1 Introduction

This compliance manual is intended to help owners, designers, builders, inspectors, examiners, and energy consultants comply with and enforce California’s energy efficiency standards for low-rise residential buildings. The lighting and domestic hot water requirements in this compliance manual also apply to high-rise residential buildings. The manual is written as a reference and an instructional guide and can be helpful for anyone that is directly or indirectly involved in the design and construction of energy efficient residential buildings.

The compliance manual has nine chapters:

- Chapter 1 introduces the Standards and discusses the application and scope of the Standards for low-rise residences.
- Chapter 2 reviews the compliance and enforcement process, including design and preparation of compliance documentation through field verification and diagnostic testing.
- Chapter 3 addresses the requirements for the design of the building envelope.
- Chapter 4 covers the requirements for HVAC systems.
- Chapter 5 covers the water heating systems requirements, including the requirements for swimming pool systems.
- Chapter 6 addresses the requirements for interior and for outdoor lighting permanently attached to the building.
- Chapter 7 covers the computer performance approach.
- Chapter 8 covers additions, alterations, and repairs.
- Chapter 9 covers guidelines for complying with the requirements of the New Solar Homes Partnership.

1.1 Related Documents

This compliance manual is intended to supplement three other related documents that are available from the California Energy Commission (CEC). These are as follows:

1. The California 2008 Building Energy Efficiency Standards (Title 24, Part 6). This compliance manual supplements and explains California’s energy efficiency standards for buildings; it does not replace them. Readers should have a copy of the Standards to refer to while reading this manual as well as a copy of the 2008 Reference Appendices which contain information that is common to both the residential and nonresidential standards. The Reference Appendices have three main subsections: Reference Joint Appendices, Reference Residential Appendices, and Reference Nonresidential Appendices.
2. 2008 Reference Appendices;
   - 2008 Reference Joint Appendices contain information common to both residential and nonresidential buildings.
   - 2008 Reference Residential Appendices contain information for residential buildings only. The Residential Appendices also contain field verification and/or diagnostic testing procedures for HVAC equipment, air distribution ducts, and insulation construction quality.
   - 2008 Reference Nonresidential Appendices contain information for nonresidential buildings only.


Material from related documents is not repeated in this Compliance Manual; rather, it is referenced. If you are using the electronic version of this Compliance Manual, there are hyperlinks throughout the manual that will take you directly to the document that is referenced.

1.2 The Technical Chapters

Each of the four technical chapters (3 through 6) begins with an overview, followed by a presentation of a specific topic in each subsection. For the building envelope, subsections include fenestration, opaque surfaces (walls, floors, and roofs), and air leakage and infiltration. For HVAC, the subsections include heating equipment, cooling equipment, and ducts. For water heating, subsections include equipment efficiencies and distribution systems. Lighting subsections include switching devices, controls, and lighting allowances. Mandatory measures and prescriptive requirements are described within each subsection or component. Chapter 7 describes the computer performance approach. Chapter 8 covers requirements for additions and alterations.

Each chapter or subsection also has a compliance options section. The compliance options section includes information on how to design a building that goes beyond the prescriptive energy efficiency requirements and mandatory energy efficiency measures. Compliance options are utilized for compliance credit through the performance approach. There are also design recommendations, such as on-site generation, for which no energy code compliance credit is offered. However, following the recommendations will significantly reduce building energy use or peak demand.
1.3 Why California Needs Energy Efficiency Standards

Energy efficiency reduces energy costs, increases reliability and availability of electricity, improves building occupant comfort, and reduces impacts to the environment making standards important and necessary for California’s energy future.

Energy Savings

Reducing energy use is a benefit to all. Homeowners save money, Californians have a more secure and healthy economy, the environment is less negatively impacted, and our electrical system can operate in a more stable manner. The 2008 Standards (for both residential and nonresidential buildings) are expected to reduce the growth in electricity use by 561 gigawatt-hours per year (GWh/yr) and reduce the growth in gas use by 19.0 million therms per year (therms/yr). The savings attributable to new low-rise residences are 102.2 GWh/yr of electricity savings and 7.4 million therms. These savings are cumulative, resulting in 6 times the annual saving over the 3 years to the next standard cycle.

Electricity Reliability and Demand

Buildings are one of the major contributors to electricity demand. We learned during the 2000/2001 California electricity crisis and the east coast blackout in the summer 2003 that our electric distribution network is fragile and system overloads caused by excessive demand from buildings can create unstable conditions. Furthermore, resulting blackouts can seriously disrupt business and cost the economy billions of dollars.

Since the California electricity crisis, the Energy Commission has placed more and more emphasis on demand reductions. The 2008 Standards are expected to reduce electric demand by 131.8 MW each year and 36.6 MW are attributable to low-rise residential buildings. Like energy savings, demand savings accumulate each year.

Comfort

Comfort is an important benefit of energy efficient homes. Energy efficient houses are well insulated, less drafty, and use high performance windows and/or shading to reduce solar gains and heat loss. Poorly designed building envelopes result in houses that are less comfortable. Even with oversized heating and cooling systems, comfort cannot be achieved in older, poorly insulated and leaky homes.

The Standards provide compliance credit for properly sizing the air conditioner. This improves comfort through a steady source of cooling, as opposed to an oversized air conditioner that runs for a short period of time, cools off the house and then sits idle for an extended period of time. Provided that the duct system
has been properly designed and installed and has minimal leaks, a smaller air conditioner that runs for a more extended period does a better job of reducing humidity in a house, may use less energy, and creates less stress on the electrical distribution system than an oversized system.

**Economics**

For the homeowner, energy efficiency helps to ensure that a home is affordable both now and into the future. Banks and other financial institutions recognize the impact of energy efficiency through energy efficient mortgages – they look at the total cost of owning the home, including paying the utility bills. If the utility bills are lower, lenders can qualify borrowers for a larger loan.

From a larger perspective, the less California depends on depletable resources such as natural gas, coal, and oil, the stronger and more stable the economy will remain in the face of energy cost increases. A cost-effective investment in energy efficiency helps everyone. In many ways, it is far more cost effective for the people of California to invest in saving energy than it is to invest in building new power plants.

**Environment**

In many parts of the world, energy use has led to oil spills, acid rain, smog, and other forms of environmental pollution that have ruined the natural beauty people seek to enjoy. California is not immune to these problems, but appliance standards, building standards, and utility programs that promote efficiency and conservation help to maintain environmental quality. Other benefits include reduced destruction of natural habitats, which helps protect animals, plants, and natural systems.

**Global Warming**

Burning fossil fuels contributes greatly to global warming; carbon dioxide is being added to an atmosphere already containing 35 percent more than it did two centuries ago. Carbon dioxide and other greenhouse gases create an insulating layer around the earth that leads to global climate change. Energy Commission research shows that most of the sectors of the state economy face significant risk from climate change, including water resources (from reduced snow pack), agriculture, forests, and the natural habitats of a number of indigenous plants and animals.

Scientists recommend that actions be taken to reduce emissions of carbon dioxide and other greenhouse gases. While adding scrubbers to power plants and catalytic converters to cars reduce other emissions, they do not limit the carbon dioxide we emit into the atmosphere. Using energy efficiently is a far-reaching strategy that can make an important contribution to the reduction of greenhouse gases.

The National Academy of Sciences has urged the whole country to follow California's lead on such efforts, saying that conservation and efficiency should be the chief element in energy and global warming policy. Their first efficiency recommendation was simple: Adopt nationwide energy efficient building codes.
Energy conservation will not only increase comfort levels and save homeowners money, it will also play a vital role in creating and maintaining a healthy environment.

The standard is expected to have a significant impact on reducing greenhouse gas and other air emissions. Carbon dioxide, one of the more prevalent greenhouse gases, would be reduced by 473,282 tons each year. These estimates are based, when possible, on hourly emission rates for electricity use in southern and northern California. When savings estimates are made on an annual basis, average emission rates are used.

**The Warren-Alquist Act**

The authority of the Energy Commission to develop and maintain energy efficiency standards for new buildings is provided in Section 25402 of the Public Resources Code (the Code). This section of the Code, commonly referred to as the Warren-Alquist Act (the Act), is direction from the legislature on the development of energy efficiency standards in California.

The Act created the Energy Commission in 1974 and gave it authority to develop and maintain energy efficiency standards for new buildings. The Act directs the Energy Commission to “Prescribe, by regulation, lighting, insulation, climate control system, and other building design and construction standards which increase the efficiency in the use of energy for new residential and new nonresidential buildings.”

The Act also requires that the Standards be cost effective “when taken in their entirety and amortized over the economic life of the structure,” and it requires that the Energy Commission periodically update the Standards and develop manuals to support the Standards. The Act directs local building permit jurisdictions to withhold permits until the building satisfies the Standards.

The Public Resources Code was amended through Senate Bill 5X in 2002 to expand the authority of the Energy Commission to develop and maintain standards for outdoor lighting and signs.

**1.4 What’s New for 2008**

The most significant changes in the 2008 Building Energy Efficiency Standards affecting residential buildings include the new requirements for high performance fenestration products. Other changes for residential buildings include the following:

**All compliance approaches:**

1. Revisions to the administrative §10-103 allow for electronic compliance document registration and submittal and for electronic retention of compliance documentation for future use; §10-105 to clarify roles and responsibilities of state agencies for enforcement
of the standards; and §10-113 to clarify requirements for low-sloped and steep-sloped roofs.

2. Revisions and clarifications to §118, Mandatory Requirements for Insulation and Roofing Products, including introduction of Solar Reflectance Index (SRI) for cool roof compliance.

3. Revisions and clarifications to §119, Mandatory Requirements for Lighting Control Devices.

4. Reorganizing the Joint Appendices in the Reference Appendices, creating the Residential and Nonresidential Appendices, migrating relevant sections from the Compliance Software Manuals into the Reference Appendices.

**Prescriptive compliance:**

1. Add new Cool Roof requirements for low-sloped and steep-sloped roofs.

2. Upgraded fenestration requirements (solar heat gain coefficient and U factor).

3. New mechanical ventilation requirements to maintain indoor air quality in line with ASHRAE Standards 62.2 requirements.

4. Updated swimming pool and spa requirements to include two-speed pumps and time clocks, and limit flow velocity.

5. New prescriptive efficiency measures were introduced for forced air system fan energy use and minimum airflow rate.

6. Updated requirements for air conditioner and heat pump refrigerant charge verification procedures, forced air system airflow measurement procedures, and thermal expansion valve (TXV) verification procedures (now test for proper TXV function). Also added optional simplified HERS verification procedures for refrigerant charge, and forced air system airflow measurements, and provided new alternative methods for compliance with the prescriptive refrigerant charge verification requirements.

7. Improved cross-flow prevention and pump protection for central hot water distribution systems in multifamily buildings with demand-control circulation loops.

8. Included requirement for under-slab hot water pipe insulation to mitigate heat loss.

**Performance compliance:**

1. Compliance Software Manual calculations were revised for: 1) slab heat-flow, 2) furnace fan modeling, 3) HVAC sizing credit, 4) duct leakage, 5) low leakage air handlers, and 6) water heating.

2. Improved roof and attic modeling - Unconditioned Zone Model (UZM) - to better model thermal interactions in attic such as radiant barriers, cool roofs, and ducts.
Introduction – Scope and Application

3. Compliance option credit for Distributed Energy Storage, Evaporatively Cooled Condensers, and Evaporative Coolers

4. Clarifications for additions and alterations proposed design and standards budget calculations.

1.5 Scope and Application

1.5.1 Building Types

Though the California Standards apply to both nonresidential and residential buildings, this compliance manual only address the requirements for low-rise residential buildings. A companion compliance manual addresses the requirements for nonresidential buildings, including hotels, motels, and high-rise residential buildings that are four stories or more in height.

The three-story designation relates to multifamily buildings, since all single family homes fall under the low-rise residential requirements regardless of the number of stories. An apartment building with three or fewer habitable floors falls under the low-rise residential standards while an apartment building that has more than three habitable floors falls under the nonresidential standards. High-rise residential dwelling units must still comply with the lighting and water heating requirements for low-rise residential buildings, e.g., the Nonresidential Compliance Manual makes reference to Chapters 5 and 6 of this document.

A habitable floor is defined in the California Building Code (CBC) and that definition is used with the energy efficiency standards. Mezzanines are not counted as separate habitable floors – nor are minor conditioned spaces such as an enclosed entry stair that leads to an apartment or dwelling unit on the next floor. A habitable story is one that contains space in which humans may live or work in reasonable comfort, and that has at least 50 percent of its volume above grade.

Live/work buildings are a special case since they combine residential and nonresidential uses within individual units. Such buildings are a common form of new construction in San Francisco and some other urban areas of the state. Even though live/work spaces may be used for an office or a studio, they are typically heated and/or cooled like a residence. For this reason the residential standards are more suitable and the Energy Commission has made this determination. Either the low-rise or high-rise residential standards apply, depending on the number of habitable floors.

However, lighting in designated workspaces in live/work lofts must comply with the nonresidential prescriptive lighting requirements. See Chapter 5 of the Nonresidential Compliance Manual and §146 for more information.

Explanation of Terms

The term building type refers to the classification of buildings defined by the CBC and applicable to the requirements of the Energy Efficiency Standards. This manual is concerned with the energy standards that apply to all new low-rise residential buildings, which includes all single-family dwellings and multi-family
buildings with three or fewer habitable stories in the entire building. A multi-family building with four or more habitable stories is under the scope of the nonresidential requirements, but the dwelling units must meet the lighting, water heating, and setback thermostat requirements for low-rise residential buildings. A multi-family building contains multiple dwelling units that share common walls (single family attached) and may also share common floors or ceilings (apartments).

All new residential buildings not in the above low-rise category are covered in the 2008 edition of Energy Commission's *Nonresidential Manual for Compliance with Energy Efficiency Standards* (see Parts 1.1 and 1.2).

1. A **single-family building** is a single dwelling unit of occupancy group R-3, as defined in the *CBC*, which stands separate and unattached from other dwelling units but may have an attached garage.

2. A **multi-family building** is a dwelling unit of occupancy group R, as defined in the *CBC*; that shares a common wall and/or floor/ceiling with at least one other dwelling unit. See Chapter 8 for more information on multi-family energy compliance. A single family attached building is a dwelling unit of occupancy group R that shares a common wall with another dwelling unit.

3. An **addition** is an extension of or increase in conditioned floor area and volume of a building, which can be new construction or adding space conditioning to an existing space. See Chapter 7 for more information on energy compliance of additions.

4. An **existing building** is: "...a building erected prior to the adoption of [the current] code, or one for which a legal building permit has been issued." [CBC, Part II, Section 403]
Table 1-2 – Building Types Covered by the Low-Rise Residential and Nonresidential Standards

<table>
<thead>
<tr>
<th>Low-Rise Residential Standards (covered in this compliance manual)</th>
<th>Nonresidential Standards (covered by Nonresidential Compliance Manual)</th>
</tr>
</thead>
<tbody>
<tr>
<td>All low-rise residential occupancies including single family homes, duplexes, garden apartments and other housing types with three or fewer habitable stories.</td>
<td>All nonresidential CBC occupancies (Group A, B, E, F, H, M, S, or U), as well as high-rise residential (Groups R-1 and R-2 with four or more habitable stories), and all hotel and motel occupancies. Note: U occupancies may be either Residential or Nonresidential.</td>
</tr>
</tbody>
</table>

Includes:
- All single family dwellings of any number of stories (Group R-3)
- All duplex (two-dwelling) buildings of any number of stories (Group R-3)
- All multifamily buildings with three or fewer habitable stories (Groups R-1 and R-2)
- Additions and alterations to all of the above buildings.
- Lighting requirements for living quarters in high-rise multifamily buildings (over 3 stories) and water heating requirements for high rise multifamily buildings (over 3 stories)

Includes:
- Offices
- Retail and wholesale stores
- Grocery stores
- Restaurants
- Assembly and conference areas
- Industrial work buildings
- Commercial or industrial storage
- Schools and churches
- Theaters
- Hotels and motels
- Apartment and multifamily buildings with four or more habitable stories (envelope and HVAC requirements in all areas; and lighting in common areas)
- Long-term care facilities (group R-2) with four or more habitable stories
- Dormitories or other congregate residences, or any building with dormitory-style sleeping quarters, with six or more “guest rooms”
- Residential garages for 8 or more vehicles
- Residential carports and parking lots for 8 or more vehicles per site
- Sheds greater than 1000 square feet
- Agricultural buildings greater than 2500 square feet

1.5.2 Historical Buildings

Exception 1 to §100(a) states that qualified historic buildings, as regulated in the California Historical Building Code Title 24, Part 8 or California Building Code, Title 24, Part 2, Volume I, Chapter 34, Division II are not covered by the Building Energy Efficiency Standards. §146 (a) 3 clarifies that lighting systems in qualified historic buildings are exempt from the lighting power allowances only if they consist solely of historic lighting components or replicas of historic lighting components. If lighting systems in qualified historic buildings contain some historic lighting components or replicas of historic components, combined with other lighting components, only those historic or historic replica components are exempt. All other lighting systems in qualified historic buildings must comply with the Building Energy Efficiency Standards.

The California Historical Building Code (CHBC) Section 102.1.1 specifies that all non-historical additions must comply with the regular code for new construction, including the Building Energy Efficiency Standards. CHBC Section 901.5 specifies that when new or replacement mechanical, plumbing, and electrical (including lighting) equipment or appliances are added to historic buildings they should comply with the Building Energy Efficiency Standards, including the Appliance Efficiency Regulations.
The California State Historical Building Safety Board has final authority in interpreting the requirements of the CHBC and determining to what extent the requirements of the Building Energy Efficiency Standards apply to new and replacement equipment and other alterations to qualified historic buildings. It should be noted that in enacting the State Historical Building Code legislation, one of the intents of the Legislature was to encourage energy conservation in alterations to historic buildings (Health and Safety Code Section 18951).

Additional information about the CHBC can be found on the following web site:
http://www.dsa.dgs.ca.gov/SHBSB/default.htm
Or, contact the SHBSB at (916) 445-7627.

Example 1-1

Question
Are additions to historical buildings also exempt?

Answer
If the addition adjoins the qualified historic building, then the enforcement agency at his discretion may exempt those measures, which he determines could damage the historic value of the building. However, “additions which are structurally separated” from the historical building are not exempt from the Energy Efficiency Standards and must comply with building codes including Historical Building Code, Title 24, Part 8, Section 8-704.

Example 1-2

Question
A sunspace addition is designed with no mechanical heating or cooling and a glass sliding door separating it from all existing conditioned space. Under what conditions will the Standards not apply to this addition?
The mechanical and envelope requirements of the Standards do not apply if a building inspector determines that the space is unconditioned. Whether conditioned or unconditioned, per §100(c)2, the sunspace must still comply with the applicable lighting requirements of §150(k). The sunspace is unconditioned if:

- The new space is not provided with heating or cooling (or supply ducts).
- The new space can be closed off from the existing house with weather stripped doors.
- The addition is not indirectly conditioned space.

A building official may require a sunspace to be conditioned if it appears to be habitable space, in which case the Standards apply.

### 1.5.3 Exempt Buildings

The following building types are exempt from the prescriptive and performance standards:

1. Seasonally occupied agricultural housing limited by state or federal agency contract to occupancy not more than 180 days in any calendar year (§100(e)2.D.); however, these buildings must comply with the applicable mandatory requirements.

2. Low-rise residential buildings that use no energy obtained from a depletable source, i.e. a fuel burning generator, for either lighting and/or water heating and obtain space heat from wood heating or other non-mechanical system. Mandatory requirements still apply. (Note: The Public Utilities Commission regulations require that a building must connect to the grid if it is within a certain distance of power lines)
3. Based on discretion of building officials, temporary buildings, temporary outdoor lighting or temporary lighting in an unconditioned building, or structures erected in response to a natural disaster (EXCEPTION 2 to §100(a)). These buildings may also be exempt from the mandatory requirements of the Standards.

1.5.4 Building Systems Covered

The low-rise residential standards affect the design of the building envelope; the heating, ventilation and air conditioning (HVAC) system; the water heating system; and the lighting system. The Standards do not apply to residential appliances (Appliance Efficiency Regulations may apply), elevators or dumbwaiters, or to portable lighting systems that are plugged into a wall outlet. Only hardwired lighting is regulated, which includes lighting that is a permanent part of the building.

1.5.5 Additions, Alterations and Repairs

§101(b)  §152 (a)  §152 (b)

Additions, alterations, and repairs are common construction projects for California homeowners. The Standards apply to both additions and alterations, but not to repairs. See Chapter 8 for details.

1. **Additions** are changes to an existing building that increase conditioned floor area and volume.

2. **Alterations**, that are not additions, are changes to a building’s envelope, space conditioning system, water heating system or lighting system.

3. **Repairs** are the reconstruction or renewal of any part of an existing building for the purpose of its maintenance. Replacement of any component systems (i.e. re-roofing), or equipment for which there are requirements in the Standards is considered an alteration and not a repair.

Example 1-3

**Question**

The Standards do not specify whether buildings damaged by natural disasters can be reconstructed to their original energy performance specifications. What requirements apply under these circumstances?

**Answer**

Buildings destroyed or damaged by natural disasters must comply with the energy code requirements in effect when the builder or owner applies for a permit to rebuild for those portions of the building that are being rebuilt.
Example 1-4

Question

Do the Standards apply to an addition to a manufactured (“mobile”) home?

Answer

No. Title 25 requirements, not Title 24, govern manufactured homes, including additions to the unit. Jurisdiction in a mobile home park comes under the authority of Housing and Community Development. Jurisdiction of a mobile home on private property may come under the authority of the local building department.

Example 1-5

Question

Three stories of residential dwelling units are planned over a first story that includes retail and restaurant occupancies. Should the residential apartments comply with the Residential Standards?

Answer

No. The building envelope and HVAC equipment must comply with the nonresidential (high-rise residential) standards since the structure contains four habitable stories and, as a whole structure, is a high-rise building. The dwelling units, however, must comply with the lighting and water heating requirements for low-rise residences.

Example 1-6

Question

A four-story single-family townhouse (with no shared walls) has been constructed. Should the townhouse comply with the low-rise residential standards?
Example 1-7

**Question**
A 2,100-ft² manager's residence is being constructed as part of a new conditioned warehouse building with 14,000 ft². Which standards apply?

**Answer**
The whole building can comply with the nonresidential standards, and the residential unit is not required to comply separately since it is a subordinate occupancy containing less than 20% of the total conditioned floor area. However, the residential dwelling unit must meet all low-rise residential mandatory measures as well as the lighting and water heating prescriptive requirements.

Example 1-8

**Question**
Assume the same scenario as in the previous example, except that the dwelling unit is new and the remainder of the building is existing. Do the residential standards apply?

**Answer**
Yes. Since 100% of the addition being permitted is a low-rise residential occupancy, compliance under the residential standards is required.

Example 1-9

**Question**
A residence is being moved to a different location. What are the applicable compliance requirements?

**Answer**
Because this is an existing conditioned space, the requirements applicable to alterations would apply to any alterations being made. The building does not need to show compliance with the current energy standards applicable to new buildings or additions.

Example 1-10

**Question**
A previously conditioned retail space is remodeled to become a residential dwelling. What are the applicable compliance requirements?

**Answer**
Yes. As a group R-3 occupancy, the low-rise residential standards apply. The building is not an apartment house (which, according to the CBC, must be at least three dwelling units).
The residential dwelling is treated as if it were previously a residential occupancy. In this case, the rules that apply to residential alterations are applied.

Example 1-11

**Question**

A 10,000 ft², 16-unit motel is constructed with an attached 1,950 ft² manager's residence. What are the applicable compliance requirements?

**Answer**

The manager's unit is less than 20% of the total floor area, so compliance of the whole building as the predominant motel occupancy would satisfy the requirements of the Standards. Either the entire building must comply with the nonresidential (high-rise residential and hotel/motel) standards; or the manager's residence must comply with the low-rise residential standards and the motel occupancy portion of the building must comply with the nonresidential standards.

Example 1-12

**Question**

A subdivision of detached homes includes several unit types, each of which may be constructed in any orientation. What are the applicable compliance requirements?

**Answer**

The low-rise residential standards are applied to each building type. All four cardinal orientations may be shown to comply or each individual unit in its planned orientation must comply.

Example 1-13

**Question**
A four-story apartment building has three stories of apartments and a garage on the first floor. What are the applicable compliance requirements?

**Answer**

For Standards compliance, the low-rise residential standards apply since the building has fewer than four habitable stories. However, for the purpose of other non-energy codes and standards this may be considered a four-story building.

**Example 1-14**

**Question**

If in the example above, there was a small air conditioned elevator lobby at the garage floor, what would be applicable compliance requirements?

**Answer**

§101 defines a habitable story as a story that contains space in which humans may work or live in reasonable comfort, and that has at least 50 percent of its volume above grade. The small elevator lobby does not meet this definition for habitable story and therefore the low-rise residential standards still apply.

**Example 1-15**

**Question**

If in the example above, there was a receptionist station in the conditioned elevator lobby at the garage floor, what would be applicable compliance requirements?

**Answer**

In this case the lobby with the receptionist meets the habitable story definition of the §101 and therefore the building must be considered a high-rise residential occupancy.

### 1.6 Mandatory Measures and Compliance Approaches

In addition to the mandatory measures (Section 1.6.1), the Standards provide two basic methods for complying with low-rise residential energy budgets: the prescriptive approach and the performance approach. The mandatory measures must be installed with either of these approaches, but note that mandatory measures may be superseded by more stringent measures under either approach.

1. The **prescriptive approach**, composed of several prescriptive packages (Section 1.6.2), is the simpler. Each individual energy component of the proposed building must meet a prescribed minimum efficiency. The prescriptive approach offers relatively little design flexibility but is easy to use. There is some flexibility for building envelope components, such as walls, where portions of the wall that do not meet the prescriptive insulation requirement may still comply as long as they are area-weighted with the rest of the walls, and the average wall performance complies.

2. The **performance approach** (Section 1.6.3) is more complicated but offers considerable design flexibility. The performance
approach requires an approved computer software program that models a proposed building, determines its allowed energy budget, calculates its energy use, and determines when it complies with the budget. Compliance options such as window orientation, shading, thermal mass, zonal control, and house configuration are all considered in the performance approach. This approach is popular with production home builders because of the flexibility and because it provides a way to find the most cost-effective solution for complying with the Standards.

For additions and alterations, see Chapter 8 for details of compliance approaches that are available.

1.6.1 Mandatory Measures

With either the prescriptive or performance compliance paths, there are mandatory measures that must always be installed. Many of the mandatory measures deal with infiltration control and lighting; others require minimum insulation levels and equipment efficiency. The minimum mandatory levels are sometimes superseded by more stringent prescriptive or performance approach requirements. For example, if mandatory measures specify R-19 ceiling insulation and the prescriptive approach, Package D, is used, R-30 or R-38 ceiling insulation (depending on climate zone) must be installed. Conversely, the mandatory measures may be of a higher efficiency than permitted under the performance approach; in these instances, the higher mandatory levels must be installed. For example, a building may comply using the performance computer modeling with only R-7 insulation in a raised floor, but R-13 must be installed because that is the mandatory minimum.

1.6.2 Prescriptive Packages

The prescriptive requirements are organized by packages. The prescriptive packages are the simplest and least flexible compliance path. The central prescriptive package, Package D, establishes the stringency of the Standards for the performance approach. Approved computer programs model a house with the features of Package D to determine the space conditioning and water heating budgets.

Each prescriptive package is a set of pre-defined performance levels for various building components. Each building component must meet or exceed the minimum efficiency level specified in the package. There are three packages to choose from: Package C (the all-electric house, applied to locations where natural gas is not available), Package D, and Package E. (Packages A and B were eliminated in the 2001 Standards).

Package C is presented in Table 151-B of the Standards (Appendix B of this document). Package D is presented in Table 151-C (and its footnotes) in the Standards (also in Appendix B of this document). Package E is presented in Table 151-D (and its footnotes) in the Standards (also in Appendix B of this document).
1. **Package C.** This package allows electric resistance space heat, but increases stringency for most envelope features to make up for the additional Time Dependent Valuation (TDV) energy that would be used by the electric heating systems. Electric resistance water heating may also be used with Package C if the water heater is located within the building envelope and 25 percent of the water heating is provided by solar or a wood stove boiler where allowed. See §151(f)8.

2. **Package D.** The Package D prescriptive requirements serve as the basis of the standard design in the performance approach and determine the energy budget of a proposed design. These prescriptive requirements require that split system air conditioners or heat pumps (for definition see Reference Joint Appendix JA1) be diagnostically tested to verify that they have the correct refrigerant charge and that air distribution ducts be diagnostically tested to verify that leakage is less than 6 percent.

3. **Package E** energy budget is equivalent to Package D; however, under this package it offers an energy equivalent prescriptive compliance method for metal frame fenestration products. It offsets the allowance of higher fenestration U-factors with other upgraded conservation features and compels the use of products with a structural rating not required by other compliance measures. The maximum fenestration U-factors of up to 0.57 are allowed in exchange for lower Solar Heat Gain Coefficient (SHGC), higher duct insulation R-values, and higher Annual Fuel Utilization Efficiency (AFUE) and Heating Seasonal Performance Factor (HSPF). These requirements vary based on climate zones.

### 1.6.3 Performance Approach

The performance approach, also known as the computer method, requires that the annual Time Dependent Valuation (TDV) energy be calculated for the proposed house and compared to the TDV energy budget. TDV energy is the “currency” for the performance approach. TDV energy not only considers the type of energy that is used (electricity, gas, or propane), but also when it is used. Energy saved during periods when California is likely to have a statewide system peak is worth more than energy saved at times when supply exceeds demand. Reference Joint Appendix JA3 has more information on TDV energy.

The use of Energy Commission-approved computer methods represents the most detailed and sophisticated method of compliance. While this approach requires the most effort, it also provides the greatest flexibility. The computer program automatically calculates the energy budget for space conditioning. The budget is determined from the standard design, a computer model of the building using the Package D prescriptive package. The computer software allows manipulation of the proposed building’s energy features to achieve or do better than the energy budget; i.e. the building energy consumption would be equal to or less than the energy budget.
1.7 Climate Zones

To standardize calculations and to provide a basis for presenting the prescriptive requirements, the Energy Commission has established a set of standard climate data for each of the 16 climate zones. More information is provided in Reference Joint Appendix JA2, including a listing of climate zones for all California cities. Reference Joint Appendix JA2 gives other climate information such as design temperatures for sizing HVAC equipment. The climate zone definitions and data are the same for both the low-rise residential and the nonresidential standards.

Cities may occasionally straddle two climate zones. In these instances, the exact building location and correct climate zone should be verified with the building department or by the person preparing the compliance documentation before any calculations are performed. If a single building development is split by a climate zone boundary line, it must be designed to the requirements of the climate zone in which 50 percent or more of the dwelling units are contained.

![California Climate Zones](source:California Energy Commission)

Figure 1-1 – California Climate Zones

1.7.1 Building Location Data

Building location data refers to specific outdoor design conditions used in calculating heating and cooling loads. Different from the climate zone used for
compliance (see Climate Zone below), design data includes the typically warmest and coolest outdoor temperatures that a building is likely to experience in an average year in its particular location.

Temperatures are from the ASHRAE publication, *SPCDX, Climatic Data for Region X - Arizona, California, Hawaii, Nevada*, May 1982 edition (see Appendix C). For heating, the outdoor design temperature is the Winter Median of Extremes. A higher temperature is permitted, but no lower than this value. For cooling, the outdoor design temperatures must be the 1.0 percent Summer Design Dry Bulb and the 1.0 percent Wet Bulb columns.

If a building location is not listed, the local enforcement agency may determine the location for which data is available that is closest in its design characteristics to the actual building site.

**1.8 Conditioned Floor Area**

**Conditioned floor area (CFA)** is the total floor area (in square feet) of enclosed conditioned space on all floors of a building, as measured at the floor level of the exterior surfaces of exterior walls enclosing the conditioned space. [§101] This term is also referred to in the Standards simply as the floor area.

This is an important value for the purpose of compliance since annual energy use is divided by this value to obtain the energy budget. In the prescriptive packages, the maximum fenestration area is expressed as a percentage of this value.

CFA is calculated from the plan dimensions of the building, including the floor area of all conditioned and indirectly conditioned space on all floors. It includes lofts and mezzanines but does not include covered walkways, open roofed-over areas, porches, pipe trenches, exterior terraces or steps, chimneys, roof overhangs or parking garages. Unheated basements or closets for central gas forced air furnaces are also not included, unless shown to be indirectly conditioned.

The floor area of an interior stairway is determined as the CFA beneath the stairs and the tread area of the stairs themselves.

See Figure 1-2 for an example of how CFA is calculated.
1.9 Where to Get Help

The Energy Commission has a number of resources to help designers, builders, homeowners and others understand and apply the Standards.

1.9.1 Energy Commission Publications and Support

Telephone Hotline

If the information contained in the Standards or this compliance manual are not sufficient to answer a specific question concerning compliance or enforcement, technical assistance is available from the Energy Commission Energy Hotline.

You can reach the Energy Hotline on weekdays from 8 a.m. – noon and 1 p.m. – 4:30 p.m.:

(800) 772-3300
(916) 654-5106
Publications

Publications, including the 2008 Standards, the Joint Appendices, and the 2008 Residential ACM Manual and others are available from the Energy Commission website at http://www.energy.ca.gov/title24. Paper copies may also be ordered from:

Publications Unit
California Energy Commission
1516 Ninth Street, MS-13
Sacramento, CA 95814
(916) 654-5200

Blueprint

The Energy Commission publishes the Blueprint, a quarterly newsletter that answers questions and addresses issues related to enforcement and compliance. The Blueprint also provides updated information on technical assistance and computer compliance programs and lists of training opportunities offered throughout the state. The Blueprint is available online at http://www.energy.ca.gov/efficiency/blueprint.

Appliance Standards

Appliances, as defined by the Energy Commission, include everything from dishwashers and refrigerators to air conditioners and boilers. The performance of some appliances, such as air conditioners, water heaters, and furnaces, is critical
to the building energy efficiency standards. The energy efficiency of other
appliances such as refrigerators, dishwashers, and clothes dryers is important to
homeowners, but does not affect the building standards, since these are
considered home furnishings.

The Energy Commission has comprehensive standards that affect the
performance of many appliances. These are published in the Appliance Efficiency
Regulations, December 2007, P400-2007-016-Rev1. This document is available
from the Energy Commission website at http://www.energy.ca.gov/appliances/ or
can be ordered from the Energy Commission Publications Unit (see contact
information above).

**Appliance Directories**

The Energy Commission publishes information on the energy efficiency of
appliances. Energy Commission-approved directories can be used to determine if
appliances meet the mandatory measures and/or the prescriptive requirements.
Data may also be used in performance calculations. The Energy Hotline can
verify certification of appliances and provide information on appropriate
directories.

The complete appliance database can be searched from the Energy
Commission’s website at:

http://www.energy.ca.gov/efficiency/appliances/

The appliance databases, as well as manufacturer and brand codes, are
spreadsheet files. After downloading, these files must be decompressed and can
be viewed in Excel or other compatible software.

**Directory of Certified Insulation Materials**

Manufacturers whose insulating materials are certified for sale in California are
listed in the Department of Consumer Affair’s Consumer Guide and Directory of
Certified Insulation Material. Each building department receives a copy of this
directory. If an insulating product is not listed in the directory, or to purchase a
directory, contact the Department of Consumer Affairs, Thermal Insulation
Program, at (916) 574-2041.

**1.9.2 Training Opportunities**

If you are interested in attending a training seminar on the Standards, sign up to
receive a free subscription to the *Blueprint*.

Some colleges provide classes on building energy conservation and the energy
standards. Information about these classes should be obtained directly from the
college.

California utilities, organizations of energy consultants, building industry, trade
associations, and organizations that serve building officials often sponsor or
conduct classes on compliance and enforcement of the Title 24 Building Energy
Efficiency Standards. These classes are often listed in the *Blueprint* or posted on
1.9.3 Energy Consultants

The California Association of Building Energy Consultants (CABEC) maintains a directory of consultants who provide compliance assistance. The listing is available at http://www.CABEC.org.

1.9.4 Online Videos

The Energy Commission has a series of streaming videos that explain energy efficiency concepts and the application of the standards. These videos cover topics including plan checking, HVAC, HERS, water heating, building envelope, and renewable energy. They can be viewed at http://www.energyvideos.com.

![Figure 1-4 – Energy Commission Video Series](image)

More than 100 videos produced by the Energy Commission include discussions, instructions, resources, and requirements for building residential structures.

1.9.5 HERS Raters and Providers

To achieve compliance with the Standards, some buildings require third-party diagnostic testing or field verification of energy efficient systems or devices. HERS (Home Energy Rating System) raters are required to be hired by the owner to perform this work. The Energy Commission approves providers who train, certify, and monitor HERS raters. Currently, three providers are certified. To find a rater, contact the Energy Commission HOTLINE at (800) 772-3300 (for calls within California) or (916) 654-5106 or query the Energy Commission website at http://www.energy.ca.gov/title24/.
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