
24 recommended, which has a central spine of piping
25 which is actually lower than the HRSGs on either

1 side. It does simplify the overall appearance
2 somewhat.

3 And then moving on to color, this would
4 be exhibit 164, PowerPoint slide 45. We've had a
5 number of workshops in the community, open houses
6 and interactive workshops to collect input. Two
7 of the more significant events were on November
8 5th, the workshop we held; and then on November
9 13th, the City's public hearing. Color was one of
10 five items that were dealt with in both those
11 events.

12 And the City, in their resolution, the
13 City passed the resolution, it's number 72-01, on
14 November 13th, and they stated a preference for
15 the green tones, because they felt they worked
16 best with the vegetation that would be provided.

17 Let me quickly just go through, let's
18 see, number 19 is blue; yeah, this just so I can
19 point these out, 19 is exhibit 164, PowerPoint
20 slide 46 showing the blue tones. And we saw the
21 beige first. And then on the green. Okay, this
22 is exhibit 164, PowerPoint slide 47. This shows
23 the green. So this is what the community reacted
24 to and is steering us in this direction.

25 The next subject is water intake

1 building. This is exhibit 164, PowerPoint slide
2 36. There's been a lot of work done on the water
3 intake building. For a time we were working
4 towards changing the facade so the building fit
5 much more into kind of a waterfront motif. We
6 studied various ways to peak the roof.

7 And at the workshop when the community
8 saw those conceptual designs, their feeling was
9 don't raise the roof. They did visit the
10 structure and saw the cranes inside and the space
11 they need to operate, so they understood why the
12 building was the size that it is.

13 And so the current work right now with
14 the City is really to just clean up and repaint
15 the building, a new walkway and some landscaping
16 would be provided. The parking would be
17 reconfigured. And there would be a small seating
18 area. So that's where we stand right now on the
19 water intake building.

20 The landscape objective. This is
21 exhibit 166, I don't have the page number on this
22 one, unfortunately. Four fundamental objectives
23 in landscaping of the project. Obviously we want
24 to enhance the appearance of the project.

25 We want to support natural landscape

1 functions. What that means is there are two very
2 sensitive habitats that we need to be very
3 conscious of, the escha (phonetic) along Morro
4 Creek and the dune habitat. We want to use native
5 plants for a number of reasons. We want to
6 conserve water. The City, throughout the process,
7 has been conscious of the amount of water that we
8 would need if we moved away from non-natives. And
9 also insure that we stabilize the dune and scrub
10 habitat as well.

11 So, we have a number of site constraints
12 to work with. This is from exhibit 30, PowerPoint
13 slide 46. You can see the escha -- can you point
14 that out, Paul -- which is quite a constraint in
15 terms of landscaping. If you point out the area
16 between the power plant berm and the escha there,
17 keep that in mind when we start looking at some of
18 the KOPs, because we have a very limited area to
19 plant vegetation in that zone.

20 The landscape concepts, if you go to the
21 next slide, 25, this is from exhibit 30,
22 PowerPoint slide 47. Everything seems to revolve
23 around two what could be viewed as very different
24 approaches. One is screen as much as possible
25 with big plant materials, big trees, fast-growing

1 materials. And the other theme is use native
2 materials that are much lower to the ground, slow
3 growing, drought tolerant.

4 And so through the workshops we've come
5 up with a current set that really finds places or
6 zones for each of these. And there's been a lot
7 of community involvement in this subject.

8 Let me show you the landscape concept
9 plan; it's divided into zones. H is the one that
10 we eliminated that was the eucalyptus trimming
11 zone. But basically we're proposing to screen on
12 the north and south perimeters, we are proposing
13 low dune vegetation on the west. And in front of
14 the existing power plant we'd be planting a lot of
15 plant material with a lot of color.

16 The pedestrian bike path is also shown
17 in this landscape plan. The bridge, pedestrian
18 bike bridge is shown there. And we could point
19 out the Den Dulk property also, which would be
20 part of the dune restoration area.

21 The next slide is from exhibit 164,
22 PowerPoint slide 50. This just shows you some of
23 the plant palate that is suggested. We actually
24 have the AFC plant palate for each zone. Some of
25 the materials like the ironwood in the lower left

1 and the seanofis (phonetic) are actually depicted
2 in the simulations that you see.

3 Now, we did some simulations to explore
4 the vegetation. This is from exhibit 164,
5 PowerPoint slide 51. This shows very low growing
6 natives on the westerly berm. It certainly
7 respects the escha. You would get color, and it
8 would add to the dune habitat west of the power
9 plant.

10 I may also point out on this, this
11 simulation is a good representation of the
12 perimeter wall. The wall would be 20 feet high,
13 approximately 1000 feet in length. The existing
14 power plant wall, just for reference, is 12 feet
15 high.

16 The community, in their resolution, we
17 showed them different designs for the wall. They
18 preferred a wall architectural treatment that
19 mimicked the existing wall. So that's what we
20 would do there.

21 Dune vegetation. Let's go to the next
22 exhibit 164, PowerPoint slide 52. This one shows
23 larger materials, less native materials, some
24 large box trees would be planted for early year
25 effect. And smaller trees planted for long-term

1 viability.

2 The issue we have is that the conditions
3 are so harsh that if we go with very large
4 materials we're going to lose a very high
5 percentage of those, most likely due to the winds
6 and the salts. And so we really feel that the
7 wise thing to do is to mix up the palate so that
8 we have a better chance of survival.

9 And then we explored one other option;
10 this is also from exhibit 164, would be PowerPoint
11 slide 53, I think. And that was a row of large
12 palm trees where we get some higher growth along
13 the edge. It doesn't block ocean views. These
14 would be planted along Embarcadero north of the
15 creek, hopefully on City land, as well.

16 In this depiction they're spaced 100
17 feet on center, 35 feet high. They could reach as
18 high as 75 to 100 feet.

19 So the City, in their resolution, said
20 they want extensive and substantial screening.
21 And we think with a combination of these I think
22 we are hopefully meeting the intent.

23 MR. ELLISON: Mr. Blau, as I understand
24 your method you first made findings with respect
25 to each of the 20 KOPs, and then you made an

1 overall finding based upon the sum of the
2 individual findings at the KOPs, is that correct?

3 MR. BLAU: That's correct.

4 MR. ELLISON: Can you very quickly walk
5 us through your findings at each of the 20 KOPs
6 and what the basis for that finding was?

7 MR. BLAU: This slide is from exhibit
8 30, PowerPoint slide 21. What we did from each
9 KOP is we drew a conclusion as to whether that
10 change is positive, in other words, an improvement
11 to the visual scene. Neutral. Or negative, we're
12 actually degrading in some way the existing scene.

13 So, as I go through these we'll show the
14 conclusion for each of the KOPs.

15 Okay, this is KOP-1, this is from
16 exhibit 4, page 81. This is from the top of Black
17 Mountain; we're about 1.8 miles from the power
18 plant site; we're southeast of the site.

19 In every case, as we run through these,
20 the existing is on top, and the proposed is on the
21 bottom.

22 You can see, I think, pretty clearly
23 that when we remove the existing stacks it's very
24 hard in that view, which is just under two miles,
25 to detect the new power plant from that view.

1 KOP-2 is --

2 MR. ELLISON: I'm sorry, Mr. Blau, but
3 just for the record can you state what your
4 conclusion was with respect to --

5 MR. BLAU: Oh, I'm sorry, --

6 MR. ELLISON: -- each one of these and I
7 know it was on the slide, but the transcript
8 doesn't pick it up.

9 MR. BLAU: Right. The conclusion on
10 KOP-1 was a positive visual change.

11 On KOP-2 we are exhibit 4, page 85,
12 we're at Morro Strand State Beach entrance. This
13 is a little over two miles from the project site.
14 We're north of the site, looking south. You can
15 see here again the existing power plant up top
16 would be eliminated. The new power plant is
17 barely visible here, and we drew a positive visual
18 change conclusion here.

19 KOP-3 is in exhibit 4, page 89. We're
20 along highway 1 near the Cloisters development,
21 1.3 miles from the site. This is a view that was
22 picked to represent an auto-oriented view. The
23 existing power plant stacks break the horizon.
24 The new power plant is below the horizon. That's
25 pretty significant when you're not skylighting

1 above the horizon line, you tend to lose the
2 proposed feature easier in the view. And that
3 conclusion, as well, KOP-3, was positive visual
4 change.

5 KOP-4 is in exhibit 4, page 93, we're
6 from the Cloisters development public park here.
7 We're slightly less than a mile away. Actually
8 there are new homes that have been built since we
9 took these photos that would block, totally block
10 the view towards the site. But if it looked like
11 this, there's the new power plant versus the
12 existing on top. Also a positive visual change.

13 The next one, KOP-5, is from exhibit 4,
14 page 97. We're at Morro Strand State Beach here.
15 We're four-tenths of a mile from the site. Here's
16 a case where when the existing plant goes down and
17 the new plant goes in, the new plant is closer to
18 the viewer and we did draw a negative visual
19 change conclusion on this KOP.

20 Exhibit 4, page 105, is KOP-6. This is
21 from the Morro Dune Trailer Park. We are very
22 very close to the new site. We're 1000 feet from
23 the new power plant here. We have, again, in the
24 spirit of trying to be very accurate, we showed
25 the trees that are being planted on that northern

1 edge, less than full height. We're trying to be
2 realistic about growth of the plant materials.
3 But we do have the power plant much closer than
4 the old plant that would be taken down, and we
5 drew a negative visual change conclusion from this
6 view.

7 KOP-7 is exhibit 4, page 105. This is
8 south of Morro Creek along Embarcadero Road.
9 We're again about 1000 feet from the site. The
10 fuel tanks are gone. The existing power plant and
11 the stacks, which are quite large, are gone. And
12 the new power plant is shown. The zone of view in
13 degrees is also much narrower if you look between
14 the top and the lower view. We drew a neutral
15 score for this one because of the balance in the
16 change with the tank farm and the existing power
17 plant coming out.

18 KOP-8, exhibit 4, page 113. We are now
19 across the inlet from the rock on Coleman Drive.
20 We're a little less than a half a mile from the
21 project site. We have a major improvement here
22 with the existing plant coming out. Point that
23 out, Paul. And then down below you see the new
24 plant, the stacks are below the horizon line. You
25 might point out the water intake building just

1 while we're on this, to the left there. And the
2 conclusion here is a positive visual change.

3 The next one is KOP-9, exhibit 4, page
4 113. We're on the north T pier. We're a little
5 over 1000 feet from the project. If we could go
6 up and out with this photo, you would see the full
7 extent of that existing power plant looming over
8 the person standing at this place. This is a case
9 where framing that view doesn't do justice to what
10 you really feel when you're out there.

11 But if we could point out the new power
12 plant. You can pick it out if you know what it
13 is. If you move slightly north on this pier you
14 don't see it at all. So, the conclusion here is
15 also a very positive change.

16 KOP-10 is from exhibit 4, page 117. Now
17 we're over on Scott Drive, south of the site.
18 We're 1900 feet from the project. Again, we have
19 a major improvement. Here we might point out we
20 removed the eucalyptus. You can see it in the top
21 photo there. And that's what we are not proposing
22 to do at this point. So that would stay. That
23 was done because at some of the community meetings
24 the residents asked if we could unblock the view
25 to the rock.

1 Okay, KOP-11 is exhibit 4, page 121.
2 This is from highway 41, the gateway from the
3 east. We're a little over a mile from the site.
4 It's one of the points where you first see the
5 existing power plant. Obviously when that's
6 removed -- Paul, point out the new power plant
7 right there at the base of the rock. Again, we
8 drew a very positive conclusion from this
9 viewpoint.

10 KOP-12 is exhibit 4, page 125. We're on
11 highway 41 again. It's an important entrance to
12 the City. We're about three-quarters of a mile
13 from the site. This was another viewpoint
14 suggested by the City as the past KOP-11 was.
15 And, again, a very positive change with the
16 removal of the existing plant and stacks.

17 KOP-13 is exhibit 4, page 129. Now
18 we're going to move to a series of hillside
19 residential views. This is Morro Del Mar
20 subdivision tracts 1 and 2 represented here.
21 We're a little over a mile from the power plant.
22 There's no question that the panoramic views are
23 enhanced with the proposed action. The new power
24 plant is below the skyline, no longer silhouetted.
25 And the rock really dominates the view, where

1 right now the rock and the power plant kind of
2 compete for your attention in the view. The
3 conclusion is positive for KOP-13.

4 KOP-14 is exhibit 4, page 133. This is
5 from the Sunset Plateau neighborhood. We're a
6 little over a half a mile from the site. Very
7 similar to 13. We have requests from residents
8 that we simulate views from almost every block, so
9 bear with us here. We have quite a few views.

10 Again, the panoramic views are enhanced.
11 The rock emerges and dominates in this view. The
12 conclusion is positive.

13 KOP-15 is exhibit 4, page 137. We're at
14 Harbor Front tract here in this view. We're a
15 little over a half a mile from the site. Again, a
16 major improvement. This is a neighborhood where
17 the existing power plant is removed, and views of
18 the rock are opened up dramatically from this
19 neighborhood. Positive conclusion on this one.

20 KOP-16 is exhibit 4, page 141. Now here
21 we move northbound on highway 1 at Morro Bay
22 Boulevard exit. We're a little over a mile from
23 the site. You can see the existing stacks in the
24 top photo right there. And you can barely pick
25 out the new power plant in the vegetation in the

1 post-project condition in the bottom. Overall
2 positive change.

3 KOP-17 is exhibit 4, page 145. We're
4 now at Morro Heights neighborhood. We're a little
5 over a mile from the site. We get filtered views
6 of the site through the trees here. Again, the
7 existing stacks are silhouetted against the
8 skyline. The new power plant is far less
9 detectable and well below the horizon line.
10 Positive visual change here.

11 Bear with me, only have three more to
12 go. KOP-18 is exhibit 4, page 149. This is from
13 the public dock at the Tidelands Park. We're
14 about a mile from the site. Another viewpoint the
15 City wanted to see modeled. Another major visual
16 improvement from downtown. The new stacks are
17 only partially visible in this view. A positive
18 conclusion.

19 KOP-19 is exhibit 4, page 153. This is
20 from the steps above the Chessboard downtown.
21 We're six-tenths of a mile from the site. And
22 this is, you can characterize as a tourist
23 viewpoint. Much improved with the existing stacks
24 removed, the new stacks are barely visible there
25 above the building. Positive visual change.

1 And then the last KOP is exhibit 4, page
2 157, KOP-20. This is from highway 1, as well, at
3 the Main Street onramp. It's actually the closest
4 point along highway 1 to the project. We're about
5 1600 feet. We're looking across the PG&E property
6 here. Vegetation does form an effective screen
7 here. And we concluded another definite positive
8 visual change here.

9 MR. ELLISON: Okay, thank you. And
10 you've selected these KOPs in consultation with
11 the staff, isn't that correct?

12 MR. BLAU: That's correct.

13 MR. ELLISON: Could you describe, Mr.
14 Blau, how you translated these individual
15 conclusions at each of the 20 KOPs into an overall
16 conclusion? And what was your overall conclusion?

17 MR. BLAU: Yes. The next slide is a
18 summary of those 20 KOP findings. This can be
19 found in exhibit 4, page 159. Overall we had 17
20 positive conclusions, one neutral, and two
21 negative from the 20 viewpoints.

22 The next slide summarizes our overall
23 findings. And this would be exhibit 4, page 178.
24 When you look at the evaluation of the 20 KOPs,
25 when you look at the proposed design refinements,

1 improvements, the limited plume visibility. On
2 page 61 of the AFC we say that the plume is
3 visible less than 70 daylight hours a year.

4 When you, fourth, look at the compliance
5 with the LORS. And fifth, the positive cumulative
6 impacts, we examined 16 potential projects within
7 the five-mile radius. We did not identify any
8 adverse cumulative impacts. The visual dominance
9 of the existing power plant stacks is removed.
10 The competition between the stacks that exist now
11 and the rock is eliminated. Views of the rock and
12 the coast are enhanced.

13 So, we drew, overall, a very positive
14 visual effect finding for the proposed project.

15 MR. ELLISON: What was your conclusion
16 regarding the compliance of the project with all
17 laws, ordinances, regulations and standards
18 pertinent to visual resources?

19 MR. BLAU: Well, we analyzed those
20 individually in two categories, visual quality and
21 visual resources and landscaping and concluded
22 that we were in compliance with each of the LORS.

23 MR. ELLISON: And what was your
24 conclusion regarding the significance of impacts
25 pursuant to CEQA, both on an individual project

1 basis and on a cumulative basis?

2 MR. BLAU: Well, CEQA guidelines
3 relative to visual ask the applicant to look at
4 the following: Findings of nonsignificance would
5 mean no substantial adverse effect on a scenic
6 vista. No damage to scenic resources. No
7 substantial degradation of visual character or
8 quality. No creation of new source of substantial
9 light or glare. I'm summarizing these, but in
10 brief, but the overall finding would be here that
11 we do not have an adverse significant visual
12 impact relative to these guidelines.

13 MR. ELLISON: And that would also be
14 true on a cumulative basis with other foreseeable
15 projects?

16 MR. BLAU: Yes. True.

17 MR. ELLISON: Have you had an
18 opportunity to review the final staff assessment?

19 MR. BLAU: Yes.

20 MR. ELLISON: And do you agree with the
21 conclusions of staff regarding the significance of
22 impacts and compliance with applicable laws,
23 ordinances, regulations and standards?

24 MR. BLAU: Let's go to the next slide,
25 and this is, in effect, right out of my testimony.

1 I'll give a two-part response to that.

2 While I think we differ quite a bit in
3 terms of approach and methodology that is
4 appropriate for this particular type of action, we
5 agree with the conclusions in the FSA part one of
6 November 1st. So, we're in agreement.

7 Relative to the conditions -- would you
8 like me to go into those?

9 MR. ELLISON: Well, let me just ask you,
10 what conclusion did you reach regarding the
11 conditions of certification proposed by staff?

12 MR. BLAU: Okay. I would refer to page
13 21 of my testimony. And VIS-1 there are six
14 visual conditions; they are summarized on the
15 screen just in terms of the topics that they
16 address.

17 I would ask, VIS-1 deals with enclosure.
18 And I have additional graphics in this
19 presentation to deal with that. I'd ask if I
20 could address 2 through 6, and then end on 1,
21 because 1 is a more involved discussion, I think.

22 MR. ELLISON: Certainly.

23 MR. BLAU: Well, I'll comment on each
24 one of these, and it's in my testimony. VIS-2,
25 the condition asks for vegetation to reach its

1 maturity with full screening potential within five
2 years of completion of construction of the new
3 power plant.

4 We are certainly willing to explore
5 meaningful landscape proposals that meet the
6 intent, but the word full, full within five years,
7 is, we feel, overly prescriptive and restrictive
8 to accomplish.

9 So we're suggesting that the words be
10 modified, it's on the top of page 22, the
11 underlying words would be added, which say taking
12 into consideration the escha buffer around Morro
13 Creek, trees must be planted sufficiently close to
14 the southern boundary of the trailer park, so as
15 to effectively screen the power plant from views
16 within the trailer park. Efforts shall be taken
17 to preserve the views of the rock from within
18 portions of the trailer park.

19 Should I continue with the other
20 conditions?

21 MR. ELLISON: Please, just go through
22 all of them.

23 MR. BLAU: Okay. VIS-3 deals with
24 lighting. And I think while Duke can agree to a
25 requirement that visibility of lighting be

1 minimized, this strict requirement that lighting
2 be designed and installed such that light bulbs
3 and reflectors are not visible from public viewing
4 areas is, again, over prescriptive and virtually
5 impossible for us to do.

6 So we are proposing under VIS-3 that the
7 words read prior to the first turbine row of the
8 second unit (unit construction in sequential).
9 Project owner shall design and install lighting
10 where exterior light fixtures are hooded with
11 lights directed downward or toward the area to be
12 illuminated so that back-scatter to the nighttime
13 sky is minimized.

14 VIS-4 deals with demolition rubble on
15 the site. And asks that Duke appropriately locate
16 and screen the demolition rubble such that it is
17 not visible from the Embarcadero. As is discussed
18 in waste-7, again it's the strictness of the words
19 that are the issue here. We don't know if it's
20 feasible. It may conflict with the community's
21 desire to minimize truck traffic, and may conflict
22 with the desire to accomplish the tear-down in the
23 shortest possible time. So there's a lot of
24 things being balanced here.

25 So we're suggesting on the top of page

1 23 that the condition be revised to read the
2 project owner shall appropriately locate and
3 screen the demolition level such that it is
4 minimized to the maximum extent reasonable from
5 the Embarcadero.

6 VIS-5 deals with the pedestrian bike
7 bridge. Here it's a matter of timing. The
8 condition language should include review and
9 comment by the City, approved by the construction
10 project manager CEC, timing on verification should
11 delete prior to the first turbine row. And we
12 should insert, or we're suggesting we insert the
13 words at least 60 days prior.

14 And then in VIS-6, which deals with site
15 restoration, grading all areas to back to original
16 grade is neither feasible nor desirable. We're
17 suggesting here that under the protocol we've
18 rephrased that to say all evidence of construction
19 activities, including ground disturbance, due to
20 staging and storage areas shall be removed and
21 remediated upon completion of it, required by the
22 approved landscaping, grading or site restoration
23 plans. Any vegetation removed in the course of
24 construction will be replaced on a one-to-one and
25 in-kind basis. Such replacement planting shall be

1 monitored for a period of three years to insure
2 survival. During this period all dead plant
3 material shall be replaced.

4 The project owner shall submit a site
5 restoration plan -- this is really more a
6 biological issue, I think, than visual -- for
7 approval to the California Coastal Commission, the
8 CPM and the City.

9 Those would be our comments on VIS-2
10 through -6.

11 MR. ELLISON: Okay, turning to the
12 question of enclosure and condition VIS-1, could
13 you first of all describe your response to the
14 staff's supplemental analysis on enclosure, both
15 full enclosure and partial. And then secondly,
16 specifically your reaction to proposed condition
17 of certification VIS-1?

18 MR. BLAU: All right. This slide on the
19 screen now is really a summary of words in my
20 testimony. And the overall conclusion would be
21 that I agree with staff's conclusion about full
22 enclosure. That the project, as proposed, is a
23 more positive visual impact than what full
24 enclosure would portray.

25 However, I disagree with the conclusions

1 about additional enclosure. And we say additional
2 because as I pointed out earlier in the testimony,
3 there already is partial enclosure of the turbine
4 buildings. And so we are talking about degrees of
5 additional enclosure.

6 And I put down here six points that form
7 the basis for my disagreement that additional
8 enclosure is warranted.

9 Point number one, the FSA concludes that
10 there are no significant visual impacts, so I
11 would maintain that, in fact, with the positive
12 visual impacts overall, that no mitigation is
13 required. And that additional, either -- or
14 additional enclosure is not warranted.

15 The third point here is there is
16 uncertain engineering feasibility associated with
17 either full enclosure or partial enclosure, and
18 Russ is able to speak to that if desired.

19 The fourth point is that in the staff's
20 assessment of partial enclosure, only two of the
21 20 KOPs were examined apparently, and those were
22 KOPs-5 and -6. Now those are clearly the
23 viewpoints of most concern to the California
24 Coastal Commission, but I really don't think it's
25 proper to just examine the issue from the coastal

1 view, and ignore the views from all over the town
2 and from the surrounding hillside residences. And
3 I do feel that partial enclosure, i.e., a shield
4 or a screen on top of the HRSGs would add
5 structural mass and prominence. It would add mass
6 and prominence, particularly if you look from the
7 hillside residences down through the project you
8 would be adding height and mass to that project
9 blocking more ocean views.

10 And lastly, I think that additional
11 enclosure runs contrary to everything we've heard
12 from the City about maintaining as low a profile
13 as possible.

14 MR. ELLISON: Based on that what is your
15 recommendation regarding condition of
16 certification VIS-1?

17 MR. BLAU: Would you -- what would make
18 sense for me is to go through a couple of these
19 slides on our analysis and draw the conclusion?

20 MR. ELLISON: That's fine, if you have
21 additional information regarding your analysis,
22 please provide it.

23 MR. BLAU: Okay. Well, the request that
24 came to us was to look at full enclosure. And we
25 actually met with the Executive Director and Staff

1 of the California Coastal Commission on December
2 5th.

3 And I'd like to show you at least what
4 full enclosure could look like. Now, this is not
5 with any deep architectural studies, just a
6 massing study, if you will, of what we would have.

7 This site plan shows the current
8 proposed plot plan with enclosures superimposed on
9 top of it. This exhibit 166 from our analysis of
10 full enclosure.

11 Now, if all the engineering and layout
12 and land use issues could be resolved, full
13 enclosure might look like this. You'd have a
14 building that's 620 feet in length, 550 feet in
15 width and about 130 feet high. It would also
16 drive the stacks up from another 45 feet. So the
17 stacks would go from 145 to 190.

18 Let's just go through a couple other
19 images here. All the rest, if I could, all the
20 rest of my images are out of the full enclosure
21 testimony, the ones we'll be seeing.

22 Just to recap, this shows the existing
23 profile of the existing power plant. Note that
24 the existing turbine building is 148 feet high.
25 The next slide superimposes the proposed, the

1 current proposed power plant on that. Notice the
2 top of the HRSGs there at 90 feet, and the stack
3 height at 145, a bit below the existing turbine
4 building.

5 And then if we click to just the
6 proposal, and now superimpose the enclosure, this
7 is what we might have. And the reason for that
8 size is for flexibility and maneuverability inside
9 with overhead cranes. That is one of the big
10 drivers of the shape that you see there. As I
11 said, Russ could talk much more about all the
12 engineering implications of full enclosure.

13 Now, we looked at it from six KOPs.
14 This is from KOP-5. This is the current proposal,
15 and then superimposed the full enclosure. You see
16 the enclosure and you see the stacks going up in
17 height.

18 We looked at the area; we looked at how
19 much of the sky are we penetrating. How do we
20 change horizontal field of view and obstructions
21 of rock, beach and ocean. And then we move in
22 closer here. We can look at five closer in, as
23 proposed, and with enclosure. And then let's look
24 at six as proposed, and with full enclosure. And
25 seven, as proposed and with full enclosure. And

1 then we have eight from Coleman as proposed and
2 full enclosure.

3 And now we move up to the hillside, a
4 representative view at 14. Okay. Now, back up
5 one, Paul. I'd like to point out while we have
6 this on the screen, partial enclosure, if you
7 could point that out, Paul, partial enclosure
8 would most likely raise the roof of those HRSGs at
9 least 20 feet. And the stacks would go up another
10 20 feet, as well. And in this particular view you
11 would block views of the ocean that we now see
12 through the top of the HRSGs.

13 And then from 15, as proposed, there's
14 full enclosure. Again, if we could point out,
15 Paul, if we do partial enclosure with screens or
16 shields, you would lose that strip of ocean view
17 that you see through the power plant.

18 So, my overall conclusions are that full
19 enclosure has far more negative visual impacts
20 than the current proposal. And I think I would
21 say that partial enclosure that was depicted in
22 staff testimony, while it might improve a view or
23 two from the beach, I think overall I would not
24 recommend that from the full set of views,
25 particularly from the hillside residential views.

1 I think that making the project as least as
2 obtrusive as possible is still the ultimate goal.

3 MR. ELLISON: With that background then,
4 what is your recommendation regarding condition of
5 certification VIS-1?

6 MR. BLAU: Well, at this point, as the
7 testimony says, we're recommending that it be
8 deleted.

9 MR. ELLISON: And lastly, if the
10 Commission were to reject that recommendation,
11 then is the wording of VIS-1 acceptable to you?

12 MR. BLAU: The wording is still not
13 acceptable because as it's written it zeroes in on
14 just KOPs-5, 6 and 7, asking that that be the
15 subject of, you know, reducing the industrial
16 appearance, the pipe racks and so on. And I could
17 not agree with that.

18 MR. ELLISON: So what would you
19 recommend as a change to that condition? Again,
20 assuming that the Commission rejects your proposal
21 to delete it in its entirety.

22 MR. BLAU: Well, I think it's a question
23 of whether one concludes that screening or
24 shielding on top of the HRSGs is a good thing or
25 not. And my position is that it would actually

1 degrade a number of the views, while it might
2 improve these few views.

3 And what would be -- I'm not sure what
4 would be a kind of a middle ground position on
5 that. I guess you could argue that -- I guess I'd
6 just stop there.

7 MR. ELLISON: Okay, that's all I have.
8 The panel is available for examination.

9 HEARING OFFICER FAY: Let's go off the
10 record.

11 (Off the record.)

12 HEARING OFFICER FAY: All right. The
13 panel is available for cross-examination. First
14 of all, Mr. Ellison, would you like to move your
15 exhibits?

16 MR. ELLISON: Thank you, definitely. We
17 would move exhibit 191, including the exhibits
18 that are incorporated by reference therein, which
19 are found at page 38 of that exhibit and include
20 the following exhibits: 4, 19, 30, 34, 37, 47,
21 51, 53, 58, 163, 74, 95, 164, 114, 165, 125 and
22 166.

23 HEARING OFFICER FAY: Is there any
24 objection?

25 MS. CHURNEY: I have an objection with

1 respect to exhibit 191 insofar as it is replete
2 with hearsay. And I'm referring specifically to
3 pages 25 through 26 and 37. There are quotes from
4 a number of outside sources, including newspapers,
5 campaign materials and whatnot. Counsel had an
6 opportunity to attach the source material if he
7 wished. He has not done so, so I would object to
8 introduction of this exhibit with the testimony
9 contained in those pages included.

10 HEARING OFFICER FAY: What were the
11 pages subject to your objection?

12 MS. CHURNEY: 25, 26 and 37.

13 HEARING OFFICER FAY: Any response,
14 counsel?

15 MR. ELLISON: Astonishment. The
16 objection comes from CAPE, who has introduced
17 hearsay testimony throughout this proceeding. On
18 soil and water we had reference to the Cahn
19 report. Mr. Cahn is certainly not here to testify
20 as to future market conditions.

21 On air quality we had a four-inch stack
22 of hearsay testimony that came in on rebuttal --

23 MS. CHURNEY: It wasn't hearsay; we
24 provided those documents to you, and I don't see
25 how you can say it was.

1 MR. ELLISON: The provision of those
2 documents doesn't produce the witness who prepared
3 them. Ms. Soderbeck did not prepare those
4 documents.

5 HEARING OFFICER FAY: Okay.

6 MR. ELLISON: Hearsay testimony is
7 admissible in proceeding --

8 MS. CHURNEY: But that is --

9 (Parties speaking simultaneously.)

10 MS. CHURNEY: -- speak for themselves,
11 and you have them in the record.

12 HEARING OFFICER FAY: Okay. The
13 objection is overruled and we'll receive exhibit
14 191, but note your objection and it will go to the
15 weight of evaluating those portions of the
16 exhibit.

17 And now I'd like to ask if -- on the
18 record -- if staff has any cross-examination of
19 the panel?

20 MS. HOLMES: Staff does not.

21 HEARING OFFICER FAY: And does the City
22 have any cross-examination?

23 MR. ELIE: Briefly.

24 HEARING OFFICER FAY: Okay.

25 MR. ELIE: And I'll address to Mr. Blau,

1 but feel free to defer. And I think there are
2 going to be noncontroversial.

3 CROSS-EXAMINATION

4 BY MR. ELIE:

5 Q In the verification sections of all six
6 conditions of certification the staff has
7 alternated between 60 days and 90 days, assuming,
8 of course, that visual-1 remains, do you have any
9 objection to making all of the verification
10 timeframes 90 days?

11 MR. BLAU: No, that's fine.

12 MR. ELIE: Okay. There appears to be no
13 condition of certification relating to the intake
14 structure. And I'll propose a concept and I have
15 some words, understanding that you're just hearing
16 these for the first time.

17 Similar to visual-5, as follows: 90
18 days prior to construction of remodeling of the
19 intake structure, the project owner shall submit
20 the design to the CPM for review and approval, and
21 the California Coastal Commission and the City of
22 Morro Bay for review and comment.

23 Do you have any objection to that?

24 MR. BLAU: No.

25 MR. ELIE: Finally, I'm not sure if I'm

1 missing something, but in your testimony, exhibit
2 191, the proposed protocol on page 23 for VIS-6,
3 seems to be missing words. On the second line:
4 shall be removed and remediated upon completion of
5 as required by the approved. Seems like something
6 should be completed there. Are words missing?

7 MR. BLAU: It appears there are some
8 words missing but I don't have them here.

9 MR. ELIE: The original protocol said:
10 construction to its preconstruction condition or.
11 So it would be completion of construction to its
12 preconstruction condition or as required. I think
13 it's just a gap. I just want to be sure that the
14 record's clear.

15 MR. BLAU: Yeah, I'm agreeing there's a
16 gap there.

17 MR. ELIE: Okay, just a question of what
18 the words should be.

19 MR. BLAU: Sorry.

20 MR. ELIE: Are those the right words
21 that should be inserted there?

22 MR. BLAU: Yes.

23 MR. ELIE: Okay, thank you. No further
24 questions.

25 HEARING OFFICER FAY: No further

1 questions, okay. CAPE.

2 MS. CHURNEY: Yes.

3 CROSS-EXAMINATION

4 BY MS. CHURNEY:

5 Q Mr. Blau, what did you do to confirm
6 that the quoted material contained in exhibit 191
7 at pages 25, 26 and 37 was true and accurate?

8 MR. ELLISON: Counsel, let me clarify
9 your question. Are you asking the witness as to
10 whether these are accurate --

11 MS. CHURNEY: I'm --

12 MR. ELLISON: -- quotations, or are you
13 asking regarding the accuracy of what is said?

14 MS. CHURNEY: Both.

15 MR. ELLISON: Okay. With that
16 understanding.

17 MR. BLAU: Well, in a couple cases I
18 heard, like at community workshops, I've heard the
19 view expressed, and the statement made. But, I
20 can't verify the whole set of opinions that are in
21 here.

22 MS. CHURNEY: And I also heard you
23 mention in your testimony that the plume will be
24 visible less than 70 daylight hours a year. Did I
25 hear that correctly?

1 MR. BLAU: The plant?

2 MS. CHURNEY: The plume.

3 MR. BLAU: The plume. Yes, I said that.

4 MR. ELLISON: No, I believe the question
5 was 70 daylight hours.

6 MS. CHURNEY: I'm sorry, I thought I
7 said that, 70 daylight hours a year.

8 MR. ELLISON: Okay, sorry. The question
9 is was it 70 daylight hours a year.

10 MR. BLAU: Yes.

11 MR. ELLISON: Okay, thank you.

12 MS. CHURNEY: And that means 70 hours
13 during the course of a day total during a year, is
14 that correct?

15 MR. BLAU: Seventy hours during the
16 course of a day? I don't --

17 MS. CHURNEY: Seventy hours which occur
18 during a day as opposed to night, in one year.

19 MR. ELLISON: Do you understand the
20 question?

21 MR. BLAU: Ask it one more time.

22 MS. CHURNEY: I'm just trying to ask you
23 what it means. Maybe a better way to ask it is
24 what does it mean when you testified that the
25 plume will be visible less than 70 daylight hours

1 a year.

2 MR. BLAU: Well, first of all, I'm not
3 the expert on plume visibility. Gary -- all our
4 work on that subject is derivative of Gary
5 Rubenstein's testimony. And he did the analysis
6 to draw those conclusions. And then we work off
7 his conclusions to decide whether there is a
8 significant visual impact or not.

9 So I cannot testify to the frequency of
10 visibility or how it was calculated or anything
11 about the number.

12 MS. CHURNEY: So you're just repeating
13 what you believe Mr. Rubenstein told you at some
14 point?

15 MR. BLAU: Correct.

16 MS. CHURNEY: And so you have no basis
17 other than that, what he told you --

18 MR. BLAU: Correct.

19 MS. CHURNEY: -- to draw that
20 conclusion? You also testified the overall
21 conclusion is that the project will be overall
22 positive. In drawing that conclusion did you
23 include in your analysis an analysis of the
24 overall increase in the complexity of the
25 structure which will be visible with the new plant

1 versus the old plant, which is fully enclosed?

2 And specifically I'm talking about the
3 visible pipe racks and the overall more industrial
4 nature of the new plant.

5 MR. BLAU: Yes. We did look at that.
6 There are no precise formulas for all these
7 components and how they factor into the overall
8 conclusion. But the complexity of the pipe racks
9 are mostly from the close-in views.

10 But, as I said in my testimony, there's
11 a widespread population that has very significant
12 benefits with this action that do not see that
13 detail on that complexity, and have dramatically
14 improved visual quality as a result of the action.

15 MS. CHURNEY: Would you also agree,
16 however, that there are also views that will have
17 more significant views of the more complex nature
18 of the new plant?

19 MR. BLAU: Would you state that one --
20 state the question once more?

21 MS. CHURNEY: Would you also agree,
22 though, that there will be segments of the
23 community that will have a more complex view with
24 the new plant, given its complexity and industrial
25 nature?

1 MR. BLAU: It's possible.

2 MS. CHURNEY: In discussing VIS-2, am I
3 to understand that you are proposing, Duke is
4 proposing to eliminate the requirement of full
5 screening within five years?

6 MR. BLAU: Eliminate screening. I think
7 that it is not very practicable to say that full
8 screening is achievable within the five-year
9 period, completely surrounding the power plant.
10 And as I said in my testimony it's an unrealistic
11 objective. We're looking for something that's a
12 little more realistic and a little more do-able in
13 terms of the landscape concept plan.

14 MS. CHURNEY: I just want to confirm,
15 because my reading of what is contained in exhibit
16 191 as Duke's proposal doesn't, as far as I can
17 tell, have any mention of a timeframe, five years
18 or otherwise, is that correct?

19 MR. BLAU: You mean in the revised
20 wordings? That's correct.

21 MS. CHURNEY: And based on your
22 attendance at community workshops and what you
23 know has been expressed by the community of Morro
24 Bay, including the City Council, isn't it correct
25 to say that a high priority has been full

1 screening of the proposed new plant?

2 MR. BLAU: I think that's correct in
3 that it was stated in the resolution. But I also
4 think it was an opinion stated without full
5 recognition of the site constraints of the escha,
6 of the need to be careful about the dune
7 stabilization.

8 So I respect the opinion of the City in
9 maximizing screening, but I think there's other
10 very important factors that also have to be
11 balanced in the ultimate landscape plan.

12 MS. CHURNEY: And ultimately then what
13 Duke concluded was that your proposal, Duke's
14 proposal would not include full screening within
15 five years, is that correct?

16 MR. BLAU: As I said, I don't think full
17 screening within five years is a do-able
18 objective.

19 MS. CHURNEY: And with respect to VIS-1,
20 I think you stated that your conclusion was that
21 no mitigation is required and that Duke does not
22 support either full or partial enclosure, is that
23 a correct statement of your -- or a summary of
24 your testimony?

25 MR. BLAU: Could you ask me one question

1 at a time? There seemed to be several in there,
2 and I'd like to just take them one at a time.

3 MS. CHURNEY: Sure. With respect to
4 VIS-1, I believe your conclusion was that no
5 mitigation is required, is that correct?

6 MR. ELLISON: Just for clarification,
7 when you say mitigation, you're referring to
8 specifically the enclosure requirements that we've
9 been discussing and are represented in that
10 condition, correct?

11 MS. CHURNEY: Right. I mean I'm
12 assuming that's how Mr. Blau used it when he
13 stated that.

14 MR. BLAU: Mitigation is a term of art
15 in CEQA and NEPA that relates to adverse impacts.
16 We have not found any adverse visual impact,
17 therefore we do not have an obligation to
18 mitigate.

19 MS. CHURNEY: But didn't you just tell
20 me a few moments ago that it is possible, given
21 the more complex and highly industrialized look of
22 the new plant, that there could be adverse visual
23 impacts in certain areas of the City?

24 MR. ELLISON: That misstates his
25 testimony.

1 MS. CHURNEY: Well, please correct me if
2 I'm wrong in summarizing your testimony.

3 MR. BLAU: Well, I will say again that I
4 thought I presented it very clearly, but while you
5 can have, in a series of representative
6 viewpoints, you could have some negative
7 individual viewpoints, the objective is still to
8 draw an overall conclusion about the project in
9 its setting.

10 The overall conclusion is an
11 overwhelmingly positive conclusion, even though
12 one could move so close to the proposed project
13 that you certainly would have a negative change
14 from that point of view.

15 MS. CHURNEY: In reaching your
16 conclusions with respect to VIS-1, did you also
17 take into account resident comments that you heard
18 at the workshops or at the City Council meetings
19 or elsewhere on the concerns about the ugly
20 industrial nature of the proposed plant?

21 MR. ELLISON: Objection, argumentative
22 and assumes facts not in evidence.

23 MS. CHURNEY: Well, did you hear any
24 such comments throughout the course of your work
25 on this project?

1 MR. BLAU: We heard comments that ran
2 the full gamut from people that had all kinds of
3 views on what the project looked like in their
4 eyes, which is pretty typical on this type of
5 work.

6 MS. CHURNEY: And did you hear comments
7 to the effect, as I've just described, about the
8 ugly industrial nature of the proposed new plant?

9 MR. BLAU: At our community workshops I
10 can recall one or two speakers that might have
11 used that word.

12 MS. CHURNEY: And were those comments in
13 that perception taken into account in arriving at
14 your recommendations concerning VIS-1?

15 MR. BLAU: Well, I think all the
16 comments we've heard throughout the last two and a
17 half years, three years of work were factored into
18 our overall conclusions, yes.

19 MS. CHURNEY: You've described Duke's
20 position with respect to full enclosure or partial
21 enclosure. And have presented some graphics on
22 the overhead depicting what Duke believes it would
23 look like with either full-- I believe it was
24 actually full enclosure.

25 What analysis went into the

1 determination of the dimensions of that
2 presentation of full enclosure?

3 MR. BLAU: I'd like to defer that to
4 Russ, as the project engineer to comment on that.

5 MR. POQUETTE: When we were asked to
6 take a look at that, taking into account we
7 already had done some partial enclosures in terms
8 of the turbines, themselves, we now had to provide
9 a facility that within the context of full
10 enclosures is totally self contained.

11 What that means is the predominant
12 factor that would set the height would be the
13 internally contained bridge cranes that would be
14 required to access the top of the HRSGs for the
15 steam drums and other equipment up there that may
16 need removal at some point in time.

17 It did not take into account a number of
18 other engineering details that would normally be
19 done at a later stage in the job, so this is our
20 best assessment of the preliminary sizing.

21 MS. CHURNEY: I guess my concern goes
22 more towards the footprint that is shown for the
23 full enclosure plant and how that was arrived at,
24 if you could explain that?

25 MR. POQUETTE: Again, we took the

1 existing plot plan that has been proposed as the
2 project, and we provided allowances around the
3 equipment that would provide both the enclosure
4 and access for maintenance and operation.

5 MS. CHURNEY: You mentioned that certain
6 engineering aspects were not considered yet at
7 this point. What are those that have not been
8 considered?

9 MR. POQUETTE: There are a number of
10 things. There has been no design work done
11 relative to the enclosure, itself, as it relates
12 to the actual configuration, earthquake
13 considerations. When you get a building of this
14 size it's into the issue of contained space,
15 numbers of points of egress. How do you isolate
16 internally for fire protection systems, for
17 different pieces of equipment and different types
18 of protection systems.

19 That, among a number of other things,
20 none of that's been considered at this point.

21 MS. CHURNEY: Might consideration of
22 those additional factors increase or decrease the
23 size of full enclosure?

24 MR. POQUETTE: Typically when you do
25 work at this preliminary stage the chances are

1 significantly higher that it would increase rather
2 than decrease.

3 One example. If you have to segregate
4 internally part of the plant because of a
5 particular fire protection system that you
6 couldn't use on other pieces of equipment, so you
7 tend to have to isolate that. That would tend to
8 make things larger.

9 MS. CHURNEY: And if I'm to understand
10 your testimony then, the diagram that was
11 presented of the footprint of full enclosure is
12 your best estimate at this point?

13 MR. POQUETTE: Best estimate at this
14 point. And if you were to ask the question of
15 larger or smaller, it would be that or larger.

16 HEARING OFFICER FAY: Ms. Churney, at
17 this point, we are not trying to cut you off. We
18 are at our ending time for today. Can you give me
19 an estimate of how much --

20 MS. CHURNEY: I think I may be done,
21 perhaps one more question.

22 HEARING OFFICER FAY: Okay. Because we
23 do have some public comment to take.

24 MS. CHURNEY: If you could refer to
25 page -- I think this is for Mr Blau -- page 26 of

1 the prefiled testimony, which is a diagram of the
2 proposed power plant with full enclosure. I just
3 wanted to confirm that as I read and review this
4 diagram, that with full enclosure the stacks are
5 shown at 190 feet tall and the building is shown
6 at 130 feet tall, is that correct?

7 MR. BLAU: That's correct.

8 MS. CHURNEY: And that's, for the stacks
9 that's shorter than the current plant stacks, is
10 that correct?

11 MR. ELLISON: Question. By current
12 plant you mean the existing --

13 MS. CHURNEY: Existing plant, yes.

14 MR. BLAU: That's correct.

15 MS. CHURNEY: By a considerable sum,
16 right?

17 MR. BLAU: Well, the existing stacks are
18 450 feet high.

19 MS. CHURNEY: And with full enclosure as
20 you show it, the stacks would be 190 feet tall,
21 correct?

22 MR. BLAU: Correct.

23 MS. CHURNEY: And the building is also,
24 as shown on the diagram, with full enclosure, the
25 building is also shorter than the current -- the

1 existing plant's building, is that correct?

2 MR. BLAU: The existing, the long
3 dimension on the existing turbine building is 490
4 feet. And the long dimension on full enclosure is
5 550. So, no, it would be longer.

6 MS. CHURNEY: Okay, it would be longer.
7 How about height?

8 MR. BLAU: The existing turbine building
9 is 148 feet high. And this proposal is 130 feet
10 high.

11 MS. CHURNEY: Which is shorter than the
12 existing plant's building, is that correct?

13 MR. BLAU: Right.

14 MS. CHURNEY: I have no further
15 questions.

16 HEARING OFFICER FAY: Thank you. Mr.
17 Ellison, can your panel be available tomorrow?
18 Can Mr. Blau be available tomorrow?

19 MR. BLAU: Yes.

20 HEARING OFFICER FAY: Okay. And then do
21 you have any redirect?

22 MR. ELLISON: I do not have redirect. I
23 do have one brief statement as to the -- in
24 response to the cross-examination about what's in
25 the record already, but no redirect.

1 HEARING OFFICER FAY: Okay. We do have
2 a public comment. Is Susan Bertrand here?

3 MS. MENDONCA: Mr. Fay, she asked that
4 you just answer her question.

5 HEARING OFFICER FAY: Okay. I'm not the
6 one to answer technical questions. She said:

7 Thank you for considering visibility;
8 however, what about the more immediate
9 problem of emissions."

10 Now, by that do you mean visible
11 emissions, because that's what we're talking about
12 today is visual impacts. We did talk about air
13 quality emissions yesterday, and talked about the
14 things that will go into the air that are
15 considered air pollution.

16 MS. BERTRAND: Well, I understand -- as
17 I understand it, Dr. Phyllis Fox is a reluctant
18 expert witness. And as I understand it, the
19 emissions that are not only visible, but they're
20 allergy-causing and among other things.

21 I'm wondering, I say I appreciate the
22 visibility issue because that is important. And
23 at this juncture in history it may be very
24 important.

25 CHAIRMAN KEESE: I think the answer is

1 we took three hours of testimony yesterday
2 afternoon on that issue. And it has been --

3 MS. BERTRAND: Has it been resolved?

4 CHAIRMAN KEESE: No -- well, none of
5 these issues are resolved. All of these issues
6 are presented and then they will be briefed. And
7 then the Committee will resolve them.

8 So we have taken the testimony on that
9 issue.

10 MS. BERTRAND: Okay.

11 CHAIRMAN KEESE: Thank you.

12 HEARING OFFICER FAY: Perhaps one
13 suggestion, Ms. Mendonca can help you with this,
14 if you do have specific concerns about air
15 quality, we'll still take them into account if you
16 want to send them in in a letter. She can help
17 you prepare comments.

18 MS. BERTRAND: I'm not an expert.

19 HEARING OFFICER FAY: You don't need to
20 be, if you just have a concern you can send your
21 word to us about your concern.

22 MS. BERTRAND: And who do I send it to?

23 HEARING OFFICER FAY: And she'll take
24 care of you. She'll tell you where to send it.

25 MS. BERTRAND: Thank you very much.

1 HEARING OFFICER FAY: Okay, thank you
2 very much.

3 Okay, Mr. Ellison, your comment?

4 MR. ELLISON: I just want to note for
5 the record that in CAPE's questioning there was a
6 reference to Mr. Rubenstein telling Mr. Blau about
7 the 70 daylight hours.

8 I just wanted to make clear that that
9 information was presented in the AFC. It's
10 section 6.13.2.5. The data requests were
11 submitted asking for all of the assumptions that
12 Mr. Rubenstein used in developing that, which are
13 set forth in exhibit 30 in this proceeding, going
14 for pages, including all the windrows and
15 everything else.

16 MS. CHURNEY: Thank you for clarifying
17 that.

18 HEARING OFFICER FAY: Mr. O'Brien does
19 have some questions for Mr. Blau, but he's
20 thoughtfully withholding them so that we can all
21 go to dinner tonight.

22 I just want to reiterate that it is
23 important for all the exhibits that have been
24 offered to be supplied to the docket and to all
25 the parties so that they are on file.

CERTIFICATE OF REPORTER

I, JAMES A. RAMOS, an Electronic Reporter, do hereby certify that I am a disinterested person herein; that I recorded the foregoing California Energy Commission Hearing; that it was thereafter transcribed into typewriting.

I further certify that I am not of counsel or attorney for any of the parties to said hearing, nor in any way interested in outcome of said hearing.

IN WITNESS WHEREOF, I have hereunto set my hand this 1st day of April, 2002.

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